

# MODERN PROGRESS

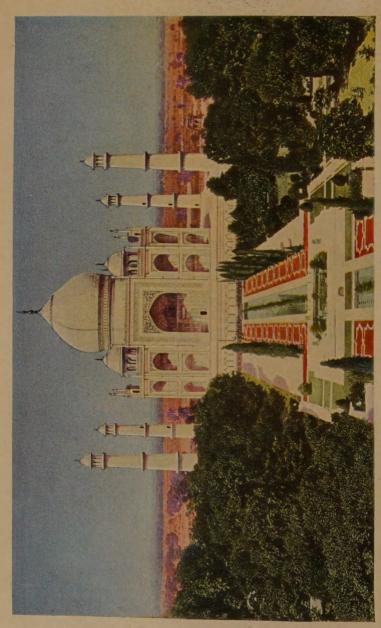
WEST

Margaret L. Meegan Tenth Grade. Read Jonnela by George Clist

Steal not this book my little lad, a lot of money It cost my Dad.







THE TAJ MAHAL, AGRA, INDIA.

Built by Shah Jehan as a memorial to his favorite wife.

## THE STORY OF

## MODERN PROGRESS

WITH A PRELIMINARY SURVEY OF EARLIER PROGRESS

REVISED EDITION

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THE STORY OF AMERICAN DEMOCRACY
THE STORY OF WORLD PROGRESS
A SHORT HISTORY OF MODERN PEOPLES

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RAO

### FOREWORD

My Modern History, of eighteen years ago, and its successor, The Modern World, taught insistently, and, for long in rather lonely fashion, the perils in Prussian militarism and autocracy. In 1902, when worship of Bismarckian "efficiency" was at its height in America and England, after presenting details, I ventured to sum up this matter thus (Modern History, page 477):

The story of the making of Germany shows plainly enough that the process was one not merely of "blood and iron" but also of fraud and falsehood. It is hard to tell the story of such gigantic and successful audacity and craft without seeming to glorify it. . . . Bismarck's success has tended too, probably, to lower the tone of international morality; and his policy of fraud and violence has left to Germany a legacy of burning questions which will grieve it long. The rule of the drill-sergeant and of the police officer, the hostility to the Empire felt by the Danes of Sleswig and the French of Alsace-Lorraine, the bitter jealousy between Prussia and Bavaria, and the immense armies of all Europe are among the results of his policy. It is too early yet to say that that policy is truly victorious.

Because of this anti-Prussianism, the book suffered heavily in the years before the war from both open and secret pro-German attacks. But when the war came, no hurried revision was necessary to justify the volume to American schools. Nor is any change of attitude on these matters needed now.

<sup>1</sup> July 9, 1918, when the last German drive was still at its high tide of success, and Haig was fighting almost despairingly, "with our backs to the wall," the Kölnische Zeitung, in an exultant editorial, quoted this paragraph, and added:

"Don't think you are listening to Lloyd George or Wilson delivering one of their speeches dripping with hypocritical morality. No, this stuff is in a schoolbook of that country which we believed friendly to us! Here are the roots of hatred to Germany. . . . We must change all this after the war."

But in all history textbooks there is now needed a change of emphasis and of distribution of time. The past six years bulk big; and they throw searching light back over earlier years. For purposes of instruction, we must re-inventory all recent history. High-school classes will wish to give to the period since 1871 double the time which has been given here-tofore. That means we must cut down somewhere else. The new two-book series, of which this is one volume, meets this need by moving forward several centuries the point at which serious study of Modern history is to begin.

At the same time, the Story of Modern Progress is not a revision of the Modern World. I have taken glad advantage of the chance to write a new book, better suited, I hope, to elementary high-school students; and I have used the treatment in the Modern World only when I have found it simpler and clearer than any change I could make to-day.

Throughout, an unusual amount of space is given to English history. For American students a knowledge of that history is particularly essential. English history gains, however, by being presented, not in an insular way, but in its setting in the history of the continent of Europe. And time consideration makes this method more and more imperative. Seemingly, the high-school course in history must content itself with three years. In that case, one year must go to a background of early human progress, down to the Reformation or later; a second year, to modern progress; and the third, to American history and citizenship. But no such plan can meet the end desired, unless particular stress is placed in the second year upon England's part. With such arrangement, it is possible, I believe, to teach the valuable lessons of English history more emphatically, and with almost as much of detail, as in a separate year upon that isolated subject.

In any course, American history is sure of a place by itself. That is reason enough for omitting it in this volume, except where the connection of events demands its introduction. When

touched at all here, it is treated from the viewpoint of worlddevelopment, rather than from a restricted American position. The colonization of the seventeenth century is presented as an expansion of Europe, and especially of England, into New Worlds: the "Intercolonial Wars" of the eighteenth century are seen as part of the hundred-year struggle between France and England for world-empire and exclusive markets: American industrial invention in the nineteenth century appears as part of the general Industrial Revolution; the recent advance of America into world-politics is presented as part of the new international relations and new trade relations that followed the partition of Africa and the opening of the Orient in the closing decades of the nineteenth century; while the dominant attention given in these pages to America's part in the World War, both in Europe and at home, corresponds merely to the new significance of our country in world development.

In my Modern World I give the first seventh of the book to a brief summary of earlier history. This has proved a popular and, I am assured, a helpful feature, and I use it again here. With the additional centuries to be covered (including the supremely important Renaissance period), this introductory survey takes a sixth of the volume. It may be omitted, at the discretion of the instructor. If used, it may serve as a review of a first-year study. Or it may be used to give at least some background in a two-year history course concerned only with Modern and American history. Indeed, if high schools do find themselves forced to abandon their three-year history courses (for part of their students), some such feature in the text on Modern history becomes imperative. And even if the introductory survey is not used at all in class, it may perhaps still be justified as a means of convenient reference for the student. I have embodied in it here every historical event to which the later pages make any reference.

Long or short, the high-school course in history must leave no chasm between past and present. It must put the student into sympathetic touch with the social movements of to-day. It must give him robust interest in the world-struggle between democracy and reaction, in the "war upon poverty," in the threat of Socialism, and in the promise of labor organization. This volume will achieve its purpose if it helps American youth, in this way, toward better citizenship.

WILLIS MASON WEST

Windago Farm January 1, 1920

In this edition, in order to incorporate recent developments in the fitting places, I have completely recast the last hundred and fifty pages. This has involved some condensation and elimination of minor matters; but I have taken advantage of the opportunity to expand considerably the old treatment of Japan and China and Spanish America, along with that of such other topics as the significance of trade imperialism and the scientific progress of the past century.

WILLIS MASON WEST

March 1, 1923

As more documents have become available, throwing further light on recent events, it has seemed desirable to make certain alterations in this text.

WILLIS MASON WEST

August 1, 1925

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## THE STORY OF MODERN PROGRESS

"The chief interest in history lies in the fact that it is not yet finished."

#### A BRIEF SURVEY OF EARLIER PROGRESS

### FIRST PERIOD

#### PROM STONE AGE TO ROMAN EMPIRE

November 11, 1918, at an early morning hour, the representatives of Germany accepted the terms of armistice dictated by Marshal Foch, commander-in-chief of the Allies. Within three hours, nearly every steam whistle in America was sounding the glad tidings of Germany's surrender. Only a few miles from General Foch's headquarters where the armistice was signed is the city of Ghent. There, about a hundred years before (December Rapid 14, 1814), a peace was signed between England and the United States. But almost four weeks after the signing of that peace. many gallant lives were sacrificed in the Battle of New Orleans because the news of Ghent had not reached America. Indeed, the War of 1812 would not have been fought except for misunderstandings which steamships and electric cables would have cleared up promptly.

luring the

In everyday matters, too, the changes of the last hundred years or so are quite as marked. When George Washington journeved from Mount Vernon to New York, in 1789, to take up his duties as President, he made the wearisome twelve-day trip on horseback. At Philadelphia he might have taken the slow, jolting stage-coach for the rest of the way; but both for speed and comfort, he chose to keep to his horse. To-day we make that

journey in a night, resting in a cosy compartment of a sleeper or reading at ease by brilliant electric lamps.

The tallow candle and the pine-knot fire on the hearth were the best artificial lights in the days of Washington. Abraham Lincoln knew no better light until late in his life, when kerosene lamps came into use. No woman in Lincoln's presidency ever cooked by a gas range, and no woman in Washington's time ever cooked by any sort of iron stove. Washington was one of the leading farmers of his day; but a wooden plow and a clumsy harrow were the only farm machinery drawn by horses that he ever saw. Even the small reapers and threshers of Lincoln's time are now fit only for some museum of curiosities.

Carpenters and masons now work eight hours a day; but until long after Washington's day no laborer ever dreamed of working less than fourteen hours in summer — and he worked for a much smaller wage than our workmen for our shorter laboring day. The palaces of kings a century ago had fewer actual comforts and conveniences than the modest homes of well-paid laborers to-day.

Like change, though slower, during two hundred centuries At first it is hard to understand that such changes had been going on for long ages before Lincoln and Washington. Twenty thousand years ago no one traveled even in Washington's way. There were no coaches, for no one had found how to make a wheel; and, though the wild horse was hunted for food, no one had tamed it. Indeed there was no need to travel. No man could possibly want to go from the Potomac to the Hudson. If two men living a score of miles apart met at all, the stronger killed and plundered the weaker.

History is the story of human progress from that early savagery to our present civilization.

Early savagery The first men were more helpless than the lowest savages in the world to-day. They had neither fire nor knife — no tools or weapons except their hands and chance clubs or stones. The first marked gain was the discovery by some savage that he could chip off flakes from a flint stone by striking it in a certain way

with other stones, so as to give it a sharp edge and a convenient shape for the hand to grasp. This invention lifted man into the Stone Age.

Remains in the soil show us that men hegan to use stone tools at least 100,000 years ago. The earliest remains often lie buried deep under layers of earth deposits that contain the different sorts of tools of succeeding ages. In general, the tools in the upper lavers are better than those in the lower ones: and so by studying these relics, from the bottom lavers upward, we can trace something of the order of man's



STONE FIST-HATCHET found in Suabia.—
Now in the British Museum.

development in those uncounted thousands of years in which our forefathers were learning to take the first stumbling steps up from savagery.



SOME STAGES IN FIREMAKING. - From Tylor.

Five gains during the long Stone Age were beyond price: the use of fire; the beginning of language; the taming of the Gains in the Stone Age

The Bronze Age in the Orient dog, cow, sheep, and other familiar barnyard assistants; the discovery of wheat, barley, rice, and most of our other Old-World food-plants; and the invention of picture-writing.

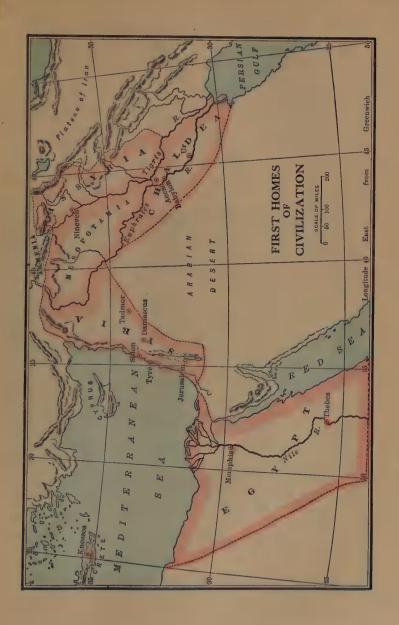
Some seven thousand years ago, in the valleys of the Nile and the Euphrates, men learned in some way to replace their stone tools with better bronze tools, and soon to improve picture-



SPHINX, WITH PYRAMIDS in the distance; ancient Egyptian works.—
From a photograph. The human head of the Sphinx is supposed to have the magnified features of an Egyptian king. It is set upon the body of a lion—a symbol of power. One of the pyramids covers 13 acres and rises 481 feet in height,—the largest and most massive building in the world to-day. It contains two million huge stone blocks, some of which singly weigh more than fifty tons.

writing into the rebus stage so that a picture might stand for a syllable, or for a group of sounds, instead of for an object. Then a connected story could be told in writing — and so true history began.

These Bronze-age Egyptians and Babylonians practiced many arts and crafts with skill of hand that has never been sur-





passed. They built great cities, with pleasant homes for the wealthy and with splendid palaces for their princes. They built, too, roads and canals. With ships and caravans, they

sought out the treasures of distant regions: and the wealth they heaped up was spent by their rulers in gorgeous pomp

M M M C C C C XXIII

ECYPTIAN AND ROMAN NUMERALS.

and splendor. Our "year" of 3651 days, with the division into months, comes to us from the Egyptians through the Romans, as do also the sundial and water-clock. Through



EGYPTIAN NOBLE HUNTING WATERFOWL with a "throw-stick" or boomerang. The wife accompanies her husband, and the boat contains also a "decoy" bird. The wild birds rise from a mass of papyrus reeds. -From an Egyptian tomb painting.

the Hebrews, the Babylonians gave us the week, with its And some "seventh day of rest for the soul," and the subdivision of the day into hours and minutes. They invented also an excellent

of its

system of weights, and measures based on the length of the hand and foot. They had a system of counting in which they used 12 and 60 as we use 10 and 100. The face of a watch to-day, with its divisions by twelve and by sixty, recalls their work, — as do also the measurement of a circle by degrees, minutes, and seconds; the curious figures on our star maps;



Phoenicians

Bronze

culture spread by

Cretan Writing of 2200 b.c.—Some of the characters are plainly numerals. Others are much like certain later Greek letters.

the signs of the zodiac in our almanacs; the symbols of our "apothecaries' table," still used by physicians; some of our fairy stories, like that of Cinderella; many of our carpenters' tools; and much of our common kitchen ware.

War and trade spread this "bronze" culture slowly around the eastern coasts of the Mediterranean; and, before 1500 B.C., Cretan and Phoenician merchants scattered its seeds widely in even more distant regions with a contribution of their own infinitely

important. The commerce of these peoples made it needful for them to keep complicated accounts, and to communicate with agents in distant places; and so, out of the crude earlier systems of rebus writing, both Cretans and Phoenicians developed real alphabets.

Persians and Hebrews About 630 B.C. all these precious beginnings of civilization were imperiled by hordes of savages that poured forth from the frozen plains of Scythia in the North. Persia repulsed the ravagers, and saved the slow gains of the ages. At the same time, she conquered all the civilized East, and united it under an effective system of government. And finally, toward the close

of these four thousand years of "Oriental history" there grew up among the Hebrews a pure worship whose truth and grandeur were to influence profoundly the later world. For centuries more, however, this religion was the possession of one small people.

Now, happily, appeared the Greeks, — new actors on a new stage. About 600 B.C., the center of interest shifted westward from Asia to southeastern Europe. For two thousand years a

shifts to



COOKING UTENSILS found in one tomb at Knossos, Crete, belonging about 2200 B.C.

European culture had been rising slowly along the coasts and islands of the Mediterranean, drawing from the East in handicraft, but possessing moral and intellectual traits of its own.

Oriental states had begun in supremely fertile districts where Greek food was almost the free bounty of nature, and where the tropical climate made most men averse to unnecessary exertion. The few with spirit and energy easily made slaves of the multitude. But the sterile soil of Greece demanded more work differences from all the people; and its temperate climate encouraged

contrasted Oriental: physical

more general enterprise. Men lived more on a level with one another than in the East. The benefits of Oriental culture had been for the few only: the benefits of Greek culture were to be for the manu. When an Oriental state had grown by conquest into an em-

Oriental submission and Greek independemen.



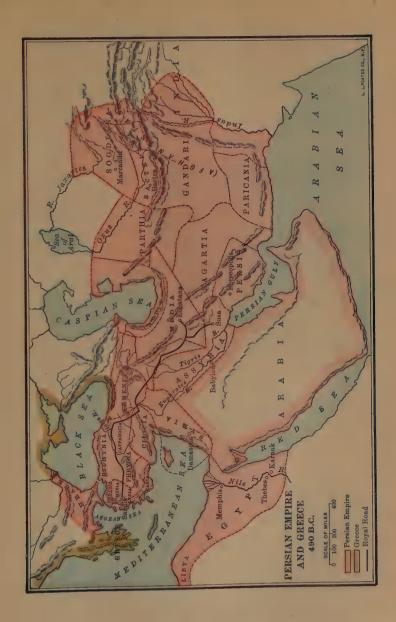
COLOSSAL MAN-BEAST IN ALABASTER. ---From an Assyrian palace. (Now in the British Museum. The photograph shows also part of a series of relief sculpture, telling a long story, from the walls of the same palace.)

pire, it spread over vast plains and was bounded by terrible immensities of desolate deserts Greece was a land of intermingled sea and mountain, with everything on a moderate scale. There were no deserts No mountains were so astounding as to awe man. There were no destructive earthquakes, no tremendous storms, no overwhelming floods. Oriental men had bowed in dread and superstition before these terrible and destructive forces: they had feared to inquire, and in all things they accepted slavishly the traditions of their fathers. But in Greece, nature was not

terrible. There men began early to search into her secrets. Instead of bowing to tradition, the Greeks thought for themselves. Instead of submitting to despotism, they governed themselves.

Greece was broken up into many small districts. Each division was protected from conquest by its sea moats and mountain walls: and each, therefore, became the home of a distinct political state. Some of these were busied in agriculture: others, mainly, in trade. Some were monarchic in government: others, democratic. These differing societies, side by side, reacted wholesomely upon one another.

Oriental sameness and European diversity





No doubt, too, the moderation and variety and wondrous Oriental beauty of hill and dale and sun-lit sea had something to do with the many-sided genius of the Greek people and with their lively but well-controlled imagination. Oriental art was unnatural; it delighted in placing a man's head upon a beast's body, mingling the monstrous with the human; and in archi-

Greek \*\*\*

Greek con-

tributions

to our civilization

tecture it sought for colossal size rather than for proportion. But above all peoples, before or since, the Greeks developed a love for harmony and proportion: and their art sought for beauty in simplicity and naturalness.

In sculpture, architecture. drama, oratory, poetry, and philosophy, the Greeks rank still among the world's masters. The Oriental contributions to the future had been chiefly material: the Greek contributions were intellectual and spiritual. Above all, the



THE HERMES OF PRAXITELES. - Praxiteles was one of the most famous Greek sculptors. This statue of the god Hermes is sadly mutilated, but the head and torso are among the finest

remains of Greek art.

Greeks gave us the ideal of freedom regulated by self-control, - freedom in politics, in religion, and in thought.

Moreover, this Greek civilization is essentially one with our own. The remains of Egyptian or Babylonian sculpture and architecture arouse our interest as curiosities; but they are foreign to us. With a Greek temple or a Greek poem we feel at home. It might have been built or written by an American. Our most beautiful buildings use the Greek columns and capitals: and some, in spite of our different climate, are copied almost wholly from Greek models. Our children still delight in the stories that the blind Greek Homer chanted; and the historian

still goes for his model to the Greek Herodotus, "the father of history."

Defects in Greek culture Four weak points remained in this dazzling Greek civilization: (1) It rested on slavery. (2) It was for males only; at best, the wife was only a higher domestic servant. (3) The moral side fell far below the intellectual side. Religion had little to do with conduct toward men. Some Greek philosophers taught lofty morality; but, on the whole, while no other society ever produced so large a proportion of great men, many societies have produced more good men. (4) Brilliant as was the Greek mind, it did not discover the modern method of finding out the secrets of nature by experiment. Consequently it did little to increase man's power over natural forces, and so could not produce wealth enough to go around.

Greece and Persia About 500 B.C., the rising Greek culture was threatened with conquest by Persia; but at Marathon and Salamis the little Greek states heroically repelled the huge Asiatic empire, and saved Western civilization. Two centuries later, through the genius of Alexander the Great, the Greeks welded East and West into a Graeco-Oriental world.

But in the end the vast sluggish East would have absorbed the small Greek element, had not the latter found reinforcement from another European land. Now, happily, the leadership in human progress shifts westward once more — to Rome.

Leadership shifts west Rome

Rome was the central city of Italy, the central Mediterranean land. It began as a village of shepherds and farmers. Partly through advantages in geography, more through genius in war, most of all through a marvelous power of organization, it had grown step by step into the headship of Italy, and was ready now to march on to the lordship of the world. First, it gave a Latin civilization to the western Mediterranean coasts; and then, a century before the birth of Christ, it unified new West and old East into a Graeco-Roman world.

As Greece stands for art and intellectual culture, so Rome stands for law and government. The Greeks. aside from their

own contributions to civilization, had collected the arts and Rome's sciences of the older peoples of the Orient. Rome preserved contributhis common treasure of mankind, and she herself added legal and political institutions that have influenced all later time.

Still, with all her genius for government. Rome did not hit upon our modern plan of representative government. Until this plan was discovered, government had to be exercised, at best, by those who could meet at one spot. Since this was practicable only for a city or a small district, a large state could not then remain a free state. While Rome was uniting Failure of Italy, she was a free city-republic. She succeeded in expanding this form of government so that it met fairly well the needs of united Italy: but it broke down before the needs of a widespread subject world. For a century the government of the ruling city became merely the agent of a selfish moneyed aristocracy which looted the dependent provinces. Then, a little before the hirth of Christ, Julius Caesar and his successors swept away the outgrown "Republic." and introduced the "Empire." with the emperor as the despotic but beneficent father of the whole Graeco-Roman world.

the Roman Republic



A "RESTORATION" (by Lambert) OF THE ATHENIAN ACROPOLIS, at first a citadel, later the "holy hill," crowned by statues and temples of gleaming white marble which are still peerless in loveliness.



A ROMAN CHARIOT RACE. - A modern imaginative painting.

### SECOND PERIOD

#### THE ROMAN EMPIRE

The Roman Empire is the central lake in which all the streams of ancient history lose themselves, and which all the streams of modern history flow out of. — FREEMAN

The Roman world was a broad belt of land stretching east and west, from the Atlantic to the Euphrates, with the Mediterranean for its central highway. On the south it was bounded by sandy deserts, African and Arabian; on the north, by stormy waters,—the North Sea, the Rhine, the Danube, and the Black Sea. Within its vast territory, about as large as the United States, were 75,000,000 people. They lived mostly in cities (municipia) large and small, throbbing with industry and with intellectual life and possessing some local self-government in those municipal institutions they were to pass on to us. Gaul (France) was Romanized late, after Julius Caesar; but in the third century A.D. that district had 116 flourishing cities, with public baths, temples, aqueducts, roads, and famous schools that drew Roman youth even from the Tiber's banks.

Most towns were places of 20,000 people or less, and usually each one was merely the center of a farming district; but there were also a few great centers of trade, — Rome, with perhaps 2,000,000 people; Alexandria (in Egypt) and Antioch (in Asia)

Life under the Empire concentrated in "municipia" with 500,000 each; and Corinth, Carthage, Ephesus, and Lyons, with some 250,000 apiece.

These commercial cities were likewise centers of manufactures. The Emperor Hadrian visited Alexandria (about 125 A.D.) and wrote in a letter: "No one is idle; some work glass; some make paper (papyrus); some weave linen. Money is the only god." The looms of Sidon and the other old Phoenician Industry

Industry and trade



ROMAN AQUEDUCT NEAR NÎMES, FRANCE: present condition. — From a photograph. This structure was built by the Emperor Antoninus Pius, about 150 a.d., to bring water from distant mountain springs. Some of these Roman aqueducts remained in use until recent days.

cities turned forth ceaselessly their precious purple cloths. Miletus, Rhodes, and other Greek cities of the Asiatic coast were famous for their woolen manufactures. Syrian factories poured silks, costly tapestries, and fine leather into western Europe. The silversmiths of Ephesus were numerous enough (Acts, xix, 23-41) to stir up a formidable riot.

The roads were safe. Piracy ceased from the seas, and trade flourished as it was not to flourish again until the days of Co-

Communication by **and** and land lumbus. The ports were crowded with shipping, and the Mediterranean was spread with happy sails. The grand military roads ran in trunk-lines — a thousand miles at a stretch — from every frontier toward the central heart of the empire, with a dense network of branches in every province. Guidebooks described routes and distances. Inns abounded. The imperial couriers that hurried along the great highways passed



Remains of a Greek Temple at Paestum in Italy.—From a photograph. Before 800 B.c. many Greek colonies had been established in Sicily and southern Italy, so that these districts were long known as "Great Greece" (Magna Graecia). These Italian Greeks taught Rome much before her rule reached outside of Italy.

a hundred and fifty milestones a day. The products of one region of the empire were known in every other part. Jewelry made in Asia Minor was worn by women in the Swiss mountains; and Italian wines were drunk in Britain and in Cilicia. Private travel from the Thames to the Euphrates was swifter, safer, and more comfortable than ever again until the age of railroads, less than a century ago.

There was also a vast commerce with regions beyond the bound-





aries of the empire. As English and Dutch traders, three hundred years ago, journeyed far into the savage interior of America for better bargains in furs, so the indomitable Roman traders pressed on into regions where the Roman legions never camped. From the Baltic shores they brought back amber, furs, and flaxen German hair with which the dark Roman ladies liked to adorn their heads. Such goods the trader bought cheaply with toys and trinkets and wine. A Latin poet speaks of "many merchants" who reaped "immense riches" by daring voyages over the Indian Ocean "to the mouth of the Ganges." India. Ceylon, and Malaysia sent to Europe indigo, spices, pearls, sapphires, drawing away, in return, vast sums of Roman gold and silver. And from shadowy realms beyond India came the silk yarn that kept the Syrian looms busy. Chinese annals tell of Roman traders bringing to Canton glass and metal wares, amber, and drugs.

Literature and learning flourished. It is impossible here The uni even to mention the great numbers of poets, historians, essayists, philosophers, and other writers who made glorious the Early Empire. The three great centers of learning were Rome. Alexandria, and Athens. In these cities there were universities. as we would call them now, with vast libraries (of manuscripts), and with many professorships supported by the government.

versities

Morals grew gentle, and manners were refined. The Letters Morals of the author Pliny reveal a society high-minded, refined, and virtuous. Pliny himself is a type of the finest gentleman of to-day in delicacy of feeling, sensitive honor, and genial courtesy. The Emperor Marcus Aurelius shows like qualities on the throne. The philosopher Epictetus shows them in a slave.

> position improved

Woman secured more freedom and more intellectual culture Woman's than she was to find again until the nineteenth century. The profession of medicine was open to her. She became the equal of man before the law, and his companion, not his servant, in the home.

Sympathies broadened. The unity of the vast Roman world prepared the way for the thought that all men are brothers.

Broader human sympathies Said Marcus Aurelius, "As emperor I am a Roman; but as man my city is the world." The age prided itself, justly, upon its progress and its humanity, much as our own does. The Emperor Trajan instructed a provincial governor not to act upon anonymous accusations, because such conduct "does not



PART OF THE COURT OF A PRIVATE RESIDENCE AT POMPEII—the House of the Vetii. The Roman city, Pompeii, was overwhelmed by an eruption of ashes and volcanic mud from Vesuvius in 80 a.p. Recent excavation enables a modern visitor to walk through the streets of an ancient city in almost perfect preservation. The shrubbery in this court, of course, is not "ancient"; but probably the court originally contained shrubbery much like this.

belong to our age." There was a vast amount of private and public charity, with homes for orphans and hospitals for the poor.

This broad humanity was reflected in imperial law. The harsh law of the Republic became humane. Women, children, and even dumb beasts shared its protection. Torture was limited. The rights of the accused were better recognized. From the Empire dates the maxim, "Better to let the guilty escape than to punish the innocent." "All men by the law of

More humane law nature are equal" became a law maxim, through the great jurist Ulpian. Slavery, he argued, had been created only by the lower law, enacted not by nature but by man. Therefore, if one man claimed another as his slave, the benefit of any possible doubt was to be given to the one so claimed. (It is curious to remember that the rule was just the other way in nearly all Christian countries through the Middle Ages, and in the United States under the Fugitive Slave laws from 1793 to the Civil War )

This widespread, happy society rested in "the good Roman Peace and peace" for more than two hundred years. — from the reign prosperity of Augustus Caesar through that of Marcus Aurelius, or from vears 31 B.C. to 192 A.D. No other part of the world so large has ever known such unbroken prosperity and such freedom from the waste and horror of war for so long a time. Few troops were seen within the empire, and "the distant clash of arms [with barbarians] on the Euphrates or the Danube scarcely disturbed the tranquillity of the Mediterranean lands."

A few of the emperors at Rome, like Nero and Caligula. were weak or wicked: but their follies and vices concerned only the nobles of the Capital. The empire as a whole went on with little change during their short reigns. To the vast body of the people of the Roman world, the crimes of an occasional tyrant were unknown. To them he seemed (like the good emperors) merely the symbol of the peace and prosperity which enfolded them.

In language, and somewhat in culture, the West remained Unity of Latin, and the East, Greek; but trade, travel, and the mild the Roman and just Roman law made the world one in feeling. Briton, African, Asiatic, knew one another only as Romans. An Egyptian Greek of the period expressed this world-wide patriotism in a noble ode, closing, -

"Though we tread Rhone's or Orontes' 2 shore, Yet are we all one nation evermore."

<sup>1</sup> The Adriatic may be taken as a convenient line of division.

A river of Asia Minor.

The dark

But this picture had a darker side. During some reigns the court was rank with hideous debauchery, and at all times the rabble of Rome, made up of the off-scourings of all peoples, was ignorant and vicious. Some evil customs that shock us were part of the age. To avoid cost and trouble, the lower classes, with horrible frequency and indifference, exposed their infants to die. Satirists, as in our own day, railed at the growth of divorce among the rich. Slavery threw its shadow across the Roman world. At the gladiatorial sports — so strong is fashion — delicate ladies thronged the benches of the amphitheater without shrinking at the agonies of the dying.

The really hopeless feature was the absence of liberty. The Roman world, in this first period, was happy, contented, prosperous, well-governed, but not free; and even its virtues had something of a servile tone. Moreover, great landlords were crowding the small farmers off the land, and that yeoman class were giving way to slave or serf tillers of the soil.

Decline in the third century And so the third century began a period of swift decline. For a time despotism had served as a medicine for anarchy (p. 11), but now its poison began to show. Weak or vicious rulers followed one another in ruinous succession. The throne became the sport of the soldiery. Ninety-two years (193–284 A.D.) saw twenty-seven "barrack emperors" set up by the army, and all but four were slain in some revolt.

Reorganization by Diocletian After this century of misery, the stern soldier, Diocletian (284–305), grandson of an Illyrian slave, grasped the scepter with a firm hand, restored order, and re-shaped the government. For more convenient administration, he divided the Roman world into an East and a West, along the dividing lines between the old Greek and Latin civilizations; and each half he subdivided again and again into units of several grades—praefectures, dioceses, provinces. To care for these divisions, he then created a series of officers in regular grades, as in an army. Each was placed under the immediate direction of the one just above him, and the lines all converged from below to the emperor. Each official sifted all business that came to him

from his subordinates, and sent on to his superior only the more important matters. The earlier, loosely organized despotism had become a vast centralized despotism, a highly complex machine, which fixed responsibility precisely and distributed duties in a workable way.

It is desirable for students to discuss in class more fully some of these forms of government of which the text treats. "Absolutism" refers to the source of supreme power: in a system of absolutism, supreme power is in the hands of one person. "Centralization" refers to the kind of administration. A centralized administration is one carried on by a body of officials of many grades, all appointed from above. Absolutism and centralization do not necessarily go together. A government may come from the people, and yet rule through a centralized administration, as in France to-day, It may be absolute, and yet allow much freedom to local agencies, as in Russia in past centuries.

Under a great genius, like Napoleon the First, a centralized government may for a time produce rapid benefits. But the system always decays. It does nothing to educate the people politically. Local self-government is often provokingly slow and faulty, but it is surer in the long run.

The fourth century showed outward prosperity, but this Crushing appearance was deceitful. The system of Diocletian warded off invasion: but its own weight was crushing. The Empire had become "a great tax-gathering and barbarian-fighting machine." It collected taxes in order to fight barbarians. But the time came when the people feared the tax collector more than the barbarians, as the complex government came to cost more and more. About 400 A.D., the Empire began to crumble before barbarian attacks less formidable than many that had been rebuffed in early centuries. Secret forces had been sapping the strength and health of the Roman world.

1. Population had ceased to advance, and even fell away. A series of terrible Asiatic plagues swept off vast numbers;

Excursus: "Centralization " and "Absolutism "

weight of the bureaucratic. despotism'

Decline of population: slavery

but the causes of permanent decay were within Roman society. The main cause, probably, was the widespread slave system. The wealthy classes of society do not have large families. Our population to-day grows mainly from the working class. But in the Roman empire the place of free workingmen was taken mainly by slaves. Slaves rarely had families; and, if they had, the master commonly "exposed" slave children to die, since it was easier and cheaper to buy a new slave, from among captive barbarians, than to rear one. Besides, the competition of slave labor ground into the dust what free



A German Bodyguard of Marcus Aurelius.—A detail from a column commemorating the campaigns of that emperor against untamed Germans, about 180 a.d.

labor there was; so that free working people could not afford to raise large families, but were driven to the cruel practice of exposing their infants. Year after year, "the human harvest was bad."

Peaceful infusion of barbarians 2. One measure helped fill up the gaps in population. This was the introduction of barbarians from without. The Roman army had long been mostly made up of Germans; and whole provinces were settled by them, before their kinsmen from without, in the fifth century, began in earnest to break over the Rhine. Conquered barbarians had been settled, hundreds of thousands at a time, in frontier provinces; and whole friendly tribes had been admitted into depopulated

districts. But all this had a danger of its own: the barrier between the empire and its assailants was melting away.

3. The classes of society were becoming fixed. At the top Approach was the emperor. At the bottom were peasantry, artisans, and slaves, to produce food and wealth wherewith to pay taxes. Between were two aristocracies, — a small imperial nobility of great landlords, and an inferior local nobility in each city.

to a caste system



REMAINS OF THE LIBRARY OF A ROMAN VILLA near Tivoli. Walls so extensive and well preserved are not common, but the foundations of such structures are scattered widely over Western Europe, and new finds of this sort are not uncommon even to-day on the scene of new excavations.

The landlord nobles had many special privileges. Through "Privitheir influence upon the government and by bribery of officials leges" of they escaped most of the burden of taxation - which they lords were better able to bear than the unhappy classes that paid. Besides his town house, each landlord had one or more costly country houses, or villas, with all the comforts of the city baths, museums, libraries, mosaic pavements, richly gilded ceilings, walls hung with brilliant tapestries, and sideboards

beautiful with vases and gold and silver plate. About the house spread extensive parklike grounds, with ornamental shrubbery and playing fountains and with glorious marble statues gleaming through the foliage, and perhaps with fish ponds and orchards.

Commonly a villa was the center of a large farm; and its magnificent luxury found a sinister contrast in the squalid huts, leaning against the villa walls, in which slept the wretched herds of slaves that tilled the soil. Near by, in somewhat better quarters, lived the more skilled artisans — carpenters, smiths, bakers — while troops of household slaves slept on the floors of the large halls or in the open courts of the central mansion.

The smaller nobility

The local nobility (curials) were the families of the senate class in their respective cities. They, too, had some special privileges. They could not be drafted into the army or subjected to bodily punishment. They were compelled, however, to undergo great expenses in connection with the offices they had to fill. And, in particular, they were made responsible for the collection of the imperial taxes in their districts.

This burden finally became so crushing that many curials tried desperately to evade it, — even by sinking into a lower class, or by flight to the barbarians. Then, to secure the revenue, law made them an hereditary class. They were forbidden to become clergy, soldiers, or lawyers; they were not allowed to move from one city to another, or even to travel without permission.

The old middle class tisappeared Between these local nobles and the artisan class, there had been, in the day of the Early Empire, a much larger middle class of small landowners, merchants, bankers, and professional men. This middle class had now almost disappeared. Some were compelled by law to take up the duties of the vanishing curials. More, in the financial ruin of the period, sank into the working class.

The artisans

The condition of artisans had become desperate. An edict of Diocletian's regarding prices and wages shows that a workman received not more than one-tenth the wages of an Ameri-

can workman of like grade, while food and clothing cost at least one-third as much as in our time. His family rarely knew

the taste of eggs or fresh meat. And now the law forbade him to change his trade.

The peasantry had become serfs. That is, they were bound to their labor on the soil, and changed masters with the land they tilled.

When the Empire began, free small-farmers were growing fewer,



SERFS IN ROMAN GAILL

Farm labor grows into serfdom

over much of the realm, while great estates, managed by stewards and tilled by slaves, were growing more numerous. Grain culture decreased, and large areas of land ceased to be tilled. To help remedy this state of affairs, and to keep up the food



BREADMAKING BY SERFS IN ROMAN

supply, the emperors introduced a new class of hereditary farm laborers. After successful wars, they gave large numbers of barbarian captives to great landlords, — thousands in a batch, — not as slaves, but as serfs.

The serfs were really given not to the landlord, but to the land. They were not personal property, as slaves were. They were part of the real estate. They, and their children after them, were attached to the soil, and could not be sold off it. They had some

rights which slaves did not have. They could contract a legal marriage, and each had his own plot of ground, of which he

could not be dispossessed so long as he paid to the landlord a fixed rent in labor and in produce.

This growth of serfdom made it still more difficult for the free small-farmer to hold his place. That class more and more sank into serfs. On the other hand, many slaves rose into serfdom.

Lack of money 4. Lack of money was one of the great evils. The empire did not have sufficient supplies of precious metals for the demands of business; and what money there was was steadily drained away to India and the distant Orient (p. 15). By the fourth century this movement had carried away hundreds of millions of dollars of coined money. Even the imperial officers were



ROMAN COINS OF THE EMPIRE. Many such coins have been found in the Orient.

forced to take part of their salaries in produce, — robes, horses, grain. Trade began to go back to the primitive form of barter; and it became harder and harder to collect taxes.

In the third and fourth centuries there were no more great poets or men of letters. Learning and patriotism both declined. Society began to fall into rigid castes, — the serf bound to his spot of land, the artisan to his trade, the curial to his office. Freedom of movement was lost. Above all, there was dearth of money and dearth of men. The Empire had become a shell.

For five hundred years, outside barbarians had been tossing wildly about the great natural walls of the civilized world. Commonly they had shrunk in dread from any conflict with the mighty Roman legions, always on sleepless ward at the

The Empire no renger able to resist outside barbarians weaker gaps — along the Rhine, the Danube, the Euphrates. Sometimes, it is true, the barbarians had broken through for a moment, but always to be destroyed promptly by some Roman Marius or Caesar. In the fifth century they broke in to stay.

But meanwhile Christianity had come into the world. The supreme service of the dying Empire was to foster this new force for human progress.

But the Empire gave time for Christianity to win the world

For three centuries, it is true, the Empire had despised or persecuted the sect of Christians; but still the unity of the Roman world made it far easier for the new moral and spiritual teachings to spread than if the world had been broken up into a multitude of petty, disconnected, hostile states, with little communication and with unintelligible dialects. Then, early in the fourth century (313 A.D.), under the Emperor Constantine, Christianity became a tolerated and even a favored religion. Before the close of that century it became the state religion; and its victory just at this time enabled it to conquer also the barbarians who were soon to conquer the Empire, but who were still eager to follow where Rome led.

The church, too, modeled its marvelously efficient government upon the territorial divisions and the political organization of the Empire. As the first missionaries spread out beyond Judea and came to a new province, they naturally went first to the chief city there. Thus the capital of the province became the seat of the first church in the district. From this mother society, churches spread to the other cities of the province, and from each city there sprouted outlying parishes.

At the head of each parish was a priest, assisted usually by deacons and subdeacons to care for the poor. The head of a city church was a bishop (overseer), with supervision over the rural churches of the neighborhood. The bishop of the mother church in the capital city exercised great authority over the other bishops of the province. He became known as archbishop or metropolitan; and it became customary for him to summon the other bishops to a central council.

The church adopts much from Rome in its government Commonly, one of these metropolitans in a given region came to have leadership over others, and became known as a patriarch. Then the patriarchs of a few great centers were



JERUSALEM TO-DAY: GETHSEMANE AND THE MOUNT OF OLIVES.

exalted above the others. Finally all the East became divided among the four patriarchates of Antioch, Jerusalem, Alexandria, and Constantinople, while all the West came under the authority of the bishop of Rome.

# THIRD PERIOD

## MERGING OF ROMAN AND TEUTON, 378-815 A.D.

#### I FOUR CENTURIES OF CONFUSION

East of the Rhine there had long roamed many "forest The savage peoples," whom the Romans called Germans, or Teutons, barbarians were tall, huge of limb, white-skinned, flaxen-haired, with fierce, blue eves. To the short, dark-skinned races of Roman Europe, they seemed tawny giants.

Teutons

The tribes nearest the Empire had taken on a little civilization, and had begun to form large combinations under the rule of kings. The more distant tribes were still savage and unorganized. In general, they were not far above the level of the better North American Indians in our colonial period.

The usual marks of savagery were found among them. They were fierce, quarrelsome, hospitable. Their cold, damp forests helped to make them drunkards and gluttonous eaters. They were desperate gamblers, too, staking even their liberty on a throw of the dice. At the same time, they had all a savage's proud spirit of individual liberty, — a spirit that had been lost in the Roman world.

In contrast to this was another trait. Every great chief was surrounded by a band of "companions," who lived in his household, ate at his table, and fought at his side. To them the chief gave food, weapons, and plunder. For the safety of their "lord" they were ready to give their lives. To survive his death, leaving his body to a victorious foe, was life-long disgrace. This "personal loyalty" among the Teutons corresponded to the Roman loyalty to the state.

The government of the Teutons is described for us by a Roman historian, Tacitus. A tribe lived in villages scattered in forests. The village and the tribe each had its Assembly and

Government of village and tribe

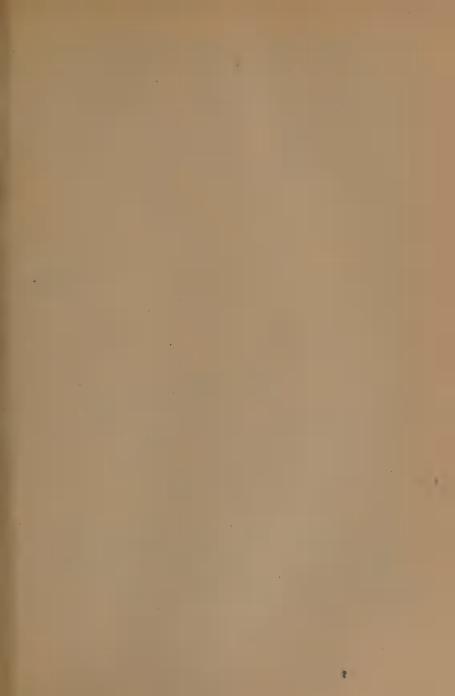
its hereditary chief. The tribal chief, or king, was surrounded by his council of village chiefs. To quote Tacitus:

"On affairs of smaller moment, the chiefs consult; on those of greater importance, the whole community. . . . They assemble on stated days, either at the new or full moon. When they all think fit, they sit down armed. . . . Then the king, or chief, and such others as are conspicuous for age, birth, military renown, or eloquence, are heard, and gain attention rather from their ability to persuade than their authority to command. If a proposal displease, the assembly reject it by an inarticulate murmur. If it prove agreeable, they clash their javelins; for the most honorable expression of assent among them is the sound of arms."

Invasion of the West Goths The first Teutonic people to establish itself within the old Empire was the West Goths. These barbarians in 378 defeated and slew a Roman Emperor at Adrianople, almost under the walls of Constantinople, and then roamed and ravaged at will for a generation in the Balkan lands. In 410, they entered Italy and sacked Rome, and then moved west into Spain, where they found the Vandals—another Teuton race who had entered Spain through Gaul from across the Rhine. Driving the Vandals into Africa, the West Goths set up in Spain the first firm Teutonic kingdom.

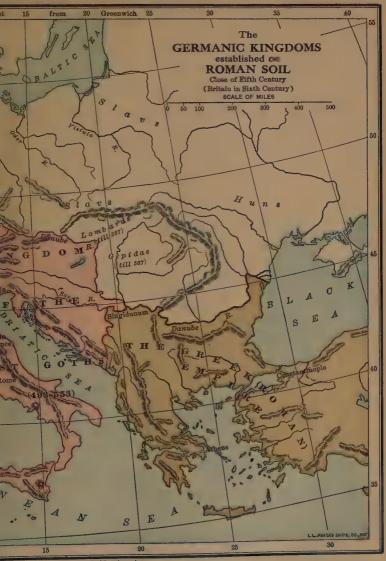
Other Teutonic invaders Meanwhile, other Teutons had begun to swarm across the Rhine. Finally, after frightful destruction, the East Goths established themselves in Italy; the Burgundians, in the valley of the Rhone; the Angles and Saxons, in Britain; the Franks, in northern Gaul. This "wandering of the peoples" filled the fifth century and part of the sixth.

Slav Europe and Teutonic Europe These two terrible centuries brought on the stage also another new race, — the Slavs; and the opening of the following century brought Mohammedanism (pp. 38 ff.). But of these three forces, we are concerned almost alone with the Teutons. Mohammedanism, as we shall see, seized swiftly upon all the old historic ground in Asia and Africa; but these countries have had little





After 507 the Kingdom of the West Goths in Ga



ted to mamall southern strip (Septimania)



touch since with our Western civilization. South of the Danube, Slavic tribes settled up almost to the walls of Constantinople, where the Roman Empire still maintained itself. Southeastern Europe became Slavic-Greek, just as Western Europe had become Teutonic-Roman. But, until very recently, Southeastern Europe has had little bearing upon the Western World. The two halves of Europe fell apart, with the Adriatic for the dividing line, - along the old cleavage between Latin and Greek civilizations (p. 17). In all the centuries since, human progress has come almost wholly from the Western Romano-Teutonic Europe - and from its recent offshoots in other continents.

The invasions brought overwhelming destruction upon this The inva-Western world, — the most complete catastrophe that ever sions overbefell a great civilized society. Civilization, it is true, had been the old declining before they began; but they tremendously accelerated the movement, and prevented any revival of the old culture in the West.

civilization

And when the invaders had entered into possession, and so ceased to destroy, two new causes of decline appeared: (1) The new ruling classes were densely ignorant. They cared nothing for the survivals of literature and science. Few of them could read, or write even their names. Much of the old civilization was allowed to decay because they could not understand its use. (2) The language of everyday speech was growing away from the literary language in which all the remains of the old knowledge were preserved. The language of learning became "dead." It was known only to the clergy, and to most of them at this period very imperfectly.

The fifth and sixth centuries brought the Teuton into the The "Dark Roman world; the seventh and eighth centuries fused Roman Ages," and Teuton elements into a new "Western Europe." For the whole four hundred years (400-800), Europe remained a dreary scene of violence, lawlessness, and ignorance. The old Roman schools disappeared, and classical literature seemed to

400-800

be extinct. There was no tranquil leisure, and therefore no study. There was little security, and therefore little work. The Franks and Goths were learning the rudiments of civilized life; but the Latins were losing all but the rudiments — and they seemed to lose faster than the Teutons gained.

Survivals of Roman civilization in towns and in the church But after all, the invasions did not uproot civilization. The conquests were made by small numbers, and, outside Britain, they did not greatly change the character of the population. The conquerors settled among ten or fifty times their own numbers. At first they were the rulers, and almost the only large landowners. But the towns, so far as they survived, remained Roman, and, almost unnoticed by the ruling classes, they preserved some parts of the old culture and handicrafts. The old population, too, for a long time furnished all the clergy. From this class — the sole possessors of the art of writing and keeping records — the Teutonic lords had to draw secretaries and confidential officers; and by these advisers they were gradually persuaded to adopt many customs of the old civilization.

Most important of all, the church itself lived on much in the old way. Necessarily it suffered somewhat in the general degradation of the age; but, on the whole, it protected the weak, and stood for peace, industry, and right living. In the



A SILVER COIN OF JUSTINIAN.

darkest of those dark centuries there were great numbers of priests and monks inspired with zeal for righteousness and love for men. The church, too, had its own government, with which the new rulers of the land did not much interfere.

The
"Greek
Empire"

The preservation of Roman law we owe mainly to a source outside Western Europe. The Roman Empire lived on in part of eastern Europe and in Asia, with its capital at Constantinople. Cut off from *Latin* Europe, that Empire now grew more and more Greek and Oriental, and after 500 A.D. we usually speak of it as "the Greek Empire."

In the sixth century, after long decline, the Empire fell for The a time to a capable ruler, Justinian the Great (527-565). We Justinian remember him chiefly because he brought about a codification of the Roman law. In the course of centuries, that law had become an intolerable maze. Now a commission of able lawyers



CHURCH OF St. SOPHIA, CONSTANTINOPLE, built by Justinian upon the site of an earlier church of the same name by Constantine. The whole interior is lined with costly, many-colored marbles. This view shows only a part of the vast dome, with eighteen of the forty windows which run about its circumference of some 340 feet. In 1453 the building became a Mohammedan mosque (p. 121).

put the whole mass into a new form, marvelously compact, clear, and orderly.

Justinian also reconquered Italy for the Empire, and so the code was established in that land. Thence, through the church. and some centuries later through a new class of lawvers, it spread over the West.

Justinian's conquest of Italy had another result less happy.

Lombards and Greeks in Italy His generals destroyed a promising kingdom of the East Goths in Italy. Then (568), immediately after the great emperor's death, a new German people, the savage Lombards, swarmed into the peninsula, and soon conquered much of it. Their chief kingdom was in the Po valley, which we still call Lombardy; but various Lombard "dukedoms" were scattered also in other parts. The Empire kept (1) the "Exarchate of Ravenna" on



Religious Preliminary to a Judicial Combat. Each party is making oath to the justice of his cause.—From a fifteenth century manuscript.

the Adriatic; (2) Rome, with a little territory about it; and (3) the extreme south.

Thus Italy, the middle land for which Roman and Teuton had struggled for centuries, was at last divided between them, and shattered into fragments in the process. No other country suffered so terribly in the centuries of invasion as this lovely peninsula which had so long been mistress of the world.

Teutonic Law When the barbarians came into the Empire, their law was only unwritten custom. Much of it remained so, especially in Britain. But, under Roman influence, the conquerors soon put parts of their law into written codes. Two common features of these codes throw interesting sidelights on the times.

- 1. Offenses were atoned for by money-payments, varying from a small amount for cutting off the joint of a finger, to the wergeld (man-money), or payment for taking a man's life.
- 2. When a man wished to prove himself innocent, or another man guilty, he did not try to bring evidence, as we do. *Proof consisted in an appeal to God to show the right.*

Thus in the trial by compurgation, the accuser and accused

swore solemnly to their statements, and each was backed by "compurgators," — not witnesses, but persons who swore they believed their man was telling the truth. To swear falsely was to invite the divine vengeance, as in the boyish survival, — "Cross my heart and hope to die."

In trial by ordeal, the accused tried to clear himself by being thrown bound into water. Or he plunged his arm into boiling

Trial by

water, or carried red-hot iron a certain distance, or walked over burning plow-shares; and if his flesh was uninjured, when examined some days later, he was declared innocent. All these ordeals were under the charge of the clergy, and were preceded by sacred exercises. Such tests could be made, too, by deputy: hence our phrase to "go through fire and water" for a friend.

Among the fighting class,



TRIAL BY COMBAT: a companion piece to the preceding cut.

the favorite trial came to be the *trial by combat*, — a judicial duel in which God was expected to "show the right."

The Teutons introduced once more a system of growing law. Codification preserved the Roman law, but crystallized it. Teutonic law, despite its codes, remained for a long time crude and unsystematic; but it contained possibilities of further growth. The importance of this fact has been felt mainly in the English "Common Law," the basis of our American legal system.

The conquest modified the political institutions of the conquerors in many ways. Three changes call for attention. The conquest modifies Teutonic institutions

- 1. The Teutonic kings became more absolute. At first they were little more than especially honored military chiefs, at the head of rude democracies. In the conquests, they secured large shares of confiscated land, so that they could reward their supporters and build up a strong personal following. Their authority grew by custom, since, in the confusion of the times, all sorts of matters were necessarily left to their decision. Moreover, the Roman idea of absolute power in the head of the state had its influence. With all its excellences, the Roman law was imbued with the principle of despotism. A favorite maxim was, "What the prince wills has the force of law."
- 2. A new nobility of service appeared. The king rewarded his most faithful and trusted followers with grants of lands, and made them rulers (counts and dukes) over large districts.
- 3. The assemblies of freemen decreased in importance. They survived in England as occasional "Folkmoots," and in the Frankish kingdom as "Mayfields"; but they shrank into gatherings of nobles and officials: if others came, it was only to hear the king's will.

At the same time, while these assemblies of the whole nation died out or lost their democratic elements, they kept much of their old character for various local units, as in the counties of the Teutonic kingdoms in England. Thus the Teutons did carry into the Roman world a new chance for democracy. It is not correct to say that they gave us representative government; but they did give the world another chance to develop it. The earlier peoples had lost their chances; but in England, later, representative institutions grew out of these local assemblies.

Life in Western Europe, 700 A.D. Everyday life in the seventh century was harsh and mean. The Teutonic conquerors disliked the close streets of a Roman town; but the villa, the residence of a Roman country gentleman, was the Roman institution which they could most nearly appreciate. The new Teutonic kings lived not in town palaces,

but on extensive farmsteads in the midst of forests. The new nobility, too, and other important men, were great landlords and lived in the open country in rude but spacious dwellings of wood.

Population had shrunken terribly, even since the worst times Population of the Roman Empire. In the north, most towns had been destroyed. If they were rebuilt at all, it was upon a smaller

shrunken

scale, and from wood. The occupations of towndwellers had mostly vanished. The town, surrounded by a rude palisade, was valued chiefly for a refuge, and for its convenient nearness to the church or cathedral in its



SEVENTH CENTURY VILLA (in wood) IN NORTHERN GAUL. A "restoration," from Parmentier.

center. In the south, it is true, the old cities lived on, with a considerable degree of the old Roman city life.

Everywhere, the great majority of the people were the poor Life of the folk who tilled the land for neighboring masters. Most of these toilers lived in mud hovels, or in cabins of rough boards, without floors and with roofs covered with reeds or straw. At the best, little more of their produce remained to them than barely enough to support life; and they were constantly subject to the arbitrary will of masters. At frequent intervals, too, they suffered terribly from pestilence and famine.

This picture of ordinary seventh-century life helps us to Monastiunderstand the monastic life which became popular in that day. In the old East, holiness was believed to be related to withdrawal from the world, to contempt for human pleasures, and to disregard for natural instincts, even love for mother, wife, and

child. This unnatural, ascetic tendency invaded Eastern Christianity, and, in the Egyptian and Syrian deserts, there arose a class of tens of thousands of Christian hermits, who strove each to save his own soul by tormenting his body. In some cases these fugitives from society united into small



THE ABBEY 1 OF CITEAUX. — From a miniature in a twelfth century manuscript.

societies with common rules of life.

In the latter part of the fourth century this idea of religious communities was transplanted to the West and the long anarchy following the invasions made such a life peculiarly inviting. European monasticism, however, differed widely from its model in the East. The monks of the West, within their quiet walls, wisely sought escape from temptation, not in idleness, but in active and incessant work. Their motto was, "To work is to pray." Inthe seventh century, the majority of cultured and

refined men and women in Western Europe lived within monastic walls. Monks did not go out into the world to save it; but their doors were open to all who came for help. For centuries of violence and brutality, the thousands of monasteries that dotted Western Europe were the only almshouses, inns, asylums, hospitals, and schools, and the sole refuge of learning.

<sup>&</sup>lt;sup>1</sup> A large monastery was an abbey, and its elected head was an abbot—from the Syrian word abba, "father."

## II. FRANKS, MOHAMMEDANS, AND POPES

During the two centuries of fusion (p. 29), two great organizing powers grew up in Western Europe—the Frankish state and the Papacy; and one great danger appeared - Mohammedanism.

The growth of the Frankish state was due mainly to Clovis, Rise of a ferocious and treacherous Teutonic savage of shrewd intellect.

the Franks

In 481, Clovis became king of one of the several little tribes of Franks on the lower Rhine. Fifty years later, thanks to a longcontinued policy of war, assassination, and perfidy, his sons ruled an empire that was beyond comparison the greatest power in Europe, comprising nearly all modern France, the Netherlands, and much of western Germany.



Monks Busy in Field Work. - From Lacroix, after a thirteenth century manuscript.

This new Frankish empire remained for three centuries not only the greatest power in Western Europe but practically the only power. The Gothic state in Spain was in decay. Italy was in fragments. England (Britain) remained a medley of small warring states (p. 56). Germany, east of the Frankish empire, held only savage and unorganized tribes.

For two of these centuries the family of Clovis kept the The "Dothrone, — a story of greed, treachery, and murder, and, toward the end, of dismal, swinish indolence. The last of these kings were mere phantom rulers, known as "Do-nothings," and all real power was held by a mayor of the palace. The Empire of the Franks seemed about to dissolve in anarchy. Austrasia (northeastern France and the lower Rhine region) was the most Frank in blood, and was engaged in war with Neustria (north-

nothing "

The Frankish state reunited by Martel western France), which had more of the old Roman character, and was ambitious for supremacy. German Bavaria and Roman Aquitaine attempted complete independence under native dukes. But about the year 700 a great mayor, Charles, known as Martel ("the Hammer"), by crushing blows right and left began to restore union and order.

And none too soon. For the Mohammedans now attacked Europe. Except for Martel's long pounding, there would have been no Christian power able to withstand their onset —



A Repast in the Hall of a Frankish Noble. — After a tenth century manuscript.

and Englishmen and Americans to-day might be readers of the Mohammedan Koran instead of the Christian Bible.

Arabia before Mohammed A century after Clovis built up the empire of the Franks, better man, out of less promising material, built a mighty power in Arabia. Until that time, Arabia had had little to do with human progress. It was mainly desert, with occasional oases, and with strips of tillable land near the Red Sea. In this coast district there were a few small cities. Elsewhere the Arabs were wandering shepherds, — poor and ignorant, dwelling in black camel's-hair tents, living from their sheep and by robbing their neighbors, and worshiping sticks and stones. The inspiring force that was to lift them to a higher life, and fuse





them into a world-conquering nation, was the fiery enthusiasm of Mohammed.

Mohammed was born at Mecca, the largest city of Arabia. Mohamabout 570. He never learned to read; but his speech was ready and forceful, and his manner pleasing and stately. As a youth, he was modest, serious, and truthful, — so that as a hired camel-driver, he earned the surname "the Faithful." He had always been given to occasional periods of religious enthusiasm and ecstasy, watching and praying alone in the desert for days at a time, as indeed many Arabs did. In such a lonely vigil, when he was a respected merchant forty years old. God appeared to him (he said) in a wondrous vision, revealing to him a higher religion and ordering him to preach it to his countrymen. Mohammed really drew the best features of his new religion from Jewish and Christian teachings, with which he had become somewhat acquainted in his travels as a merchant. The two central requirements were faith and obedience. A "true believer" must accept only the one God, Allah, and must offer complete submission (Islam) to his will.

The Koran, 1 the "sacred book" made up of Mohammed's Moral teachings, taught a higher morality than the Arabs had known, - not so very unlike that of the Ten Commandments; but it Mohammed accepted also certain evil customs of the time, such as slavery and polygamy, and it attracted converts by its sensuous appeals to future pleasures or pains. At the "Last Day," all souls would be gathered to judgment. Then all sinful Mohammedans, together with all "Unbelievers," would be cast into an everlasting hell of scalding water covered with thick clouds of smoke. True believers, on the other hand, were to enter the joys of an eternal Paradise, to recline, in the midst of lovely gardens, on couches of gold and jewels, where they would be served constantly by beautiful maidens ("houris") with delicious foods and wines.

For twelve years the new faith grew slowly. A few friends Hegira accepted Mohammed at once as a prophet; but the bulk of 622 AD.

1 See extracts in Ogg's Source Book, No. 13

his fellow townsfolk jeered at the claim, and when he continued to order them to put away their stone idols, they drove him from Mecca. This flight is "the Hegira" (622 A.D.).



THE MOSQUE OF EL AZHAR AT CAIRO, — This view shows only the minarets and dome of the roof.

Mohammed makes converts by the sword But Mohammed converted the tribes of the desert, and then took up the sword. His fierce warriors proved themselves almost irresistible, conquering many a time against overwhelming odds. They felt sure that to every man there was an appointed time of death, which he could neither delay nor hasten, and they rejoiced in death in battle as the surest admission to the joys of Paradise. "The sword," said Mohammed, "is the key of heaven. Whoso falls in battle, all his sins are forgiven: at the day of judgment his wounds shall be resplendent as vermilion and odoriferous as musk." Before his death, ten vears after the Hegira, Mohammed was master of all Arabia. Eighty years later, his followers stood victorious upon the Oxus, the Indus, the Black Sea, the Atlantic, - rulers of a Rapid realm more extensive than that of Rome at its height. Within the span of one human life, the Mohammedans had won all the old Asiatic empire of Alexander the Great, and all North Africa besides; and drawing together the sweeping horns of their mighty crescent, they were already trying to enter Europe from both east and west across the narrow straits of the Hellespont and Gibraltar.

The most formidable attacks were themselves away (672 and The 717) about the walls of "the City of Constantine," defended by its new "Greek fire"; but in 711 the Arabs did enter Spain Europe and were soon masters of that peninsula, except for remote mountain fastnesses. Then, pouring across the Pyrenees, the Mohammedan flood spread over Gaul, even to the Loire. Now, indeed, it "seemed that the crescent was about to round to the full." But the danger completed the reunion of the Frankish state (p. 38).

The duke of Aquitaine, long in revolt against Frankish rule, Battle of fled to the camp of Charles Martel for aid against the Mohammedan; and, in 732, in the plains near Tours, the "Hammer of the Franks" with his close array of mailed Austrasian infantry met the Arab host. From dawn to dark, on a Saturday in October, the gallant, turbaned horsemen of the Saracens hurled themselves in vain against the Franks' stern wall of iron. At night the surviving Arabs stole silently from their camp and fled back behind the shelter of the Pyrenees.

This Battle of Tours, just one hundred years after Mohammed's death, is the high-water mark of the Saracen invasion.

A few years later, the Mohammedan world, like Christendom, split into rival empires. The Caliph 1 of the East built, for his capital, the wonderful city of Bagdad on the Tigris. The Caliphate of the West fixed its capital at Cordova in Spain. The two Caliphates were more or less hostile to each other, and the critical danger to Western civilization for the time passed away. The repulses at Constantinople and at Tours rank with Marathon and Salamis, in the long struggle between Asia and Europe.

The Frankish state had saved Europe from Africa. Next it allied to itself the papacy. We must now trace the rise of that power.

In the fourth century, we have seen (p. 26), the leadership of the Christian world was divided among the great bishops of Jerusalem, Antioch, Alexandria, Constantinople, and Rome. Very early the last of these put forth a vigorous claim — as spiritual successor to St. Peter, alleged founder of the church at Rome — to supremacy over all the Christian church.

Rome had advantages that helped to make good this claim.
(1) Men thought of Rome naturally as the world-capital.

(2) The Latin half of the Empire had no other church founded by an Apostle; nor did it contain any other great city: Rome's rivals were all east of the Adriatic. (3) The decline of the Roman Empire in the West, after the barbarian invasions, left the pope less liable to interference from the imperial government than the Eastern bishops were. (4) A long line of remarkable popes, by their wise statesmanship and their missionary zeal, confirmed the position of Rome as head of the Western churches.

The name pope ("papa") was at first only a term of affectionate respect ("father"). It did not become an official term until 1085.

Even in the West, however, until about 700 A.D., most men looked upon the bishop of Rome only as one among five great <sup>1</sup> Caliph ("successor") became the title of the successors of Mohammed.

Claims of the Roman papacy to headship

Rome's advantages in the Western church patriarchs, though the most loved and trusted one. But the eighth century eliminated the other four patriarchs, so far as Western Christendom was concerned. In quick succession, Alexandria, Jerusalem, and Antioch fell to the Saracens: and. soon afterward, remaining Christendom split into rival Latin and Greek churches, grouped respectively around Rome and Constantinople.



THE CHURCH OF ST. JOHN LATERAN AT ROME, on the site of the first papal church. The popes used the adjoining Lateran palace as their official residence until 1377.

This "Great Schism" followed the ancient lines of partition The "Great between the Latin and Greek cultures; but the occasion for actual separation was a dispute over the use of images (the "icono- Rome clast," or image-breaking question). An influential party in the Greek Empire desired to abolish the use of images, which, they felt, the ignorant were apt to degrade from symbols into idols. A great reforming emperor, Leo the Isaurian, put himself at the head of the movement, with all his despotic power.

Schism " leaves. mistress in the Western church

and ordered all images removed from the churches. The West believed in their use as valuable aids to worship; and the pope forbade obedience to the order of the emperor. The result was the separation of Christendom into two halves, never since united.

Thus, Rome was left the unquestioned head of the Latin church, the spiritual lord of Western Europe. At the same



CLOISTERS OF ST. JOHN LATERAN.

The pope becomes a temporal prince time, too, the pope was growing into a temporal 'sovereign over a small state in Italy. In the break-up of that peninsula (p. 32), the imperial governor kept his capital at Ravenna, safe amid the marshes of the Adriatic coast. Thus he was soon cut off, by Lombard states, from Rome, which with neighboring territory still belonged to the Empire. Bishops always held considerable civil authority. This new condition left the

<sup>&</sup>lt;sup>1</sup> Temporal, in this sense, is used to apply to matters of this world, in contrast to the spiritual matters of the world eternal.

bishop of Rome the only lieutenant of the Empire in his isolated district; and the difficulty of communication with Constantinople (and the weakness of the emperors) made him in practice an independent ruler. After the split between Greek and Latin churches, this independence was openly avowed.

At once, however, the new papal state was threatened with conquest by the neighboring Lombards, who already had seized the Exarchate of Ravenna. The popes appealed to the Franks for aid against Lombard attack. The Frankish mayors needed papal sanction for their own plans just then; and so the two organizing forces of Western Europe joined hands.

The Frankish mayor now was Pippin the Short, son of Charles Alliance of Martel. This ruler felt that he bore the burdens of kingship, and he wished to take to himself also its name and dignity. Such a step needed powerful sanction. So, in 750, Pippin sent an embassy to the pope to ask whether this was "a good state of things in regard to the kings of the Franks." The pope replied, "It seems better that he who has the power should be king rather than he who is falsely called so." Thereupon Pippin shut up the last shadow-king of the house

A little later, Pope Stephen visited the Frankish court and solemnly consecrated Pippin king. All earlier Teutonic kings had held their kingship by will of their people; but Stephen anointed Pippin, as the old Hebrew prophets did the Hebrew kings. This began for European monarchs their "sacred" character as "the Lord's anointed." On his part, Pippin made Lombardy a tributary state and gave to the pope that territory which the Lombard king had recently seized from Ravenna. This "Donation of Pippin" created the modern principality of "the Papal states" — to last until 1870.

of Clovis in a monastery, and himself assumed the crown.

Popes and Lombards

# FOURTH PERIOD

#### CHARLEMAGNE'S EMPIRE

"A patch of light in a vast gloom"

Charlemagne, 768-814 In 768 Pippin, King of the Franks, was succeeded by his son Karl, soon to win justly the title of the Great — the greatest medieval man. Karl the Great was known in his own day, in the Latin form of his name, as Carolus Magnus, and is best

known to us by the French form Charle-

magne.



SEAL OF CHARLE-MAGNE. (This is the nearest approach we have to a likeness of Charlemagne. The so-called "pictures" of Charlemagne in many books are purely imaginative, by artists of later centuries.)

Charlemagne was a statesman rather than a fighter; but he found his realm still threatened by barbarian Germans on the east and by Mohammedan Moors on the south, and his long reign of a half century was filled with ceaseless border wars. He thrust back the Saracens to the Ebro, redeeming a strip of Spain; and, in a long pounding of thirty years, he subdued the heathen Saxons amid the marshes and trackless wilderness between the lower Rhine and the Elbe. All this district, so long a peril to the civilized world, was colonized by Frankish pioneers and planted with Christian churches. In such bloody

and violent ways Charlemagne laid the foundation for modern Germany.

Other foes engaged energy the great king would rather have given to reconstruction. The vassal Lombard king attacked the pope. After fruitless expostulation, Charlemagne marched into Italy, confirmed Pippin's "Donation," and at

Pavia placed the Iron Crown of Lombardy upon his own head, as King of Italy. And when restless German Bavaria once more rebelled (p. 38), that district was at last thoroughly and lastingly subdued.

Thus Visigoth in northern Spain, Burgund in south Gaul, Lombard in Italy, and the more newly "civilized" Bavarian and Saxon in Germany, along with the dominant Franks—

"Buffer" states on the East

all the surviving Teutonic peoples except the Norsemen in the Scandinavian lands and the Angles and Saxons in Britain — were fused in one Christian Romano-Teutonic state. Beyond this "Western Europe," to the east, stretched away savage and heathen Avars and Slavs, still hurling themselves from time to time against the barriers of the civilized world. Charlemagne made no attempt to embedy these inharmonious elements in his realm; but, toward the close, he did attack barbarism in these last European strong-



Servingman with Lamp: time of Charlemagne.

holds, reducing the first line of peoples beyond the Elbe and the Danube into *tributary states* to serve as buffers against their untamed brethren farther east.

But no mere "King of the Franks" could hold in lasting allegiance the minds of Visigoth, Lombard, Bavarian, and Saxon, and of the old Roman populations among whom they dwelt. And so Charlemagne now strengthened his authority over his empire 1 by reviving in the West the dignity and magic name of the Roman Empire, ruling at once from the old world-capital, Rome on the Latin Tiber, and from his new capital, the German Aachen on the Rhine.

"Emperor of the Romans," 800 A.D.

There was already a "Roman Emperor" at Constantinople, whose authority, in theory, extended over all Christendom;

<sup>&</sup>lt;sup>1</sup> An "empire," strictly speaking, is a political state containing many substates. A "state," in this sense, does not mean such a unit as Massachusetts or New York, but rather England or the United States. That is, it means a people living in a definite territory, under one government.

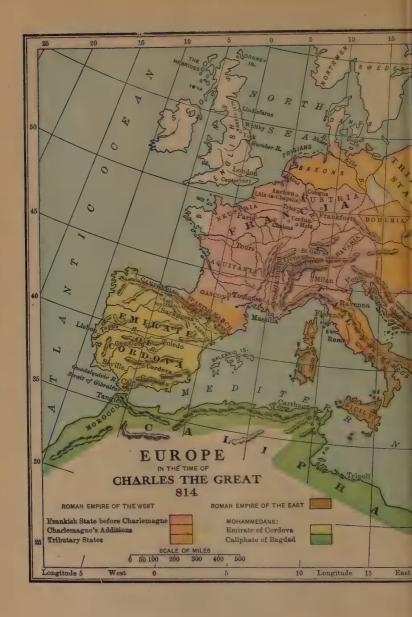
but just at this time, Irene, the empress-mother, put out the eyes of her son, Constantine VI, and seized the imperial power. To most minds, East and West, it seemed monstrous that a wicked woman should pretend to the scepter of the world; and, on Christmas Day, 800 A.D., as Charlemagne at Rome knelt in prayer at the altar, Pope Leo III placed upon his head a gold crown, saluting him "Charles Augustus, Emperor of the Romans." This deed was at once ratified by the enthusiastic acclaim of the multitude without.

The two Empires In theory, Rome had chosen a successor to Constantine VI, just deposed at Constantinople. In actual fact, however, the deed of Leo and Charlemagne divided the Christian world into two rival empires, each calling itself the Roman Empire. After a time men had to recognize this fact, — as they had to recognize that there were two branches of the Christian church; but to the men of the West, their Empire, like their church, remained the only legitimate one. Two things must be borne in mind.

- 1. Neither Empire was really Roman. As the Eastern grew more and more Oriental, the Western grew more and more Teutonic. Roman ideas, so far as they remained at all, were worked out by rulers of Teutonic blood.
- 2. The new Empire arose out of a union of the papacy and the Frankish power. In later times the union was expressed in the name, The Holy Roman Empire. The Empire had its spiritual as well as its temporal head. The limits of authority between the two heads were not well defined, and dissensions were afterward to arise between them.

Poverty and misery of Europe, 800 AD. The glory and prosperity of the old Empire had not been restored with its name. To accomplish that was to be the work of centuries more. In 800, the West was still ignorant and wretched. There was much barbarism in the most civilized society. Roads had fallen to ruin, and murderous brigands infested those that remained. Money was little known, and trade hardly existed. Almost the only industry was the primitive agriculture of the serfs. Even Charlemagne could raise









no "taxes." He exacted "service in person" in war and peace; and the other support of his court came mainly from the produce of the royal farms scattered through the kingdom. Partly to make sure of this revenue in the cheapest way, and more to attend to the wants of his vast realms, Charlemagne and his court were always on the move. No commercial traveler of to-day travels more faithfully, or dreams of encountering such hard-

ship on the road.

To keep in closer touch with popular feeling in all parts of the kingdom, Charlemagne made use of the old Teutonic assemblies in fall and spring. All freemen could attend. Sometimes, es-





The "May fields" of the Franks

SILVER COIN OF CHARLEMAGNE. The obverse side shows the Latin form of his name. Note the rudeness of the engraving compared with that of Justinian's coin on page 30.

pecially when war was to be decided upon, this "Mayfield" gathering comprised the bulk of the men of the Frankish nation. At other times it was made up only of the great nobles and churchmen (p. 34).

To these assemblies were read the capitularies, or collections of laws decreed by the king; but the assembly was not itself a legislature. Law-making was in the hands of the king. At the most, the assemblies could only bring to bear upon him mildly the force of public opinion. A modern French historian (Coulanges) pictures a Mayfield thus:

"An immense multitude is gathered in a plain, under tents. It is divided into separate groups. The *chiefs* of these groups assemble about the king, to deliberate with him. Then each of them tells his own group what has been decided, perhaps consults them, but at any rate obtains their consent as easily as the king had obtained his; for these men are dependent on him, just as he is on the king. . . . The king's will decided everything; the nobles only advised."

Charlemagne made brave attempts also to revive learning. He never learned to write, but he spoke and read Latin, as well Attempts to revive learning as his native German, and he understood some Greek. For his age he was an educated man; and he wished earnestly to make more learning possible for others. The difficulties were greater even than in Russia to-day. Nearly every noble, and many of the clergy, were densely ignorant. The only tools to work with were poor. There seemed no place to begin.

Still much was done. For teachers Charlemagne sought out learned men in South Italy, where Roman civilization best survived, and he opened schools in monasteries and at bishops' seats for the instruction of all children who could come to them — even the children of serfs. Some of these schools, as at Tours and Orleans, lived on through the Middle Ages.<sup>1</sup>

The world of 800 A.D.

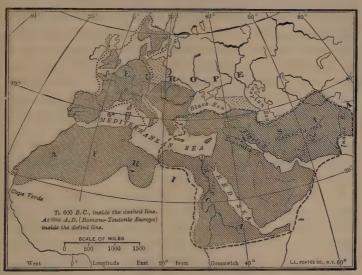
In the early part of the eighth century there were four great forces contending for Western Europe, — the Greek Empire, the Saracens, the Franks, and the papacy. By the year 800, Charles Martel and Charles the Great had excluded the first two and had fused the other two into the revived Roman Empire. For centuries more, this Roman Empire was to be one of the most important forces in Europe. Barbarism and anarchy were again to break in, after the death of the great Charles; but the imperial idea, to which he had given new life, was to be for ages the inspiration of the best minds as they strove against anarchy in behalf of order and progress.

Charlemagne himself towers above all other men from the fifth century to the fifteenth—easily the greatest figure of a thousand years. He stands for five mighty movements. He widened the area of civilization, created one great Romano-Teutonic state, revived the Roman Empire in the West for the outward form of this state, reorganized church and society, and began a revival of learning. He wrought wisely to combine the best elements of Roman and of Teutonic society into a new civilization. In his Empire were fused the various

<sup>&</sup>lt;sup>1</sup>The term "Middle Ages" is used for the centuries from 400 to 1500, or from the Teutonic invasions to the Discovery of America. These centuries cover that "Medieval" period which intervenes between the distinctly Ancient and the distinctly Modern period.

streams of influence which the Ancient World contributed to our Modern World.

The world was divided among four great powers — two rival Christian "Roman" Empires and two rival Mohammedan Caliphates. For centuries the Western Empire remained the least polished, least wealthy, least civilized of the four. And yet this rude state, with its fringes in the Teutonic lands of England and Scandinavia, was the only one of the four great



THE FIELD OF ANCIENT HISTORY, TO 800 A.D.

powers that was to stand for further progress, — the only one with which later history is much concerned.

The scene of history had shifted to the West once more, and this time it had shrunken in size. Some Teutonic districts outside the old Roman world had been added; but vast areas of the Roman territory itself had been abandoned. The Euphrates, the Nile, the Eastern Mediterranean, all Asia with Eastern Europe to the Adriatic, and Africa with Western Europe to the Pyrenees, were gone. The Mediterranean, the

Scene of "history" shifted to "Western Europe"

center of the old Roman world, had become an ill-defended moat between Christian Europe and Mohammedan Africa; and its ancient place as the great highway of civilization was taken over, as well as might be, by the Rhine and the North Sea.

Western Europe's heritage from the ages We can now sum up the inheritance with which "Western Europe" began.

Through Rome the Western peoples were the heirs of Greek mind and Oriental hand, including most of those mechanical arts which had been built up in dim centuries by Egyptian, Babylonian, and Phoenician; and though much of this inheritance, both intellectual and material, was forgotten or neglected for hundreds of years, most of it was finally to be recovered. Rome also passed on Christianity and its church organization.

Rome herself had contributed (1) a universal language, which was to serve as a common medium of learning and intercourse for all the peoples of Western Europe; (2) Roman law; (3) municipal institutions, in southern Europe; (4) the imperial idea—the conception of one, lasting, universal, supreme authority, to which the world owed obedience.

The fresh blood of the Teutons reinvigorated the old races, and so provided the men who for centuries were to do the world's work. The Teutons contributed, too, certain definite ideas and institutions,—(1) a new sense of personal independence; (2) a bond of personal loyalty between chieftain and follower, in contrast with the old Roman loyalty to the state; (3) a new chance for democracy, especially in the popular assemblies of different grades in England.

Out of Roman and Teutonic elements there had already developed a new serf organization of labor; a new nobility; and new Romano-Teutonic kingship — and now there was to grow out of them a new feudalism (below).

The use of the words German and Teuton in the above treatment calls for a word of caution. They are the only proper words to use, but they may easily give rise to misunderstanding.

The mingling of Teutonic and Roman elements in our civiliza- Caution tion took place not in Germany but in the lands we call Eng- as to the land, France, Belgium, Italy, and Spain. The people who "Teuton" brought the Teutonic contributions into those lands were not "German" the ancestors of the modern Germans — any more than were other Teutons, like the Danes and Swedes, who never entered Germany: they were, in part, the ancestors of English, French, Spanish, and Italian peoples. They left Germany fourteen hundred years ago; and the civilization which grew up in those Western lands, after these migrations into them, was the civilization of a new "Western Europe." Then, some three or four centuries later, as we have seen, Christianity and armed conquest began, in a measure, to carry this new civilization east from these lands into the forests of savage and heathen Germany.



# FIFTH PERIOD

### THE FEUDAL AGE, 800-1300

### I. THE NEW BARBARIAN ATTACK

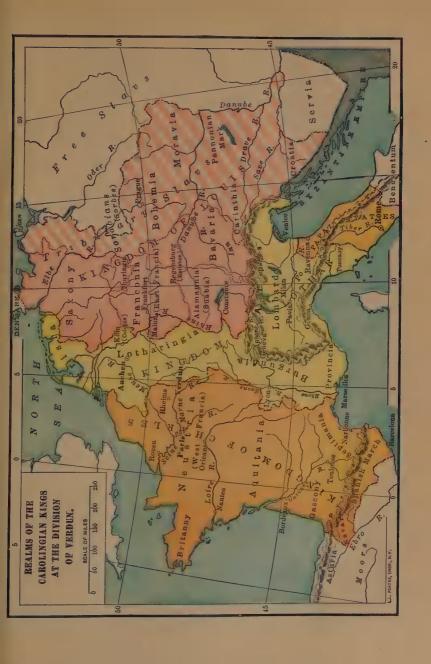
"From the fury of the Northmen, O Lord, deliver us." — PRAYER IN CHURCH SERVICE OF TENTH CENTURY

The division of Verdun, 843 A.D.

Charlemagne died in 814, and his empire did not long outlive him. His brilliant attempt to bring Western Europe into order and union was followed by a dismal period of reaction and turmoil, while his ignoble descendants sought only to see who could grab the largest slices of the realm. The most important of these selfish contests closed in 843 with the Treaty of Verdun.

Beginnings of France and Germany This treaty begins the map of modern Europe. Lothair, Charlemagne's eldest grandson, held the title Emperor, and so he was now given North Italy and a narrow strip of land from Italy to the North Sea — that he might keep the two imperial capitals, Rome and Aachen (p. 47). The rest of the Empire, lying east and west of this middle strip, was broken into two kingdoms for Lothair's two brothers.

The eastern kingdom was purely German. In the western, the Teutonic rulers were being absorbed rapidly into the older Roman and Gallic populations, to grow into France. Lothair's





unwieldy "Middle Europe" proved the weakest of the three. Italy fell away at once. Then the northern portion, part French, part German, crumbled into "little states" that confused the map of Europe for centuries. Most of them were finally absorbed by their more powerful neighbors on either side. Four survive as Belgium, Holland, Luxemburg, and Degenerate Switzerland.

Carolingians

For a century after Verdun, political history remained a bloody tangle of treacherous family quarrels, while the descendants of the Hammer and the Great were known as the Bald,

the Simple, the Fat, the Lazy. And now distracted Europe was imperiled by a new danger from without. Once more barbarian invasions threatened the civilized world. On the east, hordes of wild Slavs and of wilder Hungarians broke across the frontiers.



REMAINS OF A VIKING SHIP found buried in sand at Gökstad, Norway. It is of oak, unpainted, 79' 4'' by  $16\frac{1}{2}'$ ; 6 feet deep in the middle.

ravaged Germany, and penetrated sometimes even to Rome or to Toulouse in southern France. The Mohammedan Moors New barfrom Africa attacked Italy and Sicily, establishing themselves firmly in many districts and turning the Mediterranean into a Mohammedan lake. Fierce Norse pirates harried every coast, and, swarming up the rivers, pierced the heart of the land.

The Norsemen were a new branch of the Teutons, and the The fiercest and wildest of that race. They dwelt in the Scandinavian peninsulas, and were still heathen. They had taken no part in the earlier Teutonic invasions; but, in the ninth century, population was becoming too crowded for their bleak lands, and they were driven to seek new homes. Some of them colonized distant Iceland, and set up a free republic there: but the greater number resorted to raiding richer countries. The Swedes conquered Finns and Slavs on the east, while

Danish and Norse "Vikings" ("sons of the fiords") set forth upon "the pathway of the swans," in fleets, sometimes of hundreds of boats, to harry western Europe. Driving their light craft far up the rivers, they then seized horses and ravaged at will, sacking cities like Hamburg, Rouen, Paris, Nantes, Tours, Cologne, and stabling their steeds in the cathedral of Aachen about the tomb of Charlemagne.

At last, like the earlier Teutons, the Norsemen from plunderers became conquerors. They settled the Orkneys and Shetlands and patches on the coasts of Scotland and Ireland, and finally established themselves in the north of France—named, from them, *Normandy*—and in the east of England.

## II. BRITAIN BECOMES ENGLAND

The Teuton conquest of Britain, 449-600 A.D.

We must go back to note how Britain had become England. In 408 the Roman legions were withdrawn from Britain to defend Italy against the threatened invasion by the Goths (p. 28). This left the dismayed Romanized Britons to defend themselves as best they could against Teutonic ravagers on the coasts and the wild Celts 1 of the Scottish mountains. The Britons called in the Teutons to beat off the other foe, and (449) these dangerous protectors began to take the land for their own.

Many little Teutonic states were founded by the invaders, and gradually these small units were welded into larger kingdoms, until there appeared seven main Teutonic states: Kent, the kingdom of the Jutes; Sussex, Essex, and Wessex (kingdoms of the South Saxons, East Saxons, and West Saxons); and East Anglia, Northumbria, and Mercia—kingdoms of Angles, or English, who were finally to give their name to the island.

This conquest, unlike that of Gaul and Spain, was very slow. It took the Teutons a century and a half (till about 600) to

<sup>&</sup>lt;sup>1</sup> Celt includes the Highland Scots, the Irish, the Gauls of France, and the native Britons of Britain before the Teutonic conquest. At an earlier period the Celts seem to have covered much of central Europe.

master the eastern half of the island. For this there were four The conreasons. (1) The Angles and Saxons at home were living in petty tribes and therefore could make no great organized thorough attack. (2) Coming by sea, they came necessarily in small bands. (3) They were still pagans: they spread ruthless destruction and provoked desperate resistance, until, about 600 A.D., Christianity began to win the heathen conquerors.

quest slow



St. Martin's Church, Near Canterbury. — From a photograph. Parts of the building are very old, and may have belonged to a church of the Roman period. At all events, on this site was the first Christian church in Britain used by Augustine and his fellow missionaries, sent out by Pope Gregory. They secured the right to use it through the favor of Queen Bertha, a Frankish princess, who had married the king of Kent. A tomb, said to be Queen Bertha's, is shown in the church.

(4) Britain had been less completely Romanized than the continental provinces were. There was more of forest and marsh, and a less extensive network of Roman roads: hence the natives found it easier to make repeated stands.

Because the conquest was slow, it was thorough. Eastern England became strictly a Teutonic land. Roman institutions. the Roman language, Christianity, even names for the most part, vanished, and the Romanized natives were slain, driven out, or enslaved.



In the middle of the ninth century Egbert, king of the West Saxons, brought all the Teutonic parts of the island under his authority, though he was only head king over jealous tributary Then came the Danish invasions -- to shatter this new union, but, in the end, to cement it more firmly. The The Danes Danes, who had long harried the coasts, made their first permanent settlement in 850; and, in 871, after a great battle in which the king of Wessex was slain, they became for a time masters of England. The power of Wessex was soon revived however by Alfred the Great (871-901). The Danes Alfred the were defeated, baptized, and shut off in the northeast, beyond Watling Street (an old Roman road from London to Chester); and all the Teutonic states in South England now willingly accepted the rule of Wessex for protection against the Dane.

in England

Alfred gave the rest of his splendid life to heal the wounds of his kingdom, and, more successfully than Charlemagne, to revive learning in a barbarous age - though at first he found "not one priest" in the kingdom who could understand the church services that he mumbled by rote. His great successors reconquered the Danelaw district, and under Edgar the Peaceful (957-975), his greatgrandson, the island rested in union and prosperity - so that even distant Celtic princes came to Edgar's court to acknowledge his overlordship.

#### III. FEUDALISM

"A protest of barbarism against barbarism." - TAINE

The barbarian invasions of the ninth and tenth centuries The anarchy did not create a new society in Europe, as those of the fifth century had done; but they did force Europe to take on a forces new military organization. After Charlemagne, the ninth century on the continent became a time of indescribable horror. The strong robbed the weak, and brigands worked their will in plunder and torture.

But out of this anarchy emerged a new social order. Here and there, and in ever growing numbers, some petty chief -

of the ninth century Europe into Feudalism

retired bandit, rude huntsman, or old officer of a king — planted himself firmly on a small domain, fortifying a stockaded house and gathering a troop of fighters under him to protect it. By so doing, he became the protector of others. The neighborhood turned gladly to any strong man as its defender and master.



ENTRANCE TO A FEUDAL CASTLE. — From Gautier's La Chevalerie. The drawbridge crossed the moat, or ditch, that surrounded a castle. When it was raised, the portcullis (whose massive iron teeth can be seen in the doorway) was let fall.

Weaker landlords surrendered ("commended") their lands to him, receiving them back as "fiefs." They became his vassals; he became their lord. The former "free peasants," on the lord's own lands and on the lands of his vassals, saw that they were no longer at the mercy of any chance marauder. They ventured again to plow and sow. and perhaps they were permitted in part to reap, On their part, they cultivated also the lord's crop, and paid him dues for house, for cattle, and for each sale or inheritance. The village became his village; the inhabitants, his villeins. Fugitive wretches, too, without the

old resident's claim to consideration, gathered on the lord's lands to receive such measure of mercy as he might grant, and usually sank into the class of *serfs* (p. 23), of whom there were already many on all estates.

In return for the protection he gave, the lord assumed great privileges, unspeakably obnoxious in later centuries, but

in their origin connected with some benefit. The noble slew Origin of the wild beast — and came to have the sole right to hunt. the feudal privileges of As organizer of labor, he forced the villeins to build the mill the nobles (his mill), the oven, the ferry, the bridge, the highway; then he took toll for the use of each, and later he demolished mills that the villeins wished to build for themselves.



BODIAM CASTLE IN ENGLAND — present condition of a fine medieval structure. Note the water in the moat. The student will find in encyclopedias some interesting history for this castle.

After the Teutonic conquests of the fifth century, most common Teutonic freemen became small farmers. By these changes of the ninth century this free class almost disappeared from France, though it still survived in England.

Finally each district had its body of mailed horsemen and its circle of frowning castles. These two features typify the new order — which we call feudalism.

Castles rose at every ford and above each mountain pass and on every hill commanding a fertile plain. At first the The feudal castle

And the ironclad savalry

"castles" were mere wooden blockhouses; but soon they grew into those enormous structures of massive stone, crowned by frowning battlements and inclosing many acres of ground, whose picturesque gray ruins still dot the landscape in Europe.

Upon even the early and simple castle, the Norse invader spent his force in vain; and the mailed horsemen kept him from



KNIGHT IN PLATE
ARMOR, visor up.
— From Lacroix,
Vie Militaire. Plate
armor came in only
about 1300, succeeding a lighter
armor of chain mail.

ravaging the open country. The old Frankish infantry had proved too slow to bring to bay the nomad Hungarians on their agile shaggy ponies, or the Danes with their swift boats. But now each castle was ready to pour forth its band of trained men-at-arms (horsemen in mail), either to gather with other bands into an army, or by themselves to cut off stragglers and hold the fords. The raider's day was over but meanwhile the old Teutonic militia, in which every freeman had his place, had given way to an ironclad cavalry, the resistless weapon of a new feudal aristocracy. which could ride down foot-soldiers (infantry) at will—till the invention of gunpowder, centuries later, helped again to make fighting men equal.

In government, feudalism was extreme decentralization. Each petty district was practically independent of every other dis-

trict. The king had been expected to protect every corner of his realm. Actually he had protected only some central district; but under feudalism each little chieftain proved able to protect his small corner, when he had seized the king's powers there. His territory was a little state. The great nobles coined money and made war like very kings. Indeed a vassal owed allegiance to his overlords two or more grades above him only through the one overlord just above him. He must follow his immediate lord to war against them and even against his king.

Feudal
"decentralization"

This decentralization was the result not only of military needs Economic but also of economic 1 needs - of the lack of money and causes of the lack of roads. The rich man's wealth was all in land: and he could make his land pay him only by renting it out for services or for produce. "Nobles" paid him for parts of it by fighting for him. Workers paid him for other parts by raising and harvesting his crops and by giving him part of their



AN ACT OF HOMAGE. - From a twelfth century manuscript.

own. A man without land was glad to pay for the use of some in one way or the other.

In theory, the holder of any piece of land was a tenant of some Feudal higher landlord. The king was the supreme landlord. He let out most of the land of the kingdom, on terms of military service, to great vassals who swore fealty to him. Each of these parceled out most of what he received, on like terms, to smaller vassals; and so on, perhaps through six or seven steps, until the smallest division was reached that could support a mailed horseman for the noble's life of fighting.

<sup>1</sup> Economics refers to wealth, as politics does to government.

Lords and vassals In practice, there was no such regularity. The various grades were interlocked in the most confusing way. Except for the smallest knights, all landlords of the fighting class were "suzerains" (liege lords); and, except perhaps the king, all were vassals. There was no great social distinction between lord and vassals. They lived on terms of familiarity and mutual respect. The "vassal" was always a "noble," and his service was always "honorable," — never to be confounded with the



A Baron's Court. — From a sixteenth century woodcut.

"ignoble" service paid by serfs and villeins.

The relation between suzerain and vassal had the character of a bargain for mutual advantage. The vassal was to present himself at the call of his lord to serve in war, with followers according to the size of his fief, but only for

short terms and usually not to go "out of the realm." He must also serve in the lord's "court" twice or thrice a year, to advise in matters of policy and to give judgment in disputes between vassals. He did not pay "taxes," in our sense, but on frequent occasions he did have to make to the lord certain financial contributions—"reliefs" and "aids." The lord, on his part, was bound to defend his vassal, to treat him justly, and to see that he found just treatment from his co-vassals.

Feudal theory, then, paid elaborate regard to rights; but feudal practice was mainly a matter of force. There was no adequate machinery for obtaining justice: it was not easy to enforce the decisions of the crude courts against a noble offender who chose to resist. War, too, was thought the most honorable and perhaps the most religious way to settle disputes. Like the trial by combat, it was considered an appeal to the judgment of God. Naturally, "private wars," between noble and noble, became a chief evil of the age. They hindered

Private war the growth of industry, and commonly they hurt neutral parties quite as much as they hurt belligerents. There was little actual

suffering by the warring nobles, and very little heroism. Indeed, there was little actual fighting. The weaker party usually shut itself up in its castle. The stronger side ravaged the villages in the neighborhood, driving off the cattle and perhaps torturing the peasants for their small hidden treasures, and outraging the women.



An Ancient Manor House, Melichope, England. — From Wright's Homes of Other Days.

Clergy and nobles, praying class and fighting class, were supported by a vastly larger number of "ignoble" workers, who

The feudal



INTERIOR VIEW OF THE WINDOW SHOWN IN MELICHOPE MANOR HOUSE. The wall was so deep that the stairway was cut into it.

were usually referred to only as other live stock might be mentioned. Each noble had to keep some of his land for the support of his own household and for other revenue. This "domain" land was cultivated by the lord's serfs and villeins, under direction of a bailiff, or steward. The peasant workers did not live in scattered farmhouses, each on its own field: they were grouped in little villages of twenty or fifty dwellings, as in Europe to-day. Such a village, with its adjoining "fields," was a "manor."

Each manor had its church, at a little distance, and usually its manor house — the lord's castle on a hill above the other

dwellings, or maybe a house only a trifle better than the homes of the villeins, used by the lord's steward. At one end of the street stood the lord's smithy; and near by, on some convenient stream, was the lord's mill.

Serfs and villeins As in the last Roman days, the *serf* was bound to the soil by law: he could not leave it, but neither could he be sold apart from it. He had his own bit of ground to cultivate, at



VILLEINS RECEIVING DIRECTIONS. — From a miniature in a fifteenth century manuscript.

such times as the lord's bailiff did not call him to labor on the lord's land. Usually the bailiff summoned the serfs in turn, each for two or for three days each week; but in harvest or having he might keep them all busy, to the ruin of their own little crops. If the serf did get a crop, he had to pay a large part of it for the use of his land. He paid also a multitude of other dues and fines - sometimes

in money, but usually "in kind," — eggs, a goose, a cock, a calf, a portion of grain.

The *villein* was a step higher. He was "free" in person. That is, he could leave his land and change lords at will; but he had to have *some* lord. The landless and masterless man was an outlaw, at the mercy of any lord. In profits from labor and in manner of life, there was little to choose between serf and villein.

The peasant homes,1 serf's or villein's, were low, filthy,

<sup>&</sup>lt;sup>1</sup> The most graphic treatments of peasant life are in Jessopp's Friars, 87-112; Jenks' Edward Plantagenet, 46-52; and in Cheyney's Industrial and Social History of England, 31-52.

earth-floored, straw-thatched, one-room hovels of wood and Homes of sticks plastered together with mud. There was no chimney except a hole in the roof, and usually no other opening (no window) except the door. These homes straggled along either side of an irregular lane, where poultry, pigs, and children played together in the dirt. Behind each house was its weedy garden patch and its low stable and barn. These last were often under the same roof as the living room of the family, — as is still true sometimes in parts of Germany.

peasants



A REAPER'S CART GOING UPHILL. - After Jusserand's English Wayfaring Life: from a fourteenth century manuscript. The force of men and horses indicates the nature of the roads. The steepness of the hill is, of course, exaggerated, so as to fit the picture to the space in the manuscript.

The house, small as it was, was not cluttered with furniture. A handmill for grinding meal, or at least a stone mortar in which to crush grain, a pot and kettle, possibly a feather bed, one or two rude benches, and a few tools for the peasant's work, made up the contents of even the well-to-do homes.

Farming was very crude. The plowland was divided into cultivation three great "fields." These were unfenced, and lay about the of the village at any convenient spots. One field was sown to wheat common (in the fall); one to rye or barley (in the spring); and the third lay fallow, to recuperate. The next year this third field would be the wheat land, while the old wheat field would raise the

barley, and so on. This primitive "rotation of crops" kept a third of the land idle.

Every "field" was divided into a great number of narrow strips, each as nearly as possible a "furrow-long," and one, two, or four rods wide, so that each contained from a quarter of an acre to an acre. Usually the strips were separated by "balks," or ridges of turf. A peasant's holding was about thirty acres, ten acres in each "field"; and his share in each lay not in one



PEASANTS' MAY DANCE. — From a miniature in the Bibliothèque Nationale in Paris. The dress at least is idealized.

piece, but in fifteen or thirty scattered strips.

This kind of holding compelled a "common" cultivation. That is, each man must sow what his neighbor sowed: and as a rule, each could sow, till, and harvest only when his neighbors did. Serfs were not intelligent or willing workers, and even the lord's stewards did not know how to get good returns from the land. Threefold the seed, or six bushels of wheat to the acre, was a good crop in the thirteenth century.

Farm animals were small. The wooden plow required eight oxen, and then it did hardly more than scratch the surface of the ground. Carts were few and cumbrous. There was little or no cultivation of root foods. Potatoes, of course, were unknown. Sometimes a few turnips and cabbages and carrots, rather uneatable varieties probably, were grown in garden plots behind the houses. Beer was brewed from the barley.

Small variety in food Well-to-do peasants had a hive of bees in the garden plot. Honey was the chief luxury of the poor: sugar was still unknown in Europe.

The most important crop was the wild hay, upon which the cattle had to be fed during the winter. Meadowland was twice as valuable as plowland. The meadow was fenced for the hay harvest, but was afterward thrown open for pasture. Usually



FALCONRY. - From a medieval manuscript reproduced by Lacroix. falconer, to capture and train young hawks to bring game to the master, was among the most trusted under-officials of each castle.

there were other more distant but extensive pasture and wood lands, where lord and villagers fattened their cattle and swine.

It was difficult to carry enough animals through the winter for the necessary farm work and breeding; so those to be used for food were killed in the fall and salted down. The large use of salt meat and the little variety in food caused loathsome diseases.

Each village was a world by itself. Even the different villages Life in of the same lord had little intercourse with one another. The lord's bailiff secured from some distant market the three outside

the manor

products needed,—salt, millstones, and iron for the plow-shares and for other tools. Except for this, a village was hardly touched by the outside world—unless a war desolated it, or a royal procession chanced to pass through it.

This shut-in life seems to us cheerless and degrading and often indescribably ferocious and indecent. Pictures in manuscripts of the time, however, show that it had occasional



The Exercise of the Quintain. — This shows an important part of the schooling of noble children. The boys ride, by turns, at the wooden figure. If the rider strikes the shield squarely in the center, it is well. If he hits only a glancing blow, the wooden figure swings on its foot and whacks him with its club as he passes.

festivities; and at least it was a step up from the slavery of earlier times.

Life in the castle The noble classes lived a life hardly more attractive to us. They dwelt in gloomy fortresses over dark dungeons where prisoners rotted. They had fighting for business, and hunting with hound and hawk, and playing at fighting (in tournament and joust), for pleasures. The ladies busied themselves over tapestries and embroideries, in the chambers. Gay pages

flitted through the halls, or played at chess in the deep windows. And in the courtyard lounged gruff men-at-arms, ready with blind obedience to follow the lord of the castle on any foray or even in an attack upon their king.

The noble hunted for food, quite as much as for sport, and Hunting he did not suffer from lack of fresh meat. The game in forest and stream was his: for a common man to kill deer or hare or

wild duck or trout, was to lose hand or eyes or life.

Feasting filled a large part of the noble's life. Meals were served in the great hall of the castle, and were the social hours of the day. Tables were set out on movable trestles, and the household, visitors, and dependents gathered about them on seats and benches, with nice respect for rank, - the master and his noblest guests at the head, on a raised platform, or "dais," and the lowest servants toward the bottom of the long line. A profusion of food in many courses, especially at the midday "dinner," was carried in from the kitchen across the open courtyard. Peacocks, swans, whole boars, or at least boar heads, were among the favorite roasts; and huge venison "pies" were a common dish. Mother



A COURT FOOL. -After a medieval miniature in brilliant colors. Many great lords kept

such jesters. Goose's "four and twenty blackbirds" had real models in many a medieval pasty, which, when opened, let live birds escape, to

At each guest's place was a knife, to cut slices from the roasts within his reach, and a spoon for broths, but no fork or napkin or plate. Each one dipped his hand into the pasties, carrying the dripping food directly to his mouth. Loaves of bread were crumbled up and rolled between the hands to wipe off the surplus gravy, and then thrown to the dogs under the tables: and between courses, servants passed basins of water and towels. The food was washed down with huge draughts of

be hunted down among the rafters of the hall by falcons.

Feasting and story telling

wine, usually diluted with water. Intervals between courses were filled with story-telling and song, or by rude jokes from the lord's "fool," or perhaps traveling jugglers were brought in to entertain the company.



JUGGLERS. - From a thirteenth century manuscript.

## IV. THE CHURCH IN THE FEUDAL AGE

The church also a government

The church in the feudal age was not only a religious organization: it was also a government. Its officers exercised many powers that have now been handed over to civil 1 officers. Public order depended upon it almost as completely as did private morals. With its spiritual thunders and the threat of its curse, it often protected the widow and orphan, and others in danger of oppression, from brutal barons who had respect for no earthly power.

The priest

All Christendom was made up of parishes,—the smallest church units. Commonly, a parish was a farming village (a manor) or a part of a town. At its head was a priest, who, in large city parishes, was assisted by deacons to look after the poor.

The bishop

A group of parishes made up the *diocese* of a *bishop*. Nearly every town of any consequence in the twelfth century was a bishop's seat, and so gained the name *city*. The bishop was the mainspring in church government. He was revered as the successor of the apostles, and was subject only to the

<sup>\*</sup> Civil is used very commonly in contrast to ecclesiastical.

guidance of the pope, who was successor to the chief of the apostles. Originally, the bishop's special duty had been to oversee the parish priests; but, with the growth of the church, he had come to have other functions. He was a great feudal landlord, owing military service to one or more suzerains, and holding power over many temporal vassals. He had charge of extensive church property in his diocese, and of the collection of church revenues. And he looked after the enforcement of the laws of the church. This "canon law" had grown Bishops' into a complex system. To administer justice under it, each bishop held a court, made up of trained churchmen, over which he presided. This court had jurisdiction not merely over matters pertaining to the church: it tried any case that involved a clergyman or any one else under the special protection of the church.

To help in these duties, the bishop had a body of assistant clergy called canons. On the death of the bishop, this body (the "cathedral chapter") chose his successor, - subject perhaps to the approval of some king or other temporal ruler.

This right of the clergy to be tried in clerical courts was Benefit known as "benefit of clergy." The practice had its good side. Ordinary courts and ordinary law partook of the violent and ferocious life of the age. Trials were rude; and ghastly punishments were inflicted for trivial offenses, - often, no doubt. upon the innocent. It was a gain when the peaceful and moral part of society secured the right to trial in more intelligent courts and by more civilized codes. Moreover, in the Middle Ages. all corporations, even trade gilds, very commonly had courts with considerable power of jurisdiction over their own members. It was natural, therefore, for the church to have like powers over its clergy.

But the church law was too mild to deal with serious crimes. Its advantages tempted men to "take Holy Orders," until, besides the preaching clergy and the monks, the land swarmed with "clerics" who were really only lawyers, secretaries, scholars.

clergy

teachers, or mere adventurers. Some of these, by their crimes, brought disgrace upon the church and danger to the state.

The archbishop A number of dioceses made up a province, — which was usually one of the old divisions of that name under the Roman Empire. Over each province, seated in its most important city, was an archbishop, or metropolitan. The archbishop was a bishop also of one diocese, and he had a general supervision, but not a very definite one, over the other bishops of the province. His court, too, heard appeals from theirs.

The pope

At the head of all this church hierarchy stood the pope, the spiritual monarch of Christendom. He was supreme lawgiver, supreme judge, supreme executive. He issued new laws in the form of bulls (so-called from the gold seal, or bulla, on the documents), and he set aside old laws by his dispensations, — as when it seemed best to him to permit cousins to marry (a thing forbidden by the canon law). His court heard appeals from the courts of bishop and archbishop, and likewise from many of the temporal courts of Christendom. Now and then he set aside appointments of bishops and other clergy, and himself filled the vacancies. At times he also sent legates into different countries, to represent his authority directly. A legate could revoke the judgment of a bishop's court, remove bishops, and haughtily command obedience from kings, — quite as Shakspere pictures in his King John.

College of cardinals

For aid in his high office, the pope gathered about him a "college¹ of cardinals." At first this body comprised only seven bishops of Rome and its vicinity; but it grew finally to include great churchmen in all countries.

Excommunication To compel obedience, bishops and pope had two mighty weapons — excommunication and interdict. An excommunicated man was shut out from all religious communion. He could attend no church service, receive no sacrament, and at death, if still unforgiven, his body could not receive Christian burial. Excommunication was also a boycott for all social

<sup>1 &</sup>quot;College," in this sense, means merely a "collection" of people.

and business relations. If obeyed by the community, it cut a man off absolutely from all communication with his fellows, and made him an outlaw. No one might speak to him or give him food or shelter, under danger of similar penalty, and his very presence was shunned like the pestilence.

What excommunication was to the individual, the interdict Interdict was to a district or a nation. Churches were closed, and no religious ceremonies were permitted, except the rites of baptism and of extreme unction. No marriage could be performed, and there could be no burial in consecrated ground. "The dead were left unburied, and the living were unblessed."

Thus the church was a vast centralized monarchy, with its regular officers, its laws and legislatures and judges, its taxes, its terrible punishments — and its promise of eternal reward.

And yet this government was more democratic in spirit than feudal society was. Men of humblest birth often rose to its loftiest offices. Gregory VII, who set his foot upon the neck of the mightiest king in Europe, was the son of a poor peasant, The church was the only part of society in the Middle Ages where study and intellectual ability could lift a poor boy to power — and so it was recruited by the best minds.

The democracy of the church

Of all this mighty organization, the village priest brought the church closest home to the mass of the people. The great ecclesiastics — bishops, archbishops, and abbots — were often from the noble class by birth, and in any case they always became part of the aristocracy. But the rural priest was commonly a peasant in origin, and he often remained essentially a peasant in his life, — marrying in the village (until the eleventh century) and working in the fields with his neighbors. He was a peasant with a somewhat better income than his fellows, with a little learning, a revered position, and with great power for good. He christened, absolved, married, and buried his parishioners, looked after their bodily welfare so far as he knew how, comforted the heart-sore and wretched, and taught all, by word and example, to hold fast to right living.

The priest and the daily life of the village

The church building was also the social center of the parish. Near it, on Sunday, between the sacred services, the people found their chief recreation in sports and games. And from its steps the priest gave to them what news they received from the outside world, reading aloud there, too, any rare letter that some adventurous wanderer might be able to get written for him by some stranger-priest.

The friars and town life From time to time new organs developed within the church to meet new needs. In the twelfth century, when, as we shall see, towns began to grow up, these did not fit into the old organization of the church. Neither parish priests nor monks took care of the religious needs of the new, crowded populations. The poorer inhabitants were miserable in body, too, beyond all words, — fever and plague stricken, perishing of want and filth and wretchedness such as no modern city knows. But early in the thirteenth century, these conditions, together with the spread of heretical movements, called forth a general religious revival, with the rise of two new religious orders — the Franciscan and the Dominican brotherhoods.

These "begging friars" went forth, two and two, to the poor and the outcasts, living from day to day in the midst of noisome wretchedness, to act as healers and preachers. They nursed lepers, ministered to the poor, and with short, homely speech, preached to all the love of Christ and the call to turn from sin. They were *missionary* monks.

## V. ENGLAND IN THE FEUDAL AGE

Local selfgovernment and the idea of representation in Saxon England The splendid story of England for the thousand years from Alfred the Great to the present day is also, most of it, the story of the foundations of American liberty. And so, even in this brief "survey," that story is told more fully than other topics are.

Long before the year 1000 the Saxons in England had learned to work many forms of local self-government — to manage many of their own affairs at their own doors, not only in village (manor) "courts," but also in courts (assemblies) of the larger units, the hundreds and shires (counties). Moreover, they had

become familiar with the practice of sending a sort of representative from the village to these larger assemblies - since all men could not attend these in person.

True, after the year 900 an irregular Saxon feudalism had been Saxon growing up; and these local "courts" had fallen largely under the control of neighboring landlords. Still enough activity among the people themselves survived so that these assemblies,

feudalism

with their representative principle, were to prove the cradle of later English and American liberty.

In 1066 came the Norman Conquest. In long succession in earlier times. conquering Briton, Roman, Saxon, Dane, had brought in each his peculiar contributions. Now for the



Norman Conquest,

PLOWING. - From an Anglo-Saxon manuscript in the British Museum.

last time in history a host of conquering invaders established themselves in the island. A century and a half before, Norse pirates had settled in a province of northern France. In that district of Normandy, they had quickly become leaders in Frankish "civilization," and now they transplanted it among the ruder Saxons of England, along with much new blood and new elements in language.

For our purpose here, the most important Norman contribu- A more tion was his contribution in government. Since the time of efficient Alfred, the chief dangers to England had been (1) a possible government splitting apart of Danish north and Saxon south, and (2) the growth of feudal anarchy. The Norman crushed the old north and south into one, and built up a central government strong enough to control the feudal nobles and to prevent them from dividing the kingly power among themselves.

Local institutions, in the main, remained Saxon, but the central government gained a new efficiency from the Norman genius for organization.

vear struggle for liberty

A thousand- At the same time, the Norman kings were not supreme enough to become absolute despots. This was chiefly because, through dread of the new royal power, conquering Norman noble and conquered Saxon people drew together quickly into an English nation — the first true nation of Europe. Then, in centuries of slow, determined progress, this new nation won constitutional liberty.

> "Lance and torch and tumult, steel and gray-goose wing, Wrenched it, inch and ell and all, slowly from the king."



BATTLE OF HASTINGS. — From the Bayeux Tapestry. The Bayeux Tapestry is a linen band 230 feet long and 20 inches wide, embroidered in colored worsteds, with 72 scenes illustrating the Norman Conquest. It was a contemporary work. The scene given here pertains to the close of the battle. Harold, the Saxon king, supported by his chosen hus-carles, is making the final stand, beneath the Dragon standard against the Norman horse.

And not merely by fighting in the field was this liberty won. but, even more, by countless almost unrecorded martyrdoms of heroic and often nameless men, on the scaffold, in the dungeon, or, harder still, in broken lives and ruined homes. Thus did Englishmen, at a great price, work out, first of all peoples for a large territory, the union of a strong central government and of free institutions.

The Conquest drew isolated England back into the thick of continental politics. Henry II (1154-1189) was the most

powerful monarch of Europe, ruling not only England but more Reforms of than half France as well — as a nominal vassal of the French Henry II king. Still all the really important results of his long and busy law courts reign came in England. Preëminent stands out the organization



A NORMAN DOOR IN CANTERBURY CATHEDRAL. - Note the massive round arch and the simple but effective ornament.

of the English courts of justice, with circuit judges to spread a "common" law throughout the entire realm — in place of the varying local customs found in feudal courts in the continental countries. At this same time came the development Circuit judges and the Common Law of our grand jury and also of our trial jury. Henry's reforms, as completed a century later by the great Edward, gave us the English judicial system of the present day in almost every particular.

Between the great Henry and the even greater Edward came three weak, would-be tyrants — Richard, John, and the third Henry. The misrule of John resulted in Magna Carta; that of Henry, in the first true Parliament.



FACSIMILE (REDUCED) OF THE OPENING OF MAGNA CARTA. — The escutcheons in the margin are later embellishments. They are supposed to be the coats of arms of barons who signed as witnesses.

Magna Carta, 1215 1. In 1215, in a grassy meadow of the Thames called Runny-mede, the tyrant John, backed only by a few mercenaries and confronted by a people in arms, found himself forced to sign the Great Charter, "the first great document in the Bible of English Liberties."

In the main, the charter merely restated ancient liberties; but the closing provision expressly sanctioned rebellion against a king who should refuse to obey it. That is, it set the law of the land above the king's will. True, in some other countries

during the Middle Ages, the great vassals extorted charters of liberties for themselves from their kings. But the peculiar features of this Charter are: (1) the barons promised to their dependents the same rights they demanded for themselves from the king; and (2) special provisions looked after the welfare of townsmen and even of villeins. The wording, necessarily, belongs to a feudal age; but, as a new society and new needs grew up, men read new meanings into the old language and made it fit the new age. In the next two centuries, English kings were obliged to "confirm" it thirty-eight times; and its And principles, and some of its wording, have passed into the constitution and laws of every American state.

The Charter defined precisely the "aids" to which suzerains were entitled, - and so put an end to extortion. It declared that the king could raise no scutage 1 or other unusual "aid" from his vassals without the consent of the Great Council, - and since all vassals of the king had a right to attend this Council. this provision established the principle, No taxation without the consent of the taxed. It declared an accused man entitled to speedy trial. - and so laid the foundation for later laws of "habeas corpus." It affirmed that no villein, by any fine, should lose his oxen or plow, and so foreshadowed our modern laws providing that legal suits shall not take from a man his home or his tools.

2. Henry II and Edward I were the two great "lawgivers" among the English kings. But Henry carried his many reforms, not by royal decrees, but by a series of "assizes" (codes) drawn up by the Great Council; and Edward carried his in an even longer series of "statutes" enacted by a new national legislature which we call Parliament.

Some sort of "Assembly" has always made part of the English government. Under the Saxon kings, the Witan (or meeting of Wisemen) sanctioned codes of laws and even deposed and elected kings. It consisted of large landowners and officials and the higher clergy, with now and then some mingling of more

A sort of war tax recently introduced in the place of military service.

democratic elements, and it was far more powerful than the Frankish Mayfield.

After the Conquest, the Witan gave way to the *Great Council* of the Norman kings. This was a feudal gathering — made up of lords and bishops, resembling the Witan, but more aristocratic, and less powerful. A king was supposed to rule "with the advice and consent" of his Council; but in practice that body was merely the king's mouthpiece until Henry II raised it to real importance.

Magna Carta prescribed just how the Council should be called together. All who held land directly of the king ("tenants-in-chief," or "barons") were entitled to be present, but only the "great barons" ever came. According to the Charter, thereafter the great barons were to be summoned *individually* by letter, and the numerous smaller barons by a general notice read by the sheriffs in the court of each county.

Still the smaller barons failed to assemble; and in the troubles of the reign of Henry III, on two or three occasions, the sheriffs had been directed to see to it that each county sent knights to the gathering. Thus a representative element was introduced into the National Assembly.

This was a thoroughly natural step for Englishmen to take. The principle of representative government was no way new to them. It had taken root long before in local institutions. The "four men" of each township present in court of hundred or shire (p. 76) spoke for all their township. The sworn "jurors" of a shire who gave testimony in compiling Domesday Book under William I, or who "presented" offenders for trial under Henry II, spoke for the whole shire. England was familiar with the practice of selecting certain men from a community to speak for the community as a whole. The same principle was now applied in a larger, central gathering, for all England.

Then in 1265 the glorious rebel, Simon of Montfort, gave us a real "Parliament." He had been leading the people

against the weak, ill-ruling king, and had made him prisoner. and now he called a national assembly to settle the government. This time not only was each shire invited to send two knights, and 1295 but each borough (town) to send two burgesses, to sit with the usual lords. Simon wanted the moral support of the nation, to be given by an assembly representing all classes. The "Great

**Parliaments** of 1265

Council of royal vassals" was replaced by a "Parliament" representing the veople of England. Then. in 1295, after some variations, Edward adopted this model of Simon's; and for the first time in history representative government was firmly established for a nation.

Half a century later, Parliament divided into two Houses. Edward's "Model Parliament" of 1295, like Simon's, contained the "three estates" 1 - clergy, nobles, and burgesses. The greater nobles and the greater clergy had



The two " Houses "

THE HALL OF STOKE MANOR HOUSE, a very modest "castle" of the thirteenth century in England. - From Wright's Homes of Other Days.

personal summons; the other classes were represented by delegates, - the smaller landholders by the elected "knights of the shire," the towns by their chosen burgesses, and the lower clergy by elected representatives, one for each district.

At first all sat together. Had this continued, the townsmen would never have secured much voice: they would have been frightened and overawed by the nobles. The result would have been about as bad if the three estates had come to sit

<sup>1 &</sup>quot;Estate," so used, means a class of people with distinct duties and privileges.

separately, as they did in France and Spain. With so many distinct orders, an able king could easily have played off one against the other. But England followed a different course. The *inferior* clergy, very happily, soon refused to attend Parliament. The *great* spiritual lords (bishops and abbots), with personal summons, were not very numerous by themselves, and so they sat with the great lay lords. Thus, when the different orders

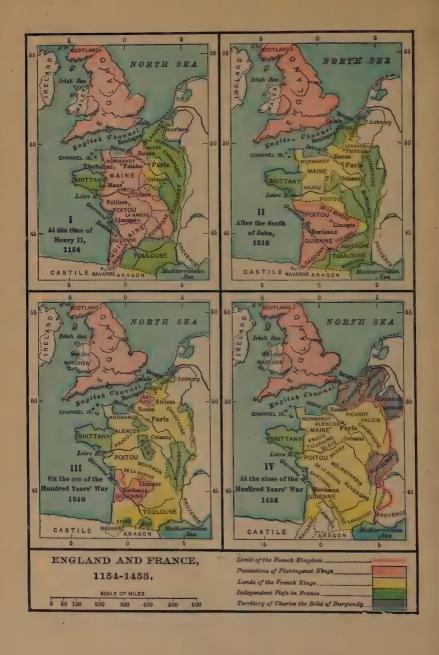


English Family Dinner. — From a fourteenth century manuscript. Note the dogs, the musicians, and the barefooted monk, at whom the jester is directing some witticism.

began to sit apart, the great peers, lay and spiritual, who were summoned by individual letters, made a "House of Lords," while the representative elements — knights of the shire and burgesses, who had been accustomed to act together in shire courts — came together, in the national assembly, as the "House of Commons."

The three estates faded into two; and even these two were not distinct. For in England, unlike the case upon the continent, only the oldest son of a lord succeeded to his father's title and





nobility, and to the right to a personal summons to the House of Lords. The younger sons — and even the oldest son during his father's life - belonged in the gentry (gentleman) class, tween and at most were "knights of the shire." As such, oftentimes, the son or the brother of an earl sat for his county in the House of Commons beside the shopkeeper from the town. The gentry in the Commons formed a link to bind Lords and Commons together.

"gentry" link be-"Commons"

## VI. OTHER LANDS IN THE FEUDAL AGE

In 987 in France the degenerate Carolingian 1 line gave way France in to Hugh Capet, founder of the long line of Capetian kings. Hugh Capet found France broken into feudal fragments. These, in the next three centuries, he and his descendants

welded into a new French nation. It was not the people here who fused themselves into a nation in a long struggle against royal despotism, as in England: it was the kings who made the French nation, in a long struggle against feudal anarchy within and foreign conquest from without.

Philip Augustus (1180-1223) at the opening of his reign ruled directly only one twelfth of modern France — only one sixth as much of it as was then ruled by Henry II of



JUGGLERS IN THE SWORD DANCE. - From a thirteenth century manuscript.

Growth of the king's territory

England — and held not one seaport. At the close of his reign Philip ruled directly two thirds of France. The consolidation of the realm was mainly completed by his grandson, Louis IX (St. Louis), and by Louis' grandson, Philip the Fair (1285-1314).

And as the kings won the soil of France piece by piece, so Growth of too they added gradually to the royal power, until this Philip

royal power

<sup>&</sup>lt;sup>1</sup> The name Carolingian, from Carolus, the Latin form of Charles, is applied to all the rulers of Charlemagne's line.

the Fair and his successors were the most autocratic sovereigns in Europe in their day. France was divided into districts ruled by royal officers. Each such appointed officer, as representative of the king, held vast power, appointing all inferior officers in his district, collecting the royal revenues, and controlling the administration in every detail. These royal officers were chosen from men of humble birth—that they might not aspire too much.

The feudal lords had lost all authority except over their serfs and villeins; the small vassals and their townsmen were protected now from their rapacity and capricious tyranny. In England this escape had come, a little earlier, through the courts, the itinerant justices, and the free principles of the common law; and Englishmen grew to have an instinctive reverence for courts and law as the protectors of liberty. In France the like security came through the despotic power intrusted to their officers by the absolute French kings; and for centuries Frenchmen came to trust autocracy as Englishmen trusted law.

The Estates General

This contrast is shown, in part, in the history of the French institution which most resembled the English Parliament. Philip the Fair completed his reforms by adding representatives of the towns to the nobles and clergy in the Great Council of France. This brought together all three "estates"; and the gathering was called the Estates General, to distinguish it from smaller gatherings in the separate provinces. The first meeting in this form was held in 1302, only a few years after the "Model Parliament" in England. But Philip and his successors used the Estates General only as a convenient taxing machine. It never became a governing body, as the English Parliament did. Nor did the French people know how to value it, as the English quickly learned to value Parliament. The kings assembled the Estates General only when they chose, and easily controlled it. When they no longer needed it, the meetings grew rarer, and finally ceased, without protest by the people.

In Germany the Carolingian line died out even sooner than in France, and then the princes chose a Saxon duke for King





of the Germans. The second of these Saxon kings was Otto I (936-973). His first great work was to end forever the barbarian inroads. The nomad Hungarians (p. 55) once more broke across the eastern border in enormous numbers. Otto crushed them with horrible slaughter at the Battle of Lechfeld. The Hungarians never again attacked Christendom. Soon, indeed, they themselves adopted Christianity and settled down in modern Hungary as one of the family of European nations.

in the feudal age

Otto followed up his success. Year by year, he forced further Expansion back the Slavs from his eastern borders, and established "marks" along that whole frontier. On the extreme southeast was the Eastmark (against the Hungarians), to grow into modern Austria, while the Mark of Brandenburg on the northeast (against the Slavs) was to grow into modern Prussia. Now, too, began a new colonizing movement which soon extended Germany from the Elbe to the Oder and carried swarms of German settlers among even the savage Prussians and the Slavs of the heathen Baltic coast.

to the east

It should have been the work of the German kings to False ambifoster this defensive colonization along their barbarous eastern borders, and to fuse the Germans themselves into a true nation. kings But Otto and his successors were drawn from this work, so well begun, by greedy dreams of wider empire.

For half a century the Empire in the West had lapsed. Otto was tempted to restore it - as a mask for seizing upon Italy. That unhappy land had no shadow of union. Saracens from Africa contested the south with the Greek Empire and the Lombards, and the north was devastated by ferocious wars between petty states. Otto invaded Italy, and in 962 had himself consecrated by the pope at Rome as "Emperor of the Romans."

Otto and the Holv Roman Empire, 062

Popes and Emperors soon quarreled. The restored Empire Popes and was "the Holy Roman Empire of the German people." It did not include all "Western Europe," like Charlemagne's Empire in its day. France was outside, as were the new Christian kingdoms in England, Scandinavia, Poland, and Hungary. As a physical power it rested wholly on "German" military prowess.

And it was "Holy." It claimed to share the headship of Christendom with the papacy, but the relation between Emperors and Popes was not defined. Soon they quarreled; and then followed three centuries of fatal struggle.

Ruin to both Germany and Italy During these three centuries the history of Germany was bound up with that of Italy. This connection brought to Germany somewhat of the culture and art of the ancient world; but in government and industry it spelled ruin. Otto was merely the first of a long line of German kings who led splendid German armies across the Alps, to melt away in fever beneath the Italian sun. German strength was frittered away in foreign squabbles, and the chance to make a German nation was lost for nine hundred years.

No better were the results to Italy. A German king, however much a "Roman" Emperor, could enter Italy only with a German army at his back. The southern land was a conquered province, ruled by uncouth northern barbarians. True, at last the Popes won, and expelled the Germans; but only by calling in Frenchman and Spaniard, and making Italy for centuries more the battle ground and battle prize of Europe.

fhe period of "fistlaw" in Germany 1254–1273 In 1254 the last German ruler was driven from Italy. The Empire ceased to be either "Holy" or "Roman." Thereafter it was wholly German. And even the German kingdom seemed extinct. For twenty years (1254-1273) there was no Emperor, and no king, in Germany. This was the period of "Fistlaw." Germany dissolved into more than 300 petty states—"free cities," duchies, marks, counties.

VII. THE CRUSADES, 1100-1300

For the last two centuries of the feudal age, all Western Europe was deeply moved by one common impulse. To understand this, we must look at conditions outside Europe.

The Mohammedans (pp. 38-42) still ruled from the Pyrenees to the Ganges. They had utilized the old culture of Persia and of Greece. Their governments were as good as the Oriental world had ever known. Their roads and canals en-

Mohammedan culture during Europe's "Dark Ages"





couraged commerce and bound together distant regions. Their magnificent cities were built with a peculiar and beautiful architecture, characterized by the horseshoe arch, the dome, the turret, the graceful minaret, and a rich ornament of "arabesque." Their manufactures were the finest in the

world, both for beautiful design and for delicate workmanship. Their glass and pottery and metal work, their dyestuffs, their paper, their cloth manufactures, their preparations of leather, all represented industries almost or wholly unknown to the West. We still speak of "Toledo" blades, and "Morocco" leather, while "muslins" and "damasks" recall their superior processes at Mosul and Damascus. Europe was soon to owe to them all these products, with many other things longforgotten or new, -spices, oranges, lemons, rice, sugar cane, dates, asparagus, sesame, buckwheat, apricots. watermelons, oils, perfumes, calicoes, satins, the crossbow, the windmill.



A WINDOW IN THE MOSQUE AT CORDOVA. See also p. 40 for Mohammedan architecture.

In intellectual lines Arab superiority was no less marked. While Europe had only a few monastic schools to light its "Dark Ages," the Arabs had great universities, with libraries containing hundreds of thousands of manuscripts. In Persia and in Spain they had created a noble literature, both prose

and poetry. Philosophy, theology, law, rhetoric, were subjects of special study. The old Chaldean astrology (a sort of fortune-telling by the stars) was becoming true astronomy in the hands of the Arabians of Spain. The heavens still keep proof of their studies in its thick sprinkling of Arabic names, like Aldebaran, while common terms in our texts on astronomy (azimuth, zenith, nadir) bear like testimony. From India the Arabs brought the "Arabic" notation, while Europe was still struggling with clumsy Roman numerals. Algebra and alchemy (chemistry) are Arabic in origin as in name, and spherical trigonometry was their creation. And while Europe still treated disease from



the viewpoint of an Indian "Medicine Man," the Saracens had established, on Greek foundations, a real science of medicine.

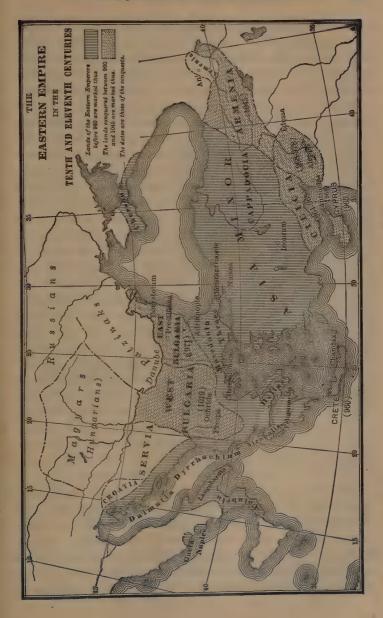
The surviving
Greek
Empire
in the East

A BYZANT (Bezant). — A gold coin issued by the emperors at Constantinople in the Middle Ages. This coin had a wide circulation, especially from the eighth to the thirteenth centuries, in the countries of western Europe, when, with the exception of Spain, these lands had no gold currency of their own.

Midway in character, as in geography, between Latin Europe and Mohammedan Asia, lay the Greek Empire, living on for centuries a quiet, orderly life. In

material prosperity it was unexcelled anywhere in the world, and in intellectual activity it was surpassed only by the Saracens.

It was a civilized state, standing on the defensive against barbarian attack, and waging its wars mainly by Norse mercenaries. The Emperors were often devoted scholars and able authors, as well as great rulers. Constantinople in magnificence and extent and comfort was unapproached by the rude towns of France and Germany; and its wealth, splendor, and comforts,—its paved and lighted streets, its schools and theaters, its orderly police system, its hospitals and parks,—were all amazing to the few visitors from the West. Such little trade as Western Europe possessed was in Greek hands, and the Byzant, the coin of Constantinople, was its money standard.



The Turkish peril in the East

In the eleventh century, the civilization of the Saracens received a fatal blow, and the existence of the Greek Empire was endangered. Political supremacy in the Mohammedan world fell to the Turks, a new Tartar people from beyond the Jaxartes. The Turks were to play somewhat the same part in the Saracenic world that the Teutons had played in the old Roman world, - with this tremendous difference, that even to the present day they have not assimilated civilization. The

The Greek Empire calls on the West to save it from the Turk

The Turks

abuse Christian

pilgrims



CRUSADER taking the vow.

Arab culture survived long enough to be transplanted into Europe, but in its own home it was doomed to swift decay.

The Turks were at least mighty soldiers, and they began a new era of Mohammedan conquest. Almost at once the greater part of the Greek Empire fell into their hands. They overran Asia Minor, almost to the gates of Constantinople. In terror, the Greek Emperor turned to Western Christendom for aid; and this appeal was the signal for two centuries of war, "Cross" against "Crescent."

The Greek call for aid against the infidel would have produced little effect, however, if Western Europe had not had deep grievances of its own against the Turk.

Pilgrimages to holy shrines were a leading feature of medieval life. Good men made them to satisfy religious enthusiasm; evil men, to secure forgiveness for crime; sick men, to heal bodily ills. A pilgrimage was an act of worship. Chief of all pilgrimages, of course, was that to the land where Christ had lived and to the tomb where His body had been laid. The Saracens had permitted these pilgrimages; but the Turks, when they captured Jerusalem from the Arabs, began at once to persecute all Christians there. Thus began those movements of armed pilgrims which we call the Crusades. Each crusader marched in part to save Eastern Christians, partly to avenge

The Crusades pilgrims from the West; and partly to make his own pilgrimage to the holiest of shrines. Mingled with these motives, too, was the spirit of adventure and the greed for gain in land or gold.

From 1096 to almost 1300 there was constant fighting in the East between Christian and Mohammedan. Europe, which in the ninth century had been helpless against plundering heathen

bands, had now grown strong enough to pour into Asia for two hundred vears a ceaseless stream of mailed knights, with countless followers.

For almost the first half of that period the Christians did hold all or most of the Holy Land, broken into various "Latin" principalities, and defended against the reviving Mohammedan power by "Orders" of fighting monks — the Templars, the Knights of St. John, and the Teutonic Order. At the end, the Mohammedans had expelled Europe wholly from Asia.

This was mainly because



Efficies of Knights Templar, from funeral slabs in the Temple Church, London. The crossing of the legs in a funeral sculpture indicated a crusader.

Importance of the Crusades

Europe had outgrown the crusading movement. The Crusades themselves had created a new Europe. Trade had grown, and society was no longer so exclusively made up of fighters. The indirect results of the Crusades were vastly more important than the recovery of Palestine would have been. New energies Intellectual were awakened; new worlds of thought opened. The intellectual horizon widened. The crusaders brought back new gains

in science, art, architecture, medical skill; and Europe had learned that there was more still to learn.

Growth of commerce

Many oriental products (p. 89) became almost necessaries of life. Some of them were soon grown or manufactured in Europe. Others, like spices, could not be produced there; and, in consequence, commerce with distant parts of Asia grew enormously. In the absence of fresh meat in winter and of our modern root-foods (p. 68), spices became of immense importance for the table. For a time, Venice and Genoa, assisted by their favorable positions, monopolized much of the new carrying trade; but all the ports of Western Europe were more or less affected. This commercial activity called for quicker methods of reckoning, and so Europe adopted the Arabic numerals. *Money replaced barter*. Bankers appeared, alongside the old Jew money-lenders; and coinage increased swiftly.

Feudalism undermined All this undermined both the economic and the military basis of feudalism. Money made it unnecessary for the tenant to pay rent in *service*, and enabled the kings to collect "taxes," so as to maintain standing armies. Moreover the Crusades swept away the old feudal nobility directly. Hundreds of thousands of barons and knights squandered their possessions in preparing for the expedition, and then left their bones in Palestine. The ground was cleared for the rising city democracies and the new monarchies.

And these two new forces at first were allies. The "third estate" wanted order, and the kings could help secure it. The kings wanted money, and the third estate could supply it. Kings and towns joined hands to reduce feudalism to a form. True, a new nobility grew up — but it had only the honors of the old, without its power.

## VIII. RISE OF THE TOWNS, 1100-1300

The towns and the feudal lords From 500 to 1100 A.D. the three figures in European life had been the tonsured priest, the mailed horseman, and the field laborer, stunted and bent. In the twelfth century, alongside priest, noble, and peasant there stood out a fourth figure — the

sturdy, resolute, self-confident burgher. The age of the Crusades was also the age of the rise of towns.

Feudalism and the towns were foes by nature. Feudalism had grown out of war, and lived to fight. The new towns could fight stubbornly, when forced to fight; but they grew out of trade and lived for industry, and they shut out the robberknights by walls and guards.

In Italy and southern France, some old Roman towns had Origin of lived along, with shrunken population, subject to neighboring

the towns



SIEGE OF A MEDIEVAL TOWN: the summons to surrender. - From a sixteenth-century copper engraving.

lords. Under the new commercial conditions after 1200, these districts became dotted once more with self-governing cities, with municipal institutions molded, in part at least, upon those brought down from Roman times. Elsewhere the towns were mainly new growths - from peasant villages. Most were small. Very few had more than four or five thousand people.

At first each inhabitant of a growing town remained directly dependent upon the town's feudal lord. The first advance toward freedom was to change this individual dependence into collective revolt

won in two centuries of dependence. The town demanded the right to have its elected officers bargain with the lord as to services and dues, to be paid by the whole town, not by individual citizens; and after "two centuries of revolt" (1100–1300), by stubborn heroism and by wise use of their wealth, they had won charters guaranteeing this and greater privileges.



THE MEDIEVAL TOWN HALL OF OUDENARDE, BELGIUM.

Town life in the feudal age Town life showed new wants, new comforts, new occupations. Thatched hovels, with dirt floors, gave way to comfortable, and even stately, burghers' homes. Universal misery and squalor among the industrial classes were replaced, for a large part of the population, by happy comfort. There followed a lavish expenditure for town halls and cathedrals and for civic feasts and shows.

Still, the medieval European city fell far behind the ancient Roman city or the contemporary Arabian city. There were no street lights at night, no city water supply, no sewerage, no street-cleaning, no paving. The necessity of inclosing the town within lofty stone walls crowded it into small space, so that streets were always narrow and dark. Dead animals rotted in these streets; loose swine or pigsties obstructed them; and on one occasion in the fifteenth century a German Emperor, warmly welcomed in a loyal city, was almost swallowed up, horse and rider, in the bottomless filth. Within doors, too, the material prosperity was not for all. Says Dr. Jessopp, "The sediment of the town population was a dense slough of stagnant misery, squalor, famine, loathsome disease, and dull despair."

There was no adequate police system, and street fights were constant. At night, no well-to-do citizen stirred abroad without his armor and his guard of stout apprentice lads; and he had to fortify and guard his house at all times. The citizen, however safe from feudal tyranny, lived in bondage to countless necessary but annoying town regulations. When "curfew" rang, he must "cover his fire" and put out lights — a precaution against conflagration particularly necessary because of the crowded narrow streets, the flimsy houses, and the absence of fire companies and of adequate water. His clothing, and his wife's, must be no richer than that prescribed for their particular station. He must serve his turn as "watch" in belfry tower, on the walls, or in the streets at night. And in his daily labor he must work and buy and sell only according to the minute regulations of his gild.

The gild was an institution of old Roman times, modified by medieval conditions. All the *skilled* laborers of one trade, in one place, made up a gild, — bakers' gild, goldsmiths' gild, and so on. The gild was a *social* organization, and a mutual insurance society; and it also minutely regulated the work of its members so as to give each member an equal chance and to maintain a high standard of work.



OLD STREET IN ROUEN, present condition. The Cathedral is visible at the opening of the street into the square. Probably the appearance of the street has changed little since the fourteenth century.

The townsmen, from rich merchant down through skilled A "third artisan, were a "third estate" in government, alongside clergy and nobles. They were not as yet "the people." They were only one more "class" risen from the unreckoned mass; and they looked down upon unskilled workmen and farm peasants

with contempt as bigoted and cruel as that felt for the burghers by the classes above them

For a time it seemed that Europe might be dominated by city leagues, like ancient Greece. More than once, leagues of cities, like the Hanseatic League of north Germany, fought with the mightiest kings, and won. But in Italy by 1350 nearly every city had fallen under the rule of tyrants; in France, they were brought completely under the growing despotic authority of the king; in Germany, the many "free cities" became only one element in the general political chaos (p. 88); and in England they never possessed that extreme independence of the central government which for a time

TORTURE BY WATER, a method used in medieval towns, on the continent, in their bitter class strife. This particular form of torture to compel confession survived to recent times in the Spanish Philippines, and was adopted by American soldiers there in the barbarous warfare with the natives.

they secured in other lands. The more advanced countries of Europe moved on toward a national life, in which city life was soon absorbed.

# IX. LEARNING AND ART IN THE FEUDAL AGE

The "Dark Ages" (500 to 1100) saw a gleam of promise Few schools in Charlemagne's day, and some remarkable English and Irish in the Dark Ages schools flourished just before Charlemagne, and again in the day of Alfred. But these were mere points of light in a vast gloom. As a whole, for six hundred years the only schools were

Leagues of cities

those connected with monasteries and cathedrals; and these were unspeakably poor — and aimed only to fit for the duties of the clergy.

Rise of the universities after 1100

About 1100, Europe began to stir from this intellectual torpor. Some of the new towns set up trades schools, with instruction in the language of the people, instead of in Latin, to fit education to the needs of everyday life. In leading cities, in France, Italy, and England, the medieval university appeared, with extended courses in "arts" and with other specialties for advanced study, like theology at Paris, medicine at Naples, Roman law at Bologna. By 1400, fifty universities dotted Europe, some of them with many thousand students. A fifth figure came into European life: alongside peasant, knight, priest, townsman, there moved now in cap and gown the lay student or learned "doctor," the forerunner of the modern "professional man."

The universities ruled by tradition, not by reason

But the universities did not make good their first promise. The University of Paris, the first medieval university, had grown up about a great teacher, Abelard. Abelard was a fearless seeker after truth. Alone among the scholars of his age, he dared to call "reason" the test of truth, even in the matter of church doctrines. But the church condemned this heresy, and forced the rising universities to forswear "reason" for "authority." This stifled all inquiry. Some garbled fragments of Greek science had been recovered, through Arabian translations from the Greek Aristotle, and soon came to be looked upon with superstitious reverence. For two centuries, "Thus saith Aristotle" was as final in science as "Thus saith the church" in religion. When the intellectual rebirth of Europe finally came, after those two centuries, it came from outside university walls.

The School-

The method of reasoning used in the universities is called scholasticism. It was like the reasoning we use in geometry, — deducing a truth from given premises or axioms. This method ignores observation and experiment and investigation, and has no value, by itself, except in mathematics. It has

never discovered a truth in nature or in man. The men of the universities (Schoolmen) did not use it in mathematics. They tried to use it by turning in upon their own minds, and their arguments were mainly quibbles upon verbal distinctions. Much time they spent in playing with such questions as, How many spirits can dance at one time upon the point of a needle?

The last of the famous Schoolmen was Duns the Scot, who died in 1308. In that day there was no higher praise for a



INTERIOR OF HALL OF MERCHANT PRINCES AT DANTZIG. Originally a Hall of the Teutonic Knights (about 1300). - From Lübke.

young scholar than to call him "a Duns." Before many years, when a new scientific method had come in (p. 178), the term came to be our "dunce."

A very little "science" crept into Europe by 1200 from the Medieval Arabs, mainly in astronomy and chemistry. But the astronomy was mostly astrology (p. 90). And chemistry (alchemy) was little more than a search for the "philosopher's stone," which should change common metals into gold, or for the "elixir of life," a drink to make a man immortal. Both astrologers and

science



Salisbury Cathedral, from the northwest; one of the finest examples of English Gothic; built 1200-1250. The spire rises 404 feet from the ground.

alchemists mingled their studies with magic incantations and were generally believed to have sold their souls to the Devil in return for forbidden knowledge.

No doubt there were many men, whose names we have never A foreheard, who were trying through those weary centuries really runner to study into the secrets of nature in a scientific way, by experiscience ment. The greatest man of this kind before 1300 was Roger Bucon, an English Franciscan. While the useless Duns Scotus



Salisbury Cloisters, from outside the court, showing only the roof of the Cathedral above them.

was admired and courted by all the world, Roger Bacon was living in loneliness and poverty, noticed only to be persecuted or reviled. He spent his life in trying to point out the lacks of the Schoolmen's method and to teach true scientific principles. Fourteen years he wasted in dungeons, for his opinions. When at liberty, he worked devotedly, but under heavy handicaps. More than once he sought all over Europe for a copy of some book he needed — when a modern scholar in like case would

need only to send a note to the nearest bookseller. He wrote upon the possibility of reaching Asia by sailing west into the Atlantic. He learned much about explosives, and is said to have invented gunpowder. It is believed, too, that he used lenses as a telescope. Apparently he foresaw the possibility of using steam as a motive power. Certainly he prophesied that in time wagons and ships would move "with incredible speed" without horses or sails, and also that man would learn to sail the air. His "Great Work" was a cyclopedia of the knowledge of his time in geography, mathematics, music, and physics. But Roger Bacon lived a century too soon for his own good, and found no successful disciples.

Literature in the speech of the people after 1200 Latin, a mongrel Latin, too, was the sole language of the university and of learning; and until 1200, except for the songs of wandering minstrels, it was practically the only language of any kind of literature. About that time, however, in various lands popular poetry of a high order began to appear in the language of everyday speech: the Song of the Cid in Spanish; the love songs of the Troubadours in French and of the Minnesingers in German; the Divine Comedy of Dante in Italian; and, toward 1400, the Canterbury Tales of Chaucer in New English, with Wyclif's translation of the Bible into the same tongue.

Art in the Middle Ages Classical art was lost, through the Dark Ages, as completely as classical learning. *Medicval painting* existed only in rude altar pieces, representing stiff saints and Madonnas, where even the flowing draperies could not hide the artist's ignorance of how to draw the human body. On a minute scale, to be sure, there was some better work. Monks "illuminated" missals with tiny brushes in brilliant colors, and sometimes with beauty and delicacy.

Architecture, too, was rude until after 1100. But, in the twelfth and thirteenth centuries, the heavy Romanesque style gave way to a new French style called the Gothic, and the world gained one of its wonders in the Gothic cathedral — "a religious aspiration in stone"



### SIXTH PERIOD

### THE CLOSE OF THE MIDDLE AGES, 1300-1520

#### I. ENGLAND AND FRANCE

We left the story of England with the great Edward who had The the wisdom to adopt and perfect the Parliament of the rebel Hundred Years' War Simon. In 1327 Parliament deposed the weak second Edward. (1338-1453) Then the third Edward began the Hundred Years' War with



ENGLISH LADY ON HORSEBACK. -From a fourteenth-century manuscript in the British Museum.



FRENCH DRESS IN THE FOURTEENTH CENTURY: 1. Middle class; 2. Lower class; 3. Noble lady.

France (1338-1453). On the surface, this war was a struggle between kings for prestige and territory: but at bottom it was a commercial struggle. Every country, in that day, shackled foreign merchants with absurd restrictions and ruinous tolls. England wanted to sell her wool freely in Flemish towns and to buy Bordeaux wines freely in the south of France; and 106

the easiest way to get access to these markets seemed to be to conquer France.

Prance : avaged

The war was waged on French soil. The English won brilliant victories, overran France repeatedly, ravaging crops, burning peasant villages, turning the country into a blackened desert in the usual fashion of warfare in those chivalrous



Battle of Crécy, 1346

> A Bombard. — From a sixteenth-century German woodcut. An old chronicler tells us that at Crécy the English had some small "bombards," which, with fire and noise like God's thunder, threw little iron balls to frighten the horses. These first cannon were made by fastening bars of iron together with hoops; and the powder was very weak. A century later they began to be used to batter down castles and city walls. It was longer still before firearms replaced the bow for infantry.

days, and bringing home much plunder - robes, furs, feather beds, kitchen utensils, some rich plate, and some coin from the ransom of "noble" prisoners. The whole century of horrible and meaningless slaughter had just one gleam of promise for the future world. This was given by the Battle of Crécy. An English army was trapped apparently by five times their number. But the English veomen - men of the sixfoot bow and vard-long shafts feathered from gray-goose wings-coolly faced the ponderous mass of French knights, repulsed charge after charge

of that gallantest chivalry of Europe, and won back for the world the long-lost equality of the footman with the feudal horseman in war (1346).

The Black Death

For a time, toward 1400, the war languished because pestilence was slaying men faster than steel could. The Black Death, most famous of famous plagues, had been devastating the continent for years, moving west from Asia. At least a third of the population of Europe was carried off by it. Then, in the year after Crécy, the returned victors brought it to England, where, almost at a blow, it swept away half the nation.

This loss fell most heavily of course upon the working classes. And the but it helped those left alive to rise out of serfdom, — a move- decay of serfdom in ment already well under way there. The lack of labor doubled England

wages, too, and so brought in a higher standard of living.

True, Parliament tried, in the interest of the landlords. to keep down the laborers by foolish and tyrannical laws, forbidding them to leave the parish where they lived or to take more wages than had been customary in the past, and ordering them under cruel penalties to serve any one who offered them such wages. There were many individual cases, too, of bitter tyranny, where some lord, by legal



JOHN WYCLIF

trickery or by outright violence, forced half-freed villeins back into serfdom. Thus among the peasants there was long smoldering a fierce and just discontent.

Another set of causes fanned this discontent into flame. The huge wealth of the church and the worldliness of the greater clergy were becoming a common scandal. Even the gentle Chaucer (p. 104), court poet though he was, wrote in keen raillery of these faults. More serious and less happy men could not dismiss them with a jest. The priest, John Wyclif, a famous lecturer Wyclif and at the University of Oxford, preached vigorously against such abuses, and finally attacked even some central teachings of the church. He denied the doctrine of transubstantiation.1

<sup>1</sup> That at the Mass the bread and wine were changed miraculously into the very flesh and blood of Christ.

and insisted that even ignorant men might know the will of God, through the Bible, without priestly intervention. Accordingly, with his companions, he made the first complete translation of the Bible into English; and his disciples wrote out many copies (printing was still a century in the future) and distributed them throughout the land.

These disciples called themselves "poor preachers." Their enemies called them "Lollards" (babblers). Some of them exaggerated their master's teachings against wealth, and called for the abolition of all rank and property. John Ball, one of these "mad preachers," attacked the privileges of the gentry in rude rhymes that rang through England from shore to shore,—

"When Adam delved and Eve span, Who was then the gentleman?"

"This priest," says Froissart, a contemporary chronicler, "used oftentimes to go and preach when the people in the villages were coming out from mass; and he would make them gather about him, and would say thus: 'Good people, things go not well in England, nor will, till everything be in common and there no more be villeins and gentlemen. By what right are they whom we call lords greater folk than we? We be all come from one father and one mother, Adam and Eve, . . . but they are clothed in velvet and are warm in their furs, while we shiver in rags; they have wine, and spices, and fair bread; and we, oat cake and straw, and water to drink; they dwell in fine houses, and we have the pain and travail, the rain and the wind in the fields. From our labor they keep their state. Yet we are their bondmen; and unless we serve them readily, we are beaten.' And so the people would murmur one with the other in the fields, and in the ways as they met together, affirming that John Ball spoke truth."

The Peasant Rising of 1381 In 1377 Edward's grandson, Richard II, came to the throne as a mere boy; and, while the government was in confusion, and England in this seething discontent, Parliament passed a heavy poll tax, bearing unfairly upon the poor. This match set the realm ablaze — in the "Peasant Rising of 1381." With amazing suddenness, from all sides, the peasants, rudely armed, marched upon London; and in a few days the king and kingdom were in their hands.

The special demand of the peasantry was that all labor-rents should be changed into fixed money rents. They sacked some castles and manor houses, destroying the "manor rolls," the written evidence of services due on the estate; and they put to death a few nobles and their lawyer tools. Women and children were nowhere injured, and there was no attempt at general pillage and massacre, such as usually go with servile insurrections in other lands. The revolt was marked by the moderation of men who had a reasonable program of reform.



An English Carriage of the Fourteenth Century. — After Jusserand's English Wayfaring Life; from a fourteenth-century psalter. This carriage is represented as drawn by five horses tandem, driven by two postilions. Such a carriage was a princely luxury, equaling in value a herd of from four hundred to sixteen hundred oxen.

Unhappily the peasants lacked organization. Their chief leader, Wat the Tyler, was murdered treacherously, in a conference "under a flag of truce," as we would say. "Kill!" shouted Wat's followers; "they have murdered our captain!" But the young Richard rode forward fearlessly to their front. "What need ye, my masters!" he called; "I am your king and captain." "We will that you free us forever," shouted the peasant army, "us and our lands; and that we be never more named serfs." "I grant it," replied the boy; and by such pledges and by promise of free pardon he persuaded them to go home. For days a force of thirty clerks was kept busy writing out brief charters containing the king's promises.

But when the peasants had scattered to their villages, bear-

Wat the Tyles The upperclass treachery and revenge ing to each one a copy of the king's treacherous charter, the property classes rallied and took a bloody vengeance. Parliament declared, indeed, that Richard's promise was void, because he could not give away the gentry's property—the services due them—without their consent. Richard caught gladly at this excuse. Quite willing to dishonor his word to mere villeins, he marched triumphantly through England at the head of forty



A FOURTEENTH-CENTURY BRIDGE IN RURAL ENGLAND, near Danby. —
From Jusserand's English Wayfaring Life.

thousand men, stamping out all hope of another rising by ruthless execution of old leaders. Seven thousand men were put to death in cold blood. The men of Essex met him with copies of his charters, declaring that they were free Englishmen. "Villeins you were," answered Richard, "and villeins you are. In bondage you shall abide; and not your old bondage, but a worse."

History has preserved a splendid story of one of the martyred heroes. Early in the rising, the peasants of St. Albans (in

Essex) had wrung charters from the monastery which had previously owned their town - in so legal a way that now even the royal courts could not ignore them. The leader of the St. Albans' villagers, Grindecobbe, was now condemned to death, however, for his part in the rising, and was then offered his life if he would persuade his townsmen to give up the charters. Grindecobbe turned to his fellows only to bid them take no thought for him but to hold firm their rights. "I shall die for the freedom we have won, counting myself happy to end my life by such a martyrdom. Do then as if I had been killed in battle vesterday."

Such steadfastness was not in vain. Soon the movement The peasant toward the emancipation of villeins began again with fresh force; and, by 1450, villeinage had passed away from England forever.

cause wins

The growth of Parliament during the Hundred Years' War Growth of was almost as important as the rise of the peasants out of bondage. Constant war made it necessary for Edward III and power his successors to ask for many grants of money. Parliament supplied the king generously; but it took advantage of his needs to secure new powers.

(1) It established the principle that the king must give his assent to Parliament's most important desires before it granted the supplies he wanted. (2) In the closing years of Edward III the Good Parliament (1376) "impeached" and removed his ministers, using the forms that have been common in impeachments ever since in English-speaking countries. And (3) when Richard II tried to overawe Parliament with his soldiery, England rose against him, and the Parliament of 1399 deposed him, electing a cousin (Henry of Lancaster) in his place. (4) In the first quarter of the fifteenth century, under the Lancastrian Henrys (IV, V, VI), the House of Commons made good its claims that all money bills must originate with it, and (5) secured the right to judge of the election of its own members. (6) Parliament repeatedly compelled the king to dismiss his

ministers and appoint new ones satisfactory to it, and (7) sev-

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eral times fixed the succession to the throne. (8) Freedom of speech in Parliament and freedom from arrest, except by the order of Parliament itself, became recognized privileges of all members.

Thus under the Lancastrians there was established in the breasts of the English middle classes a proud consciousness of English liberty as a precious inheritance. With right they believed it superior to that possessed by any other people of the



The Good Parliament of 1399, which deposed Richard II. — From a contemporary manuscript. Some of the faces are probably portraits.

time. Wrote Sir John Fortescue, Chief Justice under Henry VI, in his In Praise of the Laws of England, for the instruction of Henry's son:—

"A king of England at his pleasure cannot make any alteration in the laws of the land without the consent of his subjects, nor burden them against their wills with strange impositions. . . . Rejoice, therefore, my good Prince, that such is the law of the kingdom you are to inherit, because it will afford both to you and to your subjects the greatest security and satisfaction. . . . [The king] is appointed to protect his subjects in their lives, properties, and laws. For this end he has the delegation of power from the people, and he has no just claims to any other power."

Then came the ruinous Wars of the Roses in England. This The Wars civil war was not, despite Shakspere's pictures of it, merely of the Roses, a struggle for power between rival lords: in large measure, it 1454-1471 was the final battle between the old feudal spirit, strong in the north of England, and the towns, strong in the south. The towns won. The remnants of the old nobility were swept away

in battle or by the headsman's ax. But the middle classes were not yet ready to grasp the government, and the fruits of victory fel! for a time to the new Tudor monarchs, Henry VII and Henry VIII. These rulers were more absolute than any preceding English kings. England entered the modern period under a "New Monarchy."

Still these Tudors were not "divine-right" monarchs; and they were shrewd enough to cloak their power under the old constitutional forms - and so did not challenge popular opposition. True they called Parliament rarely



A MEDIEVAL BATTLE. - From a sixteenthcentury woodcut.

The forms of free government

The "New

Monarchy " of the

Tudors

-and only to use it as a tool. But the occasional meetings, and the way in which the kings seemed to rule through it, saved the forms of constitutional government. At a later time, we shall see, life was again breathed into those forms. Then it became plain that, in crushing the feudal forces, the New Monarchy had paved the way for a parliamentary government more complete than men had dreamed of in earlier times.

French monarchy strengthened France came out of the Hundred Years' War, after unspeakable suffering among the poor and after vast destruction of property, with territory consolidated, with a new patriotism binding her people into one (a patriotism that had blossomed in Joan of



JOAN OF ARC AT THE RELIEF OF ORLEANS. — From a modern imaginative painting.

Arc, the peasant girl liberator of her country), and with her kings stronger than ever. Her industrious peasantry, not for the last time, amazed Europe by their rapid restoration of prosperity in a wasted land. Louis XI (1461–1483) kept a small but efficient standing army, with a train of artillery that could easily batter the castle of any feudal rebel about his ears. Louis

left France the richest, most orderly, and most united country on the continent. Under Francis I (1515-1547), France plainly had stepped into the first place in Europe - among single states - with only the widely scattered, conglomerate Hapsburg power to challenge her supremacy.

# THE PAPACY AT THE END OF THE MIDDLE AGES

The thirteenth-century struggle between popes and emperors Struggle (p. 88) had left the popes victors. But at once England and France challenged that papal overlordship. Neither the govcountry questioned the pope's authority in religious matters; but they did demand that he should not interfere with govern- pope ment.

The conflict was hastened by the Hundred Years' War. The kings needed money, and were trying to introduce systems of national taxation in place of the unsatisfactory feudal revenues. The clergy had been exempt from feudal services; but they owned so much of the wealth of the two countries that the kings insisted upon their paying their share of the new taxes. Pope Boniface VIII (1296) issued a bull forbidding any prince to impose taxes on the clergy without papal consent, and threatening excommunication against all clergy who paid.

But when the English clergy, trusting in this papal decree, refused to pay taxes, Edward I outlawed them. To outlaw a man was to put him outside the protection of the law: he could not bring suit to recover property or damages, and offenses against him were not "crimes." It became plain at once that, in comparison with this practical "excommunication" by the state, the old clerical excommunication was stage thunder. The clergy submitted.

France was the scene of a sharper contest. As it progressed, The conflict Pope Boniface set forth the old claims of papal supremacy over in France princes. "Whoever resists this power," said one of his bulls, "resists the ordination of God . . . Indeed we declare . . . that it is altogether necessary to salvation for every human

creature to be subject to the Roman pontiff." Philip treated these claims with contempt, and the Estates General (1302), even the clerical Estate, denied the pope any control over the state, and pledged their lives to defend the "ancient liberties of the French nation." Philip forbade the payment of any revenues from his realm to the pope, and arrested the papal legate. Boniface threatened to depose the king. A few days later, a company of French soldiers made Boniface prisoner; and the chagrin of the old man at the insult probably hastened his death (1303).

"The Babylonian Captivity"

Philip then secured the election of a French pope, who removed the papal capital from Rome to Avignon, in southern France. Here the popes remained for seventy years (1309–1377), in "the Babylonian Captivity of the church."

Of course the papacy lost public respect. It was no longer an impartial umpire. Politically it had sunk into a mere tool of the French kings, and the enemies of France could not be expected to show it reverence. In Italy, too, the Papal States themselves fell into anarchy, and there was danger that the popes might lose that principality.

Rival " popes " In 1377, to save the papal territory, Gregory XI visited Rome. This act brought on a greater disaster even than the exile itself. Gregory died while at Rome. The cardinals were obliged at once to choose a successor. They were Frenchmen (as all high church offices had been given to Frenchmen during the scandal of the Captivity); but even French cardinals did not dare disregard the savage demands of the people of Rome for an Italian pope, and so chose Urban VI. Urban established himself in the old papal seat at Rome; but, a few months later, the cardinals assembled again, declared that the choice of Urban was void because made under compulsion, and elected a French pope, Clement VII, who promptly returned to Avignon.

Urban and Clement excommunicated each other, each devoting to the devil all the supporters of the other. Which pope should good Christians obey? The answer was determined

mainly by political considerations. France obeyed Clement; England and Germany obeyed Urban. Two such heads for Christendom were worse than no head at all.

This sad condition of the papacy brought with it danger to the church itself. The Wyclif movement in England (p. 107) took place toward the close of the exile at Avignon. The church declared Wyclif a heretic; but he was protected during his life by one of King Edward's sons. Soon after Wyclif's death, however, the Lancastrian monarchs began to persecute his followers. In 1401, for the first time, an Englishman was burned for heresy, and the Lollards finally disappeared. But meantime, the seeds of the heresy had been scattered in a distant part of Europe. Richard II of England married a princess of Bohemia, and some of her attendants carried the teachings of Wyclif to the Bohemian University of Prague. About 1400, John Hus, a professor at Prague, became a leader in a radical "reform" much after Wyclif's example, and the movement spread rapidly over much of Bohemia.

Lollard heresy

The Hussite heresy

Great and good men everywhere, especially in the powerful universities, began now to call for a General Council as the only means to restore unity of church government and doctrine; and finally one of the popes called the Council of Constance (1414). Five thousand delegates were present, representing all Christendom. With recesses, the Council sat for four years. It induced one pope to resign his office, and it deposed the other claimants. Then it restored unity by electing a new pope, Martin V, to rule from Rome.

The Council of Constance, 1414

Next the Council turned its attention to restoring church doctrine. John Hus was present, under a "safe conduct" from the Emperor. His teachings were declared heresy; but neither persuasion nor threats could move him to recant. "It is better for me to die," he said, "than to fall into the hands of the Lord by deserting the truth." Despite the Emperor's solemn pledge for his safety, Hus was burned at the stake, and his ashes were scattered in the Rhine (1415). Then Wyclif's doctrines, too, were condemned; and, to make thorough work,

his ashes were disinterred from their resting place and scattered on the river Swift.

The Council was made up of earnest reformers, - good men for their age. — who believed that in this work they were serving God and saving the souls of future generations of men from eternal torment. But their vigorous measures did not wholly succeed. Hus became a national hero to Bohemia. That country rose in arms against the church. A crusade was preached against the heretics, and years of cruel war followed; but some survivals of Hussite teachings lasted on into the period of the Reformation a century later.

The last popes of the Middle Ages

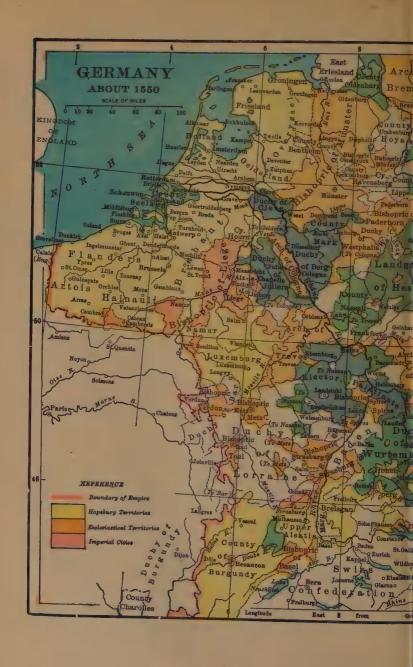
The papacy never regained its earlier authority over kings. Nicholas V (1447) showed himself a learned scholar, eager to advance learning, as well as a pure and gentle man. Pius II (1455) strove to arouse a new crusade against the Turks, who had at last captured Constantinople; but his complete failure proved (in his own words) that Europe "looked on pope and emperor alike as names in a story." Some of the succeeding popes, like the notorious Borgia (Alexander VI, 1492-1503), were busied mainly as Italian princes, building up their temporal principality by intrigue and craft such as was common at that day in Italian politics.

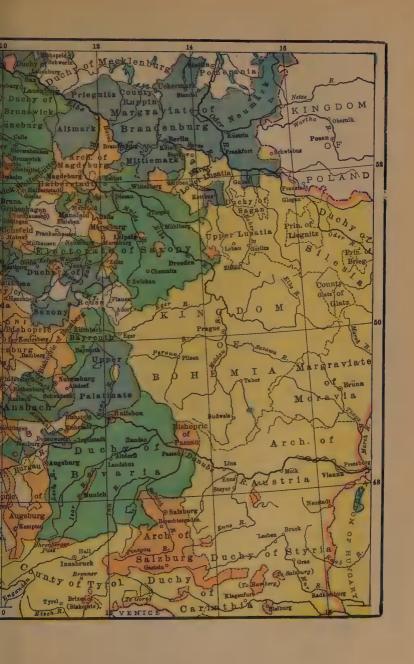
## III. OTHER STATES, 1300-1520

Germany and the Hansburgs

The "Holy Roman Empire," it has been explained (p. 88), had come to mean merely Germany. The anarchy of the "Fist-law" period was checked in 1273 by the election of Rudolph of Hapsburg as Emperor. Rudolph was a petty count of a rude district in the Alps ("Hawks' nest"), and the princes had chosen him because they thought him too weak to rule them. The king of Bohemia, indeed, refused to recognize him as Emperor. Rudolph attacked Bohemia, and seized from it the duchy of Austria, which, until just now, has remained the chief seat of the Hapsburgs. In other ways he showed the now-familiar Hapsburg zeal to widen his personal domain.









"Sit firm on Thy throne, O Lord," prayed one bishop, "or the Count of Hapsburg will shove Thee off."

After Rudolph's death, the princes of the Empire (the Electoral College) passed the throne from family to family — until, in 1438, after a long line of Bohemian rulers, the imperial dignity came back to the Hapsburgs by the election of Albert, Duke of Austria. From this time, so long as the title endured, the "Emperor of the Holy Roman Empire" was of the House of Austria, and election became a form only.

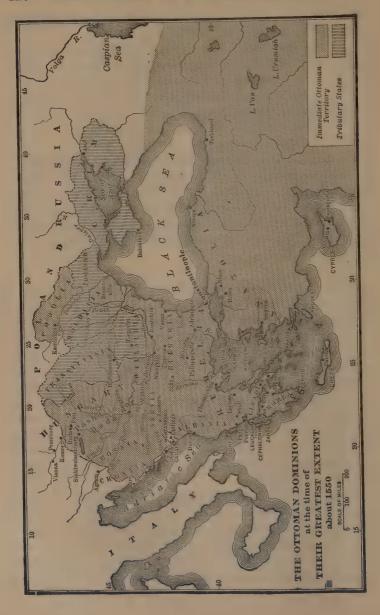
The last medieval Emperor was Maximilian I (1493–1519), the one romantic hero of the Hapsburg race. He made a noble effort to bring Germany abreast of England and France. In the end he failed utterly, because of the selfishness of the German nobles and his own haughty willfulness; and Germany entered the Modern Age a loose confederacy of many petty sovereign states grouped about Austria.

The Mohammedan invasion of 711 (p. 41), separated the development of *Spain* from that of the rest of Europe. For centuries, "Africa began at the Pyrenees."

Spain
at the
close of
the Middle
Ages

The wave of Moorish invasion, however, left unconquered a few resolute Christian chiefs in the remote fastnesses of the northwestern mountains, and in these districts several little Christian principalities began the long task of winning back their land, crag by crag and stream by stream. This they accomplished in eight hundred years of war, — a war at once patriotic and religious, Spaniard against African, and Christian against Infidel. The long struggle left the Spanish race proud, brave, warlike, unfitted for industrial civilization, intensely patriotic, and blindly devoted to the church.

During the eight centuries of conflict, the Christian states spread gradually to the south and east, — waxing, fusing, splitting up into new states, uniting in kaleidoscopic combinations by marriage and war, — until, before 1400, they had formed the three countries, Portugal, Aragon, and Castile. Nearly a century later, the marriage of Isabella of Castile and



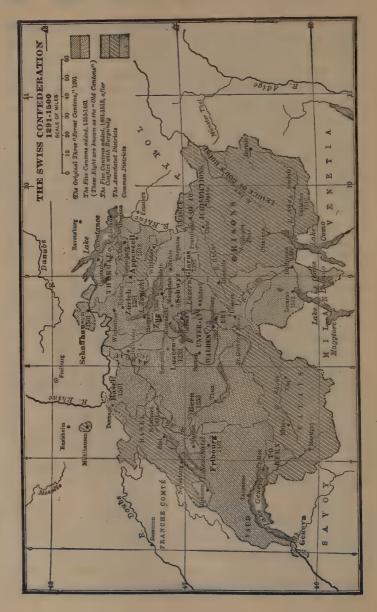
Ferdinand of Aragon united the two larger states, and in 1492 their combined power captured Granada, the last Moorish stronghold. In the year that Columbus discovered America under Spanish auspices, Spain at home achieved national union and national independence. During the next two reigns, the Spanish monarchy, financed by the treasures of Mexico and Peru, became the most absolute in Europe.

While the civilized Mohammedan Moors were losing Spain, barbarous Mohammedan Turks were gaining southeastern Europe. They established themselves on the European side of the Hellespont first in 1346. Constantinople held out for a century more, a Christian island encompassed by seas of Mohammedanism. But at Kossova (1389), the Turks completed the overthrow of the Serbs, and a few years later a crushing defeat was inflicted upon the Hungarians and Poles. Then in, 1453, Mahomet the Conqueror entered Constantinople through the breach where the heroic Constantine Palaeologus, last of the Greek emperors, died sword in hand.

The Turks southeastern Europe

The Turks, incapable of civilization, always remained a hostile army encamped among subject Christian populations, whom their rule blighted. From 1453 Constantinople has remained the capital of their empire. That empire continued to expand for a century more (until about 1550), and for a time it seemed as though nothing could save Western Europe. Venice on sea, and Hungary by land, were long the two chief outposts of Christendom, and, almost unaided, they kept up ceaseless warfare to check the Mohammedan invaders. For a time. Hungary was conquered, and then Austria became the bulwark for Western Europe.

Switzerland began to grow into a political state just before Switzerland the year 1300. The brave and sturdy peasantry, in their Middle mountain fastnesses, had preserved much of the old Teutonic Ages independence. Some small districts (cantons) in the German Alps had belonged to the Hapsburg counts. When Rudolph of Hapsburg became duke of distant Austria (p. 118), he left



these possessions to subordinate officers. These agents oppressed the Swiss by extortion and tyranny; and, in 1291, the three "Forest Cantons" — Uri, Schwyz, and Unterwalden — formed a "perpetual league" for mutual defense against tyranny.

For two centuries, from time to time, the Hapsburgs invaded Switzerland with powerful armies, in order to reduce the mountaineers to subjection; and very soon the league against oppression by the lord's agents became a league for independence, against the lord himself. Freedom was established by two great victories,—Morgarten (1315) and Sempach (1386),—struggles to which belong the myths of William Tell and of Arnold of Winkelried. Between these two battles, other cantons rebelled against their lords and joined the alliance. The new members—among them Bern, Zurich, and Luzern—were small city states, wealthier and more aristocratic than the original union.

Soon after Sempach, the constitution of the league was revised. Each canton kept complete control over its own internal affairs, and the "Diet," or central congress of representatives, was hardly more than a meeting of ambassadors to manage foreign war and divide the plunder. The union kept this loose form until the French Revolution.

The Netherlands (Low Countries) did not form an independent state in the Middle Ages. They were made up of a group of provinces, part of them fiefs of the Empire, part of them French fiefs. The southern portion has become modern Belgium; the northern part, modern Holland. The land is a low, level tract, and in the Middle Ages it was more densely packed with teeming cities than any other part of Europe.

The inhabitants were a sturdy, independent, slow, industrious, persistent people. Ghent claimed eighty thousand citizens able to bear arms, while Ypres is said to have employed two hundred thousand people in the weaving of cloth. Wealth so abounded that the "counts" of this little district excelled most of the kings of Europe in magnificence.

Many of the cities, like Rotterdam and Amsterdam, were

The Netherlands Trade and manufactures built on land wrested from the sea by dikes, and they took naturally to commerce. In their markets, the merchants from Italy and the south of Europe exchanged wares with the Hansa merchants of the Baltic. And the Netherland towns were workshops even more than they were trading rooms.



HALL OF THE CLOTHMAKERS' GILD AT YPRES, BELGIUM; begun, 1200; finished, 1364. Cf. p. 96.

"Nothing reached their shores," says one historian, "but received a more perfect finish: what was coarse and almost worthless, became transmuted into something beautiful and good." Matthew Paris, a thirteenth century English chronicler, exclaimed that "the whole world was clothed in English wool manufactured in Flanders."

The need of English wool for the Flemish looms made Flanders the ally of England in the Hundred Years' War. During this period the dukes of Burgundy became masters of Flanders. When Louis XI of France (p. 114) seized the rest of Burgundy from its last duke,

Charles the Bold, the Flemish towns wisely chose to remain faithful to Mary, the daughter of Charles.

In return for their fidelity, an Estates General of the provinces secured from Princess Mary a grant of *The Great Privilege*,

<sup>&</sup>lt;sup>1</sup>The name, Matthew of Paris, signifies that this English monk had studied at the University of Paris.



RHEINSTEIN, A MEDIEVAL CASTLE ON THE RHINE.



the "Magna Carta of the Netherlands" (1478). This document promised (1) that the provinces might hold Diets at will - composed, as before, of nobles and elected burgesses; (2) that no new tax should be imposed but by the central Diet, the "Estates General": (3) that no war should be declared but by the consent of that body; (4) that offices should be filled by natives only; and (5) that Dutch should be the official language.

Mary married the young Maximilian of Hapsburg (p. 119). and the Netherlands passed to the House of Austria.

# IV. "EUROPE" AT THE END OF THE MIDDLE AGES

The rise of "monarchic states" is the political change that The "New marks the close of the Middle Ages. At the moment it seemed Monarcha disaster to many great and good men, like the Italian Dante, Europe who had their minds fixed on the old ideal of a united Christendom. But, since the days of the old Roman empire, Europe had never known a true union. "Latin Christendom," in its best period, had contained several layers of society, - nobles, burgesses, artisans, priests, peasants. These horizontal lines of cleavage between classes had been far more disastrous to union than the new cleavage into nations was to be. One class had been more foreign to another in the same land than France to England. French noble and German noble were always ready to make common cause against peasants or townsfolk of either country.

The real mission of each of the new monarchies, whether the monarchs saw it yet or not, was to weld all the classes within its land into one people with a common patriotism. While this was being done, some old liberties were lost. But, unconsciously, the monarchs were paving the way for a new freedom, a few centuries later, broader and safer than the world had ever known.

We have noted the rise of new powerful monarchies in England, France, Spain, and Austria. Like governments had appeared in Hungary, Bohemia, Sweden, Denmark, and Poland. Two small lands, Switzerland and the Netherlands, were loosely connected with the Austrian Hapsburg monarchy. Two great

France and Spain in Italy lands had no part in the movement: until 1250, Germany and Italy had been the center of interest; but their claim for universal rule had left them broken in fragments. Not for centuries were they to reach this new form of united monarchic government. Leadership, therefore, passed from them to France, Spain, and England, — the three countries in which the new movement was most advanced. Germany and Italy became little more than battle grounds for these other states.

In Italy, in 1250, as a final blow at German dominance (p. 88), the pope had invited a *French* prince, Charles of Anjou, to become King of Sicily. Soon afterward, the city republics of North Italy (p. 99) fell under the rule of "tyrants," and by 1450 the many petty divisions of the peninsula had been brought under one or another of "Five Great States," the Kingdom of Sicily in the south, the Papal States in the center, and Milan, Florence, and Venice, in the north.

This movement toward unity, however, had not gone far enough to make Italy safe. In 1494, as heir of the House of Anjou, Charles VIII of France claimed the crown of Sicily, crossed the Alps with a mighty army, and marched victoriously from end to end of the peninsula, regulating at will not only the southern kingdom but the northern states as well. But behind him gathered insulted Italian foes; Ferdinand of Aragon advanced a claim to Sicily; and Venice joined the anti-French party. Charles secured his retreat into France by a desperate battle; but Spain was left mistress of Sicily and Naples.

The danger of world-monarch

Now swift steps brought the Hapsburg power within sight of a world-monarchy. Ferdinand of Aragon had married one daughter to the young English prince soon to become Henry VIII, and another to Philip of Hapsburg, son of the Emperor Maximilian and Mary of Burgundy (p. 125). From this last marriage, in 1500, was born a child, Charles.

Philip, father of Charles, had been ruler of the rich provinces of the Netherlands through his mother, Mary; and his early death left those districts to Charles while yet a boy. In 1516 Charles also succeeded his grandfather, Ferdinand, as king



ILLUSTRATION FROM A FIFTEENTH CENTURY MANUSCRIPT, showing in the foreground Maximilian of Austria, Mary of Burgundy, and their son Philip. The original is in colors.

of Sicily and Naples and as king of Spain, with the gold-producing realms in America that had just become Spain's. Three years later he succeeded his other grandfather, Maximilian, as the hereditary ruler of Austria, with its many dependent provinces. Then, still a boy of nineteen, Charles became a candidate for the title of Emperor, which Maximilian's death had left vacant; and his wealth (or that of his Flemish merchants) enabled him to win against his rivals, Francis of France and Henry VIII of England.

Thus Charles I of Spain, at twenty became also Charles V, Emperor of the Holy Roman Empire. This election gave him a claim to lordship over Germany and the rest of Italy. His hereditary possessions made it seem possible for a while that he might make his claim good — and so more than restore the empire of the first great Charles (Charlemagne).

Compact France, at first, was his only obstacle (p. 115); and no time was lost by Charles and the French Francis in joining battle. The battle of Pavia left Francis a captive, and France apparently at the Hapsburg's feet. But just then (1520) an obscure monk in Germany burned a papal bull and started a movement which split Germany and Europe at once into opposing camps, and rendered forever vain the dream of restoring the old imperial unity of Christendom. This was the political situation when Europe entered the new age of the Protestant Revolt. We must turn back once more to note the intellectual change that had prepared the way for that revolt.

### V. THE RENAISSANCE, 1300-1520

The periods within the feudal age

The Age of Feudalism (pp. 54-104) covered five hundred years — from 800 to 1300. The first three centuries (800-1100) were a continuation of the "Dark Ages" of the barbarian invasion, after the brief interruption by Charlemagne. In those gloomy three hundred years we noted the grim feudal system at its height, the medieval church, serf labor, the destructive strife between empire and papacy, and, at the close, the Norman conquest of England.

(1) The Dark Ages

The year 1100 was the threshold over which we passed from (2) The those centuries of gloom to two centuries of fruitful progress. That Age of the Crusades saw also the rise of towns, of universities, of popular literatures, of Gothic architecture in cathedrals and town halls, of the growth of France out of feudal fragments into one kingdom, and of the rise of courts and of Parliament in England.

The year 1300, to which we have now come, is another mile- The age of stone of progress, introducing two centuries of still more rapid the Renadvance. The period 1300-1520 we call the Age of the Renaissance, because those centuries are marked by a "rebirth" of a longforgotten way of looking at life. That old way had expressed itself in the art and literature of the ancient Greeks. Accordingly, the men of the new age were passionately enthusiastic over all remains of the old classical period. The fundamental char- Relation to acteristic of the Renaissance, however, was not its devotion to the past, but its joyous self-trust in the present. The men of the Renaissance cared for the ancient culture because they found there what they themselves thought and felt.

Between those classical times and the fourteenth century there had intervened centuries of very different life - which we have been studying. Those "Middle Ages" had three feudal age marks on the intellectual side. (1) Ignorance was the general rule; and even the learned followed slavishly in the footsteps of some intellectual master. (2) Man as an individual counted for little. In all his activities he was part of some gild or order or corporation. (3) Interest in the future life was so intense that many good men neglected the present life. Beauty in nature was little regarded, or regarded as a temptation of the devil.

The Renaissance changed all this. (1) For blind obedience to authority, it substituted the free inquiring way in which the Ancients had looked at things. (2) Men developed new selfreliance and self-confidence, and a fresh and lively originality. And (3) they awoke to delight in flower and sky and mountain, in the beauty of the human body, in all the pleasures of the natural world.

Crusades

culture

The Ren-

130

The Renaissance begins in Italy

This transformation — one of the two or three most wonderful changes in all history — began first in Italy. It was well over in that land by 1550; while it hardly began in England until 1500, and there it lasted through Shakspere's age, to about 1600. It showed itself, too, at different times in different ways: first in art, then in a revival of learning, and finally in religious reform.



St. Mark's, Venice. This is a famous example of Byzantine architecture, which was based upon the Romanesque, and modified by Gothic and Saracenic influences. Note the minarets and domes. See also the Ducal Palace on opposite page.

Italy was the natural home for a revival in literature and art. Virgil had been read by a few Italian scholars all down the Middle Ages. The Italian language was nearer the Latin than any other European language was, and more manuscripts of the ancient Roman writers survived in Italy than elsewhere in Western Europe. Thus the Italian Petrarch (1304-1374) stands out the first great champion of the coming age. His graceful sonnets are a famous part of Italian poetry, but his real work was as a tireless critic of the medieval system. He attacked vehemently the superstitions and false science of the day; he ridiculed the universities, with their blind reverence for "authority," as "nests of gloomy ignorance." But he did more than destroy. He, and his disciples after him, began enthusiastic search for classical manuscripts and other remains, to recover what the ancients had possessed of art and knowledge. One of those disciples, Boccaccio, wrote the first dictionaries of



THE DUCAL PALACE, VENICE, facing the Square of St. Mark's.

classical geography and of Greek mythology, and brought back the study of Greek to Italy.

After 1400, the knowledge of Greek grew rapidly among the educated. Greek scholars were invited to the Italian cities and were given professorships in the universities. Increasing Italy aided danger in the Greek Empire from the Turk made such invitations welcome, and the high prices paid by princely Italian stantinople collectors drew more and more of the literary treasures of Constantinople to the Italian cities. Many a fugitive scholar from the East found the possession of some precious manuscript

The revival of classical learning in by the fall of Conthe key to fortune and favor. This movement received a sudden, but brief, acceleration when Constantinople fell, in 1453. "Greece did not perish," said an Italian scholar; "it emigrated to Italy." And soon the new enthusiasm for the classics (humanism) captured even the universities, which at first had withstood it fiercely.

Renaissance

Painting and sculpture were reborn, with the rebirth of delight in life. Italian painting culminated in the years from 1470 to 1550. To these eighty years belongs the work of Leonardo da Vinci, Michael Angelo, Perugino, Raphael, Andrea del Sarto, Giorgione, Titian, Tintoretto, Correggio. A little later came the great periods of Dutch and Spanish painting. The new development in this art in all these lands was made possible, of course, by new methods of preparing oil paints, invented by the Van Eycks in Holland, so that it was possible to paint upon canvas, instead of only upon walls and ceilings.

Return toward pagan morals There was an evil, pagan side to the Italian Renaissance. The men of the new movement, having cast off old restraints and religious beliefs, fell often into gross and shallow unbelief and into shameless self-indulgence. Delight in beauty sometimes sank into gross sensuality. Morals declined; and for a time Italian society sank lower than the old pagan world. The "Men of the Renaissance" were always polished and elegant and full of robust vitality; but many of them went to their goal recklessly by any means, and some of them were monsters of atrocity and treachery.

This side of the Renaissance was typified by the Italian Condottieri, — roving captains of bands of soldiers of fortune. These chieftains sold their services to any city with a price to pay, — and then betrayed it, on occasion, or seized it for themselves, if convenient. Such was the source of most of the Italian "tyrants" (p. 126) of the time. Many of them were generous patrons of art and learning; but their marked characteristics were indomitable will, reckless scorn of danger, powerful minds, and absolute freedom from moral scruple —

which led them to extremes of cruelty and perfidy whenever such measures seemed useful to them. Like traits show a few years later, in the Spanish conquerors of the New World, -Cortez, Pizarro, Balboa, and their fellows. The scores of English sea-kings of the next century - Raleigh, Drake, Hawkins, Gilbert, Grenville (who fought "the fight of the one and the fifty-three" 1) — belong to the same order of men except that in them cruelty is refined into sternness, and perfidy is replaced by lofty honor — because of the moral earnestness of the Renaissance in the North.

For in the north of Europe the Renaissance was religious The and scientific rather than artistic. A little before 1500, the religious "New Learning" from Italy was welcomed by an enthusiastic scientific group of young scholars in England, known as the "Oxford Renaissan Reformers." In Italy, Petrarch and his followers had started North the new science of "historical criticism," — a careful study of old and corrupted documents to find out their original form and true meaning. The Oxford Reformers developed this science into a means of correcting evils and errors that had crept into religion.

This was especially true of Erasmus, a Hollander living in Erasmus, England. In 1516 he published the New Testament in the original Greek, with a careful Latin translation. The Greek text was prepared much more carefully, and was undoubtedly much nearer the original gospels, than any the Middle Ages had known, and it was accompanied by critical notes. Now, for the first time, ordinary scholars could test the accuracy of the common translation (the Vulgate) in use in the church. Afterward Erasmus edited the writings of many early Christian Fathers, to show the character of early Christianity.

1466-1536

In another sort of works, as in his Praise of Folly, Erasmus lashed the false learning and foolish methods of the monks and Schoolmen. He has been called "the Scholar of the Reformation." His writings did furnish Luther (p. 137) with much

<sup>1</sup> Read Tennyson's ballad, The Revenge.

material ready for use against the old religious system; but Erasmus was not himself a revolutionist. Instead, he worked, with beautiful charity and patience and largeness of view, for reform within the great mother church.

Sir Thomas More

Another leader of the Oxford Reformers was Sir Thomas More, one of the noblest Englishmen of any age. He was a distinguished scholar - his learning brightened by a gentle and pervading humor — and a man of great personal charm. In the year that Erasmus published his Greek Testament. More issued his Description of the Republic of Utopia ("Nowhere"). He portrays, with burning sympathy, the miseries of the English peasantry, and points accusingly to the barbarous social and political conditions of his time by contrasting with them the conditions in "Nowhere" - where the people elect their government (which accordingly is devoted solely to their welfare). possess good homes, work short hours, enjoy absolute freedom of speech, high intellectual culture, and universal happiness, with all property in common. Utopia was the first of the many modern attempts to picture, in the guise of fiction, an ideal state of society.

New inventions change the world

The new intellectual movement was marked by a number of new inventions or by the first practical use of them. Gunpowder, known for some time but much improved about 1500, gave the final blow to the already dying feudalism. Printing, from movable types (1450) upon cheap paper instead of parchment, did more to advance the new order than gunpowder could do to destroy the old. The telescope gave knowledge of other worlds. The mariner's compass came in time to enable Columbus to double the area of the world.





COLOGNE CATHEDRAL. — This magnificent structure was begun in 1248. The work proceeded slowly and was halted entirely during the Reformation. It was resumed in 1823 and was finally completed in 1880.

The design was inspired by the Cathedral of Amiens, and all that is best

in its architecture is French.

# PART I

# THE AGE OF THE PROTESTANT REFORMATION, 1520-1648

# CHAPTER I

#### THE REFORMATION UPON THE CONTINENT

#### LUTHERANISM

All the later references to the church, in the preceding survey, The need have involved some mention of abuses growing up within it. for Good Christians lamented those abuses. A few wise, broad-reform minded, genial men, like Erasmus and More (pp. 133-134). strove earnestly to reform them. Less patient, more impetuous men broke away in revolt against the church itself. This revolt divided Western Christendom into hostile camps for centuries. It is called the Protestant "Reformation" or, perhaps better, the Protestant "Revolt." This latter name helps us to keep in mind that the Protestant movement does not include a vast "reform" within the church itself, a reform begun by Erasmus and his associates and hastened of course by the "revolt."

The revolt began in Germany. That land had a special griev- Special ance. It was then a poor country; but, since it lacked a strong in Germany government to protect it, its little, hard-won wealth was drained away to richer Italy by extortionate papal taxes of many sorts. A like abuse existed in other countries, but nowhere else in so serious a degree. From peasant to prince, the German people had long grumbled as they paid; and they needed only a leader to rise against papal control.

Martin Luther (1483-1546), son of a Thuringian peasant- Martin miner, became that needed leader. Luther was a born fighter, — Luther

a straightforward, forceful man, with a blunt homely way that sometimes degenerated into coarseness. Erasmus addressed polite society: Luther spoke to the people. His father had meant him to be a lawyer, and, with great difficulty, had managed to send him to a university; but, seized by terror of hell and fear for his soul, the young Martin suddenly joined the Augustinian friars—an order somewhat like the Franciscans. His scholarship and his effective preaching soon attracted attention, and



St. Peter's, Rome. — To the right stands the Vatican, the palace of the popes.

Duke Frederick the Wise of Saxony made him a professor of theology in the new University of Wittenberg. There, at thirty-four, he entered upon his struggle with Rome.

Luther and the sale of indulgences Luther's revolt began in his opposition to the sale of indulgences. To get money to rebuild St. Peter's Cathedral at Rome, a German archbishop had licensed John Tetzel, a Dominican, to sell indulgences. The practice was an old one, arising easily out of the doctrine of "penance." The authorized teaching of the church was, that, in reward for some pious act—or for the gift of money for a pious purpose—a sinner who

had truly repented and who had, so far as possible, atoned for his sins, might have the punishment due in purgatory remitted by the church. "Letters of indulgence" from the pope, - the immediate representative of St. Peter, - were especially valued, and it had become customary to sell them in great quantities as one source of the papal revenues. The ignorant masses, unable to read the Latin documents, often thought that an "indulgence" was an unconditional pardon, - contrary to the doctrine of the church, - or even that it was a license to sin in future; and some professional "pardoners," who peddled such "letters," encouraged these gross errors in their zeal to raise money. Tetzel was a special offender in this way. A rude German rhyme, ascribed to him, runs, "The money rattles in the box; the soul from purgatory flies." More than a hundred years before Luther, the bright-souled Chaucer had given the only bitter lines in his Canterbury Tales to the Pardoner with his wallet "bret-ful of pardons, come from Rome all hot." Since then, the evil had grown hugely. The gentle Erasmus wrote scathing words against it. Luther had criticized it on more than one occasion. Now a visit of Tetzel to Wittenberg, with a batch of these papal letters, aroused him to more vehement protest.

On a Sunday in October, 1517, Luther nailed to the door Luther's of the Wittenberg church ninety-five "theses" (statements) theses upon which he challenged all comers to debate. That door was Germany the usual university bulletin board, and it was customary for one scholar to challenge others to debate in this way.

But Luther's act had consequences far beyond the university. The theses were in Latin, the regular university language. They accepted the church doctrine about indulgences, but criticized savagely the abuses connected with the practice of selling them. Is there not danger, Luther hinted, that poor men may wonder why, if the pope releases souls from purgatory for money, he does not do so for charity's sake? It was these criticisms that drew popular attention. The printing press scattered copies of the theses broadcast in German, and in a few days they were being

discussed hotly over all Germany.

Luther and the pope

At first Luther seems to have had no thought of denying the authority of the pope. Indeed, he asserted that the pope would be the first to condemn Tetzel's practices. And he was honestly amazed, too, at the public attention his theses received. He dedicated a pamphlet in defense of them to Pope Leo (X), and in his letter to the pope he says:

"By what unlucky chance it is that these propositions of mine should go forth into nearly all the earth, I am at a loss to know. They were set forth here for our use alone. . . . But what shall I do? Recall them I cannot; and yet I see that their notoriety bringeth upon me great odium. In order then to soften my adversaries, . . . I send forth these trifles to explain my theses. For greater safety, I let them go forth, most blessed Father, under your name and under the shadow of your protection. Here all who will may see how basely I am belied. . . . Save or slay, call or recall, approve or disapprove, as it shall best please you, I shall acknowledge your voice as the voice of Christ."

The matter of indulgences soon dropped out of sight. The papal legate in Germany reprimanded Tetzel so sternly for his gross mispractice that the offender is said to have died soon after from mortification. At all events, now that the church had its attention called so forcefully to the abuses, they were soon corrected. But, meanwhile, in the heat of argument, Luther passed quickly to a more radical position. He startled all parties by expressing approval of the heretic Hussites; and in 1519 he denied the authority of the pope and of church

¹ Catholics to-day admit, of course, that there had been good cause for complaint. One of the greatest of modern scholars, the Catholic Jansen (History of the German People, III, 92) declares that "grievous abuses" in the manner of offering indulgences "caused all sorts of scandal." The Council of Trent, which sat at intervals from 1545 to 1563, to reform the church, reasserted the old doctrine in its purity, emphasizing the indispensable need of "contrition, confession, and atonement." It condemned "those who assert that indulgences are useless, or who deny the power of the church to grant them. . . . In granting them, however, the Council desires that . . . moderation be observed. . . . And, being desirous of mending the abuses which have crept in, by occasion of which the honorable name of indulgences is blasphemed by heretics, the Council ordains . . . that all evil gains for the obtaining thereof be abolished." In later times the practice of granting indulgences in return for money has been discontinued.

councils, appealing instead to the Bible as the sole rule of conduct and belief.

Luther tried to substitute one authority for another. He had no intention of advancing freedom of thought. But the Bible is capable of many interpretations. His appeal to the Bible as the sole authority meant Luther's understanding of the Bible. In the mouth of another man. however, the same appeal meant that other's understanding of the book. So, unintentionally, the Protestant revolt came to stand for the right of individual judgment in matters of religion.

Pope Leo, a gentle and good man, tried to bring the rebel back Luther into the church by persuasion and argument; but when this failed, he issued a bull of excommunication against Luther. The document condemned a number of the new teachings. ordered Luther to burn his books, and threatened him and his followers with punishment as heretics unless they recanted within two months. Instead of burning his own books, Luther burned the papal bull in a bonfire of other writings of the church, before the town gate in December, 1520, while a crowd of students and townsfolk applauded and brought fuel to feed the flames. Open war had begun between the German friar and the church.

Luther was protected by his monarch, the Duke of Saxony; Luther and the pope appealed to the young Emperor, Charles V(p. 128), to punish the heretic. Germany was in uproar. A papal legate wrote, "Nine-tenths of Germany shouts for Luther." The Emperor, coming to Germany for the first time, called an imperial Diet 1 at Worms (1521) and summoned Luther to be present, pledging safe conduct.

Friends tried to dissuade Luther from going, pointing to the fate of Hus a century before; but he replied merely, "I would

1 The German Diet in early times contained only nobles. In the fourteenth century, representatives of the "free cities" were admitted. Then the Diet sat usually in three Houses, Electors (the seven great princes). Princes (of second rank), and City Representatives. It never gained any real place in the government of the Empire.

napal bull

go on if there were as many devils in Worms as there are tiles on the housetops." He found himself confronted with scornful contempt by the great dignitaries of the church and of the Empire, arrayed almost solidly against him. But he boldly answered the haughty command that he recant, — "Unless I am proven wrong by Scripture or plain reason . . . my conscience is caught in the word of God. . . . Here I stand. As God is my help, I can no otherwise."

A German Bible Charles kept his pledge, and Luther departed in safety. A month later the Diet pronounced against him the "ban of the Empire," ordering that he be seized for execution and that his writings be burned. But the friendly Frederick of Saxony had had him seized, on his way homeward, and carried into hiding in the castle of Wartburg. Here, while for a time most of his followers mourned him as dead, Luther translated the New Testament into strong and simple German.

While he was still in hiding, his teachings were accepted by whole communities. Priests married; nuns and monks left their convents; powerful princes joined the new communion, sometimes from honest conviction, sometimes as an excuse for seizing church lands.

Lutheranism wins the North German princes In 1522, in spite of dangers, Luther left his retreat to guide the movement again in person and to restrain it from going to extremes that he disliked. Changes in religion, he urged, should be made only by the governments, not by the people. He preserved all that he could of the old church services and organization, establishing them on essentially the basis on which they still stand in the Lutheran church. By 1530, the Lutheran church, under the protection of the rulers of the various states, was in possession of North Germany.

The peasant rising in in 1525

Meantime the revolt against the old church had led to the rise of some sects of wild fanatics, one of which found sanction for polygamy in its interpretation of the Bible. In 1525, there had been a great rising of the peasants, demanding, "in the name of God's justice," the abolition of serfdom and the right of each

parish to choose its own pastor. The peasants in Germany were in a much more deplorable condition than in England, and the new religious teachings had spread among them in connection with new ideas about property, - somewhat as with the Lollard movement in England a hundred years before. So when they rose in arms, in several places they avenged centuries of cruel oppression by massacres of old masters.

Luther feared discredit for his new church, and called furi- Luther ously on the princes to put down this rising with the sword to "smite, strangle, or stab." The movement was quickly against the stamped out in blood. The brutal nobles slew many thousands of peasants in merciless battle, and murdered at least ten thousand more in cold blood after the struggle was over, with ghastly scenes that infinitely surpassed in horror any excesses by the ignorant peasants themselves. The whole peasant class was crushed down to a level far lower than before, - lower than anywhere else in Europe, - where they were to remain helpless for almost three hundred years.

wars keep

preaches

Charles V, the young emperor, was a zealous churchman, Foreign and if his hands had been free, he would have enforced the ban of the Empire promptly and crushed Lutheranism at its birth. from acting But even while the Diet of Worms was condemning Luther, the Spanish towns were rising in revolt and Francis I of France was seizing Italian territory (p. 128). These events called Charles hastily from Germany. He put down the rebellion promptly and crushed the ancient liberties of the Spanish towns; but the wars against France, and against the Turk, with only brief truces, filled the next twenty-three years (1521-1544); 1 and so for a generation the new faith was left to grow strong.

It is a peculiar fact that the two countries destitute of settled government gave Europe the Renaissance and the

<sup>1</sup> Some features connected with those wars may be assigned for special reports, if the teacher cares to delay upon them. The following topics are especially suitable: The Battle of Pavia; the sack of Rome by Charles' Lutheran soldiers; the alliance between Francis and the Turkish Solyman; Solyman's invasion of Germany; the ravages of Turkish pirates.

Reformation. The intense city life in the small Italian states was favorable to the intellectual activity of the Renaissance; and the absence of strong central government was the condition which permitted Lutheranism so long to grow unchecked among the princes of Germany.

The "Protestants" and the Augsburg Confession

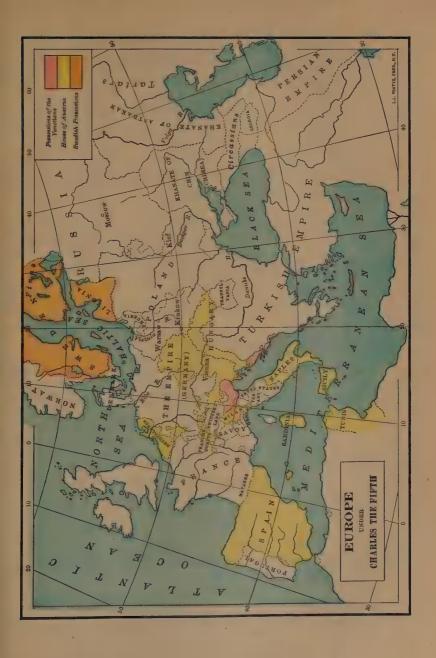
The first pause in the French wars came in 1529. Charles at once summoned a German Diet at Speier, which reaffirmed the decree of Worms. Against this decision, however, the Lutheran princes in the Diet presented a protest. This act gave the name *Protestant* to their party.

The following year, in a Diet at Augsburg, the Lutherans put forward a written statement of their beliefs, "the Augsburg Confession," which is still the platform of the Lutheran church. Charles, however, prepared to enforce by arms the decrees of Worms and Speier. In defense, the Protestant nobles organized a League; but an open clash was once more postponed, because Solyman the Magnificent, the Turkish Sultan, invaded Germany and threatened the imperial capital, Vienna.

Before Charles was again at liberty to give his attention to his Protestant subjects, Lutheranism had become the religion not only of most of Germany but also of all Scandinavia, while the English church had cut itself off from Rome as an independent Episcopal church (p. 154), and a new Presbyterian heresy had begun to spread rapidly in France.

Peace of Augsburg Try as he might, Charles did not find himself free to strike in Germany until 1546, the year of Luther's death. Then two brief struggles settled the contest for the time. In the first, Charles seemed completely victorious; but almost at once the defeated princes rallied again, drove Charles in hurried flight from their domains, and forced him to accept the Peace of Augsburg (1555).

According to this treaty, each ruling prince of the Empire was free to choose between Lutheranism and Catholicism for himself and for all his subjects; but if an *ecclesiastical* ruler became a Protestant, he was to surrender his lands to the





church, from whom they came. This peace secured toleration for princes only, not for their subjects. The people were ex-

pected to follow the religion of the ruler.

The Protestants in their last rising had sought aid from Abdication Henry II, the new French king; and France for her reward had seized some German districts, including the city of Metz. Chagrined at the loss, and disheartened by the split within the Empire, Charles abdicated his many crowns in 1556. His brother Ferdinand became ruler of Austria, and soon after was chosen Emperor, while by marriage he added Hungary to the Hapsburg hereditary dominions. Charles' son, Philip II, received the Netherlands, Spain, Naples, and Spanish America.

of Charles

There were now two Hapsburg Houses, one in Spain, one in Austria. France, with some reason, feared that she might be crushed between them, and was long eager to take advantage of any chance to weaken them, or to seize German lands at their expense.

FOR FURTHER READING. — The opening chapters of Beard's Martin Luther picture conditions in Germany. Lindsay's Luther and the German Reformation is excellent and brief. Much source material is given in Robinson's Readings. The great Catholic histories are too extended and costly for high schools; but, if students have access to the work, they should consult the scholarly Catholic Encyclopedia ("Luther," ix, 438 ff.; "Indulgences," VII, 783 ff., etc.).

# CALVINISM - IN SWITZERLAND AND FRANCE

While Lutheranism was winning North Germany and Scandinavia, another form of Protestantism, Calvinism, was growing up in Switzerland and, for a time, in France and even in the west of Germany.

This movement was started in 1519 (the year before Luther Zwingth burned the papal bull), by Zwingli, a priest at Zürich, in German Switzerland. Zwingli, like Luther, was of peasant birth, but he too had enjoyed a good education. He was far more radical than Luther. Luther tried to keep everything of the old worship and doctrine that he did not think forbidden by the Bible. But

Zwingli refused to keep anything of the old that he did not think absolutely commanded by the Bible. He also organized a strict system of church discipline which severely punished gaming, swearing, drunkenness, and some innocent sports.

The contrast between Zwingli and Luther appeared clearly in their different attitude toward the Catholic doctrine of transubstantiation. Catholics believe that the bread and wine of the communion are turned by the sacrament into the actual body and blood of Christ. Luther tried to hold as much of this doctrine as he could, and to keep to a literal use of Christ's words—"This is my body" (Mark, xxiv, 22). He taught that the bread and wine were still bread and wine as they seemed, but that the body and blood of Christ were also present, along with them in the communion. "Consubstantiation" was the term used to signify this doctrine. The followers of Zwingli held that Christ's words were figurative, and that the bread and wine were only symbols to remind us of his sacrifice.

Dissensions among the Protestants This difference prevented a union between the two Protestant movements. Zwingli attempted to secure union, and a conference was arranged in 1529. But Luther stuck stubbornly to his text—"This is my body," and when Zwingli offered his hand in token of amity, Luther refused to take it unless Zwingli would first accept those words literally.

This division illustrates the way in which the Protestant appeal to private judgment was to give rise to a multitude of sects. At first, in particular, these sects were scandalously hostile to one another; and, in Germany, the mutual hatred of Lutherans and Calvinists endangered more than once the whole cause of Protestantism. When the Lutheran princes secured the Peace of Augsburg for themselves, they did not include Calvinists in the toleration they secured. Catholics, of course, pointed to such dissensions as proof of the necessity of trusting to the collective wisdom of the church, rather than to individual judg-

ments — as conservatives and reactionaries always find argument in the absurdities of progressives.

Zwingli's teachings were accepted rapidly by the rich "city cantons" of Switzerland, both German and French, like Zürich and Berne. But the peasant "forest cantons," the core of the original confederation (p. 123), remained Catholic. In a battle between the two parties, in 1531, Zwingli was killed; but his work was soon taken up — and carried further — by the man whose name has come to stand for the whole movement.

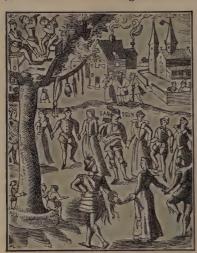
John Calvin was a young French scholar of sternly logical Calvin mind. He is the father of Puritan theology and of the Presbyterian church, with its system of synods and presbyteries. This system of church government and doctrine he built up at Geneva.

Geneva was a French town in the Swiss Alps. It was not vet a member of the Swiss confederation, but it had recently become a free city-republic by rebellion against its overlord. That overlord had been a Catholic ecclesiastic; and so Geneva was now ready to accept the teachings of Zwingli.

In 1536, Calvin, a fugitive from France because of his heresy, found refuge at Geneva, and soon became there an absolute dictator over both the church and the civil government. Indeed, the civil government of the city was absorbed in the church government, and Geneva became a Puritan "theocracy" "with Calvin for its pope."

Calvin took the law of Moses rather than the spirit of Christ for the basis of his legislation. Blasphemy he counted a capital crime, and he once had a child beheaded because it had struck its father. The government repressed harshly amusements like dancing, and it tyrannized over the private life of citizens, punishing sternly for absence from church and for luxury in dress. But it did make turbulent and unruly Geneva into a sober, industrious commonwealth, and it furnished many hints for the Puritan colony of Massachusetts a century later.

Calvin and Servetus One terrible case of persecution, in particular, stains Calvin's fame. Servetus was a learned Spanish physician, with intense religious convictions somewhat like those of modern Unitarians. He had had some literary controversies with Calvin; but, to escape from Catholic persecution as a heretic at home, he fled to Geneva. Calvin's government there seized him, tried him



A VILLAGE MERRYMAKING of the sixteenth century, such as Calvin condemned. Compare the earlier Maypole merry-making pictured on page 68.

in its own way for heresy, and burned him at the stake.

Incidentally, this crime put back medical progress for at least fifty years. foundation of true medical science lies in a knowledge of the circulation of the blood, as taught in any elementary physiology to-day. But in the time of Servetus. it had been believed for centuries that the bright blood of the arteries and the dark blood of the veins were two distinct systems. one from the heart, the other from the liver. Servetus first discovered that the two were one system. He found

out how the dark blood is purified in the lungs, and understood fully the work of the heart. He had just published his medical discovery in the same book that contained his theological opinions. His persecutors sought out and burned this volume so zealously that only two copies (out of the edition of a thousand) have survived, and these were long overlooked. The great discovery in physiology — which would have shown how to save hundreds of thousands of lives — was lost for half a century, until made again, independently, in England (p. 179).

It is worthy of note that Catholic Spain early erected a statue in honor of Servetus; and, in 1903, Calvinists all over the world subscribed a fund for the erection of the noble "expiatory statue," which stands in Geneva to mark the spot where he suffered martyrdom.

Calvin's writings influenced profoundly his own and future Calvinism times. Ardent reformers from all Europe flocked to Geneva to imbibe his teachings, and then returned to spread Calvinism and in their own lands. From Geneva came the seeds of Scotch Presbyterianism, of the great Puritan movement within the English church (soon to be treated), of the leading Protestant movement among the Dutch, and of the Huguenot church in France. John Winthrop, the founder of Massachusetts, took his ideas both in religion and in politics from Calvin. It is from the French Calvin, not the German Luther, that modern liberal Protestantism has sprung.

In its original form, the Calvinistic doctrine seems to nearly all men of the present time too somber and merciless. It was, however, sternly logical. It made strong men, and it appealed to strong spirits. True, Calvin did not believe in democracy, and he taught that for "subjects" to resist even a wicked ruler was "to resist God"; but, in spite of this teaching, in the course of historical movements, Calvinism became the ally of political freedom in Holland, England, and America.

CATHOLICISM KEEPS THE SOUTH OF EUROPE

For a time, Protestantism promised to win also the south The of Europe; but Spain, Italy, France, Bohemia, and South Germany, were finally saved to Catholicism.

This was mainly because the old church quickly purged itself of old abuses. At first Erasmus and other Humanists had been interested in the work of Luther. But when it became plain that that movement was breaking up the unity of Christendom, they were violently repelled by it. Disruption into warring sects, they felt, was a greater evil than existing faults. They

in Scotland, England, America

> "Counterreformation"

continued to work, however, with even greater zeal than before, for reform within the church.

Such reform was finally carried out by the *Council of Trent* (1545–1563). That great body did not change Catholic forms; but it defined some doctrines more exactly, pruned away evils (note on p. 140), and infused a greater moral energy into the church.

The new religious enthusiasm within the Catholic world gave birth, also, to several new religious orders. The most important of these was the "Order of Jesus" (Jesuits), founded in 1534 by *Ignatius Loyola*, a gallant Spanish gentleman of deep religious feeling.

The Jesuits

The Jesuits stood to the friars somewhat as the friars stood to the older monks (p. 76). Holding fast like the friars to an intensely religious private life, they represented a further advance into the world of public affairs. Their members mingled with men in all capacities. Especially did they distinguish themselves as statesmen and as teachers. Their schools were the best in Europe, and many a Protestant youth was won back by them to Catholicism. In like manner, as individual counselors, they converted many a Protestant prince — especially in Germany, where the religion of the prince determined that of his people; and their many devoted missionaries among the heathen in the New Worlds won vast regions to Christianity and Catholicism.

The Inquisition Unhappily less praiseworthy forces had a share in the victory of Catholicism. Religious wars, we shall see (p. 166 ff.), in large part kept France, Bohemia, and South Germany Catholic; and elsewhere the final success of the Catholic church in crushing out Protestantism was due in part to the Inquisition.

Origin three centuries earlier

The Inquisition dated back to the twelfth century, some three hundred years earlier. At that time the church had suffered one of its periods of decline; and discontent with its corruption had given rise to several small heresies. The most important of these twelfth century heretical sects were the Albigenses in southeastern France. They rejected some doctrines of the

church, and they rebelled especially against its government by pope and priesthood — so that an old by-word, "I had rather be a Jew," became, for them, "I had rather be a priest"!

The church had made many vain attempts to reclaim these heretics by gentle persuasion, and finally, the great reforming pope, Innocent III, proclaimed a "holy war" against them, declaring them "more wicked than Saracens." The feudal nobles of northern France rallied gladly to this war. Aside from religious motives, they hated the democracy which was beginning to appear in the rising towns of the south, and they hungered greedily for the rich plunder of that more civilized region. A twenty years' struggle, marked by ferocious massacres, crushed the heretics, along with the prosperity - for a century - of what had been the richest province of France.

When open resistance ceased in desolated Languedoc, the pope set up a special court to hunt out and exterminate any secret heretics remaining there. Soon afterward, this court, enlarged and reorganized, became a regular part of the government of the church for suppressing heresy. In this final form it is commonly known as the Spanish Inquisition. It held sway also in Portugal and Italy, as well as in the wide-lying possessions of Spain; but England and the Scandinavian lands never admitted it, and France only in very slight degree.

In the south of Europe, now, the Inquisition became one The Spanish means of stifling the new Protestant heresies. Its methods were atrocious. Children were encouraged to betray their estantism parents, and parents their children. Often upon secret accusation by spies, a victim disappeared, without warning, to underground dungeons. The trial that followed was usually a farce, The court seldom confronted the accused with his accuser, or allowed him witnesses of his choosing; and it extorted confession by cruel tortures, carried to a point where human courage could not endure. Acquittals were rare. The property of the convicted went to enrich the church, and the heretic himself was handed over to the government for death by fire.

Inquisition

Persecution of unbelievers was characteristic of the age. It disgraced every sect, Protestant as well as Catholic. But no Protestant land possessed a device so admirably calculated to accomplish its purpose as the Inquisition. In Spain, especially, it sifted out for destruction thousands upon thousands of the stoutest hearts and best brains, and played a great part in the intellectual blight that soon fell upon that people (p. 171).

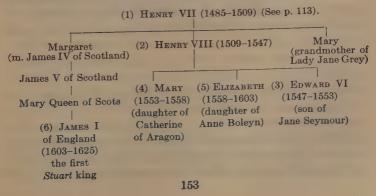
FOR FURTHER READING. — Ward's *The Counter-Reformation* is the best brief account of its subject. Much interesting matter on Jesuit missionaries can be found in Parkman's histories, especially in *Pioneers of New France*, chs. v and vi, and *Jesuits in North America*, ch. ii.

### CHAPTER II

### ENGLAND AND THE PROTESTANT MOVEMENT

In England, separation from Rome was at first the act of the monarchs, and the motives were personal and political. Henry and his VIII (the second Tudor 1) had shown himself zealous against the pope Luther, and had even written a book to controvert Luther's teaching, in return for which the pope had conferred upon him the title, "Defender of the Faith." A little later, however, Henry desired a divorce from his wife, the unfortunate Catherine of Aragon, aunt of Charles V (p. 126), with whom he had lived for nineteen years. Catherine's only child was a girl (Mary), and Henry was anx ous for a son, in order to secure a peaceful succession at his death. More to the point, he wished sinfully to marry Anne Boleyn, a lady of the court. After long negotiation, the pope refused to grant the divorce. Thereupon Henry put himself in the place of the pope so far

<sup>1</sup> Cf. p. 113. The following table of Tudor rulers shows also the claim of the first ruler of the next royal family.



Henry VIII quarrel with as his island was concerned, and secured the divorce from his own courts.

Three wives of Henry are named in the footnote on the preceding page. He had also three more, — marrying the third on the day after he beheaded Anne Boleyn for alleged immoral conduct. One other of the six was beheaded on a similar accusation; and one was divorced, after six months, because homely.

A Church of England

The secession of the English church was accomplished in the years 1532–1534 by two simple but far-reaching measures of Henry's servile Parliament. (1) The clergy and people were forbidden to make any further payments to "the Bishop of Rome"; and (2) the "Act of Supremacy" declared Henry the "only supreme head on earth of the Church of England." When Parliament passed these laws, Luther's movement was some twelve years old, and the Augsburg Confession had just been put into form. Zwingli had just been slain in Switzerland, and Calvin was about to take up his work.

So far, in England, there had been no attack on the religious doctrines of the old church; and Henry wished none. But his chief advisers, especially Cranmer, Archbishop of Canterbury, who had pronounced his divorce, had strong Protestant leanings; and so some additional measures were secured. The doctrine of purgatory was declared false; and the Bible, in English, was introduced into the church service, in place of the old Latin liturgy. The use of the English Bible was even permitted to private persons, except "husbandmen, artificers, journeymen, and women below the rank of gentlewoman" (a gentry title).

The "Pilgrimage of Grace" Most of England accepted these changes calmly, and even the clergy made no serious resistance, as a class, to the overthrow of the pope's power. But the monasteries were centers of criticism, and the north of England, more conservative than the south, was restless. Finally Henry hung ten friars, who had spoken blunt words about his second marriage, and began to seize monastery property. Then the northern counties rose, to march upon London.

Economic causes, too, had a part in the rising. The peasants were full of discontent at new conditions that will be described later (p. 182), and at a general rise in the cost of living which marked that period almost as emphatically as a like rise has marked the first of the twentieth century. The banner of the rebels bore a plow alongside the wounds of Christ.

Henry's generals broke up this "Pilgrimage of Grace" by Henry's promises of redressing grievances and of full pardon. But policy then Henry wrote: "You must cause such dreadful executions fulness" on a good number of the inhabitants, - hanging them on trees, quartering them, and setting their heads and quarters in every town, - as shall be a fearful warning." And to carry out this treacherous policy of "frightfulness," seventy-four leaders of the rising were executed, - among them, all the abbots in the north of England.

Then Henry determined to root out resistance, and to enrich Dissolution himself, by the utter ruin of the monasteries. A commission, of the monasteries which had hastily pretended to investigate them, declared them grossly corrupt. The report was grossly unfair, but it had been determined upon in advance; and, at the king's wish, Parliament dissolved the seven hundred such institutions in England.

A little of the wealth of the monasteries was set aside to found schools and hospitals (in place of the work in such lines formerly done by the monasteries themselves), but Henry seized most of the monastic lands for the crown. Then he parceled out parts of them, shrewdly, to new nobles and the gentry. Thousands of influential families were enriched by such gifts, and became centers of hostility to any reconciliation with Rome that would ruin their private fortunes.

This dissolution of the monasteries was a deed of terrible cruelty. Many abbots who tried to resist the king's will were put to death; but the most cruel results were felt by those

who lived. Eight thousand monks and nuns were driven, penniless, from their homes, and some eighty thousand other people lost their means of livelihood. But Henry had destroyed hostility to his "reform," and had planted it deep in the interests of the country gentry and nobles. It is true, too, that, when things finally adjusted themselves to the revolution,



TEWKSBURY ABBEY, one of the few buildings of this class to escape ruin.

the prosperity of England was increased by having the former property of the monasteries in lay hands.

Henry burns Protestants and hangs Catholics These changes were as far as Henry would go. He had permitted little change in doctrine; and, to the close of his long reign, he beheaded "traitors" who recognized papal headship, and burned "heretics" who denied papal doctrines. In one day, in 1540, three "heretics" and three "traitors" suffered death. One Protestant martyr was Anne Askewe, a gentlewoman of good family, who was burned for insisting, "The

bread of the communion cannot be God." The most famous among the many noted Catholic martyrs was Sir Thomas More, the greatest Englishman of the day (p. 134). More had been Henry's chief minister, for a time. He was willing to allow the king's power over the church, so far as all temporal matters were concerned; but he could not take an oath denying the pope's authority in spiritual matters. He was beheaded,

and his head was impaled to wither on London Bridge.

Every effort had been made to induce More to vield, and he had been plied with argument by subtle logicians. He was a broadminded man and a statesman. - not disposed to die for a quibble. But conscience, not verbal quibble, was at stake. And when he had taken his stand, and the boat was bearing him down the Thames to prison. he was heard to exclaim. -"I thank the Lord, the field is won!" He had indeed



SIR THOMAS MORE. - After Rubens' copy of Holbein's portrait.

won a supreme victory, not only for his own soul, but for the spiritual freedom of all the world.

Henry was succeeded by his son Edward VI (1547-1553). Edward The new king was a boy of nine, and during his short reign the cution of government was held by a rapacious clique of Protestant lords. Catholics Partly to secure fresh plunder from the ruin of the church, this government tried to carry England into the full current of the Protestant movement. Priests were allowed to marry. The use of the old litany, and of incense, holy water, and the surplice, was forbidden. Commissioners to carry out these

commands throughout England sometimes broke the stained glass windows of sacred buildings and tore from the pedestals the carved forms of saints. Rebellion broke out, this time in southwestern England, but was put down cruelly. Several Catholics were burned as heretics and conspirators, — among them Father Forest, who was roasted barbarously in a swinging iron cradle over a slow fire.

During this period, the English Prayer Book was put into its present form, under the direction of Cranmer (p. 154); and articles of faith for the church were adopted which inclined toward Calvinistic doctrine.

Queen Mary tries to restore Catholicism Henry had had Parliament fix the order in which his children should be entitled to succeed him; and so when Edward died at fifteen, the throne passed to his elder half-sister, Mary (1553-1558). Mary was a daughter of Catherine of Aragon (p. 153). She was an earnest Catholic, and naturally she felt an intense personal repugnance for the Protestant movement which had begun in England by the disgrace of her mother. Mary's own crown, too, had been threatened by Protestantism. To prevent the accession of a Catholic, the Protestant lords had plotted to seat on the throne Lady Jane Grey, a distant relative of the royal family (footnote, page 153). The attempt failed, and Jane Grey, a girl of lovely character, was beheaded.

The nation was still overwhelmingly Catholic in feeling. The Protestants were active, organized, and influential; but they were few in numbers, and Mary had no difficulty in doing away with the Protestant innovations of her brother's time. But Mary wanted more than this. She wished to undo her father's work, and to restore England to its allegiance to the pope. Parliament readily voted the repeal of all anti-Catholic laws, but it refused stubbornly to restore the church lands. Finally the pope wisely waived this point. Then the nation was solemnly absolved, and received back into the Roman church.

IIary's persecutions But Mary destroyed her work (1) by marrying Philip of Spain, son of the Emperor Charles V, and (2) by a bloody persecution of Protestants.

All English patriots dreaded, with much reason, lest little England be made a mere province of the world-wide Spanish rule; and even zealous Catholics shuddered at the thought of the Spanish Inquisition which their imagination pictured looming up behind the Queen's hated Spanish bridegroom.

This dread of the Inquisition made the people unusually sensitive to Mary's religious persecution. That persecution in itself was quite enough to rouse popular fear and hatred. In a few months, more than two hundred and seventy martyrs were burned, - nearly half the entire number that suffered death for conscience' sake in all English history. Catholics had died for their faith under both Henry and Edward; but there had been no such piling up of executions; and, moreover, most of those Catholic victims had been put to death, nominally, not for religious opinions, but as detested traitors; and the executions (with a very few exceptions) had taken place not by fire but by the more familiar headsman's ax. England had taken calmly the persecutions by these preceding sovereigns. but it was now deeply stirred.

The most famous martyrs of Mary's persecution were Archbishop Cranmer and Bishops Ridley and Latimer. Latimer had preached in approval of the torture of Father Forest (p. 158): but now he showed at least that he too knew how to die a hero. "Play the man, Master Ridley," he called out to his companion in martyrdom, as they approached the stake; "we shall this day, by God's grace, light such a candle in England as, I trust, shall never be put out."

Other causes, too, made Mary unpopular. To please her Mary's husband (Philip) she led England into a silly and disastrous war with France, and then managed it so blunderingly that England lost Calais, its last foothold on the continent. England had never seemed more contemptible to other nations or in greater perils. Apparently, it was doomed to become the prey of Spain or France.

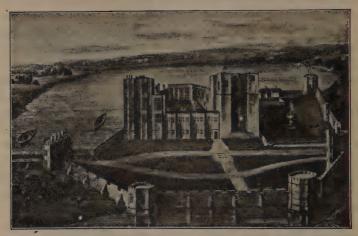
Mary had come to the throne amid a burst of popular enthusiasm. She was a pure-minded but narrow woman, seeking

larity

earnestly to do her duty; but, after a reign of five years, she died more universally detested than any other English sovereign had ever been except the tyrant John. As Henry's parliaments had arranged, she was succeeded by her half-sister, Elizabeth, then twenty-five years old.

Queen Elizabeth

Elizabeth (1558–1603) was the daughter of Henry VIII and Anne Boleyn. From her father, she had a strong body, powerful intellect, an imperious will, and dauntless courage; and



Kenilworth Castle. — From a fresco painting of 1620. Queen Elizabeth gave this castle to her favorite, the Earl of Leicester, who entertained the Queen there in a splendid pageant described in Scott's Kenilworth. The walls enclosed seven acres.

from her mother, vanity and love of display. From both parents she took a sort of bold beauty and a certain strain of coarseness. She had grown up in Henry's court among the men of the New Learning (p. 133), and was probably the best educated woman of her century, — speaking several languages and reading both Latin and Greek. She has been called "a true child of the Renaissance," too, in her freedom from moral scruple (p. 132). To Elizabeth, says a great historian, "a lie was simply an intellectual means of avoiding a difficulty."

She was often vacillating in policy; but she was a keen judge of men, and had the good sense to keep about her a group of wise and patriotic counselors, chief of whom were Walsingham and Cecil (whom she made Lord Burghley). Now and then, in fits of passion, she stormed at these men like a common virago, but she never let them go; and her shrewd commonsense made her the real ruler even among such statesmen. Above all, she had a deep love for her country. After more than forty years of rule, she said proudly, and, on the whole,



KENILWORTH CASTLE TO-DAY. - From a photograph.

truly, — "I do call God to witness, never thought was cherished in my heart that tended not to my subjects' good."

And England repaid her love with a passionate and romantic devotion to its "Virgin Queen." Except for her counselors, men knew little of Elizabeth's deceit and weaknesses. They saw only that her long reign had piloted England safely through a maze of foreign perils, and had built up its power and dignity abroad and its unity and prosperity at home,

<sup>&</sup>lt;sup>1</sup> The Lords Salisbury, who have played so large a part in the England of the nineteenth and twentieth centuries, are Cecils, and direct descendants of Elizabeth's Cecil.

while her court was made glorious by splendid bands of states. men, warriors, and poets. Amid the petty squabbles of succeeding reigns, England looked back with longing to "the spacious days of great Elizabeth."

The "Elizahethan Settlement"

When Elizabeth came to the throne, at least two thirds of England was still Catholic in doctrine. Elizabeth herself had no liking for Protestantism, while she did like the pomp and ceremonial of the old church. She wanted neither the system of her sister nor that of her brother, but would have preferred to go back to that of her father. But the extreme Catholic party did not recognize her mother's marriage as valid, and so denied Elizabeth's claim to the throne. This forced her to throw herself into the hands of the Protestants. She gave all chief offices in church and state to that active, intelligent, well-organized minority; and the "Elizabethan Settlement" established the English Episcopal church much as it still stands. At about the same time, John Knox brought Calvinism from Geneva to Scotland, and organized the Scotch Presbyterian church.

The Act of Uniformity

Early in Elizabeth's reign, an "Act of Uniformity" had ordered all people to attend the Protestant worship, under threat of extreme penalties; but for many years this act was not enforced strictly, and Catholics were permitted to have their own services, if they were cloaked by a pretense of privacy. But after Catholic plots against her throne began, Elizabeth adopted stronger measures. Many leading Catholics were fined and imprisoned for refusing to attend the English church, And, under a new law, Catholic priests, and others who made converts from Protestantism to Catholicism, were declared guilty of treason. Many martyrs suffered torture on the rack and death on the scaffold - nearly as many as had died in the persecution of "Bloody Mary"; but Elizabeth, like her brother, succeeded in making such executions appear punishment of traitors for political plots, instead of religious persecution.

Persecution of Catholic " traitors "

> England was constantly threatened by the two great powers of Europe, Catholic France and Spain. Neither, however, was willing to see the other gain England; and by skillfully playing

The Spanish Armada, 1588



ELIZABETH KNIGHTING DRAKE ON BOARD THE GOLDEN HIND.



off one against the other, Elizabeth kept peace for many years and gained time for England to grow strong. Gradually it became more and more clear that the real foe was Spain. Then Elizabeth secretly gave aid to the Dutch, who were in rebellion against Philip II of Spain (p. 167), and, for years, English adventurers like Francis Drake sailed away on their own ac-

count, half pirate fashion. to attack Spain in the New World.

Finally Philip turned savagely upon England. Drake ruined his first preparations for invasion by sailing daringly into the harbor of Cadiz and burning the Spanish fleet. -"singeing the beard of the Spanish king," as the bold sea-rover described it. But in 1588 the "Invincible Armada," blessed by the pope, at last set sail for England. English ships of all sorts - mostly little



ELIZABETH as she went to a Thanksgiving Service at St. Paul's after the defeat of the Armada.

merchant vessels hastily transformed into a war navy gathered in the Channel; and, to the amazement of the world, the small but swift and better handled English vessels completely outfought the great Spanish navy in a splendid nine days' sea fight. As the shattered Spaniards fled around the north of Scotland, a mighty storm completed their overthrow. Spain never recovered her supremacy on the sea, - and the way was prepared for the English colonization of America.

To the chagrin of Spanish king and Roman pope, the mass of England English Catholics had proved more English than papal, and had rallied gallantly to the Queen; and, for young Englishmen, the splendid struggle made Protestantism and patriotism seem

becomes

much the same thing. The rising generation became largely Protestant; and before Elizabeth's death (1603) even the Puritan doctrines from Geneva and from Presbyterian Scotland had begun to spread widely among the people.

Ireland, the third part of the British Isles, remained Catholic. Henry II (p. 78) had tried to conquer Ireland; but, until the time of the Tudors, the English really held only a little strip of land ("the English Pale") near Dublin. The rest of Ireland remained in the hands of native chieftains. In the seventh and eighth centuries Irish schools had been the most famous in Europe; but now constant war had rooted out the old beginnings of Irish culture, and the Irish tribes were half barbarous.

Ireland remains Catholic

Henry VIII established English authority over most of the island and destroyed the monasteries, the chief remaining centers of industry and learning. Shortly before the Armada, Spain made attempts to use the island as a base from which to attack England. Alarmed to frenzy by this deadly peril at their back door, Elizabeth's generals then completed the military subjugation with atrocious cruelties. Tens of thousands of men, women, and children were killed, or perished of famine in the Irish bogs; and great districts of the country were given to English nobles and gentry. Incessant feuds continued between the peasantry and these absentee landlords. and the Irish nation looked on the attempt to introduce the Church of England as a part of the hated English tyranny. As English patriotism became identified with Protestantism, so, even more completely, Irish patriotism became identified with Catholicism.

The Elizabethan Renaissance Elizabeth's reign was part of a period of important change in industry which will be treated later (pp. 181 ff.). The reign is best known, however, for (1) the religious changes we have been tracing, and (2) for the "Elizabethan Renaissance."

Except for the "Oxford Reformers" (p. 134), England had lagged behind in the early Renaissance. But now it took a leading place. Edmund Spenser created a new form of English

poetry in his Faerie Queene. And the splendor of the Elizabethan age found a climax in English drama, with Shakspere as the most resplendent star in a glorious galaxy that counted such other shining names as Marlowe, Greene, Beaumont, Fletcher, and Ben Jonson. Not less splendid, possibly even more important, was the scientific progress of Harvey and Francis Bacon (p. 179).

FOR FURTHER READING. — Green's History of the English People is the best general account for this period. Creighton's and Beesly's lives of Elizabeth are good short biographies.

### CHAPTER III

## A CENTURY OF RELIGIOUS WARS

## SPAIN AND THE NETHERLANDS

Philip II of Spain When Philip II succeeded his father (p. 145) as king of Spain and of the Sicilies, and master of the Netherlands, he was the most powerful and most absolute monarch in Europe. The Spanish infantry were the finest soldiery in the world. The Spanish navy was the unquestioned mistress of the ocean. Each year the great "gold fleet" filled Philip's coffers from the exhaustless wealth of the Americas. In 1580 the ruling family in Portugal died out, and that throne was seized by Philip—by virtue of a relationship to the extinct family.¹ Thus Portugal's East India empire fell to Spain, and the Spanish boast that the sun never set upon Spanish dominions became literal fact. Philip himself was a plodding, cautious toiler, who worked like a clerk day after day in a bare room with a table and two stiff chairs. He was despotic, cruel, unscrupulous, ambitious, and an ardent Catholic.

Charles V had disregarded the old liberties of the Netherlands (p. 125), and had set up the Inquisition in that country with frightful consequences. Protestant writers used to claim that from fifty thousand to one hundred thousand men and women were burned, strangled, or buried alive within the Netherlands during Charles' reign. These numbers appear to be mere guesses; but the actual facts were horrible. Still the great majority of the people had been attached to Charles as their native sovereign, and had felt a warm loyalty to his government. Philip continued all his father's abuses, without possessing any of his redeeming qualities in Dutch eyes. He was a foreign

The Dutch Rebellion

Portugal reëstablished her independence, by revolt, in 1640.

master - not a Hollander by birth as Charles had been and he ruled from a distance and through Spanish officers. Finally, Protestant and Catholic nobles joined in demands for reform and especially that they might be ruled by officers from their own people.

Philip's reply was to send the stern Spanish general, Alva, Alva's with a veteran Spanish army, to enforce submission. Alva's Council of Blood council is known as the Council of Blood. It declared almost the whole population guilty of rebellion, and deserving of death with confiscation of goods. Alva proceeded to enforce this atrocious sentence by butchering great numbers - especially of the wealthy classes — and in 1568 a revolt began.

The struggle between the little disunited provinces and the huge world-empire lasted forty years. In the beginning the conflict was for political liberty, but it soon became also a religious struggle. It was waged with an exasperated and relentless fury that made it a byword for ferocity even in that brutal age. City after city was given up to indiscriminate rapine and massacre, with deeds of horror indescribable.

Over against this dark side stands the stubborn heroism of the Dutch people, hardly matched in history, - a heroism which saved not themselves only, but also the cause of Protestantism and of political liberty for the world, and made their little spot of sea-rescued land a true "holy land" to all who love freedom.

William, Prince of Orange, was the central hero of the conflict. William Because he foiled his enemies so often by wisely keeping his plans to himself, he is known as William the Silent; and his persistency and statesmanship have fitly earned him the name "the Dutch Washington." Again and again, he seemed to be crushed; but from each defeat he snatched a new chance for victory.

The turning point of the war was the relief of Leyden (1574). The Relief For many months the city had been closely besieged. The people had devoured the cats and rats and were dying grimly of starvation. Once they murmured, but the heroic burgomaster (mayor) shamed them, declaring they might have his

of Orange

of Leyden

body to eat, but while he lived they should never surrender to the Spanish butchers. All attempts to relieve the perishing town had failed. But fifteen miles away, on the North Sea, rode a Dutch fleet with supplies. Then William the Silent cut the dikes and let in the ocean on the land. Over wide districts the prosperity of years was engulfed in ruin; but the waves swept also over the Spanish camp, and upon the invading sea the relieving ships rode to the city gates. Dutch liberty was saved.

In memory of its heroic resistance, William offered Leyden exemption from taxes or the establishment of a university. The citizens finely chose the latter; and the University of Leyden, ever since one of the most famous universities in Europe, arose to commemorate the city's deed.

Never again was Spain so near success, though the war lasted many years longer. In 1584, by a dastardly offer of immense reward, Philip II found an assassin to murder William the Silent; but another great antagonist was just ready to enter the conflict.

England aids Holland Holland had been fighting England's battle as well as her own: only the Dutch war had kept Philip, from attacking England. Englishmen knew this; and, for years, hundreds of English volunteers had been flocking to join the Dutch army. Elizabeth herself had many times helped the Dutch by secret supplies of money, and now in 1585 she sent a small English army to their aid. This was the immediate signal for the Spanish Armada; and the overthrow of Spain's naval supremacy by the splendid English sea dogs (p. 163) added tremendously to Holland's chances. True, the ten southern provinces of the old Netherlands finally gave up the struggle, and returned to Spanish allegiance. They were largely French in race and Catholic in religion. Protestantism was now completely stamped out in them. After this time, they are known as the Spanish Netherlands, and finally as modern Belgium.



Dutch Independence

Holland's splendid period

The seven northern provinces, — Dutch in blood and Protestant in religion, — maintained the conflict, and won their independence as The United Provinces, or the Dutch Republic — though that independence was not formally recognized by Catholic Europe for half a century more. The government consisted of a representative "States General" and a "Stadtholder" (President). The most important of the seven provinces was Holland, by whose name the union was often known.

The most marvelous feature of the struggle between the little Dutch state and Spain was that Holland grew wealthy during the contest, although the stage of the desolating war. The Dutch drew their riches not from the wasted land, but from the sea; and during the war they plundered the possessions of Spain in the East Indies. The little republic built up a vast colonial empire; and, especially after Spain's naval supremacy had been engulfed with the Armada, the Dutch held almost a monopoly of the Asiatic trade for all Europe. One hundred thousand of their three million people lived constantly upon the sea.

Success in so heroic a war stimulated the people to a wonderful intellectual and industrial activity. Holland taught all Europe scientific agriculture and horticulture, as well as the science of navigation. In the seventeenth century the presses of Holland are said to have put forth more books than all the rest of Europe. Motley sums up this wonderful career, —

"The splendid empire of Charles V was erected upon the grave of liberty. . . . But from the hand-breadth of territory called Holland rises a power which wages eighty years' warfare 1 with the most potent empire upon the earth, and which, during the struggle, becomes itself a mighty state, and, binding about its slender form a zone of the richest possessions of the earth, from pole to tropic, finally dictates its decrees to the empire of Charles."

Spain's decay

On the other hand, Spain sank rapidly into a second-rate power. The bigot, Philip III, drove into exile the Christianized Moors, the descendants of those Mohammedans left behind when the Moorish political power had been driven out. They

<sup>&</sup>lt;sup>1</sup> Peace was not made, formally, until 1609.

numbered more than half a million, - perhaps a twentieth of the entire population, — and they were the foremost agriculturalists and almost the sole skilled artisans and manufacturers. Their pitiless expulsion inflicted a deadly blow upon the prosperity of Spain.

For a time the wealth she drew from America concealed her fall, and she continued to furnish money for the Catholic powers through the Thirty Years' War (p. 174). But after the Armada she never played a great part in Europe, and, living on the plunder of the New World, she failed to develop the industrial life which alone could furnish a true prosperity. Moreover, the Inquisition steadily "sifted out the most flexible minds and the stoutest hearts," until a once virile race sank into apathy and decay.

One great service Spain had rendered Christendom just The Battle before England and Holland broke her power. For a generation. Turkish fleets, almost unchecked, had ravaged the Christian coasts of the Mediterranean, even burning villages far inland and sweeping off the peasants into captivity. Cyprus had fallen before their attack, and Malta had been saved only by the heroic resistance of the Knights of St. John.<sup>1</sup> Finally Spain, Venice, and the pope joined their naval strength, and in 1571 the combined Christian fleet annihilated the great Turkish navy at Lepanto, on the Greek coast. Lepanto was the greatest naval battle the world had seen for eighteen hundred years since the ancient wars between Romans and Carthaginians. Over six hundred ships engaged. The Turks lost thirty thousand men, and twelve thousand Christian rowers were freed from horrible slavery at the oar. The Turks never recovered naval importance, and indeed, the turning point of their power is often dated from this defeat.

<sup>1</sup> Read Prescott's account of the siege of Malta in his Philip II, if available. When driven from Asia, about 1300, the Knights of St. John (p. 93) removed to Rhodes and remained for centuries an outpost of Christendom in constant warfare with the Turk. Not long before Lepanto they had been expelled from Rhodes and had then fortified themselves anew upon the rocks of Malta.

### WARS OF THE FRENCH HUGUENOTS

The Huguenots The French Protestants were Calvinists, and are known as Huguenots. By 1560, they counted one man out of twenty in the population; and (because Calvinism appealed by its logic mainly to intellectual people) their numbers were made up almost wholly from the nobles and the wealthy middle class of the towns. Francis I and his son, Henry II, persecuted the new faith, but not continuously enough to crush it.

Guises and Bourbons Henry was followed by his three sons, — Francis II, Charles IX, and Henry III, — all weak in body and in mind. During their reigns (1559–1589), power was disputed between two groups of great lords. Each was closely related to the failing royal family, and each hoped to place a successor upon the throne. One of these groups was the Catholic Guise family; the other was the Protestant Bourbons, who counted as their leaders the King of Navarre and the Prince of Condé. In the background was the chief figure of all, the crafty and cruel Queen-mother, Catherine of Medici, who played off one party against the other in whatever way might best promote her own control over her feeble sons.

War between the two factions opened in 1562 and lasted, with brief truces, to 1598. Even more than the other struggles of the period, it was marked by assassinations and treacheries, which struck down almost every leader on either side. The most horrible event of this character was the *Massacre of St. Bartholomew* (August 24, 1572).

The Massacre of Bartholo-

An honest attempt had just been made to establish a lasting peace. A marriage had been arranged between the sister of King Charles IX and the young Henry, King of Navarre (a small border state on the south of France); and, too, the grandest Frenchman of the age, the Protestant Coligny, became one of Charles' chief counselors, and soon won remarkable influence over him. But Catherine of Medici had not expected to see her own power over her son so superseded, and now she joined the Guises in secret attacks upon Coligny.

An attempt to assassinate Coligny failed, and the king

threatened vengeance for the attack. Then the conspirators, to save themselves, played upon his religious bigotry with a plot to cleanse France from heresy at one blow; and his consent was finally won for a general massacre of the Huguenots. Large numbers of that sect were assembled in Paris to witness the marriage of their chief; and at the appointed moment, the mob of Paris bathed in Huguenot blood. Ten thousand victims fell in France.

Henry of Navarre escaped from the massacre, and, on the death Henry or of the French king, in 1589, he was the heir to the throne. But he did not become king of France, as Henry IV, until after four years more of civil war with the Catholic League.

Philip II of Spain aided the League. He hoped to seat a puppet on the French throne and virtually add that country to the realms of Spain. But in Henry of Navarre he met the third of the three great leaders on whom his imperial schemes went to wreck. Henry drove the Spanish army in shameful rout from France in the dashing cavalry battle of Ivry. Then, to secure Paris, which he had long besieged, he accepted Ca- Becomes tholicism, declaring lightly that "so fair a city" was "well worth

a mass." His purpose, of course, was not only to secure the capital, but also to give peace to his distracted country.

In 1598 Henry's Edict of Nantes established toleration for Edicts the Huguenots. (1) They were granted full equality before the law. Before this, the forms of oaths required in law courts had been such as a Protestant could not take, and therefore a Huguenot could not sue to recover property. (2) They were to have perfect liberty of conscience in private, and to enjoy the privilege of public worship except in the cathedral cities. And (3) certain towns were handed over to them, to hold with their own garrisons, as a security for their rights. This last measure was no doubt needful, but it carried with it a political danger: it set up a state within a state, and hindered the unity of France.

Henry IV proved one of the greatest of French kings, and he Henry was one of the most loved. With his sagacious minister, the Duke of Sully, he set himself to restore prosperity to desolated

Henry IV

of Nantes

France. One of his treasured sayings was, that if he lived, the poorest peasant should have a fowl in the pot on a Sunday. Roads and canals were built; new trades were fostered; and under the blessings of a firm government, the industry of the French people once more with marvelous rapidity removed the evil results of the long strife. In 1610 Henry was assassinated by a half-insane Catholic fanatic.

Cardinal Richelieu

Henry's son, Louis XIII, was a boy of nine years. Anarchy again raised its head; but France was saved by the commanding genius of Cardinal Richelieu, who became the chief minister of the young king. Richelieu was a sincere patriot, and, though an earnest Catholic, his statesmanship was guided by political, not by religious, motives. He crushed the great nobles and he waged war upon the Huguenots to deprive them of their garrisoned towns, which menaced the unity of France. But when he had captured their cities and held the Huguenots at his mercy, he kept toward them in full the other pledges of the Edict of Nantes. He aided the German Protestants against the Catholic emperor, in the religious war that was going on in Germany, and so secured a chance to seize territory from the Empire for France. To make the king supreme in France, he waged war against the Protestants within the nation: to make France supreme in Europe, he waged war for the Protestants of Germany.

# THE THIRTY YEARS' WAR IN GERMANY (1618-1648)

Conditions
in Germany
after the
Peace of
Augsburg

Fortunately for German Protestants, the two immediate successors of Charles V on the imperial throne were liberal in temper, disinclined either to persecution or to religious war. So for sixty years after the Peace of Augsburg (p. 144), the new faith gained ground rapidly. It spread over much of South Germany and held almost complete possession of Bohemia, the home of the ancient Hussite reform. Strife was incessantly threatening, however. The Hapsburgs strove to restrict Protestantism in their dominions, while the Protestant princes systematically evaded the promise to restore church lands.

This period of uneasy peace in Germany is just the period of the religious wars in the Netherlands and in France. Then, in 1618, the last of the great religious wars came in Germany a century after Luther posted his theses at Wittenberg. It is known as the Thirty Years' War (1618-1648), and it was the most destructive and terrible war in all history until the World War.

The signal for the struggle was an attempt of Protestant Bohemia Bohemia to make itself independent of the Catholic Hapsburg Empire. Bohemian independence lasted only a few weeks; but this was long enough to call all Germany into two armed camps. The Protestant German princes, however, showed themselves disunited, timid, and incapable; and, had the war been left to Germany, a Catholic victory would soon have been assured. But all over Europe sincere and religious Protestants felt deeply and truly that the war against the Catholic Hapsburgs was their own war - much as all free peoples have felt in the World War when liberty was imperiled by Hohenzollern autocracy. First Denmark (1625-1629) and then Sweden (1630) entered the field in behalf of the Protestant cause; and at last (1635-1648) Catholic France under Richelieu threw its weight also against the Hapsburgs who so long had ringed France about with hostile arms.

The war was marked by the careers of four great generals, - Wallenstein Tilly and Wallenstein on the imperial side, and Gustavus Adolphus, king of Sweden, "the Lion of the North," and Mans- Adolphus feld, on the side of the Protestants. Gustavus was at once great and admirable; but he fell at the battle of Lützen (1632). in the moment of victory; and thereafter the struggle was as dreary as it was terrible. Mansfeld and Wallenstein from the first deliberately adopted the policy of making the war pay, by supporting their armies everywhere upon the country; but during the short career of Gustayus, his blond Swede giants were held in admirable discipline, with the nearest approach to a regular commissariat that had been known since Roman times.

Gustavus' success, too, was due largely to new tactics. Muskets, fired by a "match" and discharged from a "rest,"

had become an important portion of every army; but troops were still massed in the old fashion that had prevailed when pikemen were the chief infantry. Gustavus was the first general to adapt the arrangement of his troops to the new weapons.

Devastation of Germany

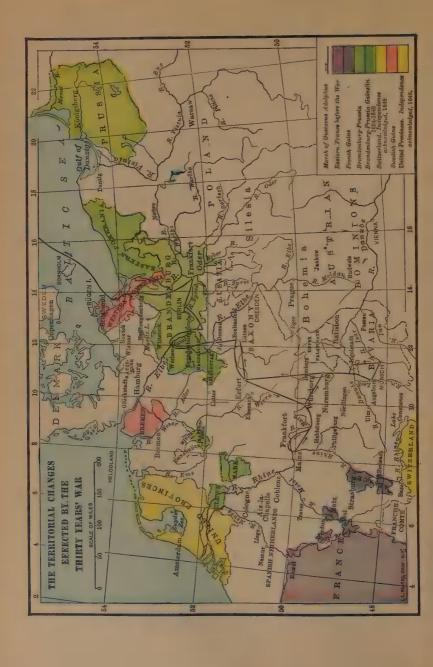
The calamities the war brought were monstrous. It was a blasting ruin, from which Germany had not fully recovered in the middle of the nineteenth century. Season by season, for a generation of human life, armies of ruthless freebooters harried the land with fire and sword. The peasant found that he toiled only to feed robbers and to draw them to outrage and torture his family; so he ceased to labor, and became himself robber or camp-follower. Half the population and two thirds the movable property of Germany were swept away. In many large districts, the facts were worse than this average. The Duchy of Wurtemberg had fifty thousand people left out of five hundred thousand. In Bohemia, thirty thousand happy villages had shrunk to six thousand miserable ones, and the rich promise of the great University of Prague was ruined. Everywhere populous cities shriveled into hamlets; and for miles upon miles, former hamlets were the lairs of wolf packs. Not until 1850 did some sections of Germany again contain as many homesteads and cattle as in 1618.

Even more destructive was the result upon industry and character. Whole trades, with their long-inherited skill, passed from the memory of men. Land tilled for centuries became wilderness. And men became savages. The generation that survived the war came to manhood without schools or churches or law or orderly industry.

Peace of Westphalia The war was closed by the Peace of Westphalia. This treaty was drawn up by a congress of ambassadors from nearly every European power. It contained three distinct classes of stipulations: provisions for religious peace in Germany; territorial

<sup>&</sup>lt;sup>1</sup> An instance of this is the wonderful old German wood carving. A genuine old piece of German cabinetwork is easily placed before 1618, because the war simply wiped out the skill and the industry.





rewards for France and Sweden; and provisions to secure the independence of the German princes against the Empire.

1. The principle of the Peace of Augsburg was reaffirmed and extended. Each sovereign prince in Germany was to choose his religion; and his subjects were to have three years to conform to his choice or to withdraw from his realm.

Many of the South German Protestants were then driven into exile by their Catholic lords. This was the first cause of the coming to America of the "Pennsylvania Dutch." Most of the German immigration to America before the Revolution was connected with this expulsion or with the devastation of the Rhine provinces a little later by Louis XIV of France (p. 232).

- 2. Sweden, which was already a great Baltic power, extending around both the east and west shores of that sea (p. 55), secured also much of the south coast: Pomerania - with the mouths of the Oder, Elbe, and Weser - was the payment she received for her part in the war. This gave Sweden control over German commerce. France annexed most of Alsace, with some fortresses on the German bank of the Rhine. The Congress also expressly recognized the independence of Switzerland and of the Dutch Provinces.
- 3. The Empire lost more than mere territory. Various political rearrangements within Germany made clear its weakness. The separate states were given the right to form alliances with one another or even with foreign powers. The imperial Diet became avowedly a gathering of ambassadors for discussion, but not for government: no state was to be bound by decisions there without its own consent.

The religious wars filled a century — from the struggle between conditions the German princes and Charles V (1546) to the Peace of West- at the close phalia (1648). They left the Romance 1 South Catholic, and the ligious Wars

of the Re-

Romance is a term applied to those Europe in peoples and languages closely related to the old Roman rule—like the Italians, Spanish, and French.

Teutonic North Protestant. Politically, France emerged, under the Bourbon branch of the Capetians, stronger and more united than ever, quite equal in power to any two states of Europe. England and Sweden had both risen into "Great Powers." Two new federal republics had been added to the European family of nations, — Switzerland and the United Provinces; and the second of these was one of the leading "Powers." The danger of a universal Hapsburg empire was forever gone. Spain, the property of one Hapsburg branch, had sunk from the first place in Europe to a third-rate power. The Holy Roman Empire, the realm of the other branch, was an open sham. Far to the east loomed indistinctly a huge and growing Russian state.

Advances in physical science in the age of Religious Wars

Copernicus and the solar system This age of wars and persecution in religion, almost without notice at the time, was also an age of advance in science, which was to change the life of men and women more than the wars of Wallenstein and Gustavus. Indeed it was just at this time that what we call the scientific method of investigation and experiment was really born into the world.

All men had believed the earth the center of the universe, with sun and stars revolving around it. But in 1543 a Polish astronomer, Copernicus, published a book proving that the earth was only one member of a solar system which had the sun for a center. This discovery did more than revolutionize astronomy: it revolutionized thought about man's place in the world, by opening up such immensities of worlds and such possibilities of other forms of life as had never before been dreamed of. Columbus, half a century before, had discovered a "New World": Copernicus revealed a new universe.

From fear of persecution, Copernicus had kept his discovery to himself for many years — until just before his death, when the "religious wars" were just beginning. Those wars themselves checked study and discovery in parts of Europe; and persecution, for a while, repressed scientific discoveries in Catholic countries. At the opening of the Renaissance (p. 128)

the popes had been the foremost patrons of the new learning; but now the reaction against the Protestant revolt had thrown control into conservative hands, and the church used its tremendous powers to stifle new scientific discoveries.

Still much was done. In Elizabeth's day in England, the Harvey physician, William Harvey, rediscovered the circulation of the and blood (p. 148) and so made possible modern medicine. And in lation of Italy Galileo discovered the laws of falling bodies and of the pendulum (as they are now taught in our textbooks on physics), invented the thermometer, and, taking a hint from a Dutch plaything, constructed the first real telescope. With this, in 1610, he demonstrated the truth of Copernicus' teachings by showing the "phases" of the planet Venus in its revolution Galileo about the sun. True, Galileo was summoned to Rome by the pope, imprisoned, and forced publicly to recant his teaching that the earth moved around the sun; but, as he rose from his knees, he whispered to a friend - "None the less, it does move."

the circuthe blood

And more important than any specific discovery about The sun or the human body was the discovery of a new way of method of finding out truth about the world. For centuries scholars had tried to learn only by reading ancient authorities, and perhaps by reasoning a little further, in their own minds, upon what these authorities taught. But the new discoveries had been made in another way; and now, Francis Bacon, in England, set forth eloquently the necessity of experiment to discover new facts. And before 1700, in Italy, France, and England, great scientific societies were founded, to encourage scientific investigation.

experiment

Still for more than a century, these new discoveries reached a very small part of even the most enlightened nations. The average Puritan, for instance, who settled Massachusetts, twenty years after Galileo, believed the earth a flat surface lighted by sun and stars that moved around it. Francis Bacon himself, almost a century after Copernicus, never knew that the earth revolved around the sun; and, Englishman though he was, he had never heard of Harvey's discoveries—and believed that an ape's heart, worn on a man's breast, would make him brave. A new truth, in those times, did not get the world's attention in a day.

FOR FURTHER READING. — England is covered by previous references. It is not worth while for the student to read on the Wars, except for some brilliant story like Willert's *Henry of Navarre*, and for Holland. For that country, see *The Student's Motley*, an admirable and brief condensation of Motley's great history of the Dutch Republic. Source material can be found in Robinson's *Readings*.

### EXERCISES

- 1. Dates for rapid drill: 1520, 1588, 1648.
- 2. Review the Reformation as a whole in each country to the close of the religious wars.

## PART II

### ENGLAND IN THE SEVENTEENTH CENTURY

## CHAPTER IV

### ENGLISH INDUSTRY IN 1600

The century and a half from 1450 to 1600 (filled in England Changes in by the Wars of the Roses and the Tudor reigns) was a period England, of tremendous change, intellectual, religious, political, and economic.

1450-1600

- (1) The Renaissance created a new intellectual life, with the spontaneous energy and the abounding self-reliance that we associate with the names of Shakespere and Elizabeth and Raleigh.
- (2) The reformation introduced new church organization and new religious feeling.
- (3) On the ruins of the two chief political forces of earlier times, - feudalism and the church, - the sovereigns built up a "New Monarchy" (p. 113).

(4) Industry was revolutionized in town and country.

The first three changes have been treated. The industrial change was the most fundamental of all. It has been referred to several times and we will now look at it as a whole.

The golden age for English peasants was the half century The change from 1450 to 1500, just after the disappearance of villeinage. The small farmer lived in rude abundance; and even the farm industry laborer had his cow, sheep, or geese on the common, his fouracre patch of garden about his cabin, and good wages for his labor on the landlord's fields. Sir John Fortescue (p. 112) boasts of this prosperity, as compared with that of the French peasantry: "They [English peasants] drink no water, unless

in English

at times by way of penance. They are fed in great abundance with all kinds of flesh and fish. They are clothed in good woolens. . . . Every one, according to his rank, hath all things needful to make life easy and happy."

The large landlords had been relatively less prosperous. Since the rise of their old laborers out of villeinage, they were "land-poor." They paid high wages, while, under the wasteful common-field system, crops were small (p. 68).

The "inclosures" after 1500 A.D.

But by 1500 a change had begun which enriched the landlords and cruelly depressed the peasants. This change was the process of "inclosures" for sheep raising. There was a steady demand for wool at good prices to supply the Flemish markets (p. 124), and enterprising landlords began to raise sheep instead of grain. Large flocks could be cared for by a few hands, so that the high wages mattered less; and profits proved so enticing that soon there was a mad rush into the new industry.

But sheep-raising called for large tracts of land. It was possible only for the great landlords; and even these were obliged to hedge in their share of the common "fields." Therefore, as far as possible, they turned out small tenants whose holdings interfered with such "inclosures," and often they inclosed also the woodlands and meadows, in disregard of ancient rights of common pasture. Sir Thomas More, in his *Utopia* (p. 134), lamented these conditions bitterly:

"A careless and unsatiable cormorant may compass about and inclose many thousand acres within one pale, and the husbandmen be thrust out of their own; or else by fraud, or violent oppression, or by wrongs and injuries, they be so worried that they be compelled to sell. . . . They [the landlords] throw down houses; they pluck down towns [villages], and leave nothing standing but only the church, to be made a sheep-house."

Then More gives this piteous picture of the peasants who have been driven from their homes:

"By one means or another, either by hook or by crook, they must needs depart, poor wretched souls — men, women, husbands, wives, fatherless children, widows, woeful mothers with young babes. . . . All their household stuff . . . suddenly thrust out, they be constrained to sell it for a thing of nought. And when they have wandered till that be spent, what can they then else do but steal, and then justly, pardy, be hanged, or else go about begging? And yet then also they be cast into prison as vagabonds, because they go about and work not, - whom no man will set to work though they never so willingly proffer themselves thereto."

Other statesmen, too, bewailed that sheep should take the Passing of place of the yeomanry who had won Crécy and Poitiers, and who, Bacon said, were also "the backbone of the revenue"; and the government made many attempts to check inclosures. But law availed nothing. Nor did peasant risings and riots (p. 155) help. On the other hand, Henry VIII's transfer of monastery lands (a fifth of England) to greedy private landlords increased the inclosure movement tremendously; and it went on until the profits of sheep-raising and grain-raising found a natural level.

This came to pass before 1600. The wool market was supplied, and the growth of town populations raised the price of grain. These towns, as we shall explain (p. 184), became the basis for a new sort of prosperity for England, and the land changes created a wealthy landed gentry, to take a glittering part in society and politics.

But this new "prosperity" had a somber background. Half of the villages in England had lost heavily in population, and many had been wholly swept away. Great numbers of the peasants, driven from their homes, became "sturdy beggars" (tramps); and all laborers were thrust down to a lower standard of life, because the cost of food and clothing rose twice as fast as wages.

More than before even, rural England had become a landlord's country. One reason why wages stayed so low was that the gentleman "justices of the peace," appointed by the crown, were given power to fix wages for farm work. And when tramps spread terror through the rural districts, the justices hung them in batches. In fifty years, in the glorious day of Shakespere and Elizabeth, seventy thousand "beggars" were executed.

These conditions explain in part why so many Englishmen were eager to go to America. John Winthrop, the great Puritan leader of the Massachusetts colony (himself from the prosperous landlord class), declared "England grows weary of her inhabitants, so as man who is the most precious of God's creatures, is here more vile and base than the earth we tread upon and of less prize among us than a horse or an ox."

Growth of manufactures Meantime, England was becoming a manufacturing country. From the time of the Yorkist kings, the sovereigns had made the towns their special care. Elizabeth welcomed gladly the skilled workmen driven from the Netherlands by the Spanish wars, and from France by the persecution of the Huguenots. Colonies of these foreign artisans were given their special quarter in many an English city, with many favors, and were encouraged to set up there their manufactures, of which England had previously known almost nothing. Soon, English wool was no longer sold abroad. It was worked up at home. These new manufactures gave employment to great numbers of workmen, and finally absorbed the classes driven from the land.

And of

This manufacturing fostered commerce. By 1600, England was sending, not merely raw materials as formerly, but her finished products, to distant markets. "Merchants" increased in wealth and in numbers, so as to form a new class in society. In 1350 a royal inquiry could find a list of only 169 important merchants in England. In 1601 more than twenty times that number were engaged in the Holland trade alone.

By purchase of land and by royal gifts from the confiscated church property, the members of this class rose into the new gentry, and their capital and energy helped to restore prosperity to the land.

<sup>1</sup> A "merchant" was a trader who sent goods to a foreign country. Companies were formed to trade with Russia, or India, or other distant parts of the world: and sometimes a single merchant owned a considerable fleet of ships for such trade (cf. Shakespere's Antonio, in *The Merchant of Venice*).

The rapid growth of manufactures brought with it a change in the position of the workers. The old gild system broke down in England and was replaced by the so-called "domestic system" of manufacturing. The work was still carried on by hand, and mostly in the master's house; but the masters demanded and finally secured liberty from gild control. This greater freedom permitted the more rapid introduction of improved methods.

The
"Domestic
system"

## CHAPTER V

#### PURITAN ENGLAND-UNDER THE FIRST STUARTS

At every moment some one country, more than any other, represents the future and the welfare of mankind. — EMERSON.

The English Church in 1600 For two generations after 1600, the burning questions in English politics and religion had to do with Puritanism. Within the established Episcopal church the dominant party had strong "High-church" leanings. It wished to restore so far as possible the ceremonial of the old Catholic church, and it taught that the government of the church by bishops had been directly ordained by God. This party was ardently supported by the royal "head of the church" — Elizabeth, James, Charles, in turn; but it was engaged in constant struggle with a large, aggressive Puritan party.

Puritanism

Puritanism was much more than a religious sect. It was an ardent aspiration for reform in many lines. In *politics* it stood for an advance in popular rights; in *conduct*, for stricter and higher morality; in *theology*, for the stern doctrines of Calvin; in *church matters*, for an extension of the "reformation" that had cut off the English church from Rome.

"Lowchurch" non-conformists Two groups of Puritans stood in sharp opposition to each other, — the influential "Low-church" element within the church, and the despised Separatists outside of it. The Low-churchmen had no wish to separate church and state. They wanted one national church — a Low-church church — to which everybody within England should be forced to conform. They desired also to make the church a more far-reaching moral power. To that end, they aimed to introduce more preaching into the service, to simplify ceremonies, and to abolish altogether certain customs which they called "Romish," — the

use of the surplice, and of the ring in marriage, of the sign of the cross in baptism, and (some of them) of the prayer-book. Most of them did not care as yet to change radically the established form of church government; but they looked upon all church machinery not as divinely instituted, as the Highchurchmen did, but as of human origin. Some of them had begun, indeed, to speak with scant respect of bishops, and there was a subdivision among them inclined to the Presbyterian church government, as it existed in Scotland. It is this large Lowchurch branch of Puritanism with which in the seventeenth century English history is mainly concerned.

Separatists

The Independents (or "Puritans of the Separation") believed The that there should be no national church, but that each local religious organization should be a little democratic society, wholly separate from the civil government, and even independent of other churches. These Independents were the Puritans of the Puritans. They were the germs of later Congregationalism. To all other sects they seemed mere anarchists in religion. Elizabeth persecuted them savagely, and her successor continued that policy. Some of the Independent churches fled to Holland; and one of them, from Scrooby in northern England, after staying several years at Leyden, founded Plymouth in America (the "Pilgrims" of 1620), — and so pointed the way for the larger Low-church emigration to Massachusetts Bay ten years later.

Political liberty in England had fallen low under the Tudors. Political True, no law could be made without consent of Parliament, conditions and that body controlled all new grants of money. But the monarch (or his ministers) prepared nearly all measures that came before Parliament; he could veto any act of Parliament; and, after a law had been made, he sometimes nullified it by special proclamations. Moreover, the monarch had so many ways of injuring a private man that it was extremely hazardous for any one persistently to oppose him.

But, after all, Henry VIII and Elizabeth had ruled absolutely, only because they made use of constitutional forms (p. 113) and

because they possessed a shrewd tact which taught them just where to stop. Moreover, toward the close of Elizabeth's reign, when foreign perils were past, the tone of Parliament began to rise again. Men spoke boldly of checks upon the royal power; and Parliament and the courts forced the great queen to give up her pet practice of granting trade monopolies to her favorites. It was plain to keen observers that only the reverence for Elizabeth's age and sex, and the gratitude due her for her great services to the kingdom, held off an open clash between sovereign and Parliament. Upon her death, the clash began, — to last eighty-five years.

The divineright Stuart kings

Elizabeth was succeeded by James I (James Stuart), already king of Scotland (footnote, p. 153). James was learned and conceited, — "the wisest fool in Christendom," as Henry IV of France called him. He believed sincerely in the "divine right" of kings. That is, he believed that the king, as God's anointed, was the source of law and could not himself be controlled by law. He wrote a pompous and tiresome book to prove this. He and his son after him not only practiced absolutism, but they also preached it on every occasion. They were despots on principle.

And the English people The nation had been growing restive under the cloaked, beneficent, elastic tyranny of the strong Tudors: naturally it rose in fierce opposition against the noisy, needless, and uncompromising tyranny of the weak Stuarts. From 1603, when the first James mounted the throne, until 1688, when his grandson, the second James, ignominiously ran away from it, England was engaged in strife between this "divine right" of kings and the right of the people.

England the world's hope Through all that seventeenth century, too, this little patch of land was the last remaining battle ground for liberty. In all other important states, — in Spain, in France, in Austria, in the Scandinavian lands, in the petty principalities of Germany and Italy, — despotism was supreme. In England both sides recognized this fact. Said the second Stuart king, Charles I, in a crisis of his reign, "I am ashamed that my cousins of

France and Spain should have completed what I have scarce begun." And at the same time a patriot exclaimed in exhortation to his party, "England is the last country which retains her ancient liberties; let them not perish now."

The student should note, at this point, that the doctrine and practice of "divine-right" autocracy, which England never accepted, remained dominant on the continent of Europe until less than a hundred years ago, and that it has disappeared from Germany only with the World War. Kaiser Wilhelm of Germany, about 1900, repeatedly stated the doctrine in words strangely like those of James in England three centuries before — and Germany accepted them with applause.

There were, as yet, no organized political parties. But there was a "court party," devoted to the royal power, consisting of most of the nobles and of the "High-church" clergy, and an opposition "country party," consisting of the mass of country gentry, some Puritan nobles, and the Puritan element generally.

Now the issue between the two was promptly stated. In the first few weeks of his new sovereignty, James gave several practical proofs of his disregard for law and of his arbitrary temper. On his royal entry from Scotland, he ordered a thief to be hanged without trial; and when he summoned his first parliament he commanded that contested elections should be settled, not by Parliament as formerly, but by his courts. And then, in a famous utterance, he summed up his theory: "As it is atheism and blasphemy in a creature to dispute what God can do, so it is presumption and high contempt in a subject to question what a king can do." This became the tone of the court party.

When Parliament assembled, it took the first chance to an- Struggle swer these new claims. The king, as usual, opened Parliament with a "speech from the throne." As usual, the Speaker Parliament of the Commons replied; but, in place of the usual thanks to his majesty, he reminded James bluntly of his limited powers.

"New laws," said the Speaker, "cannot be instituted, nor imperfect laws reformed . . . by any other power than this high court of Parliament." The Commons backed up this speech by a long paper, setting forth popular rights in detail and asserting that the privileges of Englishmen were their inheritance "no less than their lands and goods."

James seldom called Parliaments after this, and only when he had to have money. Whenever he did, there was wrangling between Parliament and king.

Fortunately, the regular royal revenues had never been much increased, while the rise in prices and the wider duties of government called for more money than in former times. Both Elizabeth and James were poor. Elizabeth, however, had been economical and thrifty. James was careless and wasteful, and could not get along without new taxes.

Thus Parliament was able to hold its own. It insisted stubbornly on its control of taxation, on freedom of speech, and on its right to impeach the king's ministers. In the Parliament of 1621, the Commons expressed dissatisfaction with a marriage that James had planned for his son Charles with a Spanish princess. James roughly forbade them to liscuss such "high matters of state." "Let us resort to our prayers," said one of the members, "and then consider this great business." The outcome of the consideration was a resolution, "(1) that the liberties, privileges, and jurisdictions of Parliament are the ancient and undoubted birthright of the subjects of England; and (2) that the arduous and urgent affairs concerning the king, the state, the church, the defense of the realm, the making and maintenance of laws, and the redress of grievances, which happen daily within this realm, are proper subjects for debate in Parliament; and (3) that in the handling and proceeding of those businesses, every member of the Commons . . . has freedom of speech . . . to bring to conclusion the same."

James tore out this page of the records and dissolved Parliament. But Charles was personally insulted by the Spanish court, where he had gone to visit the princess; and in the

last year of James' life the prince succeeded in forcing him into war with Spain — to the boundless joy of the nation.

In March, 1625, in the midst of shame and disgrace because of mismanagement of the war, James died. In May, Charles I met his first Parliament. He quarreled with it at once, dissolved it, and turned to an eager prosecution of the war, trusting to win the nation to his side by glorious victory. Ignominious failure, instead, forced him to meet his second Parliament in 1626.

The early of Charles l

It is now that Sir John Eliot stands forth as leader of the patriots. Eliot is the "first great Commoner." In her earlier struggles with her kings, England had depended upon nobles for leaders. The Tudor monarchs had begun to use members from the rising gentry as ministers of the crown. Now one of this class was to lead the opposition to the crown.

The significance of this lay not merely in the greater liberality of thought among the gentry, as compared with the nobles, but even more in their greater numbers. In earlier struggles, when a popular leader fell, like Simon of Montfort, there was no one to take his place, and the cause fell. But in this seventeenth century, an Eliot, a Hampden, a Pym, each found, at need, a worthy successor, or group of successors, to take up the work.

Eliot was a Cornish gentleman, thirty-three years of age, Sir John courtly in manner, ardent and poetic in temper. His mind was enriched by all the culture of the "New Learning," and afterward in weary years of imprisonment he found consolation in his Tacitus, Livy, Epictetus, and Seneca. He was an athlete and a courtier, and at the same time a deeply religious Puritan; but his mind was never tinged with the somber feeling of later Puritanism.

Eliot stood for the control of the king's ministers by Parliament. Everything else, he saw, was likely to prove worthless, if the executive could not be held responsible. The king's the king's person could not be so held, except by revolution, but his min-

And the " responsi bility " of ministers

isters might be impeached; and, under fear of this, they might be held in control. So Eliot persuaded the Commons to impeach the Duke of Buckingham, the king's favorite and the instrument of much past tyranny under James. Charles stopped the proceedings by casting Eliot into prison — in plain defiance of parliamentary privileges — and dissolving Parliament.

The king tries "benevolences" The king fell back upon "benevolences" to raise a revenue. This was a device that originated during the Wars of the Roses two centuries before. During those long struggles, Parliament could not meet regularly and taxes could not be collected. A king had to depend therefore, for long intervals, not upon parliamentary taxes, but upon "good-will" gifts (benevolences) from men of wealth in his party. The first king after the war, the Yorkist Edward IV, continued from choice to collect benevolences as he met rich men in his progresses through the kingdom; and the first Tudor, Henry VII, reduced the thing to a system. Through his minister, Morton, he sent out written demands to rich men over all England.

England deeply resented this method of "supply," because thereby a king was plainly made independent of parliamentary control. And so the young Henry VIII at his accession, despot as he was, sought popularity by formally giving up the evil practice and even handing over Morton, the tool of his father's extortion, for execution.

Now, a century later, Charles revived the evil practice, and had his sheriffs in the county courts ask benevolences from all taxpayers. But county after county refused to give a penny, often with cheers for Parliament. Some sheriffs refused to ask for the "free gift." The County of Cornwall (Sir John

<sup>1</sup>To some Morton said that their luxurious living showed that they were easily able to supply their king's needs; to others, that their economy of life proved that they must have saved wherewith to aid their sovereign. Thus every man of consequence found himself impaled, the people said, on one prong or the other of "Morton's Fork." Perhaps the most important point of this story is that it reminds us of the recent introduction of forks (two pronged instruments) at table. Cf. p. 71.

Eliot's county) answered "that if they had but two kine, they would sell one to supply his majesty, — in a parliamentary way."

Then Charles tried a "forced loan." This was really a tax The levied by the usual tax machinery, — a tax thinly disguised by the false royal promise to repay it. The king's party used both force and persuasion. Pulpits, manned now by the anti-Puritan party, rang with the cry that to resist the king was eternal damnation. As a patriot of the time put it, the "Highchurch" clergy "improved the highwayman's formula into 'Your money or your life eternal."

And Charles made use of more immediate penalties. Poor England freeholders who refused to pay were "pressed" into the navy, or a turbulent soldiery was quartered in their defenseless homes; and two hundred English gentlemen were confined in disgraceful prisons, to subdue their obstinacy. One young squire, John Hampden, who had based his refusal to pay upon a clause in Magna Carta, was rewarded with so close an imprisonment that, his kinsman tells us, "he never did look the same man after." Equal heroism was shown by hundreds of unknown men. George Radcliffe wrote from his prison to his "right dear and loving wife" (who was eager to have him submit in time to have Christmas with her), "Shall it be thought I prejudice the public cause by beginning to conform, which none yet hath done of all that have been committed [imprisoned], save only two poor men, a butcher and another, — and they, hooted at like owls among their neighbors!"

of 1628

The forced loan raised little revenue; and with an armament Parliament poorly fitted out, Buckingham sailed against France, with which his blundering policy had brought England into war. For the third time in four years an English army was wasted to no purpose; and, sunk in debt and shame, Charles met his third Parliament in 1628. Before the elections, the imprisoned country gentlemen were released, and some seventy of them (all who appeared as candidates) sat in the new Parliament, in spite of the royal efforts to prevent their election.

And the "Petition of Right"

Charles asked for money. Instead of giving it, the Commons debated the recent infringements of English liberties and some way to provide security in future. The king offered to give his word that such things should not occur again, but was reminded that he had already given his oath at his coronation. Finally the House passed "the Petition of Right," a



Charles I.—After a famous portrait by Van Dyck.

document that ranks with Magna Carta in the history of English liberty. This great law first recited the ancient statutes, from Magna Carta down. against arbitrary imprisonment, arbitrary taxation, quartering of soldiery upon the people in time of peace, and against forced loans and benevolences. Then it named the frequent violations of right in these respects in recent years. And finally it declared all such infringements illegal.

The Lords tried to save the king's dignity by adding an evasive clause to the effect that Parliament

did not intend to interfere with "that sovereign power wherewith your majesty is intrusted." But the Commons rejected the amendment after a striking debate. "Sovereign power," said one, "would mean power above condition; they could not leave the king that, for he had never had it." "The king's person I will call sovereign," said another, "but not his power"; and a third added, "Magna Carta is such a fellow that he will have no sovereign." Finally, the Lords, too, passed the Petition, and Charles, after evasive delays, felt compelled to sign it.

In form, the document was a petition: in fact, when passed, and assented to by the king, it became a revision of the constitution down to date, so far as the personal rights of Englishmen were concerned. Almost at once, however, in recess of Parliament. Charles broke its provisions regarding taxes.

Resolutions

Parliament reassembled in bitter humor. Heedless of the Eliot's king's plea for money, it turned to punish the officers who had acted as his agents in the recent infringements of the Petition of Right. Then the Speaker stopped business by announcing that he had the king's command to adjourn the House.1 Men knew that it would not be permitted to meet again, and there followed a striking scene. Two of the patriots (Holles and Valentine) bounded to the Speaker, thrust him back into his chair and held him there.2 Sir Miles Hobart locked the doors against the king's messenger, putting the key in his pocket; and Eliot in a ringing speech moved a series of resolutions which were to form the platform of the liberal party in the dark years to come. Royalist members cried, Traitor! Traitor! Swords were drawn. Outside, an usher pounded at the door with a message of dissolution from the king. But the bulk of the members sternly voted the resolutions, declaring traitors to England (1) any one who should bring in innovations in religion without the consent of Parliament, (2) any minister who should advise the illegal levy of taxes, (3) any officer who should aid in their collection, and (4) every citizen who should voluntarily pay them.

And in the moment's hush, when the great deed was done, Eliot's Eliot's voice was heard once more, and for the last time, in that hall: "For myself, I further protest, as I am a gentleman, if my fortune be ever again to meet in this honorable assembly. where I now leave off, I will begin again." Then the doors swung open, and the angry crowd surged out. Eliot passed

<sup>1</sup> The king could adjourn the Parliament from time to time, or he could dissolve it altogether, so that no Parliament could meet until he had called for new elections.

<sup>&</sup>lt;sup>2</sup> If the Speaker left the chair, business was at an end.

to the Tower, to die there a prisoner four years later. But Eliot's friends remembered his words; and, when another Parliament did meet, where he had left off, they began again.

Eliot could have had his liberty if he had bent to acknowledge himself wrong. His wife died; friends fell away; consumption attacked him, and his enemies knew that he must yield or die. His son petitioned for his release, on the ground that doctors had certified that without it he could not live. The king refused: "Though Sir John be brought low in body, yet is he as high and lofty in mind as ever." A month later, Eliot was dead. His son presented another petition, that he might have his father's body for burial. This request too was refused, and there was inscribed on the paper, — a mean act of a mean king, — "Let Sir John's body be buried in the church of that parish where he died." So Eliot's body rests in the Tower in some unmarked and unknown spot — which matters little, since free government in England and America is his monument.

The " No-Parliament" years On the dissolution of the third Parliament of Charles, England entered a gloomy period. The king issued royal edicts in place of laws, and no Parliament met for eleven years (1629–1640). During this period, in many ways, the government sought the welfare of the nation, and it gave particular attention to the needs of the poor; but its methods were thoroughly despotic.

To avoid the necessity of calling Parliaments, Charles now began to practice rigid economy. He sought, too, ingeniously to find new ways to get money, and, among other devices, his lawyers invented "ship-money." In time of invasion, seaboard counties had now and then been called upon by the kings to furnish ships for the national navy. Charles stretched this custom into a precedent for collecting a "ship-money tax" from all England in time of peace.

John Hampden (p. 193) refused to pay the twenty shillings assessed upon his lands, and the famous *ship-money case* went to the courts (1637). James, in his time, had turned the courts

into servile tools by dismissing the only judge (Sir Edward Coke) who dared oppose his will. And now the slavish judges decided for the king — as had been expected. The king's friends were jubilant, seeing in the new tax "an everlasting supply on all occasions"; but Hampden had won the moral victory he sought. The twelve-day argument of the lawyers attracted wide attention, and the court in its decision was compelled to state the theory of despotism in its naked hideousness. It declared that there was no power to check the king's authority over his subjects, - their persons or their money, - "For," said the Chief Justice, "no act of Parliament makes any difference." If England submitted now, she would deserve her slavery.

John Hampden and the " shipmoney "

Wentworth

The chief servants of the crown during this period were Laud and Archbishop Laud and Thomas Wentworth. Wentworth had been one of the leaders in securing the Petition of Right, but soon afterward he passed over to the side of the king and became Earl of Strafford. His old associates looked upon him as a traitor to the cause of liberty.

Laud was an extreme High-churchman and a conscientious bigot. He reformed the discipline of the church and ennobled the ritual; but he persecuted the Puritan clergy cruelly, with imprisonment and even by the cutting off of ears.

As a result of this and of the political discouragement, that sect founded the colony of Massachusetts Bay. Practically all the immigration this colony received, before the American Revolution, came in the ten years 1630-1640, while Charles ruled without Parliament.

In 1638 Laud tried to force Episcopacy on Presbyterian The Scotland. But when the clergyman of the great church at Covenanters Edinburgh appeared first in surplice, prayerbook in hand,

<sup>1</sup> That Scotland had been becoming Presbyterian is noted above, on p. 162, Scotland had been joined to England when her King James had become king of England, but each country had its own Parliament, laws, and church. The union was "personal," and consisted in the fact that the two countries had the same king. This remained the theory until 1707 (p. 215).

Jenny Geddes, a servant girl, hurled her stool <sup>1</sup> at his head, crying, — "Out, priest! Dost say mass at my lug [ear]!" The service broke up in wild disorder, and there followed a strange scene in the churchyard where stern, grizzled men drew blood from their arms, wherewith to sign their names to a "Solemn Oath and Covenant" to defend their own form of religion with their lives. This Covenant spread swiftly over all Lowland Scotland, and the Covenanters rose in arms and crossed the border.

The Long Parliament Charles' system of absolutism fell like a house of cards. He could get no help from England without a Parliament; and (November, 1640) he called the Long Parliament. The great leaders of that famous assembly were the Commoners Pym, Hampden, Sir Harry Vane,<sup>2</sup> and, somewhat later, Cromwell. Pym took the place of Eliot, and promptly indicated that the Commons were the real rulers of England. When the Lords tried to delay reform, he brought them to time by his veiled threat: he "should be sorry if the House of Commons had to save England alone."

John Pym's leadership

And Eliot's old program The Scots remained encamped in England; so the king had to assent to Parliament's bills. Parliament first made itself safe by a law that it could be dissolved only by its own vote. Then it began where Eliot had left off, and sternly put into action the principles of his last resolutions. Laud, who had "brought in innovations in religion," and Wentworth, who had advised and helped carry out the king's policy, were condemned to death as traitors. The lawyers who had advised ship-money, and the judges who had declared it legal, were cast into prison or driven into banishment. And forty committees were appointed, one for each county, to secure the punishment of the lesser officers concerned in the illegal acts of the government. Then Parliament abolished the Court of the Star Chamber

<sup>&</sup>lt;sup>1</sup> Churches had no pews. People who wished to sit during the sermon carried their own stools.

Vane had spent some time in Massachusetts and had been governor there.

and the High Commission, - two rather new courts which worked without juries and which, therefore, Charles had been able to use as instruments of tyranny. Meanwhile, the many martyrs whom Laud had imprisoned were freed from their dungeons, and welcomed to London by a joyous multitude that strewed flowers beneath the feet of their horses. These measures filled the first year,1 and so far the Commons had been united — in punishing and redressing past grievances.

But now a split began. Moderate men, led by the broad- Parliament minded Hyde and the chivalrous Falkland, thought enough had been done. Parliament had taught the king a stern lesson: to do more would mean danger of revolution and anarchy, for which these men had no wish. So they drew nearer to the king.

On the other hand, more far-sighted leaders, like Pym and Hampden, saw the necessity of securing safeguards for the future, since to them it was plain that the king's promises were worthless. Moreover, a small Presbyterian and Independent party ("Root and Branch" men), under Vane and Cromwell, wanted to overthrow Episcopacy.

Pym brought matters to a head by introducing a Grand Pym's Remonstrance, — a series of resolutions which appealed to the "Remon strance" country for support in further measures against the king and the High-church party. In particular it proposed (1) that a synod of clergy should meet to reform the church; and (2) that the king's choice of ministers (his chancellor, and so on) should be subject to the approval of Parliament. After an all-day and almost all-night debate, marked by bitter speech and even by the drawing of swords, the Commons adopted the Remonstrance by the narrow majority of eleven votes, amid a scene of wild confusion (November 22, 1641). Said Cromwell, as the House broke up, "If it had failed, I should have sold all I possess tomorrow, and never seen England more."

Charles tried to reverse this small majority against him by destroying Pym, Hampden, and three other leaders, on a charge of treasonable correspondence with the invading Scots.

1 The trial of Laud came later, but he was already a prisoner.

Charles'
attempt
to seize
"the
five
members"

No doubt they had been technically guilty of treason. But such "treason" against Charles was the noblest loyalty to England. The Commons paid no attention to the king's charges; and so Charles entered the House in person, followed to the door by a body of armed cavaliers, to seize "the five members."

News of his coming had preceded him; and, at the order of the House, the five had withdrawn. Charles did not know this, and ordered the Speaker to point them out. The Speaker protested that he had "no eyes to see, nor tongue to speak," but as the House should direct him. "Well, well!" said the king; "my eyes are as good as another's"; and standing in the Speaker's place he looked over the room. "I see the birds are flown," he added, in a different tone, — and walked out baffled, followed by angry shouts of "Privilege! Privilege!" 1

Charles' despotic attempt, and weak failure, consolidated the opposition. London rose in arms, and sent trainbands to guard Parliament. And Farliament now demanded that the king give it control of the militia and of the education of the royal princes. Charles withdrew to the conservative North, and unfurled the standard of civil war (1642).

FOR FURTHER READING. — Green's English People (or his Short History) is thrillingly interesting for this and the following periods.

<sup>&</sup>lt;sup>1</sup> Referring to the privilege of members of Parliament to be free from arrest, except on the order of the House itself (p. 112).

## CHAPTER VI

## THE GREAT REBELLION AND THE COMMONWEALTH

Many men who had gone with Parliament in its reforms, now The chose the king's side rather than rebellion and the danger of Civil War, anarchy. The majority of the gentry sided with the king, while in general the trading and manufacturing classes and the yeomanry fought for Parliament. At the same time, the struggle was a true "civil war," dividing families and old friends. The king's party took the name "Cavaliers" from the court nobles; while the parliamentarians were called "Round Heads," in derision, from the cropped hair of the London 'prentice lads.1

1642-1645

And at first Charles was successful. The shopboys of the Cromwell's city trainbands could not stand before the chivalry of the "Cavaliers." But Oliver Cromwell, a colonel in the parliamentary army, had raised a troop known as Ironsides. He saw that the only force Parliament could oppose to the habitual bravery of the English gentleman was the religious enthusiasm of the extreme Puritans. Accordingly, he drew his recruits from the Independents of the east of England, - mostly yeomen farmers. They were men of godly lives, free from the usual license of a camp. They fell on their knees for prayer before battle, and then charged with the old Hebrew battle psalms upon their lips. By this troop the great battle of Marston Moor was won. Then Cromwell was put in chief command. He reorganized the whole army upon this "New Model"; and soon after, the victory of Naseby virtually closed the war (1645).

<sup>&</sup>lt;sup>1</sup> The portraits of Cromwell and Vane (pp. 202, 204) show that Puritan gentlemen did not crop their hair. Short hair was a "class" mark.

There is an instructive contrast between the civilized nature of this war and the character of the Thirty Years' War in Germany, which was going on at the same time. In England noncombatants were rarely molested, and there was little needless destruction of property. And says John Fiske: "If we consider merely its territorial area or the number of men slain, the war of the English Parliament against Charles I seems a trivial affair



CROMWELL. — After Lely's portrait.

. . . but if we consider the moral and political issues involved, and the influence of the struggle on the future welfare of mankind, we soon come to see that. there never was a conflict of more world-wide significance than that from which Oliver Cromwell came out victorious. . . . If ever there were men who laid down their lives in the cause of all mankind, it was those grim old Ironsides, whose watchwords were texts from Holy Writ, and whose battle cries were hymns of praise."

When the war began, many Episcopalians in Parliament withdrew to join the king. This left the Presbyterians almost in control. Before long this party was strengthened still further by the need of buying the aid of Presbyterian Scotland. Then Parliament made the English church Presbyterian.

Soon, it began to compel all men to accept this form of worship. On this point, the Presbyterian Parliament and the Independent "New Model" quarreled. Charles, now a pris-

Quarrel between Independents and Presbyterians

oner, tried to play off one against the other, - intending, with shameless duplicity, to keep promises to neither. "Be quite easy," he wrote his wife, "as to the concessions I may grant. When the time comes, I shall know very well how to treat these rogues; and, instead of a silken garter [the badge of an honorary order of knighthood I will fit them with a hempen halter."

These dissensions and intrigues led to a "Second Civil War." But now the real government of England was in the army. A council of officers, with Cromwell for their head, prepared plans; and the whole army "sought the Lord" regarding them in monster prayer-meetings.

The army quickly stamped out the royalist and Presbyterian risings. Then, under order from the council of officers, Colonel Pride "purged" the House of Commons by expelling 143 Presbyterians. After "Pride's Purge" (December, 1648), Parliament rarely had an attendance of more than sixty (out of an original membership of some five hundred): The "Rump" were all Independents, and their leader was Vane. Pym and Hampden had died some time before.

This remnant of Parliament, backed by the army, abolished The monarchy and the House of Lords, and brought "Charles Stuart, wealth, that man of blood," to trial for treason to England. Charles 1648-1654 was executed, January 20, 1649, dying with better grace than he had lived. Then the "Rump" Parliament abolished Presbyterianism as a state church, and declared England a republic, under the name of the Commonwealth. "The people," said a famous resolution, "are, under God, the original of all just power; and the Commons of England in Parliament assembled, being chosen by the people, have the supreme power in this nation."

The Scots were not ready for such radical measures, and Battle of they were angry at the overthrow of Presbyterianism. So Worcester they crowned the son of the dead king as Charles II, and invaded England to place him on the throne. Cromwell crushed them at Worcester, and the young "King of Scots" escaped to the continent.

Cromwell and the Rump The Rump continued to rule for four years more. But it was only a shadow of the Parliament elected thirteen years before. Cromwell and the army grew anxious to see the government put on a permanent basis, and they felt that this could be done only by a real Parliament. The Rump was



HARRY VANE.

unwilling to dissolve; but at last, under Cromwell's insistence, it agreed to do so.

Cromwell learned, however, that it was hurrying through a bill which would make its members a part of the new Parliament without reëlection. and which, indeed, would give them power to reject elected members if they chose. Cromwell felt that he was being tricked. Hurrying to the House with a file of musketeers. he dispersed it (1653) with an unusual burst of passion. "Come," he said, "I will put an end to your

prating. You are no Parliament! I say, you are no Parliament!" His old friend, Vane, reproached his violence loudly. Cromwell turned with savage contempt: "Harry Vane! Sir Harry Vane! The Lord deliver me from Sir Harry Vane!" And after his officers had led the Speaker from the chair, Cromwell added to the remaining members, — "It's you that have forced me to this. I have sought the Lord, night and day, that he would slay me rather than put me upon the doing of this work."

Cromwell's outburst of temper at the Rump was natural. He saw that it was going to be almost impossible for him to preserve the form of parliamentary government, when the The Proonly representatives of the nation had failed him - poor representatives though they were. There was no power that could even claim the right to call a Parliament. Cromwell and the army, however, summoned a national convention, to make a new constitution, and he made two other sincere attempts at Parliaments. But all these bodies proved dilatory and factious; and Cromwell grew more and more hasty and arbitrary.

Finally he and the army officers impatiently took the construction of new machinery of government into their own hands. Cromwell assumed the title of Lord Protector (1654); and the following six years are the period of the Protectorate.

The real difficulty was that the Independents were only a small fraction of the nation. They had won mastery by war, and they kept it through the discipline of the army. Cromwell became practically a dictator, with greater power than Charles had ever had. His rule was stained by cruelties in Ireland; but in other respects it was wise and firm. He made England once more a Great Power, peaceful at home and respected abroad; and he gave freedom of worship to all Protestant sects. — a more liberal policy in religion than could be found anywhere else in that age except in Holland and in Roger Williams' little colony just founded in Rhode Island.

At the best, however, Cromwell's rule was the rule of force, not of law. The noble experiment of a republic had failed miserably in the hands of its friends; and, on Cromwell's death, the nation, with wild rejoicings, welcomed back Charles II in "the Restoration" of 1660.

This is a good point at which to note the slow growth of reli- Excursus gious freedom. The Puritan Long Parliament, in 1641 (while religious still led by broadminded men like Pym, Hampden, and Hyde), freedom demanded from Charles I certain reforms in the church; but it protested that it did not favor religious toleration: "We do declare it to be far from our purpose to let loose the golden reins of discipline and government in the church, to leave private

persons or particular congregations to take up what form of divine worship they please. For we hold it requisite that there should be throughout the whole realm a conformity to that order which the laws enjoin."

No better statement was ever made of the almost universal opinion. Even people who no longer thought any one religion essential to salvation did think *one form essential* to good order in society.

True, in that same year, Lord Brooke (a Puritan nobleman with *Independent* convictions) wrote nobly in a treatise on religion: "The individual should have liberty. No power on earth should force his practice. One that doubts with reason and humility may not, for aught I see, be forced by violence.

... Fire and water may be restrained; but light cannot. It will in at every cranny. Now to stint it, is [to-morrow] to resist an enlightened and inflamed multitude. Can we not dissent in judgment, but we must also disagree in affection?"

Only a few rare spirits anywhere in the world, however, reached this lofty view. Outside Holland and Roger Williams' baby colony of Rhode Island, few had advanced as far as Cromwell. The world was not ready for religious freedom.

For Further Reading. — Green's histories as before (cf. p. 143 above). Carlyle's *Cromwell* (in his *Heroes and Hero-worship*) may well be read. George MacDonald's *St. George and St. Michael* and Scott's *Woodstock* are excellent fiction for the Civil War, and they present somewhat different views.

## CHAPTER VII

#### THE RESTORATION AND THE REVOLUTION

With the Restoration, the great age of Puritanism closed. The The court, and the young cavaliers all over the land, gave Restoration of 1660 themselves up to shameful licentiousness. Of course, among the country gentry and the middle class of the towns, there continued to be large numbers of religious, God-fearing homes; and in places even the somber morality of the Puritans survived. But fashionable society followed largely the example of the court circle.

Court literature, too, was indescribably corrupt and indecent. But, in just this age of defeat, Puritanism found its highest expression in literature. John Milton, years before, had given noble poems to the world — like his L'Allegro — but for many years he had abandoned poetry to work in Cromwell's Council and to champion the Puritan cause in prose pamphlets. Now, a blind, disappointed old man, he composed Paradise Lost. And John Bunyan, a dissenting minister, lying in jail under the persecuting laws of the new government, wrote Pilgrim's Progress.

The established church became again Episcopalian, as it The has since remained. In the reaction against Puritan rule, the Episcopal new Parliament passed many cruel acts of persecution. Two restored thousand Puritan preachers were not only driven from their pulpits, but were forbidden to earn a living by teaching, or even to come within five miles of any city or borough in England. All dissenters - Catholic and Protestant - were excluded from the right to hold municipal office. And all religious worship except the Episcopalian was punished with severe penalties.

In spite of all this, the great political principles for which the early Puritan Parliaments of Charles I had contended were Political liberty preserved victorious. Even their old enemies adopted them. The Parliament that was elected in the fervor of welcome to the restored monarch was wildly enthusiastic for king and for church. Charles knew he could never get another so much to his mind; and so he shrewdly kept this "Cavalier Parliament" through most of his reign — till 1679. But even the Cavalier Parliament insisted strenuously, and successfully, on Parliament's sole right to impose taxes, regulate the church, and control foreign policy. And Charles' second Parliament adopted the great Habeas Corpus Act, which still secures Englishmen against arbitrary imprisonment — such as had been so common under Charles' father. The principle of this act was older than Magna Carta; but the law of Charles' time first provided adequate machinery, much as we have it in America to-day, to enforce the principle.

Charles II, 1660-1685

Charles II was careless, indolent, selfish, extravagant, witty. He is known as the "Merry Monarch." One of his courtiers described him in jesting rhyme as a king "who never said a foolish thing, and never did a wise one."

But though lazy, Charles had real ability. He said lightly that he "had no mind to go on his travels again," and at any cost he avoided a clash with Parliament. However, in return for secret grants of money from Louis XIV of France, he shamefully made England a mere satellite of that country in foreign affairs; and at home he cautiously built up a standing army. There is reason to think that beneath his merry exterior Charles was nursing plans for tyranny far more dangerous than his father's; but he died suddenly (1685) before he was ready to act.

Beginning of political parties

Real political parties first appeared toward the close of this reign. Charles had no legitimate son; and his brother and heir, James, was a Catholic of narrow, despotic temper. The more radical members of Parliament introduced a bill to exclude him from the throne; and their supporters throughout England sent up monster petitions to have the bill made law. The Catholics and the more conservative part of Parliament, espe-

cially those who believed that Parliament had no right to change the succession, sent up counter-petitions expressing horror at the proposal. These "Abhorrers" called the other petitioners Whigs (Whey-eaters), a name sometimes given to the extreme Scotch Calvinists with their sour faces. The Whigs called their opponents Tories (bog-trotters), a name for the ragged Irish rebels who had supported the Catholic and royal policy in the Civil War.

The bill failed; but the rough division into parties remained. Whigs and It was a long time before there was any regular organization or precise platform; but, in general, the Whigs believed in the supremacy of Parliament, and sought on every occasion to limit the royal authority; while the Tories sustained the royal authority and wished to prevent any further extension of the powers of the people.

Tories

James II lacked his brother's tact. He arbitrarily "suspended" the laws against Catholics, tried to intimidate the law courts, and rapidly increased the standing army. It was believed that he meant to make the established church Catholic; and this belief prepared England for revolution. The Whig leaders called for aid to William of Orange, the Stadtholder of Holland, who had married James' daughter Mary. William landed with a few troops. James found himself utterly deserted, even by his army, and fled to France.

James II. 1685-1688

The story of this Revolution of 1688 is not a noble one. Self- The ishness and deceit mark every step. William of Orange is the only fine character on either side. There is no longer a patriot Eliot or Pym or Hampden, or a royalist Hyde or Falkland. As Macaulay says, it was "an age of great measures and little men"; and the term "glorious," which English historians have applied to the Revolution, must be taken to belong to results rather than to methods.

Those results were of mighty import. A Convention-Parlia- The ment declared the throne vacant, drew up the great Declaration of Rights, the "third great document in the Bible of English

Liberties," and elected William and Mary joint sovereigns on condition of their assenting to the Declaration. The supremacy of Parliament over the king was once more firmly established. The new sovereigns, like the old Lancastrians, had only a parliamentary title to the throne.

The next regular Parliament enacted this Declaration of Rights into a "Bill of Rights." The Bill of Rights stated once more the fundamental liberties of Englishmen, as Magna Carta and the Petition of Right had done. The final clause declared that no Roman Catholic should ever be eligible to ascend the throne. It fixed the order of succession (1) in the children of William and Mary, if any; (2) in Mary's sister Anne.

To understand the results of the Revolution at the close of the seventeenth century, we must carry the political story in part into the eighteenth.

William III, 1688–1702 William III was a great-grandson of William the Silent. He ranks among England's greatest kings. But he was unpopular, as a foreigner. (He spoke only his native Dutch, not English.) His reign (1688–1702) was spent mainly in war against the overshadowing might of Louis XIV of France. While only Stadtholder of Holland, William had already become the most formidable opponent of Louis XIV's schemes; and now the French king undertook to restore James II to the English throne.

This began a series of wars between France and England—the "Second Hundred Years' War." With slight intervals of peace, the struggle lasted from 1689 to 1815. The story will be told in future chapters. Now it is enough to note that the long conflict turned the government's attention away from reform and progress at home. During the next century and a quarter, there were great changes in England, especially in farming and manufactures; but they were changes made by the people, without notice by the government. These changes will be studied in later chapters. Just in the first years, how-

ever, some remarkable reforms were made by Parliament, both in politics and in religion. These were properly part of the Revolution.

The religious reform was embodied in the Act of Toleration of Act of 1689. The Revolution of 1688 was essentially the work of the English church. But the persecuted Protestant dissenters had rallied to its aid — against the Catholic James; and William insisted that Parliament should now grant them freedom of worship. This was done.

Toleration

The law, however, did not apply to Catholics, Jews, or Unitarians. These three classes remained excluded not only from all right to worship in their own way - under severe penalties — but also from the right to hold office or attend the universities. Indeed the Protestant dissenters were not allowed to do either of these last things. Still, to permit by law the public exercise of more than one religion was a great step forward.

The chief gains in political liberty, connected with the Revo-

lution, come under four heads:

1. The Stuart kings had frequently interfered shamelessly Gains in with the independence of the courts. Now the judges were political liberty made removable only by Parliament, not by the king.

2. A triennial bill ordered that a new Parliament should be elected at least once in three years. This put an end to such abuse as the long life of the Cavalier Parliament. In 1716 the term was changed to seven years, and in 1911, to five. A Parliament may dissolve itself sooner than this; but it cannot last

longer.

3. Parliament hit upon a simple device which, indirectly, has put an end completely to the old way in which kings abused their power of dissolving Parliaments. After the Revolution. Parliaments determined to pass "revenue bills" (furnishing money for government expenses) only for a year at a time - instead of for the life of the sovereign, as had been customary - and not to pass such bills at all until other business had been attended to. In like fashion, the Mutiny Act, which gives officers authority over soldiers, was passed henceforth only for short periods.

That is, Parliament adopted the regular policy of delegating power of purse and sword for only one year at a time. Thenceforward, Parliaments have been assembled each year, and they have practically fixed their own adjournments.

4. The greatest problem of parliamentary government (as Sir John Eliot had seen) was to control the "king's ministers" and make them really the ministers of Parliament. Parliament could remove and punish the king's advisers; but such action could be secured only by a serious struggle, and against notorious offenders. Some way was wanted to secure ministers acceptable to Parliament easily and at all times.

Beginning of cabinet government

This desired "Cabinet Government" was secured indirectly through the next century and a half; but the first important steps were taken in the reign of William. At first William tried to unite the kingdom, and balance Whigs and Tories, by keeping the leaders of both parties among his ministers. But he was much annoyed by the jealousy and suspicion which Parliament felt toward his measures. Sometimes, too, there were dangerous deadlocks between king and Parliament at critical times.

Then a shrewd political schemer suggested to the king that he should choose all his advisers and assistants from the Whigs, who had a majority in the House of Commons. Such ministers would have the confidence of the Commons; and that body would support their proposals, instead of blocking all measures. William accepted this suggestion; and a little later, when the Tories for a time secured a majority, he carried out the principle by replacing his "cabinet" with leading Tories. This was the beginning of ministerial government, or cabinet government.

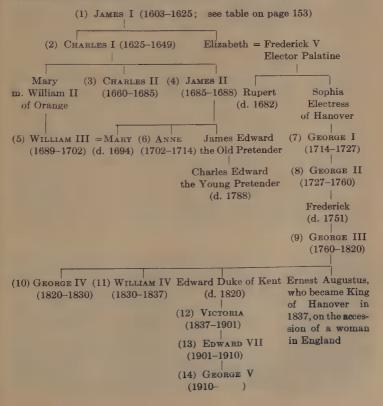
William, however, was a powerful ruler. He was not a tyrant in any way; but he believed in a king's authority, and he succeeded for the most part in keeping the ministers the "king's ministers" — to carry out his policy. Queen Anne (1702–1714) tried to maintain a similar control over her ministry. But, like William and Mary, she too died without living children;

and the crown passed by a new *Act of Settlement* to a great grandson of James I, the German George I, who was already Elector of Hanover.<sup>1</sup> (This law excluded nearer heirs of James, because they were Catholics, and it makes the title of every English sovereign since Anne.) Then cabinet government won.

Neither George I nor his son George II spoke English; and so far as they cared for matters of government at all, they were interested in their German principality rather than in England. They did not even attend "cabinet" meetings.

Growth of cabinet government under the Georges

<sup>1</sup> Hanover was given a vote in the electoral college of the Holy Roman Empire in 1691. The following table shows the relationship of the Hanoverians to the Stuarts:



During their half-century (1714–1760), the government of England was left to the group of ministers, or "the cabinet." For nearly half the period (or from 1721 to 1742) the leading man in the cabinet was the Whig Sir Robert Walpole. Walpole selected the other ministers, and put before Parliament his own plans under the king's name. He is properly called "the first Prime Minister." Thus the reigns of these two stupid German Georges gave a great impetus to true cabinet government. The "king's ministers" were fairly on the way to become the "ministers of Parliament."

Sir Robert Walpole

Unhappily, Parliament itself did not yet really represent the nation. Walpole sought earnestly, and on the whole wisely. to advance the material prosperity of England, and especially to build up her trade. Accordingly he clung tenaciously to a policy of peace. But he ruled largely by unblushing corruption. Said he cynically, "Every man has his price." Certainly he found it possible to buy many members of Parliament with gifts of lucrative offices — oftentimes offices with no duties attached to them. During his rule, it was not a parliamentary majority that made the ministry, but the ministry that made the parliamentary majority. The same method, used only a little less shamelessly, was the means by which the ministers of George III in the next generation managed Parliament and brought it to drive the American colonies into war. The final steps by which the English people secured complete control over this executive branch of the government belong to a later part of the story.

English society in the eighteenth century

English upper classes in the eighteenth century were artificial and dissipated. The middle class was hearty, bluff, and wholesomely honest; but it was also exceedingly rude and coarse and immodest. Modern refinement of feeling and conduct had hardly appeared. England was not immoral. Compared with other lands, she was a moral country. But there was little moral earnestness. The age of Puritanism had vanished. The established Episcopalian church had many "fox-hunting parsons," who neglected their duties, or made them empty forms,

while they sought the companionship of the neighboring squires in sports and in drinking bouts.

A protest against this lack of moral earnestness in the church The and in society was the great Methodist movement. The Methodist founder was John Wesley, about 1738. While a student at Oxford, some years earlier, Wesley had established a religious society among his fellow students; and these young men were nicknamed Methodists, because of their regular habits. Wesley became a clergyman of the established church; but he soon came to place special emphasis on the idea of sudden and absolute "conversion" from sin. Aided by his brother Charles and by the powerful preacher Whitefield, he journeyed through England, holding great "revivals" in vast open-air meetings, preaching the love of Christ and its power to save from sin.

Wesley was a man of wonderful spirituality; but his fellow clergy for the most part were shocked at his method and refused to take him into their pulpits, and his converts came almost wholly from the lower classes. Much against the wish of the original leaders, the movement finally was organized as a dissenting "Methodist church." But Wesley's work went further than merely to found a new church, mighty as that church has become. The greatest result of the Methodist movement was found in the revivifying and spiritual quickening that followed within the established church and throughout all English life — somewhat as the Protestant revolt had reformed the Catholic church.

Meantime "England" was becoming "Great Britain." "Great James I (1603) joined Scotland and England under one crown (p. 197). A century later (1707) this "personal union" was made a true consolidation by "the Act of Union," adopted by the parliaments of both countries. Scotland gave up her separate legislature, and became part of the "United Kingdom," with the right to send members to the English Parliament and to keep her own established Presbyterian church. Halfway

Britain "

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between these two dates, Cromwell completed the conquest of Ireland. And that same seventeenth century had seen another and vaster expansion of England and of Europe, to which we now turn.

FOR FURTHER READING. — It is desirable for reading students to continue Green at least through the Revolution of 1688. Blackmore's Lorna Doone is a splendid story which touches some passages in the history of the closing seventeenth century.

EXERCISE. — The dates in English seventeenth-century history are important for an understanding of early American history: especially, 1603 (accession of James I); 1629–1640 (No-parliament period); 1648–1660 (Commonwealth); 1660 (Restoration); 1688 (Revolution).

# CHAPTER VIII

### EXPANSION INTO NEW WORLDS

The sixteenth and seventeenth centuries - the age of the English Renaissance, of the Protestant Revolt, of the beginnings of scientific experiment, of the Puritan movement, and of the growth of political liberty in England - saw also the expansion of Europe into New Worlds east and west.

Commercial conditions and the discovery of America

During the Crusades Europe had learned to depend on Asiatic spices, sugars, cottons, silks, and metal wares as necessities of daily life. For two hundred years a vast caravan trade brought these articles, in ever growing streams, from central Asia to the eastern shores of the Mediterranean for shipment to the West. But in 1453 the Turks captured Constantinople, the emporium of the northern route from Asia to Europe by the Black Sea; and year by year the same ruthless barbarians crept further south, endangering the remaining routes by caravan and by the Red Sea.

Europe, just awakening from the long torpor of the Middle Ages, and armed with the new "mariner's compass" (p. 221), eagerly sought new trade routes into Asia. Portugal found one, to the south, around Africa. Columbus, aided by the Spanish Isabella, tried a still bolder western route - and stumbled on America in his path.

These discoveries worked revolutions in European life and Effect upon thought. The size of the known earth had been more than doubled; and from the first the marvels of the new regions added vastly to the intellectual stir in Europe — as we may see, in part, in Shakspere's Tempest. More than this, the discoveries proved to all men that many old, long unquestioned ideas about the earth were false. True, the Ancients had held

European thought

correct ideas about the size and shape and nature of the earth, and had played with the notion of sailing around it. Aristotle speaks of "persons" who held that it might be possible; and Strabo, a Roman geographer, suggested even that one or more continents might lie in the Atlantic between Europe and Asia.

But during the Middle Ages men had come to believe that the known habitable earth was bounded on all sides by an uninhabitable and untraversable world, — on the north by snow and ice, on the south by a fiery zone, on the west by watery wastes stretching down an inclined plane up which men might not return, and on the east by a dim land of fog and fen, the abode of strange and terrible monsters.¹ The Indian Ocean, too, was thought to be a *lake*, encompassed by the shores of Asia and Africa.

New geographical knowledge These false views had been partly corrected by a better geographical knowledge of Asia, gained in the thirteenth and fourteenth centuries. About 1260, Louis IX of France (p. 85) sent Friar Rubruk as ambassador to the court of the Tartar Khan in central Asia; and the friar on his return reported that he had heard of a navigable ocean east of Cathay (China), with a marvelously wealthy island, Zipango (Japan).

This rumor of an ocean to the east made a leap in men's thought. In England, that remarkable man, Friar Bacon (p. 103), at once raised the question whether this ocean might not be the same as the one that washed Europe on the west and whether men might not reach Asia by sailing west into the Atlantic. Indeed, Bacon wrote a book to support these conjectures, adding many opinions of the Ancients; and extensive extracts from this volume were copied into a later book, which was to become a favorite of Columbus. Such speculation implies that scholars understood the sphericity of the earth. Saracenic schools had preserved the old Greek knowledge in this matter, and some European thinkers had been familiar with it, even in the "Dark Ages."

<sup>&</sup>lt;sup>1</sup> For some of these ideas, see the curious and interesting *Travels* of Sir John Mandeville (thirteenth century).

Next the Mongols, who, for a time, ruled all northern and central Asia (p. 235), opened China to western strangers to a degree wholly new for that land; and, while Mongol dominion lasted, many strangers and merchants visited the East. Among these were three Venetians, the Polo brothers, who on their return sailed from Peking through the straits into the Indian Ocean and up the Persian Gulf. This proved true the rumor

of Rubruk regarding an eastern ocean, and proved also that the Indian Ocean. was not landlocked.

And the new truth reached a large proportion of the very small part of Europe that read books. Travelers in that age did not often write descriptions of their travels. One of these Polos, however, being captured, soon after his return, in a sea fight between Venice and Genoa. remained a prisoner in Genoa for some years;



ILLUSTRATION IN A THIRTEENTH CENTURY Manuscript, showing a Monk teaching the Globe.

and the stories that he told of his adventures were written down by one of his fellow captives. Thus was made "The Book of Ser Marco Polo," one of the most popular books of the Middle Ages.

From this time it was possible to think seriously of reaching India by sailing west. Soon afterward, as we have described, commercial conditions changed so as to impel men earnestly to try it.

The Portuguese, under Prince Henry the Navigator, had The already been engaged in building up a Portuguese empire in Portuguese Africa and in the islands of the Atlantic (Azores, Canary, and Verde 1); and about 1470 they began to attempt to reach India

The name "Cape Verde" indicates the surprise of the discoverers (1450) at verdure so far south.

by sailing around Africa. In 1486 a Portuguese captain, Bartholomew Diaz, while engaged in this attempt, was carried far to the south in a storm, and on his return to the coast he found it on his left hand as he moved toward the north. He followed it several hundred miles, well into the Indian Ocean. Then his sailors compelled him to turn back to Portugal. India was not actually reached until the expedition of Vasco da Gama in 1498, after more memorable voyages in another direction.



COLUMBUS AT THE COUNCIL TABLE OF FERDINAND AND ISABELLA. — From the painting by Brozik in the Metropolitan Museum, New York.

Columbus, 1492 One of the sailors with Diaz in 1486, when in this way herounded the Cape of "Good Hope," was a Bartholomew Columbus, whose brother Christopher also had sailed on several Portuguese voyages. Now, however, for some years, Christopher Columbus had devoted himself to the more daring theory that India could be reached by sailing west into the open Atlantic. Portugal, well content with her monopoly of African exploration, refused to assist him to try his plan. Henry VII of England also declined to furnish him ships. But finally the high-minded Isabella of Castille, while the siege of Granada

was in progress, fitted out his small fleet, and in 1492 Columbus added America to the possessions of Spain.

The ships and other tools used by these early discoverers The seem imperfect indeed to us. Happily they did have the one indispensable instrument for their work - and the curious story of its discovery is worth a place here. In 1258, Brunetto Latini, the tutor of Dante, visited Friar Bacon in England, and wrote to a friend in Italy as follows:

"Among other things he [Bacon] showed me a black, ugly stone called a magnet, which has the surprising quality of drawing iron to it; and if a needle be rubbed upon it and afterward fastened to a straw, so that it will swim upon water, it will instantly turn to the pole star. . . . Therefore, be the night never so dark, neither moon nor stars visible, yet shall the sailor by help of this needle be able to steer his vessel aright. This discovery so useful to all who travel by sea, must remain concealed until other times, because no master mariner dare use it, lest he fall under imputation of being a magician, nor would sailors put to sea with one who carried an instrument so evidently constructed by the devil. A time may come when these prejudices, such hindrances to researches into the secrets of nature, will be overcome; and then mankind will reap benefits from the labor of such men as Friar Bacon, who now meet only with obloquy and reproach."

These discoveries by Columbus and the Portuguese at the Center of end of the fifteenth century, revolutionized also the distribution of wealth in Europe. The center of historical interest shifted shifts westward once more. The Mediterranean, for two thousand years the one great highway between Europe and the Orient. gave way to the Atlantic and the "passage round the Cape." And with the decay of Mediterranean trade, the cities of Italy lost their leadership both in commerce and in art, while vast gain fell to the seaboard countries on the Atlantic.

For a hundred years, it is true, the direct material gains were confined to the two countries which had begun the explorations. Portugal built up a great and rich empire in the Indian Ocean and in the Pacific, and an accident gave her Brazil. Otherwise. the sixteenth century in America belongs to Spain.

historical westward Spain in America The story of Spain's conquests is a tale of heroic endurance, marred by ferocious cruelty. — "all horrid transactions," as an old Spanish chronicler said. Not till twenty years after the discovery, did the Spaniards advance to the mainland of America for settlement; but, once begun, her handful of adventurers swooped north and south. By 1550, she held all South America (save Portugal's Brazil), all Central America, Mexico, the Californias far up the Pacific coast, and the Floridas. The gold from Mexico and Peru helped to give Spain her proud place as the mightiest country in Europe, and she guarded these American possessions jealously. The Gulf of Mexico and the Caribbean Sea were Spanish lakes, and the whole Pacific was a "closed sea." Frenchman or Englishman, caught upon those waters, found his grave beneath them.

Defeat of the Armada, 1588 Nor was Spain content with this huge empire on land and sea. She was planning grandly to occupy the Mississippi valley and the Appalachian slope in America, and to seize Holland and England in Europe; but in 1588 she received her fatal check, at the hands of the English sea dogs, in the ruin of her Invincible Armada.

That victory was a turning point in world history. Spain never regained her old supremacy on the sea; and so the other seaboard countries of Western Europe were free to try their fortunes in America. But Holland, in her half-century of rebellion against Spain, turned her chief energies to seizing Portugal's old empire in the Orient, which had now become Spain's (p. 166). The Swedish colonies on the Delaware were never formidable to the claims of other nations, after the death of Gustavus Adolphus (p. 175). And so North America was left to France and England.

France in America For a time, France seemed most likely to succeed Spain as mistress in *North* America. A quarter of a century, it is true, went to exploration and failure; but in 1608 Champlain founded the first permanent French colony at Quebec. Soon canoefleets of traders and missionaries were coasting the shores of

French advantages

the Great Lakes and establishing stations at various points still known by French names. Finally, in 1682, after years of gallant effort, La Salle followed the Mississippi to the Gulf, setting up French claim to the entire valley.

From that time New France consisted of a colony on the St. Lawrence, in the far north, and the semi-tropical colony of New Orleans, joined to each other by a thin chain of trading

posts and military stations along the connecting waterways.

It is easy to point out certain French advantages in the race with England for North America. At home French statesmen worked steadily to build a French empire in the New World, while the English government for the most part ignored English



LA SALLE TAKING POSSESSION OF THE MISSIS-SIPPI VALLEY FOR FRANCE, at the mouth of the river. From an imaginative painting by Marchand, at the St. Louis Exposition in 1904.

colonies. The thought of such empire for their country, too, inspired French explorers in the wilderness — splendid patriots like Champlain, Ribault, and La Salle. France also sent forth the most zealous and heroic of missionaries to convert the savages. These two mighty motives, patriotism and missionary zeal, played a greater part in founding New France than in establishing either Spanish or English colonies. Moreover, the French could deal with the natives better than the stiffer, less sympathetic English could; and the French leaders were men of far-reaching views.

But though the French colonies were strong in the leaders, they were weak in some vital matters that depended on the mass of the colonists. They lacked homes, individual enterprise, and political life.

Weak points in French colonization Lack of homes

- 1. New France was not a country of agriculture. Except for a few leaders and missionaries, the settlers were either unprogressive peasants or reckless adventurers. For the most part they did not bring families, and, if they married, they took Indian wives. Agriculture was the only basis for a permanent colony; but these colonists did not take to regular labor instead they turned to trapping and the fur trade, and adopted Indian habits.
- 2. The French government sought, in vain, to remedy this by sending over cargoes of "king's girls," and by offering bonuses for early marriages and large families. The easiest remedy would have been to let the Huguenots come. They were skillful artisans and agriculturists, and, while they held towns for themselves (pp. 173, 174), they had shown some fitness for self-government. But Louis XIV of France, while he lavished money in sending undesirable immigrants, refused to let heretics found a new state. In large part, it was religious bigotry which lost France her chance.

Exclusion of the Huguenots

Paternalism in industry

3. Paternalism smothered private enterprise in industry. New France was taught to depend, not on herself, but on the aid and direction of a government three thousand miles away. Trade was shackled by silly restrictions, and hampered by silly encouragements. The rulers did everything. "Send us money to build storehouses" ran the begging letters of the colonial governors to the French king. "Send us a teacher to make sailors. We wan a surgeon." And so, at various times, requests for brickmakers, iron-workers, pilots. New France got the help she asked; but she did not learn to walk alone.

Lack of political life

4. Political life, too, was lacking. France herself had become a centralized despotism; and, in New France, as a French writer (Tocqueville) says: "this deformity was seen as though magnified by a microscope." No public meetings could be held without special license from the governor; and, if licensed, they could do nothing worth while. The governor's ordinances (not the people) regulated pew rent, the order in which dignitaries should sit in church, the number of cattle a man might

keep, the pay of chimney sweeps, the charges in inns, and so on. "It is of greatest importance," wrote one official, "that the people should not be at liberty to speak their minds."

Worse than that — the people had no minds to speak. In 1672, Frontenac, the greatest governor of New France, tried to introduce the elements of self-government. He provided a system of "estates" to advise with him, - a gathering of clergy, nobles, and commons (citizens and merchants); and he ordered that Quebec should have a sort of town meeting twice a year to elect aldermen and to discuss public business. The home government sternly disapproved these mild innovations, reminding Frontenac that at home the kings had done away with the old States General (p. 86), and directing him to remember that it was "proper that each should speak for himself, and no one for the whole." The plan fell to pieces: the people cared so little for it that they made no effort to save it.

Very different was the fringe of English colonies that grew England's up on the Atlantic coast, never with a king's subsidies, often out of a king's persecution, and asking no favor but to be let America alone.

During the last quarter of the sixteenth century, when Elizabeth's reign was half gone, England entered openly on a daring rivalry with the overshadowing might of Spain. Out of that rivalry, English America was born - by the work not of sovereigns, but of individual adventurous patriots. Reckless and picturesque freebooters, like Drake and Hawkins, sought profit and honor for themselves, and injury to the foe, by raiding the wide-flung realms of New Spain. More farsighted men, like Raleigh, saw that English colonies in America would be "a great bridle to the Indies of the Kinge of Spaine," and began attempts so to "put a byt in the anchent enemy's mouth."

Sir Humphrey Gilbert and Raleigh, in Elizabeth's reign, Motives of made the first attempts. These came to nothing, because just then the energies of the nation were drained by the ex- at home hausting struggle with the might of Spain in Europe. Then

James became king, and sought Spanish friendship; and Englishmen began to fear lest their chance for empire was slipping through their fingers. Men said that a terrible mistake had been made when Henry VII refused to adopt the enterprise of Columbus, and all the more they insisted that England should not now abandon Virginia, — "this one enterprise left unto these days."

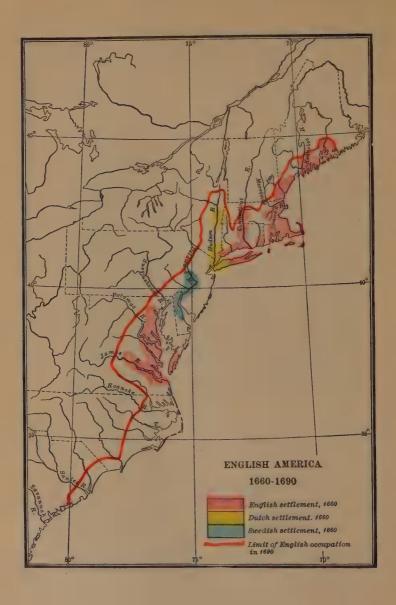


QUEEN ELIZABETH AT TILBURY FORT exhorting the armed forces gathered there to uphold the honor of England by defending the Queen and the kingdom against the invasion threatened by the approach of the Spanish Armada. — From a drawing by Daniel Maclise.

Motives of colonists

Moreover, population had doubled in the long internal peace since the Wars of the Roses, rising to some four million people. This was still only a tenth as many people as the island supports to-day; but, under the industrial system of that time, England needed an outlet for this "crowded" population (p. 184). The more enterprising of the hard-pressed yeomanry were glad to seek new homes; and this class furnished most of the manual labor in the early colonies.





But captains and capitalists, too, were needed; and a new condition in England just after the death of Elizabeth turned some of the best of the middle class toward American adventure. Until James made peace with Spain (1604), the highspirited youth, and especially the younger sons of gentry families, fought in the Low Countries for Dutch independence (p. 168) or made the "gentlemen-adventurers" who under commanders like Drake paralyzed the vast domain of New Spain with fear. Now these men sought occupation and fortune in colonizing America, still attacking the old enemy, and in his weakest point. These young adventurers were not used to steady industry, and they were restless under discipline. But when they had learned somewhat of the needs of frontier life, their pluck and endurance made them splendid colonists.

Such were the forces in English life that established Puritanism Virginia, early in the reign of James I. Toward the close of that same reign, Puritanism was added to the colonizing forces, and, before the Long Parliament met, there was a second patch of English colonies on the North Atlantic shore. After this, the leading motive for colonization was a desire to better one's worldly state — to win a better home or more wealth than the Old World offered — though, late in the century, religious persecution in England played its part again in founding the great liberal colony of Pennsylvania. And so, from one cause and England's another, at the time of the "Revolution of 1688," the English settlements in America had expanded into a broad band of twelve great colonies, reaching from the Penobscot to the Savannah, with a total population of a quarter of a million.

These colonies all enjoyed the English Common Law, with Transfer of its guarantees for jury trial, freedom of speech, and other English personal liberties (such as were known in no other people's America colonies for two hundred years); and almost as soon as founded, they developed also a large degree of political liberty. They all possessed their own self-governing representative assemblies. modeled on the English Parliament.

Moreover, not all England, but only the more democratic

success

Democratic tendencies intensified part of English life, was transferred to America. No hereditary nobles or monarch or bishop ever made part of colonial America. And that part of English society which did come was drawn toward still greater democracy by the presence here of unlimited free land. When the Puritan gentlemen, who at first made up the governing body in Massachusetts colony, tried to fix wages for carpenters by law, as the gentry did in England, the New England carpenters simply ceased to do carpenter work and became farmers. Thus wages rose, spite of aristocratic efforts to hold them down. Free land helped to maintain equality in industry, and so in politics; and the English colonies from the first began to diverge from the old home in the direction of even greater freedom.

At the same time, the colonists were essentially English. Their free institutions were all English in origin; and they themselves were Englishmen on a distant frontier. Free land did not make New France democratic and self-governing. Frenchmen and Englishmen in the New World developed along lines of despotism or freedom upon which their old homes had started them.

In the next chapter we shall see how the story of American colonization merged with the story of European wars. The conflict in Europe (p. 210) between William III of England and Louis XIV of France became a hundred years' conflict (1690–1815) for empire in America and Asia.

FOR FURTHER READING. — The student should study the expansion of Europe in Woodward's Expansion of the British Empire, I, 1-263; Seeley's Expansion of England; or Caldecott's English Colonization.

# PART III

# THE AGE OF LOUIS XIV AND FREDERICK II

1648-1789

## CHAPTER IX

#### FRENCH LEADERSHIP

The period we study in the next three short chapters covers the century and a half from the close of the hundred years of religious wars to the beginning of the French Revolution (1648-1789). During these 141 years the map of Europe was incessantly shifting. The student should read the story, but the teacher may find it best to conduct recitations with open books and to fix only a few summaries.

The last part of the Thirty Years' War, we saw, was something besides a religious conflict. The Hapsburgs had long ringed France about with peril; and so Catholic France at last aided Protestant Germany and Holland to break the power of Catholic Austria and Spain. Such attempts to destroy a too powerful neighbor are characteristic of the next hundred years of war. The chief object of statesmen became to keep any one country from growing too strong for its neighbors' safety. This was Threatened called maintaining the Balance of Power. For many years France was the country that threatened that balance, and so league after league of other countries was organized against her. International morality was low and selfish, however, and commonly the nations were willing to let a strong Power rob a weaker neighbor, if they could find "compensation" (and

by France

maintain the "balance") by themselves robbing some other weak state.

Dynastic

Another curious fact is that these wars were dynastic wars (wars in the interests of ruling families) more than any others that Europe had ever seen. And the personal likings and hatreds of kings, as well as their family interests, interfered sometimes with their devotion to the "balance of power."

During most of the long period, the stage is held by one or another of three great rulers, Louis XIV of France (1643-1715), Peter the Great of Russia (1689-1725), and Frederick the Great of Prussia (1740-1786). The main influence of Peter was spent directly upon his own country; but Louis and Frederick belonged to all Europe, and the period is covered by the Age of Louis XIV and the Age of Frederick II.

Early years of Louis XIV In the early years of Louis XIV it seemed that his reign was to rival that of Henry IV. With his great minister, Colbert, he introduced economy into the finances, encouraged new manufactures, built roads, introduced canals, and watched zealously over the growth of New France in America. But in 1667 he began a series of wars that filled most of the remaining forty years of his reign. During this half-century despotic France threatened freedom for the world, as Spain had done a century before, and much as Hohenzollern Germany has recently been threatening it.

First series of wars of Louis XIV

In the first twelve years of war, Louis sought to seize territory on his northeastern frontier. The Dutch Republic was his chief obstacle. Finally, Louis dropped all other plans, in order to crush that little state. In 1672, without warning, he seized the duchy of Lorraine — much as the Germans seized Luxemburg at the opening of the recent World War — and so won access to Holland's frontier, which he crossed with a splendid army of 100,000 men. The Dutch intrusted their government to William of Orange (who afterward became William III of England). William was not a supreme genius, like his great-grandfather, William the Silent; but he was faithful, persistent, and heroic. More than any other man he foiled the ambition of France.

Friends urged upon William that conflict with the mighty power of Louis was hopeless, and that he could only see his country lost. "There is a way never to see it lost," he replied quietly; "that way is to die on the last dike." With such grim determination, he finally cut the dikes, and the North Sea drove out the French armies. Meantime William toiled ceaselessly in building up against France an alliance of European powers, until Louis was compelled to accept peace with only slight gains of territory from the Spanish Netherlands.

During ten years of truce that followed. Louis continued to seize bits of territory along the Rhine — including the "free city" of Strassburg. But the important event of this period was his treatment of the Huguenots. In 1685 he revoked the Edict of Nantes, and tried to compel the Huguenots to accept Catholicism. Dragoons were quartered in the Huguenot districts, and terrible persecutions fell upon those who refused to abandon their faith. Protestantism did finally disappear from France. But, though Louis tried to prevent any heretic from leaving France alive, tens of thousands (perhaps 300,000 in all) escaped to Holland, Prussia, England, and America.<sup>1</sup> The effect of this flight on France corresponded in a measure to the effect of the expulsion of the Moriscoes (p. 171) on Spain. It was a crushing blow to the prosperity of the country. The rest of Louis' reign was a period of failure.

The Edict of Nantes revoked

The second series of wars began in 1689, when William of Later wars Orange had become king of England (p. 210). As before, the French armies seemed invincible in the field; but, as before, William checked Louis by building up a general European alliance against him. England had now taken Holland's place as the center of opposition to French despotism. Louis fought mainly to get more Rhine territory; but this time he kept no gains. This war is known in American history as "King William's

of Louis XI

<sup>1</sup> In America the Huguenots went mainly to the Carolinas; but some old Virginia families trace their origin to this immigration. In New York John Jay and Alexander Hamilton were both of Huguenot descent. And in Massachusetts the Huguenot influence is suggested by the names of Paul Revere. Peter Faneuil, and Governor Bowdoin.

War." The struggle had widened from a mere European war into a Titanic conflict between France and England for world-empire.

The war-methods of France in this struggle were horrible. French armies deliberately depopulated large districts. A striking passage of Macaulay tells the fate of one Rhine province:

"The commander announced to near half a million human beings that he granted them three days grace. . . . Soon the roads and fields were black with innumerable men, women, and children, fleeing from their homes. . . . Flames went up from every market place, every parish church, every county seat."

This was the last time in Europe that such atrocious and barbarous warfare was seen — until Germany used even more ferocious methods in the World War. Germany's sin was, in part, that she had remained on a level that the rest of Europe outgrew more than two hundred years ago.

The "Spanish Succession" Next, Louis sought extension on his other land frontier. Charles II, the last Spanish Hapsburg, was dying. The crown would go naturally either to the Austrian Hapsburgs or to the sons of Louis XIV, who were nephews of Charles. Louis finally agreed to a partition treaty, drawn up by William of Orange, for dividing the Spanish realms among the powers of Europe. But the proud Spanish people, who had not been consulted, had no mind for such an assassination of their empire. They preferred instead the accession of Louis' younger grandson as Philip V. When Louis became sure of this (1700), he decided to snatch the whole prize. He placed Philip on the Spanish throne, and said exultantly, "The Pyrenees no longer exist."

But Europe united against France and Spain in the "War of the Spanish Succession," known in American history as "Queen Anne's War." In this struggle, for the first time, success in the field lay with the Allies. The English Marlborough and the Hapsburg Prince Eugene were two of the

greatest generals of history, and they won terrible victories over the hitherto invincible armies of France, at Blenheim in Bavaria, and at Ramillies, Oudenarde, and Malplaquet in Belgium, the suffering battleground of these struggles.

The Peace of Utrecht (1713) left Philip king of Spain, but Peace of he had to renounce for himself and his heirs all claim upon the French throne. France gained no territory in Europe, and in America she lost Newfoundland and Nova Scotia to England. England also acquired command of the Mediterranean, by securing from Spain the fortress of Gibraltar and the island of Minorca. Spain lost all her European possessions outside her own peninsula. ceding her Netherland provinces, the kingdom of Sicily and Naples, and the great Duchy of Milan in North Italy, to Austria. This last was the beginning of an Austrian control in Italy which was to prove pernicious for two centuries.

Utrecht

Louis XIV dazzled the men of his age, and won the title Exhaustion of the Great King (Grand Monarque); but we can now see that his aims were mistaken, even from a purely selfish view. His predecessors had fought for security against the hostile embrace of the Hapsburgs. After 1648, that danger had passed away Louis fought only to enlarge his borders.

of France

In this aim he was partially successful; but his wars exhausted France and left the nation burdened with debt through the next century. At the close of his reign, the industry of France was declining under a crushing taxation, of which more than half went merely to pay the interest on the debt he had created. And in his unjust attacks upon petty properties of his neighbors in Europe, he had wasted strength that might have intrenched France as mistress in Asia and America.

Intellectually, however, France was now the acknowledged French leader of Europe. This continued to be true through the next in Europe century. The court of Louis XIV was the model on which every court in Europe, large or small, sought to form itself. French thought, French fashions, the French language, spread over Europe and became the common property of all polite society.

This admiration for France was due partly to an outburst of French poetry at this time. It was the first great age in French literature. The leading authors were the dramatists, Corneille, Racine, and Molière. A striking illustration of the influence of this French literature is that a great English school of writers modeled themselves upon it—the body of "correct poets," of whom *Pope* is the most famous member. At the same time, this literature was brilliant and sparkling, rather than great. "The work is not constructive, but imitative It is not free and strong, but careful and studied."

The age of despots

"I am the state" is a famous saying ascribed to Louis XIV. Whether he said it or not, he might have done so with perfect truth. So might almost any monarch of his day, outside of England. Monarchs were everything; the people, so far as government was concerned, were nothing. Louis called the English Parliament "an intolerable evil." If England and Holland had not withstood his ambitious dreams of empire, free government would then have perished from the earth.

## CHAPTER X

#### THE RISE OF RUSSIA

The South-Slavs (Serbs and Bulgarians), we have noticed, were long kept down by Turkish conquest (p. 121). In like fashion, the Slavs of Russia for some centuries remained backward because of even more cruel conquest by savage and heathen Tartars.

Moscow ruling over the Russian Slavs from Novgorod to Kiev. Toward the close of the next century, Greek Christianity was introduced from Constantinople, and Greek civilization began slowly to make progress among the Russians. But Russia was exposed to danger from the east. Geographically it is merely a small part of the vast plain stretching across northern Asia, peopled in that day by savage nomad tribes of Tartars. About 1200, a great military leader appeared in Asia among these Tartars. Taking the title Genghis Khan (Lord of Lords) he organized the scattered nomad tribes into a terrible fighting machine, and set out to conquer the world. The ancient Scythian and Hunnish invasions were repeated upon a larger scale and with greater horrors. Genghis turned fertile countries into deserts and populous districts into tombs.

The death of the Great Khan (1227) recalled his son to Asia, but, ten years later, the assault on Europe was renewed. Mos-

and the Indus to Crimea and the Dnieper.

marked by enormous pyramids of blackened corpses. He conquered China, northern India, and Persia, while his son invaded Europe. In 1223 the rising Christian state of Russia was crushed, and the Mongol empire reached from Peking

Early Russian history is a blank or a mass of doubtful legends. Russia
We know only that before the year 900, there was a prince at
Moscow ruling over the Russian Slavs from Novgorod to Conquest

cow was burned, and northern Russia became a tributary province. Poland and Hungary were ravaged and conquered. Half of Europe became Tartar, and these new Huns even



Church of St. Basil, Moscow, built in the reign of Ivan the Terrible (1554–1557). The building was painted brilliantly in all the colors of the rainbow.

crossed the Danube. But again Western Europe was saved from a greater peril than Turkish conquest by the death of a Mongol emperor. Soon afterward the vast Tartar realm fell

into fragments, and the pressing danger passed away. For three centuries, however, a Tartar state, the Golden Horde, maintained itself in southern Russia; and the whole later development of Russia has felt the baleful influence of Tartar dominion.

Terrible

In 1480 a tributary Russian prince threw off the Tartar yoke, Ivan the and one of his near successors, Ivan the Terrible, took the title Tsar (from Caesar, the old Roman title for an emperor). Under this Ivan, by 1550, when the religious wars were beginning in Western Europe, Russia reached from the inland Caspian northward and westward over much of the vast eastern plain of Europe, stretching even into Asiatic Siberia. But it had no seacoast except on the ice-locked Arctic, and no touch with Western Europe. Tartars and Turks still shut it off from the Black Sea; the Swedes shut it from the Baltic (p. 177); and the Poles prevented any contact with Germany.

Thus the Russians were really Asiatic in geography. tsars imitated the Tartar khans in their rule and court. The people were Asiatic in dress, manners, and thought. They belonged to the Greek church: but they had no other tie with European life.

To make this Russia a European Power was the work of Peter Peter the the Great. Peter was a barbaric genius of tremendous energy, clear intellect, and ruthless will. He admired the material results of Western civilization, and he determined to Europeanize his people. As steps toward this, he meant to get the Baltic coast from Sweden, and the Black Sea from the Turks, so as to have "windows to look out upon Europe."

Early in his reign, the young Tsar decided to learn more about the Western world he had admired at a distance. In Holland, as a workman in the navy yards, he studied shipbuilding. He visited most of the countries of the West, impressing all who met him with his insatiable voracity for information. He inspected cutleries, museums, manufactories, arsenals, departments of government, military organizations. He collected instruments and models, and gathered naval and military

stores. He engaged choice artists, goldbeaters, architects, workmen, officers, and engineers, to return with him to Russia, by promises, not well kept, of great pay.

Peter
"Europeanizes"
Russia

With these workmen Peter sought to introduce Western civilization into Russia. The manners of his people he reformed by edict. He himself cut off the Asiatic beards of his courtiers and clipped the bottoms of their long robes. Women were ordered to put aside their veils and come out of their Oriental seclusion. Peter "tried to Europeanize by Asiatic methods." He "civilized by the cudgel." The upper classes did take on a European veneer. The masses remained Russian and Oriental.

Expansion toward the open IC II

Peter was more successful in starting Russia on her march toward the European seas. On the south, he himself made no permanent advance, despite a series of wars with Turkey; but he bequeathed his policy to his successors, and, from his day to the opening of the World War. Constantinople was a chief goal of Russian ambition.

The "Baltic window" Peter himself secured, by victory over Charles XII of Sweden, "the Glorious Madman of the North." Sweden was a thinly populated country with no great natural resources. For a century a line of great kings and the disciplined bravery of her soldiery had made her a leading power in Europe; but such leadership could hardly be permanent. She had grown at the expense of Russia, Poland, Denmark, and Brandenburg; and when Charles XII came to the Swedish throne (1697) as a mere boy of fifteen, these states leagued against him.

Charles was a military genius, and for a long time he was victorious against this overwhelming coalition. But he wore out his resources in winning victories that did not destroy his huge antagonists. Early in the struggle he defeated Peter the Great at Narva, with an army not more than an eighth as large as the Russian force; but while Charles was busied in Poland and Germany, Russia recovered herself, and in 1709 Peter crushed Charles at Pultava.

Peter had said that the Swedes would teach him how to beat Peter them. Now this had come to pass. Sweden never recovered reaches her military supremacy. Russia secured the Swedish provinces on the east coast of the Baltic as far north as the Gulf of Finland. These districts had been colonized, three centuries before, by German nobles (p. 87) and German civilization was strongly implanted there. Thus the acquisition not only gave Russia a door into Europe, but actually brought part of Europe inside Russia. It was in this new territory that Peter founded St. Petersburg, recently renamed Petrograd.

The next important acquisition of territory was under the Later Empress Elizabeth, daughter of Peter, who seized part of Fin-growth land from Sweden. Toward the close of the century, under Catherine II, Russia made great progress on the south along the Black Sea and on the west at the expense of Poland (p. 249). This last change can be understood only in connection with the rise of Prussia.

## CHAPTER XI

### PRUSEIA IN EUROPE - ENGLAND IN NEW WORLDS

Frederick of Hohenzollern elector of Brandenburg One of the German "marks" established in the tenth century as bulwarks against the Slavs (p. 87) was Brandenburg. Under a race of fighting margraves it grew from century to century, and about 1200 its ruler became one of the "Electors" of the Empire. In 1415, the first line of Brandenburg Electors ran out; and Frederick of Hohenzollern, a petty count in the Alps (like the Hapsburgs a century and a half before), bought Brandenburg from the Emperor. The new family was to play the same grasping part in North Germany that the Hapsburgs played in the South.

The Hohen-zollerns gain Prussia

Shortly after 1600 came the next important acquisition of territory. By family inheritance, the Elector of Brandenburg fell heir to two considerable principalities,—the duchy of Cleves on the extreme west of Germany, and the duchy of Prussia, outside the Empire on the extreme east. Prussia was the name of a district which the Teutonic Knights 1 had conquered in the fourteenth century from the heathen Slavs, and which they held as vassals of the king of Poland (map facing p. 177). It had been partly colonized by Germans, but its people remained for the most part a mass of Letts and Slavs.

Thereafter the Hohenzollern Electors ruled three widely separated provinces, — on the Rhine, the Elbe, and the Vistula (map, p. 248). The object of their politics was to unite these regions by securing the intermediate lands.

<sup>&</sup>lt;sup>1</sup> One of the Orders of fighting monks (p. 93) that grew up during the Crusades. The head of the Order became Duke of Prussia. One of these dukes, who died without direct heirs, in 1618, was a distant relative of the Elector of Brandenburg.

Toward the close of the Thirty Years' War, Frederick William, The Great "the Great Elector," came to the throne of Brandenburg a coarse, cruel, treacherous, shrewd ruler. The Protestants were getting the upper hand in the war. Frederick William joined them, and, as his reward, at the Peace of Westphalia he secured eastern Pomerania. This brought Brandenburg to the sea. The king of Poland, too, was forced to surrender hisfeudal suzerainty over Prussia. Thus the Elector became also. as Duke of Prussia, an independent sovereign.

despotism

The "Great Elector" now crushed out all local assemblies of nobles in his provinces, and all local privileges, making his rule as absolute as that of Louis XIV of France. Then he built up an army among the largest and best in Europe, much more costly than his poor realms could well support. He was shrewd enough, however, to see the need of caring for the material welfare of his subjects, if they were to be able to support his selfish plans; and so his long reign (1640-1688) marks the beginning of the boasted Hohenzollern policy of "good government." He built roads and canals, drained marshes, encouraged better agriculture, and welcomed to his realms, with their manufactures, the Huguenot fugitives from France, after the revocation of the Edict of Nantes.

Frederick, son and successor of the Great Elector, was be- The sought by Austria to join the alliance against Louis XIV (p. 231). In reward for his aid, he then secured the Emperor's consent to his changing the title "Elector of Brandenburg" for the more stately one of "King in Prussia" (1701). The second king of Prussia, Frederick William I, was a rude "drill sergeant," memorable only as the stupid father of Frederick the Great. He did, however, expend what intellect he had, and what money he could wring from his subjects, in enlarging the Prussian army; and he had a curious passion for collecting "tall soldiers" from all over Europe.

Frederick II ("the Great") ascended the Prussian throne in Frederick 1740. In the same year the Hapsburg Emperor, Charles VI, the Second's died without a male heir, and Frederick began his long reign wars

by an unjust but profitable war. The Emperor Charles had secured solemn pledges from the powers of Europe, including Prussia, that his young daughter, Maria Theresa, should succeed to his Austrian possessions. But now, with his perfectly prepared army, without having even declared war, on a trumped-up claim, Frederick seized Silesia, an Austrian province.

This high-handed act was the signal for a general onslaught to divide the Austrian realms. Spain, France, Savoy, Bavaria, each hurried to snatch some morsel of the booty. But Maria Theresa displayed courage and ability. Her subjects, especially the gallant Hungarian nobles, rallied loyally to her support, and, a little later, England and Holland added their strength to the Austrian side. This "War of the Austrian Succession" closed in 1748. Frederick had shown himself greedy and unscrupulous, but also the greatest general of the age. He kept Silesia. Prussia now reached down into the heart of Germany and had become the great rival of Austria.

England and France rivals for world empire Much more important, though less striking, was the contest outside Europe. In America a New England expedition captured the French fortress of Louisburg. In India the French leader, Dupleix, saw the chance to secure an Asiatic empire for his country, and captured the English stations in that country.

The treaty of peace restored matters to their former position, both in America and Asia, but the war made England and France feel more clearly than ever before that they were rivals for vast realms outside Europe. Whether Prussia or Austria were to possess Silesia, whether France or Austria were to hold the Netherlands, were questions wholly insignificant in comparison with the mightier question as to what race and what political ideas should hold the New Worlds.

The "Seven Years' War," 1756-1763 In 1756 Austria began a war of revenge. Maria Theresa had secured the alliance of Russia, Sweden, and even of her old enemy, France. Four great armies invaded Prussia from different directions, and Frederick's throne seemed to totter. His swift action and his supreme military genius saved his

country, in the victories of Rossbach and Leuthen. And the next year England entered the struggle as his ally. England and France had remained practically at war in America and India through the brief interval between the two European wars: 1 and now that France had changed to Austria's side, England saw no choice but to support Prussia.

In America this "Seven Years' War" is known as the "French and Indian War." The struggle was literally world-wide. Red men scalped one another by the Great Lakes of North America, and Black men fought in Senegal in Africa; while Frenchmen and Englishmen grappled in India as well as in Germany, and their fleets engaged on every sea. The most tremendous and showy battles took place in Germany; and, though the real importance of the struggle lay outside Europe, still the European conflict in the main decided the wider results.

William Pitt, the English minister, who was working to build up a great British empire, declared that in Germany he would conquer America from France. He did so. England and India furnished the funds and her navy swept the seas. Frederick and Prussia, supported by English subsidies, furnished the troops and the generalship for the European battles. The striking figures of the struggle are (1) Pitt, the great English imperialist, the directing genius of the war; (2) Frederick of Prussia, the military genius, who won Pitt's victories in Germany; (3) Wolfe, who won French America from the great Montcalm; and (4) Clive in India.

The story of the conquest of India calls for a brief outline. In that rich land of marvels, the struggle was not properly between the French and English governments, but between rival French and English trading companies - who, however, were more or less backed by their governments. India had a densely settled population and an ancient civilization. The chief ruler over most of the mighty peninsula was a Mohammedan prince at Delhi, in the north, known commonly as the Great Mogul. Under him were numerous vicerous (Nahobs).

England from France

Braddock's campaign in America (1754) took place during this interval.

many of whom were really independent sovereigns in their huge districts. And, in the West and South, several Hindoo states kept their old independence under their native Rajahs.

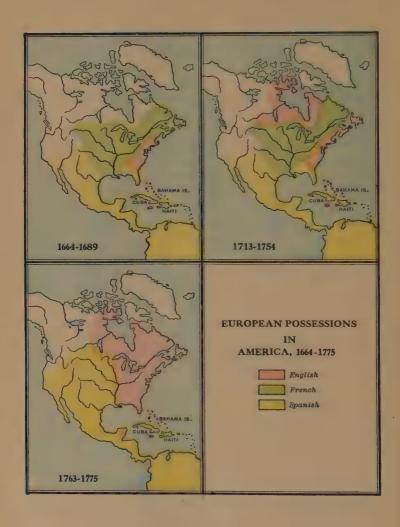
After 1600 this tangle of Indian government was complicated further by settlements of European traders with grants of privileges and territory from the Great Mogul or from some Nabob. By 1700, the French Company held many important posts, while the English had established themselves at Bombay, Madras, and Calcutta—ports widely separated even by sea. These English settlements were governed much as Virginia was for a while about a century before, by a company of English merchants (the British East India Company) with its seat in London.

Dupleix (p. 242) had built up a powerful league of native states on the side of the French, and had almost driven the English out of India. But now he had been recalled by the short-sighted French government, and so the ground was cleared for a great English leader. Clive was an unknown English clerk at Madras. The native Nabob of Bengal treacherously seized the English post at Calcutta, induced the garrison to surrender on the promise of good treatment, and then suffocated them horribly by packing the one hundred and forty-six Europeans in a small, close dungeon, the famous Black Hole of Caicutta, through the hot tropical night. The young Clive was moved to vengeance. He organized a small expedition of a thousand Englishmen and two thousand faithful native troops, and at Plassey (1757) he overthrew the Nabob's Oriental army of sixty thousand men. Soon after. English supremacy was thoroughly established.

The Peace f 1763

The treaty of peace, in 1763, left Europe without change. But in India, the French retained only a few unfortified trading posts. In America, England received Florida from Spain, and Canada and the eastern half of the Mississippi Valley from France. France ceded to Spain the western half of the Mississippi Valley, in compensation for the losses Spain had incurred





as her ally; and, except for her West Indian islands, she herself ceased to be an American power. England had dispossessed her there as she had in India.

Spain still held South America and half North America; but her vast bulk was plainly decaying day by day. Holland's wide colonial empire, too, was in decline. England stood forth as the leading world-power.

The struggle in America had really been a war, not between Why Montcalm and Wolfe, but between two kinds of colonization. The England better kind won. Man for man, the French settlers were more America successful woodmen and Indian fighters than their English rivals; but they could not build a state so well. They got a good start first, and they had much the stronger position. But, after a century of such fostering care as we described on p. 224, the French colonies did not grow. When the final conflict began, in 1754, France, with a home population four times that of England, had only one twentieth as many colonists in America as England had — 60,000 to about 1,200,000.

Moreover, despite her heroic leaders, the mass of French colonists had too little political activity to care much what country they belonged to, so long as they were treated decently. French centralization did make it possible for a capable governor to wield effectively all the resources of New France; 1 while among the English there were interminable delays and disastrous jealousies. But the English needed to win only once. If Montcalm had conquered Wolfe, and had then been able to occupy Boston and New York, he could never have held them even as long as King George did a few years later. The colonists would have fought the French with vastly more determination than they did England in the Revolution. But Wolfe's one victory at Quebec settled the fate of the continent.

The lack of political vitality and of individual enterprise in industry was the fatal weakness of New France. The opposite

1 The advantage was offset by a tendency to corruption which always threatens a despotic system. Says Parkman (Montcalm and Wolfe, II, 30), "Canada was the prey of official jackals." Of this his volumes give many illustrations.

qualities made England successful. Says John Fiske: "In is to the self-government of England, and to no lesser cause, that we are to look for the secret of that boundless vitality which has given to men of English speech the uttermost parts of the earth for an inheritance."

The American Revolution The American Revolution is the next chapter in this series of wars. That war began because the English government unwisely insisted upon managing American affairs after the Americans were quite able to take care of themselves. Its real importance, even to Europe, lay in the establishment of an independent American nation and in teaching England, after a while, to improve her system of colonial government.¹ But at the time, France and Spain saw in the American Revolution a chance to revenge themselves upon England by helping the best part of her empire to break away.

England did lose most of her empire in America; but she came out of the war with gains as well as losses, and with glory little tarnished. She had been fighting, not America alone, but France, Spain, Holland, and America. Theodore Roosevelt has put finely the result and character of this wider struggle (Gouverneur Morris, 116):

"England, hemmed in by the ring of her foes, fronted them with a grand courage. In her veins the Berserker blood was up, and she hailed each new enemy with grim delight, exerting to the full her warlike strength. Single-handed she kept them all at bay, and repaid with crippling blows the injuries they had done her. In America, alone, the tide ran too strong to be turned. But Holland was stripped of all her colonies; in the East, Sir Eyre Coote beat down Hyder Ali, and taught Moslem and Hindoo alike that they could not shake off the grasp of the iron hands that held India; Rodney won back for his country the supremacy

<sup>1</sup> The English colonial system in America had not been cruel or tyrannical nor seriously hampering in industry. Indeed, on both the industrial and political side, it was vastly more liberal than was the colonial policy of any other country in that age. But after Canada fell to England (p. 244), so that the colonists in the English colonies no longer feared French conquest, they began to resent even the slight interference of the English government. The freest people of the age, they were ready and anxious for more freedom. Cf. West's American People, pp. 185–191.

of the ocean in that great sea-fight where he shattered the splendid French navy; and the long siege of Gibraltar [p. 233] closed with the crushing overthrow of the assailants. So, with bloody honor, England ended the most disastrous war she had ever waged."

The secession of the American colonies did not injure England, as her friends and foes had expected it to do. The commerce of the United States continued to be carried on mainly through England, and, very soon, the new nation, with its growing wealth, was buying more English goods than the old colonies



CROSSED SWORDS of Colonel William Prescott and Captain John Linzee, who fought on opposite sides at Bunker Hill. A grandson of Prescott and a granddaughter of Linzee married, and the offspring of this marriage mounted the swords in this way "in token of international friendship and family alliance." From a photograph of the mounted swords, which are now in the room of the Massachusetts Historical Society.

had been able to pay for. For her territorial loss, England found compensation, too, to some degree, in the acquisition of Australia.

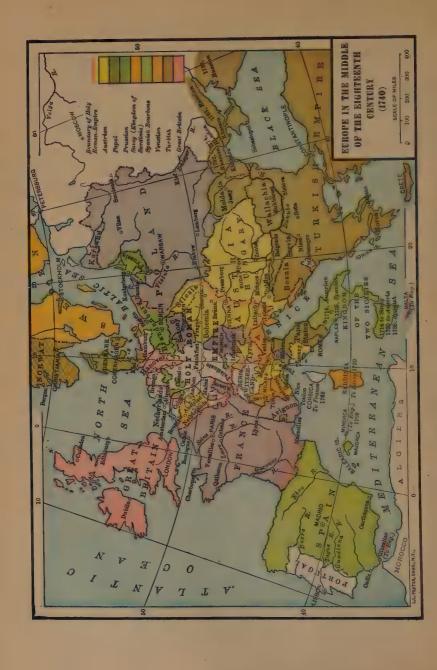
Just before the American Revolution began, Russia, Prussia, and Austria united to murder the old kingdom of Poland, so as to divide the carcass. The anarchy of Poland gave its neighbors excuse. The population consisted of about twelve million degraded serfs, and one hundred thousand selfish, oligarchic nobles. The latter constituted the government. They met in occasional Diets, and, when the throne became vacant, they elected the figurehead king. Unanimous consent was required for any vote in the Diet, — each noble possessing the right of veto.

Under such conditions, the other Powers of Europe had begun to play with Poland at will. Catherine II of Russia

" Partition " of Poland







determined to seize a large part of the country. Frederick II persuaded Austria to join him in compelling Catherine to share the booty.

The "First Partition," in 1772, pared off a rind about the heart. The Second and Third Partitions (1793, 1795), which completed the work and "assassinated the kingdom," had not even the pretext of misgovernment in Poland. The Poles had undertaken sweeping reforms, and the nation made an heroic defense under its hero-leader Kosciusko; but the great robbers wiped Poland off the map. Russia gained far the greatest part of the territory, and she now bordered Germany on the east, as France did on the west.

Plainly the true policy of the Germans, early and late, would have been the honest one of supporting the "buffer states" -Poland and Burgundy - against the greed of Russia and France. Failure to do so left Germany exposed to immediate attack by powerful enemies and compelled her to build up artificial frontiers of fortresses and bayonets.

Frederick II had shown himself a greedy robber and a mili- Frederick tary genius. With brutal cynicism he avowed absolute freedom "the Great" from moral principle where a question of Prussia's power was in peace at stake. Success, he declared, justified any means. This faithlessness he practiced, as well as taught; and his success made this policy the creed of later Hohenzollerns.

But there was another side to Frederick's life, which, more properly than his war or his diplomacy, earns him his title of "the Great." Most of his forty-six years' reign was passed in peace, and he proved a father to his people. The beneficent work of the Great Elector was taken up and carried forward vigorously. Prussia was transformed. Wealth and comfort increased by leaps. The condition of the peasantry was improved, though, of course, they remained serfs; and the administration in all its branches was made economical and efficient. Unlike all the earlier Hohenzollerns, Frederick was also a patron of literature, though he admired only the artificial French style of the age, and he was himself an author.

The
'' benevolent
despots''

Frederick is a type of the "crowned philosophers," or "benevolent despots," who sat upon the thrones of Europe in the latter half of the eighteenth century, just before the French Revolution. Under the influence of a new enlightened sentiment, created by a remarkable school of French writers (p. 260), government underwent a marvelous change. It was just as aristocratic as before, — no more by the people than before, — but despots did try to govern for the people, not for themselves. Sovereigns began to speak of themselves, not as privileged proprietors, but, in Frederick's phrase, as "the first servants of their states."

Catherine of Russia, Charles III of Spain, Leopold, Archduke of Tuscany, Ferdinand of Naples, Joseph II of Austria, all belonged to the class of philosophic, liberal-minded, "benevolent despots," of this period. In Sweden and Portugal two great ministers sought to impose a like policy upon the kings. All these rulers *planned* far-reaching reforms, — the abolition of serfdom, the building up of public education, and the reform of the church.

Frederick's genius and tireless energy accomplished something for a time; but on the whole the monarchs made lamentable failures. One man was powerless to lift the inert weight of a nation. The clergy and nobles, jealous for their privileges, opposed and thwarted the royal will. Except in England and France, there was no large middle class to supply friendly officials and sympathy. The kings, too, wished no participation by the people in the reforms: everything was to come from above. When the "benevolent despots" had to choose between benevolence and despotism they always chose despotism.

The most remarkable, and in some ways the greatest of these philosophic despots, was Joseph II of Austria, the son of Maria Theresa. His task was harder than that of any of his fellows because his realms were so heterogeneous,—

peopled by Germans, Hungarians, South-Slavs, Poles, Bohemians, Italians, Netherlanders. Joseph sought to abolish the ancient local distinctions in these varying districts, to introduce one orderly government, with one official language (German), and within his new state to foster education, abolish monasteries, establish freedom of religion, and even to do away with serfdom. All noble and clerical classes, however, resisted him fiercely; and Joseph died disheartened, dictating for himself the epitaph, "Here lies a king who designed many benefits for his people, but who was unable to accomplish any of them."

The kings had failed to bring about sufficient reform; and now, in France, the people were to try for themselves.

FURTHER READING upon the subject of the last three chapters may profitably be confined to a continuation of that proposed at the close of Chapter vii, on the Expansion of Europe into the New Worlds. George Burton Adams' essay, "Anglo-Saxon Expansion," in the Atlantic Monthly for April, 1897, is excellent reading. For the great struggle in America, the student should read Parkman's Works, especially his Montcalm and Wolfe and his Half Century of Conflict. The following biographies, too, are good: Wilson's Clive, Malleson's Dupleix and Lord Clive, Bradley's Wolfe, Bright's Maria Theresa, Bain's Charles XII, Lyall's Warren Hastings, Morley's Walpole, and Bury's Catherine II.

#### REVIEW EXERCISES

#### 1. Fact Drills.

a. Dates with their significance: 1520, 1618–1648, 1640–1649, 1660, 1688, 1713, 1740, 1763, 1776, 1783.

b. List ten important battles between 1500 and 1789.

2. Review by countries, with "catch-words," from 1500, or from convenient event of about that date, and review English history from Alfred the Great to the French Revolution.

3. Make a brief paragraph statement for the period 1648-1787, to include the changes in territory and in the relative power of the

different European states.

# PART IV

### THE FRENCH REVOLUTION

You must teach that the French Revolution was an unmitigated crime against God and man. — Kaiser Wilhelm II of Germany, in an address to teachers of history.

The Revolution was a creating force, even more than a destroying one. It was an inexhaustible source of fertile influences. — Frederic Harbison.

The student may well bear in mind these opposing views as he studies the following chapters.

# CHAPTER XII

#### ON THE EVE

A true
" revolution "

Italy had started for the world an intellectual revolution; Germany, a religious revolution; now France was to start the political and social revolution in Europe. More than any of the earlier "revolutions" in history, too, the French upheaval deserves the name revolution. The English Revolution of 1688 swept away a temporary interference with old lines of growth: it was a "conservative revolution," restoring the nation to an old groove. The American Revolution was merely a sudden step forward in a direction in which America had long been progressing: it did not change habits of life or of thought. But the French Revolution overturned and destroyed a society that had been growing up for centuries; it cut loose from the past; and it started France upon new lines of growth.

## I. THE ABUSES

France had a population of 25 millions. One out of each hundred was a "privileged" drone—a noble or a clergyman. These

two orders, together, owned half the soil and all the fine build- The ings. They had many "special privileges" by law, and were privileged exempt from the most burdensome taxes. Moreover, they received, in pensions and in sinecure 1 salaries, a large part of the crushing taxes paid by the nation, besides taking directly from the peasant a fourth of his income in church dues and feudal payments.

The privileged nobles rendered no service to society. They The had been useful in early times, but the kings now gave all political offices to men of the lower classes, and the nobles themselves abandoned their remaining duty, as captains of local industry, to become mere courtiers. Said Arthur Young. an English gentleman who traveled extensively in France just before the Revolution, — "Exile alone forces the French noble to do what an English noble does by preference: to reside upon his estate, to improve it."

The higher clergy, bishops and abbots, were all from noble The families, — younger sons who were provided for by office in the church. They received immense revenues for doing nothing, - paying paltry sums to subordinates who did their work, while they themselves lived at court in idle luxury or vice. The village priests lived on mere pittances. They were not "privileged." They numbered many devoted men, and the Revolution found them mostly on the side of the people.

The quarter million of privileged drones were supported by twenty-three millions of unprivileged, overburdened workers, — the peasants and the workmen in towns.

Arthur Young (above) describes bitterly the hideous wretched- The ness of the peasantry. Among other piteous stories, he tells of a woman whom he talked with on the road and whom he supposed to be seventy years old, but who proved to be only twenty-seven. Toil, want, and hard fare robbed the workers of youth and life. Famine was chronic in the fertile land of France, as it has been in Russia in recent years. Taxation and

A sinecure is an office to which no duties are attached ("without care").

feudal extortion discouraged farming. A fourth of the land lay waste. Of the rest, the tillage was poor, — little better than a thousand years before. The yield was a third less than in England. And if crops failed in one province, starvation followed, although neighboring provinces might possess abundance. Poor roads, and high tolls, and poverty, and the government's carelessness made it impossible for one district to draw relief from another.

At other times, when things were not so bad, great numbers lived on a coarse bread made of bran and bark and acorns—because of which, says an official report of the time, "the children very commonly die."

Conditions varied greatly, however, in different parts of France, and in some districts the peasants were fairly prosperous. As a whole they were far ahead of the peasants in Germany or Italy or Spain or Austria, though vastly below the English peasants. They played a part in the Revolution because they had already progressed far enough to feel discontent and the possibility of further progress.

Survivals of serfdom

A million and a half were still serfs, but these were nearly all in Alsace or Lorraine, — regions seized from Germany not long before (pp. 177, 230 ff.), where German serfdom still lingered. Elsewhere they had become free in person, and many of them owned little garden spots of land.

But even when the peasant owned land, he owned it subject to many ancient feudal obligations. He could leave it, if he liked (with no chance to do better); and he could not be turned off so long as he made the customary payments in labor and in produce. That is, he had advanced out of serfdom to a state of villeinage somewhat like that of the English villeins before the Peasant Rising of 1381. Like them, a French peasant was oppressed by a lot of annoying and costly restrictions, which varied somewhat from place to place. In general, he could not sell his land without buying his lord's consent, or sell any of his crop except in the lord's market, with tolls for the privilege. Commonly, he could still grind his grain only at the lord's

mill, leaving one sixteenth the flour, and he could bake only in the lord's oven, leaving a loaf each time in pay.

Most grievous of all the feudal burdens were the nobles' rights to hunt. The peasant must not under any circumstances injure the rabbits or pigeons or deer that devoured his crop; but the nobles at will might ride over the crops to chase the game. On penalty of death, the peasant might not carry a gun, even to kill wolves. He could not enter his own field, to till it, when the pheasants were hatching or the rabbits were young. Year after year the crops were trampled by huntsmen or devoured by game.

In the towns the laborers were little better off than those Town in the country. Writers of the time describe them as pallid, haggard, dwarfed, - "sullen masses of rags and misery," huddled in garrets and cellars. The gild system of the Middle Ages had lost its usefulness, but remained, except in England (p. 185), with all its old power to interfere with individuals. Commonly it forbade a master to keep more than one apprentice, or to sell any goods which he had not himself manufactured. A "cobbler" who mended shoes could not make new ones. A baker could make bread, but not cakes. A hatter in Paris who improved his hats (and took trade from other hatters) by mixing silk in his wool, had his whole stock burned, because gild regulations ordered "pure wool" for hats. The "masters" decided when to admit journeymen to their class; and if a journeyman ventured to manufacture by himself before being so admitted, the government sent him to prison or to the galleys, and seized his goods. In general, the gild regulations kept the poorer workmen from any chance to rise into the better paid trades, and hampered the prosperity even of the shopkeepers and small manufacturers.

We have surveyed the narrow apex and the broad base of The society. Between the two came an important middle class, middle composed of bankers, lawyers, physicians, men of letters, merchants, and shopkeepers (gild "masters"). This class was smaller than the "middle class" in England, but much larger

than in any other European country. It was to furnish most of the leaders of the Revolution, and, indeed, to make a revolution possible.

National bankruptcy The immediate occasion for the Revolution was the bank-ruptcy of the government. The monarchy felt no responsibility to the nation, and so it spent money extravagantly, wastefully, wickedly. Louis XIV, we have seen, left France burdened with a huge debt. The cynical, dissolute Louis XV wasted as much in vice as his predecessor had wasted in war. Much of the rest of the revenue was given away in pensions to unworthy favorites and needy nobles, or stolen by corrupt officials.

There was no "national" treasurer. All the receipts from taxation were subject to the king's order — as if they had been his private banking account. No report was made to the nation as to how taxes were spent; but some facts leaked out. On the eve of the Revolution, three maiden aunts of the king received \$120,000 a year for their food — most of which, of course, went to enrich dishonest servants. Some \$17,000,000 went each year in grants to members of the royal family and in pensions. This amounted to about \$50,000,000 in our values to-day.

Shameful taxation

The treasury, emptied in these shameful ways, was filled in ways equally shameful. Taxes were frightful, but the privileged orders practically escaped them. The clergy were exempt by law, and the nobles escaped by their influence. The richest man in France, the Duke of Orleans, stated the case frankly. "I make arrangements with the tax officials," he said, "and pay only what I wish." Large numbers of the wealthier men of the middle class escaped also, often by purchasing exemption in the form of sinecure offices connected with the royal household.

Thus payment was made only by those least able to pay; and various clumsy devices made the collection needlessly burdensome even on them (p. 238). Two of the many direct taxes were especially offensive and oppressive.

- 1. The peasant was compelled to leave his own work, no matter how critical the harvest time, at the call of an official, to toil without pay on roads or other public works. This labor tax was called the cornée.
- 2. The chief tax had once been a land tax. This now was assessed only on peasant villages, and it had become a wholly arbitrary tax, fixed each year by the government. On one occasion, an official wrote: "The people of this village are stout, and there are chicken feathers before the doors. The taxes here should be greatly increased next year." So, too, if a villager lived in a better house than his neighbors, the officials made him pay a larger share of the common village tax. So the peasants concealed jealously what few comforts they had, and left their cottages in ruins.

It has been estimated that on the average a peasant paid half his income in direct taxes to the government. Feudal dues and church tithes raised these payments to over four fifths his income. From the remaining one fifth, he had not only to support his family but also to pay various indirect taxes.

The most famous indirect tax was that upon salt. This The was called the gabelle. It raised the price of salt many times its first value. No salt could be bought except from the government agents, and every family was compelled by law to purchase from these agents at least seven pounds a year for every member over seven years of age. This amount, too, was for the table only. If the peasant salted down a pig, he must buy an additional supply for that purpose. To make this absurd condition worse, the people in some districts in France had to pay twice, five times, or ten times as much by way of salt tax as did their neighbors in adjoining districts. Thousands of persons every year were hanged or sent to the galleys for trying to evade the tax.

This salt tax was "farmed" to collectors, who paid the govern-

salt tax

I The man who sold the salt paid the tax to the government. The man who bought salt had of course to pay back the tax in a higher price. A tax collected in this way is called an indirect tax.

ment a certain amount down, and then secured what they could get above that amount for their own profit. Only one fifth the amount collected reached the treasury. Many other indirect taxes — on candles, fuel, grain, and flour — were farmed out in similar fashion.

Complex tariffs Another class of vexatious indirect taxes were the tolls and tariffs on goods. These payments were required not only at the frontier of France, but again and again, at the border of each province and even at the gate of each town, as the goods traveled through the country. Workmen who crossed a river from their homes in one district to their day's work in another had to pay a tariff on the luncheon in their pockets; and fish, on their way to Paris from the coast, paid thirteen times their first cost in such tolls.

The government was a centralized despotism (p. 19). Directly about the king was a Council of State. Subject to the king's approval, it fixed the taxes and the levy for the army, drew up edicts, and indeed ruled France. Its members were appointed by the king, and held office only at his pleasure.

France was made up of about thirty districts, which corresponded roughly to the old feudal provinces. At the head of each such province was a governor appointed by the king. Subject to the royal power, he was an unchecked despot, with tremendous power for good or evil.

In the parish the mayor or syndic was sometimes chosen by the people, sometimes appointed by the governor; but the governor could always remove him at will. The parish assembly could not meet without the governor's permission, and it could not take any action by itself. Had the wind damaged the parish steeple? The parish might petition for permission to repair it,—at their own expense, of course. The governor would send the petition, with his recommendation, to the Council of State at Paris, and a reply might be expected in a year or two. Tocqueville declares (France before the Revolution) that in the musty archives he found many cases of this kind

The government where the original sum needed for the repairs would not have exceeded five dollars.

The government could send any man in France to prison Arbitrary without trial, merely by a "letter" with the royal seal. Such imprison-"letters of the seal" were not only used to remove political offenders, but they were also often given, or sold, to private men who wished to remove rivals. The government of Louis XV issued 150,000 such letters.

Usually the imprisonments were for a few months; but sometimes the wretch was virtually forgotten and left to die in prison, perhaps without ever learning the cause of his arrest. Arthur Young (p. 253) tells of an Englishman who had been kept in a French prison thirty years, although not even the government held a record of the reason. Very properly did Blackstone. the English law writer, class France with Turkey as countries where "personal liberty" was "wholly at the mercy of the ruler."

> inefficient despotism

This centralized machinery was clumsy. It was complicated An by the fact that France was still a patchwork of territories which had been seized piece by piece by the kings. Each province had its own laws and customs, its own privileges and exemptions or partial exemptions, as with the salt tax. Voltaire complained that in a journey one changed laws as often as he changed horses. France was covered with shadows of old local governments, which had lost their power for action, but which remained powerful to delay and obstruct united action.

### THE SPIRIT OF CHANGE

A revolution, it has been said, requires not only abuses but also ideas. The combustibles were ready; so were the men of ideas, to apply the match.

Science had upset all old ideas about the world outside man. The The telescope had proved that other planets like our earth revolution revolved around the sun, and that myriads of other suns whirled through boundless space; and the English Newton had shown how this vast universe is bound together by the unvarying "laws" of unseen gravitation. The microscope had revealed

an undreamed-of world of minute life in air and earth and water all around us; and air, earth, water (and fire) themselves had changed their nature. The Ancients had taught that they were the "original elements" out of which everything else was made up. But the French *Lavoisier*, founder of modern chemistry, had lately decomposed water and air into gases, and shown that fire was a union of one of these gases with earthy carbon.

Such a revolution, in the way of looking at the material world, prepared men to ask questions about the world of men and society. Tradition and authority had been proven silly in the first field: perhaps they were not always right in the other field. England, with its freedom of speech and of the press, had led in this revolt against the authority of the past. But English writers were relatively cautious. Their speculations were carried much farther by French writers who quickly spread their influence over all Europe. About 1750 there began an age of dazzling brilliancy in French literature and scholarship. Never before had any country seen so many and so famous men of letters at one time. Of the scores, we can mention only four foremost ones — Voltaire, Montesquieu, Diderot, and Rousseau.

Voltaire and his associates Voltaire, in 1750, had already won his fame, and he ruled as the intellectual monarch of Europe for thirty years more. He came from the middle class. As a young man, the king had imprisoned him for libel by a "letter of the seal"; and a dissipated noble, angered by a witticism, had hired a band of ruffians to beat him nearly to death. Some years of exile he spent in England, where, he says, he "learned to think." Most of his writing was destructive; but the old in Europe needed to be swept away, before new growth could start. He had biting satire, mocking wit, keen reasoning, and incisive, vigorous style. So armed, he attacked daringly the absurdities in society and the superstitions and scandals of the church.

He railed at absentee bishops of licentious lives; he questioned the privileges of the nobles; and he pitilessly exposed the iniquity of the gabelle and of the "letters of the seal." The church seemed to him the chief foe to human progress;

and in his invective against its abuses he sometimes confused it with Christianity itself. So too did most of the other writers in this brilliant company. But "their glory lies not in their contempt for things holy, but in their scorn for things unjust." Voltaire's powerful plea for religious tolerance and his lifelong exposure of the folly and wrong of religious persecution had much to do with creating the free atmosphere in which we

live to-day. We must remember that many of his books were burned by order of the church and the government, and that he ran grave personal risks. Our American Lowell says, "We owe half our liberty to that leering old mocker"; and Professor Jowett of Oxford, an English Churchman, declares that Voltaire "did more good than all the Fathers of the Church



VOLTAIRE. - The bust by Houdon.

together." He is often incorrectly called an atheist. He was not a Christian, but he was a deist, — a firm believer in a God revealed in nature and in the human soul.

Montesquieu, in a famous book, The Spirit of Laws, contrasted French despotism with constitutional liberty in England.

In 1751 Diderot and a group of companions published the first volume of the great French Encyclopedia, a work which was completed twenty years later, in thirty-seven volumes. The purpose of "the Encyclopedists" was to gather up all the results of the new science and new thought, and to make them known to larger numbers. In particular, they criticized religious persecution and the salt tax and like abuses in government; and on every occasion they wrote of the benefits of industry and commerce. Says John Morley, "They were

vehement for the glories of peace, and passionate against the brazen glories of war." The Encyclopedia has been called a "rising in battle array of all the men of the new era against all the powers of the past."

Rousseau and democracy Voltaire and his fellows admired the constitutional monarchy of England; but they looked for reform rather from some enlightened, philosophic despot. One alone among them stood for democracy. This was Rousseau. He wrote much that was absurd about an ideal "state of nature" before men "invented governments" and created an "artificial civilization"; but he taught, more forcefully than any man before him, the sovereignty of the whole people. His most famous book (The Social Contract, 1762) opens with the words, "Man was born free, but he is now everywhere in chains"; and it argues passionately that it is man's right and duty to recover freedom. Rousseau's moral earnestness and enthusiasm made his doctrine almost a religion with his disciples. He was the prophet of the political side of the coming Revolution.

Some years before the French Revolution began, the ideas, and even some of the phrases, of Rousseau began to have a powerful influence in America. They did not create the American Revolution, but they helped that great movement to justify itself in words. Passages in the Declaration of Independence, and in many of the original State constitutions about natural equality and freedom, are popularly supposed to be due to American admiration for Rousseau. Rousseau, however, drew these ideas to a great extent from John Locke and other English writers of the seventeenth century; and we cannot always tell whether an American document is affected by Rousseau or directly by the older but less impressive English literature.

Fashionable liberalism When the French writers began to attack hoary abuses, they ran extreme personal risks and played an heroic part. The same movement, however, that produced these men of letters

was at work in all social circles. The writers intensified the movement, and, before long, criticism of existing arrangements became general. Liberalism, in words if not in acts, became fashionable

Even the privileged orders began to talk about their own uselessness. When the great noble in a popular play was asked what he had done to deserve all his privileges, and when his lackey answered for him, "Your Excellency took the trouble to be born," the audience of nobles in the boxes laughed and applauded.

Upon the whole, however, the mass of the privileged classes remained selfish and scornful. The chief influence of the new philosophy was in its effect upon the unprivileged masses. The third estate became conscious of its wrongs and of its power. Said a famous pamphlet by Siéyès on the eve of the Revolution, "What really is the third estate? Everything. What has it been so far in the state? Nothing. What does it ask? To be something." And at the same time the privileged orders were often referred to merely as a "malign ulcer" which ought to be cut out of the social body.

# III. THE GOVERNMENT ATTEMPTS REFORMS, 1774-1789

In 1774 the dissolute but able Louis XV was succeeded by the Louis XVI well-disposed but irresolute Louis XVI. This prince had a vague notion of what was right and a general desire to do it, but he lacked moral courage and will power. His weakness was as harmful to France as his predecessor's wickedness. He abandoned the wisest policy and the best ministers, rather than face the sour looks of the courtiers and the pouts of the queen.

The queen was Marie Antoinette, daughter of the great Marie Maria Theresa of Austria. She was young, high-spirited, and lovely, but ignorant, frivolous, and selfishly bent upon her own pleasures. The king was greatly influenced by her, and almost always for evil.

Reform began, and finally the Revolution began, because the royal treasury was bankrupt. When Louis XVI came to

Antoinette

the throne, the national debt was some five hundred million dollars, a huge sum for that day, and it was increasing each year by ten million dollars more. This condition stirred Louis to spasmodic attempts at reform, and he called to his aid Turgot, a man of letters, a reformer, and an experienced administrator.

Turgot's reforms

Turgot had been a Provincial governor for many years, and had made remarkable improvements in his district. Now he set about conferring still greater benefits on all France. He abolished the forced labor on the roads, the internal tariffs on grain, and the outgrown gilds with their tyrannical restrictions. "The right to labor," said his public proclamation on this occasion, "is the most sacred of all possessions. Every law by which it is limited violates the 'Natural Rights' of man, and is null and void." He also cut down the frivolous expenses of the court, and curtailed the absurd pension list remorselessly.

He planned other vast and far-reaching reforms,—to recast the whole system of taxation, to equalize burdens, to abolish feudal dues, and to introduce a system of public education: "a whole pacific French Revolution in that head," says Carlyle. But the nobles grumbled sullenly at the prospect of having to bear their proper share of taxation; the courtiers looked black; the queen hated the reformer, who interfered with her pleasures; and so Louis grew cold, and, after only twenty months, dismissed the man who might perhaps have saved France from a revolution of violence.

Necker's Report All Turgot's reforms were swiftly undone; but, in 1776, Necker, another reformer, was called to the helm. Necker was not a great statesman like Turgot, but he was a good business man with liberal views, and he might have accomplished something for the treasury if his difficulties had not been tremendously augmented in an unforeseen manner. In 1778 France joined America in her war against England (p. 246). The new "loans" to support the expense of the war increased the

<sup>&</sup>lt;sup>1</sup> When a nation sells bonds to raise money, the proceeding is called a loan.

national debt, and made it even more impossible to pay the annual interest.

Then Necker laid before the king a plan for sweeping reform. much along Turgot's lines; but the universal outcry of the privileged classes caused Louis to dismiss him from office (1781).

But Necker had let the nation know, for the first time, just how it was being plundered, and to what base ends. His "Plan" had been accompanied by a "report" on the finances. This paper set forth plainly just how much money was raised; by what taxes it was raised; and how it had been spent - mainly on the court and its unworthy pastimes. This report was printed, and was eagerly read over all France by the middle class.

Meantime, however, all the old abuses were restored for a Calonne time; and a new minister of finance, the courtly Calonne, adopted the policy of an unscrupulous bankrupt, and tried to create credit by lavish extravagance. For some years this was successful; but in 1786 the treasury was running behind to the amount of forty million dollars a year! Even adroit Calonne could borrow no more money to pay expenses or interest. Under these conditions, the minister persuaded Louis to call together the "Notables of France."

The Notables were composed of only such leading nobles and clergy as the king pleased to summon; but they came from all parts of France, and they at least represented France better than the little clique of courtiers did. To this amazed gathering, Calonne, the pet minister of the court, suggested the hated plan of Turgot and of Necker, - that the privileged orders give up their exemption from taxation. It was necessary to get more money, and that could be done only by taxing those who had something wherewith to pay. But now all cried out against the minister, - the few Liberals for what he had done in the past, the many Conservatives for what he now proposed to do. - and Calonne, too, had to go.

The Notables were still stubborn; so the king dismissed them, and tried to force the plan upon the nobles by royal edict -

Notables

The Parlement of Paris

as the only way to avoid bankruptcy. Before a royal edict was put in force, it had to be "registered" (put down upon a record) by a great law-court known as the Parlement of Paris - and afterward by like bodies in the provincial capitals in order that the courts might know just what the law was. In a few cases in past centuries, the Parlement, instead of registering an edict, had sent it back to the king with a list of their objections, in hope of securing some modification. If the king was determined, however, he merely summoned the Parlement before him and ordered them to register - which always had ended the matter. But the Parlement, like the Notables, represented the privileged orders. It refused to register this edict even after the royal session, and cloaked its dislike to reform under the excuse that the only power in France which could properly impose a new tax was the States General. Louis banished the Parlement, but it had given a rallying cry to the nation.

Demand for States General The States General (p. 86) had not met since 1614. Suggestions for assembling it had been made from time to time, ever since Louis XVI became king. At the session of the Notables, Lafayette had called for it. Now, after the action of the Parlement, the demand became universal and imperious. Finally, August, 1788, the king yielded. He recalled Necker and promised that the States General should be assembled.

A summary:
the
Revolution

The chief institutions of France were: —

- (1) a monarchy, despotic and irresponsible, but in weak hands and anxious to keep the good opinion of the nobles;
  - (2) an aristocracy, wealthy, privileged, corrupt, skeptical;
  - (3) an established church, wealthy and often corrupt.

Below, spread the masses, a necessary but ugly substructure.

Like conditions existed over the continent. In France, as compared with the other large countries, the nobles had fewer duties, the peasantry had risen somewhat, and more of a middle class had grown up. That is, feudal society was more decayed, and the industrial state was more advanced, than in other con-

tinental countries. This explains why the Revolution came in France. Revolutions break through in the weakest spots.

First among the causes of the Revolution, we must put the unjust privileges of the small upper class and the crushing burdens borne by the great non-privileged mass. These evils were no greater than for centuries before, but the consciousness of them was greater. Not only was the system bad, but men knew that it was bad. The masses were beginning to demand reform, and the privileged classes and the government had begun to distrust their rights. Their power of resistance was weakened by such doubts. This new intellectual condition was due primarily to the new school of French men of letters.

The bankruptcy of the national treasury opened the way for other forces to act. It started the government itself upon the path of reform; and the inefficiency and indecision of the government led the people finally to seize upon the reform movement themselves, — a result greatly hastened by the political doctrines made popular just before by Rousseau.

The American Revolution helped directly to bring on the French Revolution by sinking the French monarchy more hopelessly into bankruptcy. In other indirect ways the American movement contributed to that in France. Lafayette and other young nobles who had served in America came home with liberal ideas strengthened; and the French regiments that had fought side by side with the American yeomanry had imbibed democratic ideas and were soon to declare themselves "the army of the nation," not of the king. Said Arthur Young in 1789, "The American Revolution has laid the foundation for another one in France."

Further, to run a centralized despotism with real success calls for a Caesar or a Napoleon. But hereditary monarchy in Europe in the eighteenth century had ceased to furnish great rulers. The American Jefferson, with some exaggeration, wrote from Paris in 1787 that not a king in Europe had ability needful to fit him for a Virginia vestryman. Louis XIV had been a tireless worker. But the selfish, indolent Louis XV

said to his favorite, "Let the good machine run itself. It will last our time. After us, the deluge." On his deathbed, the same shameless king said, — "I should like very much to see how Berry will pull through." Under "Berry" (Louis XVI), the "machine" went to pieces and the "deluge" came.

FOR FURTHER READING. — Source material may be found in Robinson's Readings, including some extracts from French men of letters of this age.

Modern Accounts: Shailer Mathews' French Revolution, 1-110, is the best one account. Mrs. Gardiner's French Revolution, 1-32, is very good. The student should certainly read either one of these, or the somewhat longer account in Lowell's Eve of the French Revolution. If the student can read further still, there is nothing better or more interesting than John Morley's Lives of Voltaire, Rousseau, and Diderot, and his essays in his Miscellanies on "France in the Eighteenth Century" and on "Turgot." Say's Turgot is a good biography.

### CHAPTER XIII

### THE REVOLUTION IN TIME OF PEACE

MAY TO AUGUST, 1789: THE ASSEMBLY AT VERSAILLES

In electing the States General, the country was divided Election of into districts. The nobility and clergy of each district came together to choose delegates. The delegates of the third estate were elected indirectly by "electoral colleges." In choosing these colleges, all taxpayers had a voice.

General

But before the elections, two points had been widely and earnestly discussed in France. The ancient States General had been a meeting of three "orders" sitting in separate "houses," each with one vote. For the time to which France had now come, this was plainly absurd. Under such an arrangement the two privileged orders, representing only one hundredth of the nation, would have two thirds the vote, and would block all reform. Accordingly all Liberals, like Lafayette and Siéyès, had urged (1) that the third estate should have twice as many members as either nobles or clergy; and (2) that all three orders should sit together and vote "by head." The king had finally been induced to order the "double representation" for the third estate: but the second and vital point, the manner of voting, he had left unsettled.

When finally chosen, the States General consisted of about 600 members of the third estate, 300 nobles, and 300 clergy. Of this last order, two thirds were village priests. The delegates possessed no political experience; but the bulk of the third estate were lawyers, and, as a whole, the gathering was scholarly and cultured.

May 5, 1789, the king opened the States General at Versailles.1

<sup>1</sup> Read Carlyle's account of the procession. Louis XIV had built a splendid palace at Versailles, — twelve miles southwest of Paris, — and this place remained the favorite residence of the French kings.

One house or three

The royal address suggested some reforms; but it was plain that the king hoped mainly for more taxes, and enthusiastic Liberals were sadly disappointed. Even Necker's three-hour address, which followed the king's, dwelt only upon the need for prompt action to relieve the government's financial straits.

The nobles and the clergy then organized as separate chambers, after the ancient fashion. The third estate insisted that all three orders should organize in a single chamber, — where its membership (with some help from the liberal nobles and the priests) could outvote the other orders combined. There followed a deadlock for five weeks.

But delay was serious. The preceding harvest had been a failure, and famine stalked through the land. In Paris, every bakeshop had its "tail" of men and women, standing through the night for a chance to buy bread. Such conditions called for speedy action, especially as the ignorant masses had got it into their heads that the marvelous States General would in some way make food plenty.

The "National Assembly"

Finally (June 17), on motion of Siéyès (p. 263), an ex-priest, the third estate declared that by itself it represented ninety-six per cent of the nation, and that, with or without the other orders, it organized as a National Assembly. This was a revolution. It changed a gathering of feudal "Estates" into an assembly representing the nation as one whole. Nothing of this kind had ever been seen before on the continent of Europe.

The Tennis Court Oath Two days later, the National Assembly was joined by half the clergy (mainly parish priests) and by a few liberal nobles: But the next morning the Assembly found sentries at the doors of their hall, and carpenters within putting up staging, to prepare for a "royal session." Plainly the king was about to interfere. The gathering adjourned to a tennis court near by, and there with stern enthusiasm they unanimously took memorable oath 2 never to separate until they had established the constitution on a firm foundation (June 20).

<sup>&</sup>lt;sup>1</sup> See Anderson's Constitutions and Documents, No. 1, for the decree.

See the text in Anderson's Constitutions and Documents, No. 2.

The idea of a written constitution had come from America. Six years earlier, Franklin, our minister to France, had published French translations of the constitutions adopted by the new American States. The pamphlet had been widely read, and much talked about. The instructions 1 of delegates to the Assembly had commonly called for a constitution. To make one became now the chief purpose of the Assembly. That body, indeed, soon became known as the Constituent Assembly.

Now king and Assembly clashed. On June 23 Louis sum- Vacillation moned the three estates to meet him, and told them that they were to organize as separate bodies, and to carry out certain specified reforms. If they failed to comply with the royal wishes, the king would himself "secure the happiness of his people." The people themselves were to have no real hand in the reform of their country. The weak king had decided at last to play the impossible part of a "benevolent despot."

of the king

When the king left, the nobles and higher clergy followed. The new "National Assembly" kept their seats. There was a moment of uncertainty. It was a serious matter for quiet citizens to brave the wrath of the ancient monarchy. Mirabeau, a noble who had abandoned his order, rose to remind the delegates of their great oath. The royal master of ceremonies, reentering, asked haughtily, if they had not heard the king's command to disperse. "Yes," broke in Mirabeau's thunder; "but go tell your master that we are here by the power of the people, and that nothing but the power of bayonets shall drive us away." Then, on Mirabeau's motion, the Assembly decreed the inviolability of its members: "Infamous and guilty of capital crime is any person or court that shall dare pursue or arrest any of them, on whose part soever the same be commanded."

<sup>&</sup>lt;sup>1</sup> Nearly every gathering for choosing delegates to the Assembly had drawn up statement of grievances and had suggested reforms, for the guidance of its representatives. These cahiers (kä-yā') are the most valuable source of our knowledge of France before the Revolution. See Pennsylvania Reprints, IV, No. 5, for examples, or, more briefly, in Robinson's Readings.

The king's weakness prevented conflict. Paris was rising, and the French Guards, the main body of troops in the capital, when ordered to fire on the mob, rang their musket butts sullenly on the pavement. The next day, forty-seven nobles joined the National Assembly. In less than a week, the king ordered the rest to join.

The dismissal of Necker

However, the court planned a counter-revolution, and again won over the weak king. A camp of several thousand veterans was collected near Paris, — largely German or Swiss mercenaries, who could be depended upon. Probably it was intended to imprison leading deputies. Certainly the Assembly was to be overawed. July 9, Mirabeau boldly declared to the Assembly that this was the royal policy; and, on his motion, the Assembly requested the king immediately to withdraw the troops. The king's answer was to banish Necker, the idol of the people, who had opposed the court policy.

This was on the evening of July 11. About noon the next day, the news was whispered on the streets. Camille Desmoulins, a young journalist, pistol in hand, leaped upon table in one of the public gardens, exclaiming, "Necker is dismissed. It is a signal for a St. Bartholomew of patriots. To arms! To arms!" By night the streets bristled with barricades against the charge of the king's cavalry, and the crowds were sacking gunshops for arms. Three regiments of the French Guards joined the rebels. Some rude organization was introduced during the next day, and, on the day following, the revolutionary forces attacked the Bastille.

Fall of the Bastille, July 14 The Bastille was the great "state prison," like the Tower in England. In it had been confined political offenders and victims of "letters of the seal." It was a symbol of the "Old Régime," and an object of detestation to the liberals. It had been used as an arsenal, and the rebels went to it at first only to demand arms. Refused admission and fired upon, they made a frantic attack. The fortress was virtually impregnable; but after some hours of wild onslaught, it surrendered to an almost unarmed force, — "taken," as Carlyle says, "like

Jericho, by miraculous sound." Then the hangers-on of the attacking force massacred the garrison, and paraded their heads on pikes through the streets.

Out at Versailles, Louis, who had spent the day hunting and had retired early, was awakened to hear the news. "What! a riot, then?" said he. "No, Sire," replied the messenger; "a revolution." The anniversary of the destruction of the Bastille (July 14) is still celebrated in France as the birthday of political liberty, like our July 4.



FALL OF THE BASTILLE. - From an old print of a drawing by

This rising of Paris had saved the Assembly. The most Local hated of the courtiers fled from France in terror. The king visited Paris, sanctioned all that had been done, sent away his troops, accepted the tricolor (red, white, and blue), the badge of the Revolution, as the national colors, and recalled Necker.

The fall of the Bastille gave the signal for a brief mob-rule over all France. In towns the mobs demolished local "bastilles." In the country the lower peasantry and bands of vagabonds plundered and demolished castles, seeking especially to destroy the court rolls with the records of servile dues, and to slav the hated deer and pigeons.

Each district had its carnival of plunder and bloodshed. The king could not enforce the law: the machinery of the old royal government had collapsed. The Assembly did not dare interfere vigorously, because it might need the mob again for its own protection. Six days after the fall of the Bastille, the moderate Liberals proposed to issue a proclamation denouncing popular violence. From an obscure seat on the Extreme-Left, Robespierre, then an unknown deputy, protested vehemently: "Revolt? This revolt is liberty. To-morrow the shameful plots against us may be renewed, and who will then repulse them if we declare rebels the men who have rushed to our protection!"

The middle class reorganize society

But everywhere the middle class did organize successfully against anarchy — and so really saved the Revolution.¹ In Paris, during the disorder of July 13, the electoral college of the city (the men who chose the delegates of Paris to the States General) reassembled and assumed authority to act as a Municipal Council. In other towns the like was done, and in a few weeks, France was covered with new local governments composed of the middle class. This was the easier, because in many cases the electoral colleges, instead of breaking up after the election, had continued to hold occasional meetings during the two months since, in order to correspond with their delegates in the National Assembly.

The first act of the Paris Council had been to order that in each of the sixty "sections" (wards) of the city, two hundred men should patrol the streets, to maintain order. This, or something like this, was done in all the districts of France. This new militia became permanent. It took the name "National Guards," and in Paris Lafayette became the commander Like the new municipal councils, the Guards were made up from the middle class, and before the middle of August, these new forces had restored order.

 $<sup>^{\</sup>rm I}$  Compare the failure of the middle class in Russia in the Revolution of 1917–18.

abolition of

Meantime, on the evening of August 4, the discussions of the August 4: Assembly were interrupted by the report of a committee on the disorders throughout the country. The account stirred the Assembly deeply. A young noble, who had served in America with Lafayette, declared that these evils were all due to the continuance of feudal burdens and to the special privileges of his class; and, with impassioned oratory, he moved their instant abolition. One after another, in eager emulation, the liberal nobles followed, each proposing some sacrifice for his order, game laws, dovecotes, tithes, exclusive right to military office, and a mass of sinecures and pensions.

Every proposal was ratified with applause. Our American minister, Gouverneur Morris, was disgusted with the haste, and even Mirabeau called the scene "an orgy of sacrifice." On the other hand, the French radical, Marat, in his newspaper, The Friend of the People, cried out against any feeling of gratitude. "Let us not be duped," he wrote. "When the lurid flames of burning castles have illuminated France, these people have kindly given up their old privilege of keeping in chains men who have already won their liberty by arms." But, on the whole, the work was necessary and noble, and it has never been undone. The night of August 4 saw the end of feudalism and of legal inequalities in France. This was one reason why anarchy and riot was so easily suppressed in the provinces. Had the Russian nobles been equally wise and swift in 1917, the Russian Revolution might have been spared much extravagance and anarchy.

In three months, May 5 to August 5, France had been revolutionized. The third estate had asserted successfully its just claim to represent the nation. Its favorite motto was the famous phrase — Liberty, Fraternity, and Equality. "Equality" it had won: the odious privileges of the aristocracy, and all class distinctions before the law, had been forever swept away. Toward "Liberty," much progress had been made: the local

<sup>&</sup>lt;sup>1</sup> Anderson, No. 4, and Pennsylvania Reprints, I, No. 5, give the decrees as finally put in order a few days later.

units of the country had set up new popular governments, and had organized new citizen armies to protect them. And the Assembly was at work upon a new constitution for the nation at large. "Fraternity" has not yet been achieved in any land.

# TO SEPTEMBER, 1791: THE ASSEMBLY IN PARIS

The March of the Women, October 5

Even after the new harvest of 1789, food remained scarce and some riots continued. To maintain order, the king brought a regiment of soldiers to Versailles. The "patriots," as the liberal party called themselves, feared that he was again plotting to undo the Revolution. Extravagant loyal demonstrations at a military banquet emphasized the suspicion. It was reported that young officers, to win the favor of court ladies, had trampled upon the tricolor and had displayed instead the old white cockade of the Bourbon monarchy.

The men of Paris tried to go to Versailles to secure the person of the king, but the National Guards turned them back. Then (October 5) thousands of the women of the market place, crying that French soldiers would not fire upon women, set out in a wild, hungry, haggard rout to bring the king to Paris—away from the influence of the reactionary courtiers at Versailles. In their wake followed the riffraff of the city.

Lafayette permitted the movement to go on, until there came near being a terrible massacre at Versailles; but his tardy arrival, late at night, with twenty thousand National Guards, restored order. In the early morning, however, the mob broke into the palace, and the queen's life was saved only by the gallant self-sacrifice of some of her guards. The king yielded to the demands of the crowd and to the advice of Lafayette; and the same day a strange procession escorted the royal family to Paris,—the mob dancing in wild joy along the road before the royal carriage, carrying on pikes the heads of some slain soldiers, and shouting, "Now we shall have bread, for we are bringing the baker, the baker's wife, and the baker's little boy." The king's brothers and great numbers of the nobles fled from France,—

and many of these 150,000 "Emigrants" strove at foreign courts to stir up war against their country.

The Assembly in Paris was no longer in danger of interference Progress from the king, but during the two years more that it spent in making a constitution, it was threatened often with violence mob from the mob. The sessions were all open to the public, and the galleries jeered and hissed and threatened speakers whom they disliked. Sometimes, too, the mob attacked conservative delegates on the street. Soon, nearly a fourth of the Assembly withdrew, declaring that it was no longer free.

Assembly: influence

Political clubs arose, too, and became a mighty power outside Political the Assembly. The most important of these clubs was the Jacobins, which took its name from the fact that it met in a building belonging to the Dominicans. In Paris that order was called Jacobins, because its first home in that city had been at the church of St. Jacques.

In this Jacobin club some of the radical deputies met to discuss measures about to come before the Assembly. Soon others besides deputies were admitted, and the club became the center of a radical democratic party.

Lafayette tried to organize a "Constitutionalist Club," with more moderate opinions; and various attempts were made at royalist clubs. But the clubs, like the galleries, were best fitted to add strength to the radicals.

Meantime the Assembly divided into definite political parties. Political On the Speaker's right, the place of honor, sat the extreme Conservatives, known from their position as the Right. They were reactionists, and stood for the restoration of the old order.

Next to them sat the Right-Center. This party did not expect to restore the old conditions, but they did hope to prevent the Revolution from going any farther, and they wished to keep political power in the hands of the wealthy landowners.

The Left-Center, the largest body, wished neither to restrict power to the very wealthy, nor to extend it to the very poor, but to intrust it to the middle class. In this group sat Mirabeau,

Lafayette, and Siéyès. Both parties of the Center wished a constitutional monarchy.

The Extreme-Left comprised some thirty deputies who were disciples of Rousseau. They wished manhood suffrage. In this group sat Robespierre.

In the legislatures of continental Europe a like arrangement of parties is still customary. The Conservatives sit on the right, the Liberals on the left; and they are still known as the Right and the Left. In England the supporters of the ministry sit on the right, and the opposition on the left, and the two parties change place with a change of ministry; so in that country the "Left" and the "Right" are not party names.

Mirabeau

One man in the Assembly was really a party in himself. Mirabeau (p. 271) was a marvelous orator, a statesman of profound insight, and a man of dauntless courage. He never hesitated to oppose the mob if his convictions required it; and often he won them to his side. But he had lived a wild and dissolute life, and so could not gain influence over some of the best elements of the Assembly. His arrogance, too, aroused much jealousy. Both Necker and Lafayette hated him.

Mirabeau was resolutely opposed to anarchy, and he wanted a strong executive. After the "march of the women," he felt that the danger to the Revolution lay not so much in the king as in the mob. Thereafter, he sought to preserve the remaining royal power — and to direct it. He wished the king to accept the Revolution in good faith, and to surround himself with a liberal ministry chosen from the Assembly. As the mob grew more furious, he wished the king to leave Paris and appeal to the provinces of France against the capital, — only, he urged especially, the king must not go toward the east, lest the people think he meant to flee to Austria.

Flight of the king The king hesitated, and Mirabeau died (April 2, 1791), broken down by the strain of his work and by dissolute living. Then Louis decided to flee, not to the French provinces, but to Austria, to raise war, not against the Paris mob, but against

France and the Revolution. The plot failed, because of the king's indecision and clumsiness. The royal family did get out of Paris (Louis in disguise as a valet), but they were recognized and brought back prisoners.

This attempt of the king led to another popular rising. This time the purpose was to force the Assembly to dethrone the king. A petition for such action, and for the establishment of a republic. was drawn up, and crowds flocked out to sign it at the Champs de Mars, — an open space near the city where a great celebration of the fall of the Bastille had just been held. Some disorder occurred. The municipal authorities seized the excuse to forbid the gathering, and finally Lafayette's National Guards dispersed the jeering mob with volleys of musketry. Many more people were killed — unarmed people, exercising merely the right of petition — than there were soldiers killed when the women and mob of Paris had marched upon Versailles two vears before: but those soldiers, whose heroism histories have chanted ever since, were largely aristocratic officers; while this time the slain were merely workingmen and their wives and history has had little to say about it.

This "Massacre of the Champs de Mars" (July 17) marks a sharp division between the working class and the middle class. For the time, the latter carried the day. In the next six weeks and the the victorious Assembly completed and revised its two years' work; and September 14, 1791, after solemnly swearing to uphold the constitution, Louis was restored to power.

" Massacre Champs de Mara "

Split be-Bourgeoisie Working

#### THE CONSTITUTION OF 1791

First in the new constitution came a noble "Declaration of the Rights of Man" - after the example of the Bills of Rights in some of the American State constitutions. It proclaimed, - Rights of

- (1) "Men are born equal in rights, and remain so."
- (2) "Law is the expression of the will of all the people. Every citizen has a right to a share in making it; and it must be the same for all."

Declaration M\*n

And so on, through a number of provisions. It made all Frenchmen equal before the law, and equally eligible to public office. It abolished hereditary titles and confirmed the abolition of all special privileges. It established jury trial, freedom of religion, and freedom of the press. The great Declaration has justified the boast of the Assembly — that it "shall serve as an everlasting war cry against oppressors." <sup>1</sup>

A constitutional monarchy under middle-class control The Declaration of Rights cared for personal liberties. The arrangements concerning the government secured a very large amount of political liberty. There was established a limited monarchy, with a large degree of local self-government, under middle-class control.

The Central Government was made to consist of the king and a Legislative Assembly of *one* House — since an "upper" House would have been likely to be strongly aristocratic. The king could not dissolve the Assembly, and his veto could be overridden if three successive legislatures decided against him on any measure.<sup>2</sup> A new Assembly was to be chosen each second year.

Attempt to " decentralize " Local government was made over wholly. The historic provinces, with their troublesome peculiar privileges and customs, were wiped from the map. France was divided into eighty-three "Departments" of nearly equal size. The Departments were subdivided into districts, and the district was made up of communes (villages or towns, with their adjacent territory). The map of France still keeps these divisions.

Each Department and district elected a "General Council" and an executive board, or "Directory." The forty thousand communes had each its elected Council and mayor. So much authority was left to the communes, that France under this constitution has been called "a loose alliance of forty thousand

<sup>&</sup>lt;sup>1</sup> Read the "Declaration of the Rights of Man," in the *Pennsylvania Reprints*, I, No. 5, or in Anderson, No. 5.

<sup>&</sup>lt;sup>2</sup> The new American States had just begun to try another way to limit the old absolute veto — permitting a two-thirds vote to override the President or governor. The French plan of a "suspensive" veto has been most popular in free countries in Europe.

little republics." France tried to go too fast toward "decentralization": and, as we shall see, the plan never worked.

The franchise was not given to all, despite the second state- Graded ment quoted above from the Declaration of Rights. About one fourth of the men had no vote. A voter had to have enough for voting property to pay taxes equal to three days' wages of an artisan.

Then these "active citizens," or voters, were graded further, according to their wealth, into three divisions. The first class could only vote. The second could hold offices in communes and districts, and be chosen to electoral colleges. Only the third, and wealthiest, class could be chosen to the higher offices.

Thus political supremacy was secured to the middle class by two devices, — (1) graded property qualifications, and (2) indirect elections. Both these devices to dodge democracy were used in the American States of that day. No American State then had manhood suffrage.

In the disorders of 1789 people ceased to pay the old and National unjust taxes. It was some time before new ones could be arranged for. Meanwhile the Assembly secured funds by seizing and selling the church lands - more than a fifth of all France.

the church

When the government took the revenue of the church, of course it also assumed the duty of paying the clergy and maintaining the churches. This led to national control of the church. The number of higher clergy was greatly reduced, and the clergy of all grades were made elective, in the same way as civil officers. Unfortunately they were required to take an oath of fidelity to the constitution in a form repulsive to many sincere adherents of the pope. Only four of the old bishops took the oath; and two thirds of the parish priests, including the most sincere and conscientious among them, were driven into opposition to the Revolution. The greatest error of the Assembly was in arraying religion against patriotism.

The peasants become landowners

On the other hand, vast good followed from the sale of the church lands. At first, sales were slow; and so, with these lands as security, the Assembly issued paper money (assignats), which was received again by the government in payment for the lands. This currency was issued in such vast amounts that it depreciated rapidly — as with our "Continental" currency a few years before. Serious hardships followed; but in the final outcome, the lands passed in small parcels into the hands of the peasantry and the middle class, and so laid the foundation for future prosperity. France became a land of small farmers, and the peasantry rose to a higher standard of comfort than such a class in Europe had ever known.

## CHAPTER XIV

#### THE APPROACH OF WAR

SEPTEMBER, 1791, TO APRIL, 1792

France had been made over in two years, on the whole with The little violence. The bulk of the nation accepted the result Legislative enthusiastically, except as to some portions of the new organization of the church. Most men believed that the Revolution was over. The moderate Liberals very largely withdrew from active politics, and did not even vote in the election of the new Legislative Assembly.

On the other hand, a small but vigorous minority of radical spirits was dissatisfied with the restrictions on the franchise and with the restoration of monarchy. This minority possessed undue weight, because of its organization in political clubs. The original Jacobin club had set up daughter societies in the chief towns all over France; and these daughters were strictly obedient to the suggestions of the mother-club in Paris. No other party had any political machinery whatever. Moreover, the Jacobins had the sympathy of the large class that had no votes; and in many cases these "passive" citizens proved an important factor in the election, terrorizing the more conservative elements by mob-violence.

The Constituent Assembly had made its members ineligible to seats in the Legislative Assembly, where their political experience would have been of the utmost value. The regulation was well meant — to prove unselfishness — but it was extremely unfortunate. The seven hundred and forty-five members of the Legislative Assembly were all without experience in politics. They were mostly young provincial lawyers and journalists; and there was not among them all one great proprietor or practical administrator.

Democratic gains

Parties had shifted toward democracy. There was no party in the new Assembly corresponding to the old Right and Right-Center of the Constituent Assembly. The new Right corresponded to the old Left-Center. Its members were known as Constitutionalists, because they wished to preserve the constitution as it was. Outside the House this party was represented by Lafayette, who, since the death of Mirabeau, was the most influential man in France. In the Assembly the party counted about one hundred regular adherents, but, for a time, the four hundred members of the Center, or "The Plain," voted with it on most questions. The Plain, however, was gradually won over to the more radical views of the Left.

Girondists and Jacobins This Left consisted of about two hundred and forty delegates, many of them connected with the Jacobin clubs. The greater part were to become known as Girondists, from the Gironde, the name of a "Department" (p. 280) from which the leaders came. They wished a republic, but they were unwilling to use force to get one. They feared and hated the Paris mob, and they wished to intrust power to the provinces rather than to the capital. The leaders were hot-headed, eloquent young men, who spoke fine sentiments, but who were not fit for decisive action in a crisis.

The members of the Extreme-Left, known from their elevated seats as the Mountain, were the quintessence of Jacobinism. This party wished a democratic government by whatever means might offer, and it contained the men of action in the Assembly.

Foreign perils The new inexperienced Assembly, with its tremendous problems at home to solve, was at once threatened also by foreign perils. The emigrant nobles, breathing threats of invasion and vengeance, were gathering in arms on the Rhine, under protection of German princes. They were drilling mercenary troops, and they had secret sympathizers within France. In the winter a treacherous plot to betray to them the great fortress of Strassburg all but succeeded. The danger was real. The Assembly sternly and properly condemned to death all Emigrants who should not return to France before a certain date; but the king vetoed the decree.

And back of the Emigrants loomed the danger of foreign intervention. The attempted flight of Louis in June had shown Europe that he was really a prisoner. His brother-in-law, the Emperor Leopold, then sent to the sovereigns of Europe a circular note, calling for common action against the Revolution, ipasmuch as the cause of Louis was "the cause of kings"; and a few days later, Leopold and the King of Prussia joined in asserting their intention to arm, in order to aid their "brother."

War was almost inevitable. The Revolution stood for a The new social order. It and the old order could not live together. Its success was a standing invitation to revolution in neighboring lands. If the cause of Louis was "the cause of kings," so was the cause of the Revolution "the cause of peoples." The kings felt that they must crush it before it spread.

The Legislative Assembly welcomed the prospect of war. It demanded of Leopold that he disperse the armies of the Assembly Emigrants and that he apologize for his statements. Leopold war replied with a counter-demand for a change in the French government such as to secure Europe against the spread of revolution. Then in April, 1792, France declared war.

The insolent attempts of German princes to dictate the policy of the French people rightly aroused a tempest of scorn and wrath; but the light-heartedness with which the Legislative Assembly rushed into a war for which France was so ill prepared is at first a matter of wonder. The explanation, however, is not hard to find.

The Constitutionalists expected war to strengthen the executive (as it would have done if Louis had gone honestly with the nation), and they hoped also that it would increase their own power, since Lafayette was in command of the army.

On the other hand, the Girondists suspected Louis of being in secret league with Austria (suspicions only too well founded),

Revolution

and they knew that France was filled with spies and plotters in the interests of the Emigrants. The nervous strain of such a situation was tremendous, and the majority of the Assembly preferred open war to this terror of secret treason. Moreover, the Girondists hoped vaguely that the disorders of war might offer some good excuse to set up a republic.

Jpposition by "the Mountain" The only voices raised against the war were from the Mountain and its sympathizers in the Jacobin club. Constitutionalists and Girondists were to find their ruin in the war they recklessly invited; while the three men most active in opposing war—Robespierre, Danton, and Marat—were to be called by it to virtual dictatorship.

Maret

Marat was a physician of high scientific attainments. He was jealous and suspicious, and he seems to have become half-crazed under the strain of the Revolution. Early in the days of the Constituent Assembly, his paper, "The Friend of the People," began to preach the assassination of all aristocrats. But Marat was moved by sincere pity for the oppressed; and he opposed war, because, as he said, its suffering always fell finally upon the poor.

Robespierre Robespierre before the Revolution had been a precise young lawyer in a provincial town. He had risen to a judgeship,—the highest position he could ever expect to attain; but he had resigned his office because he had conscientious scruples against imposing a death penalty upon a criminal. He was an enthusiastic disciple of Rousseau. He was narrow, dull, envious, pedantic; but logical, incorruptible, sincere. "That man is dangerous," Mirabeau had said of him; "he will go far; he believes every word he says." In the last months of the Constituent Assembly, Robespierre had advanced rapidly in popularity and power; and now, although without a seat in the Assembly, he was the most influential member of the Jacobin Club. He opposed the war, because he feared — what the Constitutionalists hoped — a strengthening of the executive.

Danton

Danton was a Parisian lawyer. He had early become prominent in the radical clubs; and next to Mirabeau he was the

strongest man of the early years of the Revolution. He was well named "the Mirabeau of the Market Place." He was a large, forceful, shaggy nature, and a born leader of men. Above all, he was a man of action. Not without a rude eloquence himself, he had no patience with the fine speechifying of the Girondists, when deeds, not words, were wanted. He opposed the war, because he saw how unprepared France was, and how unfit her leaders. When it came, he brushed aside these incompetent leaders and himself organized France.

FOR FURTHER READING. — The best one-volume history of the Revolution is that by Shailer Mathews. Next comes Mrs. Gardiner's, somewhat more conservative and decidedly less interesting. There are excellent brief treatments in H. Morse Stephens' Revolutionary Europe, 1789-1815, and in Rose's Revolutionary and Napoleonic Era. The best of the larger works in English is H. Morse Stephens' History of the French Revolution. Carlyle's French Revolution remains the most powerful and vivid presentation of the forces and of many of the episodes of the Revolution, but it can be used to best advantage after some preliminary study upon the age, and it is sometimes inaccurate. Among the biographies, the following are especially good: Belloc's Danton, Belloc's Robespierre, Willert's Mirabeau, Blind's Madam Roland, and Morley's "Robespierre" (in Miscellanies, I). For fiction, Dickens' Tale of Two Cities and Victor Hugo's Ninety-Three are notable. (The last half dozen titles pertain especially to the period treated in the next chapter.) Anderson's Constitutions and Documents and the Pennsylvania Reprints, I. No. 5, contain illustrative source material.

### CHAPTER XV

### THE REVOLUTION IN WAR

FALL OF THE MONARCHY: APRIL TO SEPTEMBER, 1792

The king's vetoes

At the declaration of war, the French levies at once invaded Belgium (then an Austrian province, p. 233), but were rolled back in defeat. The German powers, however, were busy robbing Poland (p. 249), and a few weeks more for preparation were given France before the storm broke. During these weeks, the Assembly decreed the banishment of all non-juring priests (those who refused to take the oath to the constitution), many of whom were spies; and it provided for a camp of twenty thousand chosen patriots to guard the capital. Louis vetoed both Acts, and immediately afterward he dismissed his Liberal ministers (June 13, 1792).

Despite the veto, a small camp was formed, under the pretense of celebrating the festival of the destruction of the Bastille. Among the forces so collected were six hundred Marseillaise, sent in response to the call of the deputy of Marseilles for "six hundred men who know how to die." These men entered Paris, singing a new battle hymn, which was afterward chanted on many a Revolutionary battle field and which was to become famous as *The Marseillaise*.

And the riot of

The populace was convinced, and rightly, that the king was using his power treasonably, to prevent effective opposition to the enemies of France; and on June 20 there occurred an armed rising like those of July and October, 1789. An immense throng presented to the Assembly a monster petition against the king's policy, and then broke into the Tuileries,

the palace of the royal family, to compel the king to withdraw his vetoes. For hours a dense mob surged through the apartments. Louis was crowded into a window, and stood there patiently, not without courageous dignity. A red 1 cap, sign of the Revolution, was handed him, and he put it upon his head; but to all demands for a recall of his vetoes he made firm refusal. By nightfall the building was cleared. Little harm had been done, except to furniture; and indeed the mob had shown throughout a surprising good nature.

There followed an outburst of loyalty from the Moderates. Lafavette Lafayette, in command on the frontier, left his troops and hastened to Paris, to demand the punishment of the leaders of the mob and the closing of the Jacobin Club. The middle class was ready to rally about him; and, if the king had been willing to join himself to the Constitutionalists, Lafayette might have saved the government. But the royal family secretly preferred to trust to the advancing Austrians; and Lafayette was rebuffed and scorned. He returned to his army, and the management of affairs at Paris passed rapidly to the Jacobins.

France was girdled with foes. The Empire, Prussia, and France Savoy<sup>2</sup> were in arms. Naples and Spain were soon to join. Sweden and Russia both offered to do so, if they were needed. In July a Prussian army, commanded by old officers of Frederick the Great, crossed the frontier; and two Austrian armies, one from the Netherlands and one from the upper Rhine, converged upon the same line of invasion. The French levies

were outnumbered three to one.

Worse still, the army was utterly demoralized by the resignation of many officers in the face of the enemy, and by a justifiable suspicion that many of those remaining sympathized with the invaders. Within France, too, were royalist risings and plots for risings, and the king was in secret alliance with the enemy.

and the

court

with foes

<sup>&</sup>lt;sup>1</sup> This color had already supplanted the tricolor as the emblem of the working-class revolution.

This state of North Italy included the island of Sardinia, and is often referred to by that name.

The queen — whom the Paris mob now began to hate, as "the Austrian Woman" — had even communicated the French plan of campaign to the Austrian invaders.

Brunswick's Proclamation: July 25 Brunswick, the Prussian commander, counted upon a holiday march to Paris. July 25 he issued to the French people a famous proclamation declaring (1) that the allies entered France to restore Louis to his place, (2) that all men taken with arms in their hands should be hanged, and (3) that, if Louis were injured, he would "inflict a memorable vengeance" by delivering up Paris to military execution.<sup>1</sup>

This insolent bluster, with its threat of Prussian "fright-fulness," was fatal to the king. France rose in rage, to hurl back the boastful invader. But before the new troops marched to the front, they insisted upon guarding against enemies in the rear. The Jacobins had decided that Louis should not be left free to paralyze action again, at some critical moment, by his veto. They demanded his deposition. The Girondists were not ready for such extreme action; but the Jacobins carried their point by insurrection.

August 10: Louis deposed

Led by Danton, they forcibly displaced the middle-class municipal council of Paris with a new government; and this "Commune of Paris" prepared an attack upon the Tuileries for August 10. If Louis had possessed ability or decision, his Guards might have repulsed the mob; but, after confusing them with contradictory orders, the king and his family fled to the Assembly, leaving the faithful Swiss regiment to be massacred. Bloody from this slaughter, the rebels forced their way into the hall of the Assembly to demand the king's instant deposition. Two thirds of the deputies had fled, and the "rump" of Girondists and Jacobins decreed the deposition and imprisonment of Louis, and the immediate election, by manhood suffrage, of a Convention to frame a new government. Lafayette tried to lead his troops against Paris to restore the king. He found his army unwilling to follow him, - ready, instead, to arrest him, - and so he fled to the Austrians - by

<sup>&</sup>lt;sup>1</sup> Anderson, No. 23, gives the Proclamation.

whom he was cast into prison, to remain there until freed by Napoleon's victories. The French nation at large had not desired the new revolution, but accepted it as inevitable. The nation was more concerned with repulsing foreign foes than with balancing nice questions as to praise or blame in Paris.

The rising of August 10 had been caused by the fear of foreign Surrender invasion and of treason at home. The same causes three weeks of Verdun later led to one of the most terrible events in history. The "Commune of Paris," under Danton's leadership, had packed the prisons with three thousand "suspected" aristocrats, to prevent a royalist rising. Then, on August 29 and September 2, came the news of the shameful surrender of Longwy and Verdun, — two great frontier fortresses guarding the road to Paris.

Paris was thrown into a panic of fear, and the Paris volun- And the teers hesitated to go to the front, lest the numerous prisoners

September

Massacres recently arrested should break out and avenge themselves upon the city, stripped of its defenders. So, while Danton was pressing enlistments and hurrying recruits to meet Brunswick. the frenzied mob attacked the prisons, organized rude lynch courts, and on September 2, 3, and 4 massacred over a thousand of the prisoners with only the shadow of a trial.<sup>1</sup> These events are known as the "September massacres."

Whether the Jacobin leaders had a secret hand in starting the atrocious executions at the prisons will probably never be known. Certainly they did not try to stop them; but neither did the Assembly, nor the Gironde leaders, nor any other body of persons in Paris. Says Carlyle: "Very desirable indeed that Paris had interfered, yet not unnatural that it stood looking on in stupor. Paris is in death-panic . . . gibbets at its door. Whosoever in Paris hath heart to front death finds it more pressing to do so fighting the Prussians than fighting the slavers of aristocrats."

The Jacobins, however, did openly accept the massacres, when committed, as a useful means of terrifying the royalist

<sup>1</sup> The fairest account in English of these massacres is that by Stephens. П. 141-150.

Excused by the Jacobins

plotters. When the Assembly talked of punishment, Danton excused the deed, and urged action against the enemies of France instead. "It was necessary to make our enemies afraid," he cried. "... Blast my memory, but let France be free." The "frightfulness" which the Prussians meant to use against all Frenchmen fighting for freedom, the French Jacobins did use to crush treason at home.

France
" at war
with
kings"

Freed from internal peril, France turned upon her foes splendidly. Danton became the leading member of the executive committee of the Assembly, and at once he infused new vigor into the government. "We must dare," his great voice rang out to the hesitating Assembly, "and dare again, and ever dare,—and France is saved!" In this spirit he toiled, night and day, to raise and arm and drill recruits. France responded with the finest outburst of patriotic enthusiasm the world had ever seen in a great civilized state. September 20 the advancing Prussians were checked at Valmy; and November 9 the victory of Jemmapes, the first real pitched battle of the war, opened the Austrian Netherlands to French conquest. Another French army had already entered Germany, and a third had occupied Nice and Savoy.

These successes of raw French volunteers over the veterans of Europe called forth an orgy of democratic enthusiasm. The new National Convention met September 21 (1792), and became at once, in Danton's phrase, "a general committee of insurrection for all nations." It ordered a manifesto in all languages, offering the alliance of the French nation to all peoples who wished to recover their liberties; and French generals, entering a foreign country, were ordered "to abolish serfdom, nobility, and all monopolies and privileges, and to aid in setting up a new government upon principles of popular sover-eignty." One fiery orator flamed out, — "Despots march against us with fire and sword. We will bear against them Liberty!"

Starving and ragged, but welcomed by the invaded peoples, the

1 The decrees are given by Anderson, No. 28.

French armies sowed over Europe the seed of civil and political The liberty. The Revolution was no longer merely French. It took on the intense zeal of a proselyting religion, and its principles ganda were spread by fire and sword.

Revolutionary propa-

The First French

When the new Convention met, the Constitutionalist party had disappeared. The Girondist leaders (the Left of the preceding assembly) now sat upon the Right and seemed to have the support of the whole Convention, except for a small party of the Mountain, where sat Robespierre, Danton, and Marat, with the rest of the deputies of Paris and the organizers of the Revolution of August 10.

On its first afternoon the Convention declared monarchy abolished, and enthusiastically established "The French Republic, One and Indivisible." 2

The radicals were bent also upon punishing Louis. They Execution were satisfied of his treason, and they wished to make reconciliation with the old order of things impossible. Said Danton: "The allied kings march against us. Let us hurl at their feet, as the gage of battle, the head of a king." The Girondists wished to save Louis' life, but their majority was intimidated by the galleries; and "Louis Capet" was condemned to death for "treason to the nation," and duly executed. This was the bloody answer of the Republicans to the silly Divine-Right doctrine of the European sovereigns that peoples were the property of their kings.

Early in 1793 the Convention proposed a new written con- Constitution stitution for the Republic. This document was extremely democratic. It swept away all the checks of indirect elections and property qualifications, and made all citizens "equally

· 1 Note the progress of the Revolution: the old Royalists who made the Right of the First Assembly had no place in the Second; while the Constitutionalists, who had made the Left in the First Assembly, and the Right in

the Second, had vanished from the Third.

<sup>2</sup> The student should keep distinct the three great assemblies: First, the Constituent Assembly (or the National Assembly) which made the first constitution; Second, the Legislative Assembly, which declared war and called for the election of its successor by manhood suffrage; and, Third, the Convention, which deposed Louis, declared a Republic, and made war on kings.

sovereign." Further, it made all acts of the legislature subject to a "referendum." This Constitution of the Year I 1 was itself submitted to such a referendum, and was adopted by the nation.

No country had ever had so democratic a constitution. Nor had any great nation ever before adopted its government by direct vote. Four years earlier, the much less democratic constitution of the United States was ratified indirectly, — by State conventions; and only two of the State constitutions had been submitted to the people.

The constitution, however, never went into operation. The Convention suspended it, declaring that France was in danger, and that the government must be left free from constitutional checks until war was over. This was one of the first demonstrations in history of the fundamental truth that war is a despot's game, and that democracies can play it successfully only by ceasing, for the time, at least, to be democracies.

Treason and dissension France was indeed in danger. The execution of the king was one factor in deciding England, Spain, Holland, Naples, and Portugal to join the war against France, and it offended many French patriots. Dumouriez, an able but unscrupulous general, who had succeeded Lafayette as the chief military leader, tried to play traitor, in the spring of 1793, by surrendering Belgian fortresses to the Austrians and by leading his army to Paris to restore the monarchy. His troops refused to follow him, and he fled to the enemy; but Belgium was lost for a time, and once more the frontier was open to attack.

In The Convention adopted a new Calendar. September 22, the first day of the Republic, was made "the first day of the Year One of a new era." There followed twelve months of thirty days each, and then five great holidays dedicated to liberty. Each month was divided into three decades, and each tenth day was a holiday (in place of the Seventh day of rest and worship). The months took their names from the seasons, — Vintage month, Fogmonth, Frost month, for autumn's Snow, Rain, Wind months, for winter; Budding, Flower, and Meadow months, for spring and early summer; and Harvest, Heat, and Fruit months, to close the year. Holidays were no longer dedicated to saints, but to the plow, the cow, the grape, and so on. This is an interesting illustration of the way in which the Convention cut loose from the past.

Ever since the Convention met, dissension had threatened between the Gironde majority and the Mountain. The Mountain was supported by the masses of Paris. Outside the capital, the Girondists were much the stronger. They wished to remove the Convention from Paris; and the Mountain accused them of desiring to break up the "Indivisible Republic" into a federation of provinces.

The Girondists took the moment of foreign danger, in the The Gironspring of 1793, to press the quarrel to a head. They accused dists give Marat of stirring up the September massacres, and persuaded Jacobins the Convention to bring him to trial. Then they were mad enough to charge Danton with royalist conspiracy.

way to the

Danton, who was straining his mighty strength to send reinforcements to the armies of France, pleaded at first for peace and union; but, when this proved vain, he turned savagely upon his assailants. "You were right," he cried to his friends on the Mountain, who had pressed before for action against the Girondists, "and I was wrong. There is no peace possible with these men. Let it be war, then. They will not save the Republic with us. It shall be saved without them, saved in spite of them."

While the Girondists debated, the Mountain acted. It was weak in the Convention, but it was supreme in the galleries and in the streets and above all in the Commune of Paris. The Commune, which had carried the Revolution of August 10 against the Legislative Assembly, now marched its forces against the Convention, June 2, 1793, and held it prisoner until it passed a decree imprisoning thirty of the leading Girondists. Others of that party fled, and the Jacobin Mountain was left in power.

The fate of the Girondists has aroused much sympathy: but the Jacobin victory was the only means to save the Revolution with its priceless gain for humanity. Says John Morley (Essay on Robespierre), "The deliverance of a people beset by strong and implacable foes could not

wait on mere good manners and fastidious sentiments, when those comely things were in company with the most stupendous want of foresight ever shown by a political party."

# JUNE, 1793, TO MARCH, 1794; JACOBIN RULE

Gironde rebellion and foreign invasion Fugitive Girondists aroused the provinces against the Jacobin capital. They gathered armies at Marseilles, Bordeaux, Caën, and Lyons. Lyons, the second city in France, even raised the white flag of the monarchy, and invited in the Austrians,—whereupon the Girondists in the city threw down their arms, gallantly choosing death rather than alliance with the enemies of France. Elsewhere, too, royalist revolt reared its head. In the remote province of Vendée (in ancient Brittany), the simple, half-savage peasants were still slavishly devoted to king, priest, and hereditary lord, and they rose now in wild rebellion against the Republic. The great port of Toulon even admitted an English fleet and army. The Convention, with Paris and a score of the central Departments, faced the other three fourths of France as well as the rest of Europe.

And the Committee of Public Saiety So far, the Revolutionists had been afraid of a real executive, as a danger to freedom; but these new perils forced the Convention to intrust power to a great "Committee of Public Safety." Said one member, the Convention "established the despotism of liberty, in order to crush the despotism of tyrants." The Committee consisted of twelve members, — all from the Mountain. The Convention made all other national committees and officers the servants of this great Committee, and ordered even the municipal officials to give it implicit obedience.

The Committee were not trained administrators, but they were men of practical business sagacity and of tremendous energy,—such men as a revolution must finally toss to the top. In the war office, Carnot "organized victory"; beside him, in the treasury, labored Cambon, with his stern motto, "War to the manorhouse, peace to the hut"; while a group of such men as Robespierre and St. Just sought to direct the

Revolution so as to refashion France according to new ideals of democracy and of welfare for the common man.<sup>1</sup>

Nearly a hundred "Deputies on Mission" were sent out to all parts of France to enforce obedience to the Committee. They reported every ten days to the Committee; but, subject to its approval, they exercised despotic power, — replacing civil authorities at will, seizing money or supplies for the national use, imprisoning and condemning to death by their own courts. Moreover, to secure energy in the management of the war, and to prevent further treachery like that of Lafayette and Dumouriez, two Deputies on Mission accompanied each of the fourteen armies of the Republic, with authority to arrest a general at the head of his troops.

Never has a despotism been more efficient than that of the great Committee and its agents. In October Lyons was captured. On the proposal of the Committee the Convention ordered that the rebel city should be razed to the ground. Toulon was taken, despite English aid, and punished sternly. Other centers of revolt, paralyzed with fear, yielded. Order and union were restored, and Carnot could send another million of men to join the armies of France. Before the year closed, French soil was free from danger of invasion, and French armies had taken the offensive on all the frontiers. Peril from without was past.

Order, union, and victory

"All France and whatsoever it contains of men and resources is put under requisition," said the Committee, in a stirring proclamation to the nation (August 23, 1793).<sup>3</sup> "The Republic is one vast besieged city... The young men shall go to battle; it is their task to conquer; the married men shall forge arms, transport baggage and artillery, provide subsistence; the women shall work at soldiers' clothes, make tents, serve in the hospitals; children shall scrape old linen into surgeon's lint; the old men shall have themselves carried into public places,

<sup>&</sup>lt;sup>1</sup> Stephens' French Revolution, II, 285 (and also his Revolutionary Europe, 133) has an admirable account of the men of the Committee. A dramatic account of their meetings is given by John Morley in his Robespierre.

They were "deputies" in the Convention, sent out by the great Committee on special "missions."

<sup>■</sup> The decree is given in full by Anderson.

and there, by their words, excite the courage of the young and preach hatred to kings and unity for the Republic."

"In this humor, then, since no other will serve," adds Carlyle, "will France rush against its enemies; headlong, reckoning no cost, heeding no law but the supreme law, Salvation of the People. The weapons are all the iron there is in France; the strength is that of all the men and women there are in France. . . From all hamlets towards their departmental town, from all departmental towns toward the appointed camp, the Sons of Freedom shall march. Their banner is to bear 'The French People risen against Tyrants.' . . .

"These soldiers have shoes of wood and pasteboard, or go booted in hay-ropes, in dead of winter. . . . What then? 'With steel and bread,' says the Convention Representative, 'one may get to China.' The generals go fast to the guillotine, justly or unjustly. . . . Ill-success is death; in victory alone is life. . . . All Girondism, Halfness, Compromise, is swept away. . . . Forward, ye soldiers of the Republic, captain and man! Dash with your Gallic impetuosity on Austria, England, Prussia, Spain, Sardinia, Pitt, Coburg, York, and the Devil and the World!

"See accordingly on all frontiers, how the 'Sons of Night' astonished, after short triumph, do recoil; the Sons of the Republic flying after them, with temper of cat-o-mountain or demon incarnate, which no Son of Night can withstand. . . . Spain which came bursting through the Pyrenees, rustling with Bourbon banners, and went conquering here and there for a season, falters at such welcome, draws itself in again, — too happy now were the Pyrenees impassable. Dugomier invades Spain by the eastern Pyrenees. General Mueller shall invade it by the western. 'Shall,' that is the word. Committee of Public Safety has said it; Representative Cavaignac, on mission there, must see it done. 'Impossible,' cries Mueller; 'Infallible,' answers Cavaignac. 'The Committee is deaf on that side of its head,' answers Cavaignac. 'How many want'st thou of men, of horses, of cannon? Thou shalt have them. Conquerors, conquered, or hanged, Forward we must.' Which things also, even as the Representative spake them, were done."

The "Long Terror" The Committee had not hesitated to use the most terrible means to secure union and obedience. Early in September of 1793 it adopted "Terror" as a deliberate policy. This "Long Terror" was a very different thing from the "Short Terror" of the mob, a year before. The Paris prisons were crowded again with "Suspects"; and each day the Revolutionary tribunal, after farcical trials, sent batches of them to the guillotine.

Among the victims were the queen, many aristocrats, and also many Constitutionalists and Girondists — heroes of 1791 and 1792. In some of the revolted districts, too, submission was followed by horrible executions; and at Nantes the cruelty of *Carrier*, the Deputy on Mission, half-crazed with blood, inflicted upon the Revolution an indelible stain.

Over much of France, however, the Terror was only a name. The rule of most of the great Deputies on Mission was bloodless and was ardently supported by the popular will. In all, some fifteen thousand executions took place during the year of the Terror, — nearly three thousand of them in Paris.

This terrible policy proved effectual. After two months of the Terror, Paris was tranquil and resumed its usual life. There were no more riots and almost no crime, even of the ordinary kind. France was again a mighty nation, united and orderly at home and victorious abroad. Says Carlyle, —

"Overhead of all of this, there is the customary brewing and baking. Labor hammers and grinds. Frilled promenaders saunter under the trees, white-muslin promenadresses, with green parasols, leaning on your arm. . . . In this Paris, are twenty-three theaters nightly [and] sixty places of dancing."

The Terror was a sure weapon, ready to hand in a moment of death peril to liberty. The Convention did not shrink from using it. That much may be said in explanation. Still the "Reign of Terror" remains a terrible blot on human history.

At the same time it does not stand all by itself. John Morley, a cultivated English scholar, calls it "almost as horrible" as the scenes the English enacted six years later in Ireland (p. 462) without such mighty reason. And it was far less terrible than the needless vengeance inflicted by the conservative middle-class government of Paris in 1871 upon twenty thousand victims from the working class (p. 489), — over which the world shudders very little.

A study of the Revolution must notice this bloodshed, but ought not to put much emphasis on it. It is not in any way the significant thing about the Revolution. Indeed, it was not

Violence only an incident due to foreign peril the product of the Revolution itself, but of foreign war. The significant thing about the Revolution is the national awakening which swept away an absurd, tyrannical society, founded on ancient violence and warped by time, to replace it with a simpler society based on equal rights. Literature has been filled with hysterics about the violence. It is well for us to shudder — but there is no danger that we shall not, for those who suffered were the few who "knew how to shriek," and so arouse sympathy for their woe. The danger is that we forget the relief to the dumb multitudes who had endured worse tortures for centuries, but whose inarticulate moanings hardly attract attention in history. As Carlyle justly says, not for a thousand years had any equal period in France seen so little suffering as just those months of revolution and "terror."

Positive Reform If the Convention destroyed much, it built up vastly more. It made the Revolution a great and fruitful reform. The grim, silent, tense-browed men of the Committee worked eighteen hours out of every twenty-four. Daily, they carried their lives in their hands; and so they worked swiftly, disregarding some niceties of detail, and cutting knots that did not easily loosen. While Carnot, "Organizer of Victory," was creating the splendid army that saved liberty from despots, his associates were laying the foundations for a new and better society. They were "organizing" civilization.

Mainly on their proposals, the Convention made satisfactory provision for the public debt that had crushed the old monarchy. It adopted the beginning of a simple and just code of laws. It abolished imprisonment for debt and gave property rights to women, forty years ahead of England or America. It accepted the metric system of weights and measures, abolished slavery in French colonies, instituted the first Normal School, the Polytechnic School of France, the Conservatory of France, the famous Institute of France, and the National Library, and planned also a comprehensive system of public instruction, the improvement of the hospitals and of the prisons, and the reform of youthful criminals. Said Danton, "Next

to bread, education is the first need of the people." As Shailer Mathews says, "No government ever worked harder for the good of the masses"; and says H. Morse Stephens:

"It is probable that as the centuries pass, the political strife . . . may be forgotten, while the projects of Cambacérès and Merlin toward codification, the plans of Condorcèt and Lakanal for a system of national education, and Argobast's report on the new weights and measures, will be regarded as making great and important steps in the progress of the race. . . . The Convention laid the foundations upon which Napoleon afterward built. In educational as in legal reform, the most important work was done during the Reign of Terror."

FOR FURTHER READING. — One of the histories named at the close of the last chapter ought to be used for library work as far as the close of this chapter. Carlyle also should surely be read.

EXERCISE. — Instructive parallels and contrasts between the course of the French Revolution, as to violence and class divisions, with the course of the Russian Revolution of 1917–1918.

# RUIN OF THE JACOBINS, MARCH, 1794, TO MARCH, 1795

The Jacobins had established their supremacy over all the other parties by the "Terror"; but after some months they themselves broke up into factions. The Committee of Public into Safety continued to uphold the inner circle of its members (led by Robespierre) who had charge of carrying on the Terror; but, outside the Committee, that policy was attacked violently from both sides.

Jacobins break up into factions

1. The Paris Commune, led now by the coarse *Hébert*, clamored for *more* blood. This group wished to level rich and poor by wholesale confiscation, and to execute all who might be feared as opponents of such measures. In Paris they carried another part of their program to success for a time. They closed all Christian worship, and substituted for the worship of God a "worship of Reason," with ribald blasphemy.

This atheism aroused Robespierre to denounce the Hébertists in the Convention as dangerous to the Revolution. Twice the Commune had reversed the control of a National Assembly by insurrection. Now it tried a third time, but failed; and Robespierre sent Hébert and his leading friends to the guillotine (March, 1794).

2. On the other hand, Danton was weary of bloodshed. He was the only man in France whose popularity and influence rivaled that of Robespierre. For months he had been urging in the Convention that "Terror" was no longer needed, now that France was victorious without and tranquil within. And Danton's friend, Camille Desmoulins (p. 272), started a witty newspaper to criticize the policy of the great Committee, suggesting in its place a "Committee of Mercy," to bind up the wounds of France. In April Robespierre accused both men of "conspiracy," and sent them to the guillotine.<sup>1</sup>

Danton's danger had been plain, and his friends had urged him to strike first. "Better to be guillotined than to do more guillotining," he answered. As he mounted the scaffold, he faltered a moment at the thought of his wife, whom he loved tenderly. But rallying, he said grimly to the executioner,— "Show my head to the people. It is worth while. They do not see the like every day."

The rule of Robespierre

Robespierre, for the next three months, seemed sole master <sup>2</sup> of France. He reopened the churches, and offset Hébert's Festival of Reason by making the Convention solemnly celebrate a "Festival to the Supreme Being." <sup>3</sup> He aimed to create a new France, with simple and austere virtues, like those Rousseau pictured in his ideal "state of nature." This he believed could be done by education. He secured from the Convention a decree for a system of universal public educa-

<sup>&</sup>lt;sup>1</sup> Just before the Revolution began, a humane Dr. Guillotin had invented a device (consisting of a heavy knife sliding down swiftly between two upright supports) to behead criminals. 'This ''guillotine'' was much more merciful and certain in its operation than the older custom of beheading by an axe in the hands of a man.

<sup>&</sup>lt;sup>2</sup> Marat had been murdered by Charlotte Corday. The story may be presented as a special report.

Robespierre was not a Christian; he was a deist, like Voltaire.

tion. The opening sentences of the decree read: "The rise of an oppressed nation to democracy is like the effort by which nature rose out of nothingness to existence. We must entirely refashion a people whom we wish to make free, - destroy its prejudices, alter its habits, limit its necessities, root up its vices, purify its desires. The state must therefore lay hold on every human being at his birth and direct his education with powerful hand." The most enthusiastic follower of Robespierre was St. Just; and the fragments of St. Just's Institutes express the ardent hopes of these Terrorists.

Boys of seven were to be handed over to the "school of the nation," to be trained "to endure hardship and to speak little." Neither servants nor gold or silver vessels were to be permitted. The nation was to possess "the happiness of virtue, of moderation, of comfort, - the happiness that springs from the enjoyment of the necessary without the superfluous. The luxury of a cabin and of a field fertilized by your own hands, a cart, a thatched roof, — such is happiness." St. Just declared that he would blow his brains out if he did not believe it possible to remodel the French people along such lines.

During his three-months' rule, Robespierre coupled the proclamation of these fine theories with a terrible increase in the policy of the "Terror" - to clear the field. The number of executions rose to two hundred a week. The Convention trembled for its own safety, and at last it turned savagely on Robespierre. On July 27, when he began to speak, he was interrupted by shouts of "Down with the tyrant!" Astounded, he stammered confusedly; and a delegate cried, - "See, the blood of Danton chokes him." Quickly he was tried and executed, with a hundred close adherents.

The "Terror" now came to an end, and some extreme laws Fall of were repealed. In December, 1794, encouraged by the re- Robespierre action against the radicals, the fugitive members of the Right once more appeared in the Assembly; and in March, 1795, even the survivors of the expelled Girondists were admitted. The Jacobins roused the populace of Paris in a desperate attempt to undo the reaction; but the middle class had rallied,

and the mob was dispersed by troops and by organized bands of "gilded youth." The populace was disarmed, the National Guards were reorganized, and there followed over France a "White Terror," wherein the conservative classes executed or assassinated many hundreds of the Jacobin party — whereof, since this was not a "Red" Terror, history makes little mention.

### 1795-1799: THE DIRECTORY

The Directory A new "Constitution of the Year III" (1795) replaced the constitution of the Year I and confirmed middle-class rule in the Republic. The government established by this document is called "The Directory." This was the name of the executive. which consisted of a committee of five, chosen by the legislature. The legislature consisted of two Houses. Property qualifications for voting were restored.

Royalist rising swept away

The constitution was submitted to a popular vote; but, before the vote was taken, at the last moment, the expiring Convention decreed that two thirds of its members should hold over as members of the new Assembly.1 This arrangement was submitted to the people, along with the constitution, and was practically made a condition to the latter. It was carried by a small majority, while the constitution was ratified by an overwhelming vote. In Paris the secret Royalists took advantage of the dissatisfaction among the people at this arrangement to stir up a revolt. They were joined by twenty thousand National Guards. The Directory was in terror. But it had four thousand regular troops, and it happened to hit upon a brilliant young officer to command them. That officer posted cannon about the approaches to the Convention hall, and mowed down the attacking columns with "a whiff of grapeshot" (October 5, 1795).

The Directory remained in power four years more; but the chief interest for this period centers in the rise of the officer who had saved it, and whose name was Napoleon Bonaparte.

<sup>&</sup>lt;sup>1</sup> Cf. the story of the Rump Parliament, p. 204.

## CHAPTER XVI

#### THE RISE OF NAPOLEON

In 1795, when the government of the Convention was merged Expansion in the Directory, France had already made great gains of terri-Bonaparte tory. On the northeast, Belgium had been annexed, with the vote of its people. Nice and Savoy, on the southeast, had been added, in like manner. The eastern frontier had been moved to the Rhine, by the seizure of all the territory of the Empire on the west side of the river. Holland had been converted into a dependent ally, as the "Batavian Republic," with a constitution molded on that of France. Prussia, Spain, and most of the small states had withdrawn from the war. Only England, Austria, and Sardinia kept the field.

The Directory then determined to attack Austria vigorously. both in Germany and in her Italian provinces (p. 233). splendid armies were sent into Germany, and a small, ill-supplied force in Italy was put under the command of Bonaparte. The wonderful genius of the young general (then twenty-seven years old) made the Italian campaign the decisive factor in the war. By rapid movements, he separated the Austrian and Sardinian forces, beat the latter in five battles in eleven days, and forced Sardinia to conclude peace. Turning upon the brave but deliberate Austrians, he won battle after battle, and by July he was master of Italy. Austria, however, clung stubbornly to her Italian provinces; and during the following year, four fresh armies, each larger than Napoleon's, were sent in succession from the Rhine to the Po, only to meet destruction. In October. 1797, Austria agreed to accept Venice from Bonaparte, in exchange for Lombardy and Belgium, which she had lost, and war on the continent closed with the "Peace of Campo Formio."

Bonaparte in Italy

To the Italians, Bonaparte posed at first as a deliverer, and his large promises awoke the peninsula to the hope of a new national life. Something was accomplished. Oligarchic Genoa became "the Ligurian Republic," and the Po valley was made into "the Cisalpine Republic." Bonaparte swept away feudalism and 'serfdom and the forms of the old Austrian despo-



BONAPARTE AT ARCOLA. The French troops were breaking at a critical point, when the young general forced his way to the front, caught a falling standard, and by his presence, restored the fortune of the day. — After the painting by Gros.

tism, and introduced civil equality and some political liberty. At the same time, however, with amazing perfidy, he tricked the ancient state of Venice into war, seized it with a French army, and afterward coolly bartered it away to Austria.

Upon even the states friendly to him, Bonaparte levied enormous contributions, to enrich his soldiers and officers, to fill the coffers of France, and to bribe the Directory. His proclamation upon taking command of the Army of Italy had been significant of much to come: "Soldiers, you are starving

and in rags. The government owes you much, but can do nothing for you. I will lead you into the most fruitful plains of the world. Teeming provinces, flourishing cities, will be in your power. There you may reap honor and glory and wealth."

Works of art, too, and choice manuscripts Bonaparte ravished from Italian libraries and galleries, and sent to Paris, to gratify French vanity; and when the Italians rose against this spoliation, he stamped out the revolts with deliberate cruelty.

The Italian campaigns first showed Napoleon Bonaparte to Character of the world. He was born in Corsica in 1769. His parents Bonaparte were Italians, poor, but of noble descent. In the year of his birth, Corsica became a possession of France. The boy passed through a French military school, and when the Revolution began he was a junior lieutenant of artillery. The war gave him opportunity. He had distinguished himself at the capture of Toulon (p. 297); and, chancing to be in Paris at the time of the rising against the Directory, in 1795, he had been called upon to defend the government. In reward he was given, the next year, the command of the "Army of Italy."

Napoleon was one of the three or four supreme military geniuses of history. He was also one of the greatest of civil rulers. He had profound insight, a marvelous memory, and tireless energy. He was a "terrible worker," and his success was largely due to his wonderful grasp of masses of details, - so that he could recall the smallest features of geography where a campaign was to take place, or could name the man best suited for office in any one of a multitude of obscure towns. He was not insensible to generous feeling; but, like Frederick II of Prussia (p. 249), he was utterly unscrupulous and deliberately rejected all claims of morality. "Morality," said he, "has nothing to do with such a man as I am." Perfidy and cruelty, when they suited his ends, he used as calmly as appeals to honor and patriotism.

His generalship lay largely in unprecedented rapidity of movement, and in massing his troops against some one weak point of an enemy. "Our general," said his soldiers, "wins his victories with our legs." Moreover, the French army was superior to any army in Europe. Elsewhere military office came by birth or by purchase. In the Revolutionary armies of France, it came by merit and genius. All of Napoleon's great lieutenants had risen from the ranks. One of his most dashing generals (Jourdan) had been a tailor; another (Murat) a waiter. Napoleon always cherished this democratic character of the army. "Every soldier," said he, "carries a marshal's baton in his knapsack."

In early life Bonaparte may have been a sincere Republican; but he hated anarchy and disorder, and, before his campaign in Italy was over, he had begun to plan to make himself ruler of France. He worked systematically to transform the army's earlier ardor for liberty into a passion for military glory and plunder. He became the idol of the soldiery, and then used the military power to overthrow the civil authority.

Before Campo Formio he had said to a friend, "Do you suppose I conquer for the lawyers of the Directory? . . . Do you think I mean to found a Republic? What an idea! . . . The nation wants a head, a chief illustrious for great exploits; it does not care for theories of government. . . . The French want glory. As for liberty, of that they have no conception. . . . I am everything to the army. Let the Directory try to take my command from me, and they will see who is master."

Bonaparte in Egypt England alone continued the war against France; and the next year (1798) Bonaparte persuaded the Directory to let him attack Egypt, as a step toward attacking England's power in India. He won a series of brilliant battles in Egypt; but suddenly his fleet was annihilated by the English under Nelson, in the Battle of the Nile, and his gorgeous dreams of Oriental empire faded away.

Escape to France

Then Bonaparte deserted his doomed army, and escaped to France, where he saw new opportunities. War on the continent had been renewed. In 1798 the Directory had brought about a change in the government of Switzerland and had organized that country as "the Helvetic Republic." They had also driven the pope from Rome and dispossessed other Italian rulers, to make way for new republican states. The Great Powers of Europe were alarmed at these measures. England succeeded in drawing Russia and Austria into another coalition; and so far, in the new war, the campaigns had gone against France. Bonaparte's failure in distant Egypt was not comprehended, and the French people welcomed him as a savior.

of the Directory: Consul

The Directory had proven disgracefully corrupt. Each of Overthrow three years in succession - 1797, 1798, 1799 - the elections had gone against it; but it had kept itself in power by a series Bonaparte, of coups d'état,1 or arbitrary interferences with the result of the voting. Now Bonaparte used a coup d'état against it. His troops purged the legislature of members hostile to his plan: and a Rump, made up of Bonaparte's adherents, abolished the Directory and elected Bonaparte and two others as Consuls. intrusting to them the preparation of a new constitution. "Now," said the peasantry, "we shall have peace, thanks to God and to Bonaparte"; and by a vote of some three million to fifteen hundred, the French people accepted the constitution that virtually made Bonaparte dictator. France was not really ready for the freedom that Paris had won for her so unexpectedly by revolution. If Bonaparte had not seized power, some other military chief surely would soon have done so.

FOR FURTHER READING. — High school students will hardly get time to read upon the Directory period, apart from Napoleon's story. For that, see references on pages 325-326.

<sup>1</sup> Literally, a "stroke of state." This is the name given in France to infractions of the constitution by some part of the government through the use of force. Happily the thing itself has been so unknown to English history that the English language has to borrow the French name. The attempt of Charles I to seize the five members (p. 200) was something of the sort. The coming century was to see many a coup d'état in France; and like phenomena have been common in other European countries.

### CHAPTER XVII

#### THE CONSULATE, 1799-1804

Peace of Amiens, 1802 Bonaparte's first work as consul was to crush foreign foes. In 1800 he won the great battle of *Marengo* over the Austrians in Italy, and General Moreau crushed another Austrian army in Bavaria at *Hohenlinden*. Austria and Russia then made peace with France; and two years later the Peace of Amiens (1802) closed the strife between France and England. For a brief period, the world was free from war. Napoleon appeared both a conqueror with dazzling victories and also the restorer of the long-desired peace.

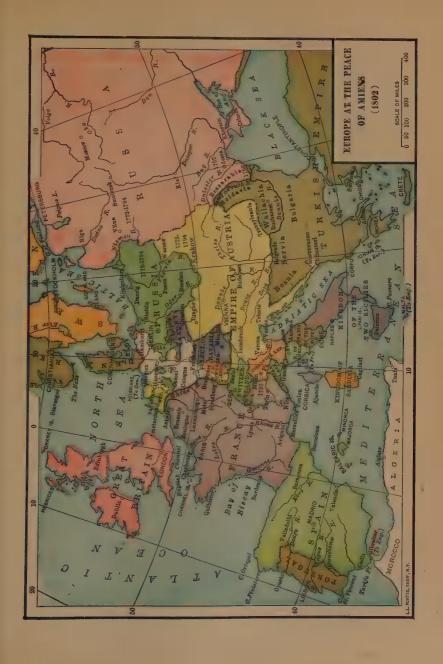
Constitution of the Consulate

The Consulate was confirmed by the Constitution of the Year VIII (1800). The government was to rest on manhood suffrage, but that suffrage was to be "refined by successive filtrations." The adult males, some five million in all, were to choose one tenth their number; the five hundred thousand "Communal Notables," so chosen, were in turn to choose one tenth their number; these fifty thousand "Departmental Notables" were to choose five thousand "National Notables."

But all this voting was only to settle eligibility. The executive was to appoint communal officers at will out of the Communal Notables, departmental officers out of the Departmental Notables, and members of the legislature and other chief officers out of the National Notables.

The legislature was to be broken up into four parts: a Council of State to prepare bills; a Tribunate to discuss them, without right to vote; a Legislative Chamber to vote upon them, without right to discuss; and a Senate, with power to veto.

Siéyès, who planned this constitution, had intended to break up the executive in like manner into one consul for war, an-





other for peace, and a "Grand Elector" who should appoint the consuls and other great officials, but should then have no part in the government. Here Napoleon intervened. He was willing to accept a system of elections that never elected anybody, and a legislature that could not legislate; but he changed the shadowy "Grand Elector" into a First Consul, with all other parts of the constitution subject to his will.

Bonaparte became First Consul. His colleagues, as he put it, were "merely counselors whom I am expected to consult, but whose advice I need not accept." Directly or indirectly, he himself filled all offices, and no law could even be proposed without his sanction.

Local administration was highly centralized, without even Centralithose checks upon the central power that had existed before the zation Revolution (p. 259). For each Department Napoleon appointed a Prefect, and for each subdistrict a Subprefect. Even the forty thousand mayors of towns and villages were appointed by the First Consul or by his agents, and held office at his will; "nor did there exist anywhere independent of him the authority to light or repair the streets of the meanest village in France."

intensified

This new administration was vigorous and fearless; and under Napoleon's energy and genius, it conferred upon France great and rapid benefits. But, in the long run, the result was to be unspeakably disastrous. The chance for Frenchmen to train themselves at their own gates in the duties and responsibilities of freemen, by sharing in the local government, was lost; and the willingness to depend upon an all-directing central power was fixed even more firmly than before in their minds. (Cf. p. 19.)

Within France Bonaparte used his vast authority to restore Restoration order and heal strife. Royalist and Jacobin were welcomed to public employment and to favor; and a hundred and fifty thousand exiles, of the best blood and brain of France, returned. to reinforce the citizen body. An agreement with the pope ("the Concordat") reconciled the Catholic church to the state.

The last of the benevolent despots Reforms All bishops were replaced by new ones appointed by Napoleon and consecrated by the pope. The church became Roman again, but it was supported and controlled by the state.

The reform work of the great Convention of '93 had been dropped by the Directory. Some parts of it were now taken up again. Public education was organized; corruption and extravagance in the government gave way to order and efficiency; law was simplified and justice was made cheaper and easier to secure.

The "Code Napoleon"

This last work was the most enduring and beneficent of all. The Convention had begun to reform the outgrown absurdities of the confused mass of French laws. The First Consul now completed the task. A commission of great lawyers, working under his direction and inspiration, swiftly reduced the vast chaos of old laws to a marvelously compact, simple, symmetrical code.

This body of law included the new principles of equality born of the Revolution. It soon became the basis of law for practically all Europe, except England, Russia, and Turkey. From Spain it spread to all Spanish America, and it lies at the foundation of the law of the State of Louisiana. Napoleon himself declared, after his overthrow, "Waterloo will wipe out the memory of my forty victories; but that which nothing can wipe away is my Civil Code. That will live forever." 1

Material prosperity

The material side of society was not neglected. The depreciated paper money (p. 281) was restored to a sound basis, and industry of all kinds was encouraged. Paris was made the most beautiful city of Europe, and it was given an excellent water supply. Parks and public gardens were provided, while, here and there, rose triumphal arches and columns. Roads, canals, and harbors were built, and old ones were improved. And, chief of all, the economic gain of the peasants in the Revolution (p. 282) was preserved. The peasantry were landowners, free from their old burdens; and workmen secured

<sup>&</sup>lt;sup>1</sup> Special reports: the Legion of Honor; Napoleon's encouragement of science.

two or three times the wages they had received ten years before. Under such conditions the people displayed new energies, and, with the establishment of quiet and order, they quickly built up a vast material prosperity.

In short, Bonaparte destroyed political liberty; but he preserved equality before the law, along with the economic gains to the working classes from the Revolution. The burden of taxation was made to rest with fair justice upon all classes. The peasant paid not four fifths his income in taxes, as before the Revolution, but about one fifth; and he got much more in return than before.

In all this reconstruction the controlling mind was that The last of the First Consul. Functionaries worked as they had worked of the benevfor no other master. Bonaparte knew how to set every man the right task; and his own matchless activity (he sometimes worked twenty hours a day) made it possible for him to oversee countless designs. His penetrating intelligence seized the essential point of every problem, and his indomitable will drove through all obstacles to a quick and effective solution. His ardor, his ambition for France and for glory, his passion for good work, his contempt for difficulties, inspired every official, until, as one of them said, "the gigantic entered into our habit of thought."

But the benefits that Bonaparte conferred upon France were the work of a beneficent despotism, not of a free government. He worked as a Joseph II (p. 250) of greater ability might have done. Bonaparte was the last and greatest of the benevolent despots, and it was soon plain that he meant to seize the outer trappings of royalty as well as its power.

## CHAPTER XVIII

### THE FRENCH EMPIRE, 1804-1814

In 1802 Bonaparte had himself elected "Consul for Life."

He set up a court, with all the forms of monarchy, and began

to sign papers by his first name only — Napoleon — as kings sign. Then, in 1804, he obtained another vote of the nation declaring him "Emperor of the French," and he solemnly crowned himself at Paris, with the presence and sanction of the

"Emperor Napoleon the First"

Plebiscites

pope, as the successor of Charlemagne. Napoleon always claimed that he ruled by the "will of the French people"; and each assumption of power was given a show of ratification by a popular vote, or plebiscite. But the plebiscite was merely the nation's Yes or No to a question framed by the master. The result of a No could never be foreseen; and it was not hard so to shape questions that men would rather say Yes than risk the indefinite consequences of saving No. The nation had no share at any stage in shaping the questions upon which it was to vote; and even the vote was controlled largely by skillful coercion. A plebiscite was a thin veil for military despotism; but it was at least a standing denial of the old doctrine of "divine right." At the same time, it must be acknowledged that the French people tamely surrendered to a despotic master who flattered their vanity and fed their material prosperity.

System of spies

Personal liberty was no longer safe. Napoleon maintained a vast network of secret police and spies, and in ten years he sent thirty-six hundred men to prison or into exile by his mere order. The press was subjected to stern and searching censorship. No book could be published if it contained opinions offensive to the emperor, even in matters only slightly related to politics. Thus Madame de Staël was not allowed to say that the drama of

Iphigenia by the German Goethe was a greater play than the work of the French Racine upon the same plot. Newspapers Free were forbidden to print anything "contrary to the duties of speech subjects." They were required to omit all news "disadvantageous or disagreeable to France," and in political matters they were allowed to publish only such items as were furnished them by the government. Thus the Moniteur, the leading official paper, made no mention of the destruction of the French fleet by Nelson at Trafalgar (p. 317) in 1805.

Moreover, they were required to praise the administration. "Tell them," said Napoleon, "I shall judge them not only by the evil they say, but by the good they do not say." Even the schools were made to preach despotism, and were commanded to "take as the basis of their instruction fidelity to the Emperor." Religion, too, was pressed into service. Every village priest depended, directly or indirectly, upon Napoleon's will, and was expected to uphold his power. An Imperial Catechism was devised, and used in all schools, expressly to teach the duty of all good Christians to obey the emperor.1

In 1802 Napoleon told his Council of State that he should The "Nawelcome war and that he expected it. Europe, he declared, needed a single head, an emperor, to distribute the various kingdoms among lieutenants.2 He felt, too, that victories and military glory were needful to prevent the French nation from murmuring against his despotism.

Naturally, other nations felt that there could be no lasting peace with Napoleon except on terms of absolute submission. Under such conditions as these, war soon broke out afresh. England and France came to blows again in 1803, and there was to be no more truce between them until Napoleon's fall. During the next eleven years, Napoleon fought also three wars with Austria, two with Prussia, two with Russia, a long war with Spain, and various minor conflicts.

<sup>1</sup> Extracts are given in Anderson's Documents, No. 65.

<sup>&</sup>lt;sup>2</sup> This is the way in which the German Hohenzollerns have recently been planning to secure European "peace." Cf. p. 612.

The European wars from 1792 to 1802 belong to the period of the French Revolution proper. Those from 1803 to 1815 are "Napoleonic wars," due primarily to the ambition of one



The Vendôme Column—made from Russian and Austrian cannon captured in the Austriltz campaign. The figures on the spirals represent scenes in that campaign, and upon the summit, 142 feet high, stood a statue of Napoleon. The name Vendôme comes from the name of the public square. Students of ancient history will naturally compare this column with similar Roman military monuments. Napoleon, like the later Hohenzollerns, was fond of imitating the works of the Roman world-empire.

great military genius. In the first series, Austria was the chief opponent of the Revolution: in the second series, England was the relentless foe of Napoleon.

On the breaking out of war with England, Napoleon prepared a mighty flotilla and a magnificent army at Boulogne. England was threatened with overwhelming invasion if she should lose command of the Channel even for a few hours. So sure did Napoleon feel of his prey that he even prepared a medal to be struck in London, upon his expected entry there, to commemorate his victory; but all his attempts to get together . fleet to compete with England's failed.

In 1805 Austria and Russia joined England in the war. With immediate decision, Napoleon trans-

ferred his forces from the Channel to the Danube, annihilated two great armies, at *Ulm* and *Austerlitz* (October and December), and, entering Vienna as a conqueror, forced Austria to a humiliating peace. That country gave up her remaining terri-

tory in Italy, and her Illyrian provinces, and surrendered also many of her possessions in Germany.

Prussia had maintained her neutrality for eleven years; but now, with his hands free, Napoleon goaded her into war, crushed her absolutely at Jena (October, 1806), occupied Berlin, and soon afterward dictated a peace that reduced Prussia one half in size and bound her to France as a vassal state

Less decisive conflicts with Russia were followed by the Peace Peace of Tilsit (July, 1807). The Russian and French em- of perors met in a long interview, and Tsar Alexander was so impressed by Napoleon's genius, that, from an enemy, he became a friend and ally. France, it was understood, was to rule Western Europe; Russia might aggrandize herself in the Eastern half at the expense of Sweden, Turkey, and Asia; and the two Powers were to unite in ruining England by shutting out her commerce from the continent.

England had proved as supreme on the seas as Napoleon on Trafalgar land. In 1805, at Trafalgar, off the coast of Spain, Nelson destroyed the last great fleet that Napoleon collected. Soon afterward a secret article in the Treaty of Tilsit agreed that Denmark (then a considerable naval power) should be made to add her fleet to the French; but the English government struck first. It demanded the surrender of the Danish fleet into English hands until war should close, and finally it compelled the delivery by bombarding Copenhagen.

After this, Napoleon could not strike at England with his Napoleon's armies, and he fell back upon an attempt to ruin her by crushing her commerce. All the ports of the continent were to be closed System" to her goods. Napoleon stirred French scientists into desperate efforts to invent substitutes for the goods shut out of the continent. One valuable result followed. The English cruisers prevented the importation into France of West-India cane sugar; but it was discovered that sugar could be made from the beet, and the raising of the sugar-beet became a leading industry of France.

This Continental System did inflict damage upon England,

but it carried greater harm to the continent, which simply could not do without the manufactures of England, then the workshop of Europe. At times, even the French armies had to be clothed in smuggled English goods, and they marched into Russia in 1812 (p. 324) in English shoes.

"War of 1812" in America England's retort to the Continental System was an attempt to blockade the coast of France and her dependencies to all neutral vessels. In these war measures, both France and England ignored the rights of neutral states. One result was the War of 1812 in America. In this struggle, unhappily, we let ourselves be tricked into fighting upon the side of the European despot, against the only champion of freedom, and upon the whole, into fighting that power which we had least reason to fight. Happily, in that day, America's part could not be decisive, and the contest did not much affect the European result.

On the other hand, Napoleon's attempts to enforce his System led him from one high-handed measure to another, until Portugal and Russia rose against him, and so gave Central Europe another chance to win freedom (pp. 324–325).

Napoleon and the Spanish people Portugal refused to obey Napoleon's order to confiscate the English vessels in her ports. Thereupon Napoleon's armies occupied the kingdom. From this act, Napoleon passed to the seizure of Spain, placing his brother Joseph upon the throne. But the proud and patriotic Spanish people rose in a "War for Liberation," and it was soon plain that a new force had appeared. Hitherto, Napoleon had warred against governments, and had dictated peace when the rulers were in his power: now, first, he had to fight with a people in arms. Brilliant victories merely transferred the outbreaks from one quarter to another and called for more and more of his energies. England seized her opportunity, too, and sent an army under Wellesley (afterward Duke of Wellington) to support the Peninsular revolt. To the end, this struggle continued to drain

 $<sup>^1\</sup>mathrm{As}$  if, in 1914–1918, we had let Germany draw us to her side, as she hoped, because the English blockade of Germany hurt our commerce.

Napoleon's resources. Long after, at St. Helena, he declared that it was really the Spanish war that ruined him.

In 1809, encouraged by the Spanish rising, Austria once Napoleon more entered the lists, but a defeat at Wagram forced her again wagram to submission. Napoleon now married a princess of Austria. He was anxious for an heir, and so divorced his former wife, Josephine, who had borne him no children, to make way for marriage with a grandniece of Marie Antoinette. This union of the Revolutionary emperor with the proud Hapsburg house marks in some respects the summit of his power.

At the moment, the Spanish campaigns seemed trivial; Napoleon's and after Wagram, Napoleon was supreme in Central Europe. new map of Europe This period was marked by sweeping changes in territory. The most important may be grouped under four heads.

The Batavian Republic (p. 305) was converted into the Kingdom of Holland, with Napoleon's brother Louis for its sovereign. Later, when Louis refused to ruin his people by enforcing the Continental System rigidly, Napoleon deposed him, and annexed Holland to France, along with the whole north coast of Germany as far as Denmark.

In Italy the new republics and the old petty states were disposed of, one after another. Even the pope was deprived of his principality. When these changes were complete, Italy lay in three fairly equal divisions. In the south Napoleon's brother, Joseph, ruled as King of Naples; and when Joseph was promoted in 1809 to the throne of Spain, he was succeeded in Naples by Murat, one of Napoleon's generals. In the northeast was the "Kingdom of Italy," with Napoleon himself as king — as Charlemagne and Otto and their successors had been "kings of Italy"! The rest of the peninsula was made a part of France, and was organized as a French Department.

The Illyrian provinces on the eastern coast of the Adriatic were annexed directly to France.

Most important of all were the changes in Germany. To comprehend the significance of Napoleon's work there, one must first grasp the bewildering conditions before his interference.

Germany before Napoleon Before Napoleon there was no true political Germany. The Holy Roman Empire was made up of:

Two "great states," Austria and Prussia, each of them half Slavonic in blood:

Some thirty states of the "second rank," like Bavaria and Wurtemberg;

About two hundred and fifty petty states of the "third order" (many of them under bishops or archbishops), ranging in size from a small duchy to a large farm, but averaging a few thousand inhabitants:

Some fifteen hundred "knights of the empire," who in England would have been country squires (pp. 84–85), but who in Germany were really independent monarchs, with an average territory of three square miles, and some three hundred subjects apiece, over whom they held power of life and death;

About fifty-six "free cities," all in misrule, governed by narrow aristocracies (p. 99).

Each of the two hundred and fifty states of the "third rank," like the larger ones, was an absolute monarchy, with its own laws, its own mimic court and army, its own coinage, and its crowd of pedantic officials. The "Sovereign Count" of Leimburg-Styrum-Wilhelmsdorf kept a standing army of one colonel, nine lower officers and two privates! Each of the fifteen hundred "knights" had his own system of tariffs and taxes.

One more factor must be taken into account in order to get an idea of the indescribable confusion. Rarely did one of these petty principalities have its territory compact. Many a state of the second or third order consisted of several fragments 1 (obtained by accidents of marriage or war), sometimes widely scattered, — some of them perhaps wholly inside a larger state to which politically they had no relation. No map can do justice to the quaint confusion of this region, about the size of Texas, thus broken

As indicated by such compound names the one above.

into eighteen hundred governments varying from an empire to a small estate, and scattered in fragments within fragments.1 It is little wonder that the philosopher Lessing, the greatest German between Luther and Goethe, should have said: "Patriotism I do not understand; at best it seems an amiable weakness which I am glad to be free from."

Napoleon had begun his rearrangement of Germany at Campo Napoleon's Formio (p. 305). By that treaty (and by subsequent arrangements), princes of the Empire were allowed to recompense them-solidation selves for the territories they had lost to France by absorbing the ecclesiastical states and most of the "free cities."

After Austerlitz and Jena, more radical changes followed. Austria and Prussia were weakened. The first became an inland state. The second was halved and pushed altogether beyond the Elbe, while its recent Polish acquisitions were turned into the Duchy of Warsaw. Besides so depressing the two great states, Napoleon proceeded to form a further check upon them by augmenting the states of the second rank. Bavaria, Saxony, and Wurtemberg were made kingdoms, with territories enlarged at the expense of Austria and of smaller neighboring states; while out of old Prussian territory and of the electorate of Hanover was formed a new "Kingdom of Westphalia," for Napoleon's brother Jerome.

At the same time, the large states were encouraged or compelled to absorb the territories of the knights and of the petty principalities within or adjoining their borders. Thus the "political crazy quilt" of eighteen hundred states was simplified to thirty-eight states. This tremendous consolidation, surviving the rearrangements after Napoleon's fall, paved the way for later German unity.

Nearly all these German states, except Austria and Prussia, End of the were leagued in the "Confederation of the Rhine," under Roman Napoleon as "Protector." This amounted to a dissolution of Empire the Holy Roman Empire, and in 1806 Francis II laid down that venerable title. Napoleon himself posed as the successor of

<sup>&</sup>lt;sup>1</sup> These conditions are dimly suggested by the map after p. 118.

the Roman emperors. Francis was allowed to console himself with the title "Emperor of Austria," for his hereditary realms, instead of his previous title, "Arch-Duke of Austria."

How far does Napoleon deserve gratitude for so sweeping away old and obstructive features in the map of Germany? He had not much personally to gain by his action in this matter. Seemingly the explanation, in large part at least, is that he was a born administrator to whom disorder and confusion was hateful; and, when he could, he cleaned it up — much as a good housewife sometimes aches to clean up her neighbor's neglected and dusty parlor.

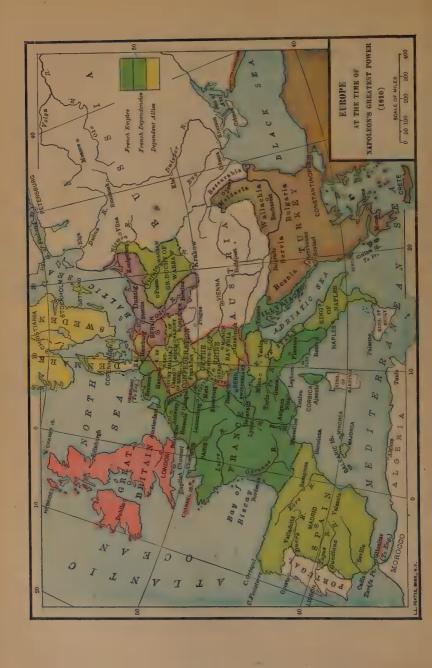
Social reform in Germany And Napoleon's influence, too, began great social reforms in Germany. In the Confederacy of the Rhine and in the many kingdoms of Napoleon's brothers and generals, serfdom and feudalism were abolished, and civil equality and the "Code Napoleon" were introduced. Everywhere, too, the administration of justice was made cheap and simple, and the old clumsy and corrupt methods of government gave way to order and efficiency.

Stein in Prussia Most striking of all was the reform in Prussia. Elsewhere the new methods were introduced by French agents or under French influence. In Prussia, reform came from a Prussian minister, and was adopted in order to make Prussia strong enough to cast off the French yoke.

Jena had proved that the old Prussian system was utterly rotten. The guiding spirit in a new Prussian ministry was Stein, who labored to fit Prussia for leadership in freeing and regenerating Germany. The serfs were changed into free peasant-landowners. The caste distinctions in society were broken down. The old law had recognized distinct classes, — peasants, burgesses, and nobility, — and had practically forbidden an individual to pass from one class into another, Even the land had been bound by the caste system: no noble

<sup>&</sup>lt;sup>1</sup> Curiously enough, this almost solitary progressive among Prussian statesmen was Prussian not by birth but by adoption.





could sell land to the citizen of a town; nor could noble or townsman sell to a peasant. All this was now done away. Some self-government was granted to the towns. And many of the best principles of the French reforms were adopted. Napoleon's insolence and the domination of the French armies at last had forced part of Germany into the beginning of a new



NAPOLEON TOWARD THE CLOSE OF HIS REIGN.

national patriotism; and that patriotism began to arm itself by borrowing weapons from the arsenal of the French Revolution.

In 1810 Napoleon's Greatest power had reached its widest limits. The huge sway bulk of France filled the space from the Ocean to the Rhine, including not only the France which we know, but also Belgium, half of Switzerland, and large strips of German territory, - while from this central body two outwardcurving arms reached

toward the east, one along the North Sea to the Danish Peninsula, and the other down the coast of Italy past Rome.

This vast territory was all organized in French Departments. The rest of Italy and half the rest of Germany were under Napoleon's "protection," and were ruled by his appointees. Denmark and Switzerland, too, were his dependent allies; and Prussia and Austria were unwilling ones. Only the extremities of the continent kept their independence, and even there, Sweden and Russia were his friends.

But Russia was growing hostile. Alexander was offended by the partial restoration of Poland (as the Duchy of Warsaw). The Continental System, too, was growing more and more burdensome. Russia needed English markets, and in 1811 the Tsar refused longer to enforce the "System."

The
"Retreat
from
Moscow"

Napoleon at once declared war. In 1812 he invaded Russia and penetrated to Moscow. The Russians set fire to the city, so that it should not afford him winter quarters; but, with rare indecision, he stayed there five weeks, hoping in vain that the Tsar would offer to submit. Then, too late, in the middle of October, when the Russian winter was already upon them, the



NAPOLEON LEAVING MOSCOW. - From an imaginative painting.

French began the terrible "Retreat from Moscow," fighting desperately each foot of the way against cold, starvation, and clouds of Cossack cavalry. Nine weeks later, twenty thousand miserable scarecrows recrossed the Niemen. The "Grand Army," a half million strong, had left its bones among Russian snows.

Battle of Leipzig The Russians kept up the pursuit into Germany, and the enthusiasm of the Prussian people forced the government to declare against Napoleon. University professors enlisted at the head of companies of their students in a "war of liberation." Women gave their jewels and even their hair, to buy arms and

supplies. The next summer, Austria also took up arms. By tremendous efforts, Napoleon raised a new army of boys and old men from exhausted France, and for a time he kept the field victoriously in Germany; but in October, 1813, he met crushing defeat at Leipzig, in the "Battle of the Nations."

Napoleon retreated across the Rhine. His vassal kings fled Fall of from their thrones, and most of the small states now joined his enemies. England, Russia, Austria, and Prussia, acting in close concert, took to themselves the name "The Allies," and maintained a perfect understanding. After Leipzig, they proposed peace, offering to leave Napoleon his crown, with the Rhine for the boundary of France. Like a desperate gamester, bound to win or lose all, Napoleon rejected these terms. The Allies then advanced to the Rhine, and offered peace with the French boundaries of 1792. Napoleon again refused. The Allies invaded France at several points, with overwhelming numbers; and, in spite of Napoleon's superb defense, they entered Paris victoriously in March, 1814, and dictated peace.

The Allies made Napoleon a large allowance, and granted him the island of Elba, in the Mediterranean, as an independent principality. The Bourbon heir to the French throne, one of the Emigrant brothers of Louis XVI, appeared, promised a constitution to France, and was quietly recognized by the French Senate as Louis XVIII.1 The Allies avoided the appearance of imposing this king upon France, but they liked the arrangement. To make it popular, they granted liberal terms of peace. France kept her territory as it was before the Revolution. The Allies withdrew their armies without imposing any war indemnity, such as France had exacted repeatedly from other countries; nor did they even take back the works of art that French armies had plundered from so many famous galleries in Europe.

FOR FURTHER READING. — The best brief accounts of the Napoleonic era are given in Stephens' Revolutionary Europe, 1789-1815 and in Rose's

<sup>&</sup>lt;sup>1</sup> The son of Louis XVI had died in prison at Paris in 1795. According to the theory that he began to reign upon his father's death in 1793, he is known as Louis XVII.

Revolutionary and Napoleonic Era. The many histories of Napoleon are most of them defaced by extreme partisanship on one side or the other, or are too long for general use. Probably the best treatment is also the most recent, — Rose's Napoleon the First. Anderson's Constitutions and Documents gives an admirable selection of documents. Kennan's Folktales about Napoleon is a curious and interesting volume.

## PART V

# A PERIOD OF REACTION, 1815-1848

## CHAPTER XIX

#### THE CONGRESS OF VIENNA: RESTORATION

Napoleon had wiped away the old map of Europe, and Political now his map fell to pieces. All the districts which had been chaos in annexed to France since 1792, and all the states which had been created by Napoleon, were left without governments. The old rulers of these states were clamoring for restoration. Other rulers wanted new acquisitions to pay for their exertions against Napoleon There was also a fear pervading Europe that from France either new and dangerous "Revolutionary" ideas or a new military conqueror might overrun the world. To settle these problems - to arrange for "restoration," "reparation," and "guarantees" — the four "Allies" invited all the sovereigns of Europe to a "Peace Congress."

The Congress of Vienna assembled in November, 1814. The The crowd of smaller monarchs and princes were entertained by Congress their Austrian host in a constant round of masques and revels, while the four great Allies (Russia, Austria, Prussia, England) did the work in private committee. From time to time, as they reached agreements, they announced results to the Congress for public ratification.

The territorial rearrangements fall under three heads.

1. Italy was left in twelve states, and Germany in thirty-eight. Territorial These were all restored to their old ruling families. (The other rearrangephases of the "restoration" can be treated most conveniently "restorain the next chapter.)

Guarantee against French attack

- 2. The states along the French frontier were strengthened, as one "guarantee" against future aggression by France. (1) Holland was made into the Kingdom of the Netherlands, under the House of Orange, and Belgium was added to it, although the Belgians wished to be independent and objected very strongly to being made Dutch. (2) Nice and Savoy were given back to the Kingdom of Sardinia, to which was added also the old Republic of Genoa. (3) German territory west of the Rhine, now taken back from France, was divided between the powerful kingdoms of Prussia and Bavaria. (4) The Congress guaranteed the "neutrality" of Switzerland, promising that all would join in punishing any country which in future wars should march troops through that state. Thus the entire European frontier next France, from the North Sea to the Mediterranean, was powerfully fortified.
- 3. The remaining rearrangements had to do, directly or indirectly, with "compensating" the Allies for their exertions and losses. Under cover of high-sounding phrases about founding "a durable peace based upon a just division of power," the Congress became "a Congress for loot" and began a disgraceful scramble for spoils.

Plunder for the Allies (1) England had stood out alone for years against the whole power of Napoleon, and she had incurred an enormous national debt by acting as paymaster of the various coalitions. In repayment, she now kept Malta, the Ionian Islands, Cape Colony, Ceylon, and a few other colonial acquisitions, mainly from the old Dutch empire, which she had occupied during the war.

The "Second Hundred Years' War" can now be seen as a whole, in relation to world-empire. The first period (1689–1763) is covered in pp. 231–233, 242–245: it is known in America as the period of Intercolonial Wars. It ended with the exclusion of France from North America and India, to England's gain. The second period (1775–1783) is the period of the American Revolution. England

lost the richest part of her American empire, but she made gains elsewhere at the expense of France, Spain, and Holland, and acquired Australia. The third period, the wars of the French Revolution and Napoleon (1792-1815), left England the one great colonial power. Spain 1 and Holland still had some possessions outside Europe; but their holdings were insignificant beside England's.

- (2) Austria received back all her lost territory, except distant Belgium in place of which she accepted Venetia and Lombardy, much to the distaste of the inhabitants of those districts.
- (3) Alexander, Tsar of Russia, secured Finland from Sweden: and he demanded also further reward in Poland. The Duchy of Warsaw (p. 321), he insisted, should be made into a kingdom of Poland, and he should be the king. But this plan conflicted with Prussian ambition.
- (4) Prussia gained Pomerania from Sweden; but the Prussian king insisted also upon regaining the Polish provinces that Napoleon had taken from him for the Duchy of Warsaw. Alexander promised to aid Prussia to get Saxony instead. The king of Saxony had been a zealous ally of Napoleon to the last; and so, Alexander urged, it would be proper to make an exception in his case to the careful respect shown by the conquerors to all other "legitimate rulers."

Prussia was ready to accept this; but Austria feared such The Allies extension of Prussia toward the heart of Germany, and vehe- nearly fall mently opposed the plan. England took her side. Thus the four Allies were divided, — Russia and Prussia against Austria and England, — and came to the verge of war with one another. Perhaps the most interesting result of this was the way in which France wormed her way back into the European circle. The Allies had meant to give that "outlaw nation" no voice whatever at the peace table. But Talleyrand, the shrewd French diplomat, was present at Vienna as a looker-on; and now, by offering French aid to Austria and England at a critical

<sup>1</sup> For Spain's loss of colonial empire later, cf. p. 340.

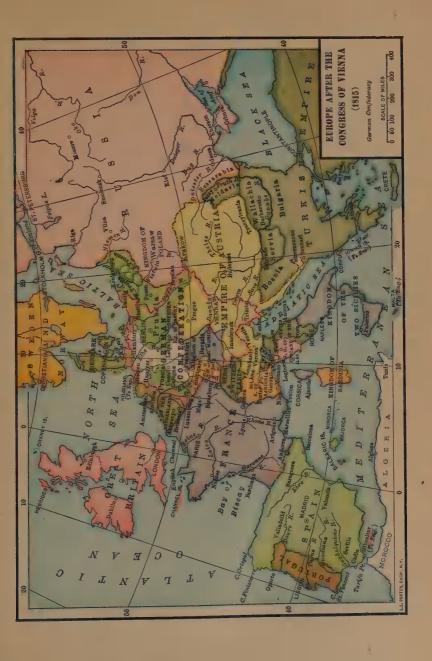
moment, he won a place for his country in the Congress, and, as he said, exultingly but rather prematurely, "broke up forever the alliance against her."

Finally a compromise was made — the more readily that Napoleon had broken loose (see below). In addition to her gain of Pomerania, Prussia took half of Saxony and considerable German territory, recovered from France, west of the Rhine (see above).

It should be noted that Sweden, which in the time of Peter the Great had surrounded the Baltic, had now retired wholly into the northern peninsula. There, however, she found some compensation. Denmark (which had been the ally of Napoleon) now had to surrender Norway, and this land the Congress of Vienna turned over to Sweden in return for Finland and Pomerania. How, out of this arrangement, the Norwegians won independence in a ninety years' struggle is told in a later chapter, — one of the finest stories of the nineteenth century.

Napoleon's brief return: "The Hundred Days" During the dissensions regarding Saxony, the Congress was startled by the news that Napoleon had left Elba. A few months of Bourbon rule had filled France with unrest. The Tricolor, under which Frenchmen had marched in triumph into nearly every capital in Europe, had been replaced by the Bourbon White flag, and many Napoleonic officers had been dismissed from the army to make way for returned Emigrants, who for twenty years had fought against France. Thus the army was restless. The extreme Royalists were talking, too, of restoring the land of the church and of the Emigrants, though it had passed for a generation into other hands. In consequence, the peasants and the middle class were uneasy.

Napoleon, learning how matters stood, landed in France, almost unattended. The forces sent to capture him joined his standard; and in a few days, he entered Paris in triumph, without firing a shot, as he had foretold he would do. The king and the old Emigrants emigrated again. Napoleon offered





a liberal constitution, and France accepted it by an overwhelming plebiscite.

The Allies, however, refused even to treat with Napoleon. They declared unrelenting war upon him as "the disturber of the peace of Europe," and promptly moved powerful armies to the French frontier. No time was given Napoleon for preparation, and the odds were overwhelming. After a brief rule,

known as the Hundred Days, he was crushed at *Waterloo* by the English under Wellington and the Prussians under Blücher (June 18, 1815), and sent this time to hopeless exile, under guard, on the distant volcanic rock of St. Helena in the South Atlantic.

The Allies reëntered Paris, "bringing Louis XVIII in their baggage," as the French wits put it, and dictated to France a new treaty, much more severe than that of 1814. Prussia, indeed, urged that France should be dismem-



Mild terms for France

THE DUKE OF WELLINGTON.

bered, as she herself had been after Jena. Some Prussian papers talked of killing off the whole French people "like mad dogs," and moderate statesmen wished to take Alsace and Lorraine (as Bismarck did do fifty years later) and other territory that had been seized from Germany by Louis XIV. But Alexander and England insisted on milder punishment, in order that the people might not utterly reject the Bourbon rule; and France was required only (1) to give up some small strips of land containing about a half-million people, (2) to pay a small war indemnity (\$140,000,000), and (3) to restore the works of art which Napoleon's armies had plundered from European galleries.

During the Hundred Days, the Congress finished its work. Some of its later measures were highly praiseworthy. England persuaded the Powers to join in a declaration against the slave

Some rivers "internationalized"

trade; 1 and the navigation of rivers flowing through or between different countries was declared free to the commerce of all countries ("internationalized"). A country in possession of the mouth of a river had been in the habit of closing it against the trade of other nations. Thus Spain, while she held both banks of the mouth of the Mississippi (1783–1801), had tried to follow this policy—to the wrath of American settlers up the river and on the Ohio. The principle established at Vienna was a step forward for civilization. Moreover, it was worth much for Europe to recognize that it had common interests, and that it could arrange them in a peaceful Congress. This was an advance from eighteenth century politics toward the Hague Congress, the Peace Congress of 1919, and the League of Nations.

A peace of kings, not of peoples

The Congress of Vienna, to be sure, had no thought of this great movement. That "assemblage of princes and lackeys" stood for reaction. As an English historian says, - "It complacently set to work to turn back the hands of time to the historic hour at which they stood before the Bastille fell." It represented kings, not peoples. All the republics which had appeared since the French Revolution and also the old republics - the United Provinces, Venice, and Genoa - were given to monarchs. "Republics," said the Austrian Metternich (p. 335), "seem to have gone out of fashion." Switzerland was the only republic left in Europe, - and it was given an inefficient, loose union, far less effective than it had enjoyed under Napoleon's supremacy. Peoples were never consulted. The Congress transferred Belgians, Norwegians, Poles, Venetians, from freedom to a master, or from one master to another. — in every case against their fierce resentment.

The next hundred years were to be busied very largely in

<sup>&</sup>lt;sup>1</sup> Thereafter, England kept ships of war on the African coast to capture pirate slaving vessels. But, unhappily, the United States was unwilling to grant the necessary "right of search"; and so, until 1861, the horrible African slave trade continued to be carried on mainly by ships under the protection of the Stars and Stripes,—although the foreign slave trade had been illegal in the United States since 1808.

undoing the work of this first Peace Congress, until not one stone of its building was left upon another. Thus, when the next great Peace Congress met, in 1919, it had only to turn back to the Congress of Vienna for a perfect example of "How not to do it."

EXERCISES. — Add to the list of dates the following: 1776, 1789, 1815. The teacher will note that some phases of the work of the Congress are best seen after the study of the "alliances" to enforce peace and to preserve order (p. 568).

#### CHAPTER XX

#### CENTRAL EUROPE TO 1820

The history of the nineteenth century is the history of the influences which the French Revolution left. — FREDERIC HARRISON.

No land touched by the French Revolution was ever again quite the same. — Frederick A. Ogg.

Absurdities of the reaction after 1815

The immediate result of the Congress of Vienna was a victory for reaction and despotism. In many states, especially in the pettier ones, the restoration of the old rulers was accompanied by ludicrous absurdities. The princes who had scampered away before the French eagles, came back to show that they had "learned nothing and forgotten nothing." They set out to ignore the past twenty years. In France a school history spoke of Austerlitz as "a victory gained by General Bonaparte, a lieutenant of the king"! The Elector of Hesse censured his military Commandant for "omitting quarterly reports during the preceding ten years" - during which the Elector had been a fugitive in England. The king of Sardinia restored serfdom. The Papal States and Spain again set up the Inquisition. In some places French plants were uprooted from the botanical gardens, and street lamps and vaccination were abolished because they were "French improvements."

The statesmen of the Great Powers must have smiled to themselves at some of these absurd extremes; but they, too, almost universally strove to suppress progress. Five states — Russia, Austria, Prussia, France, and England — really determined the policy of Europe. The first four were "divine right" monarchies. Louis XVIII gave France a limited Charter, but it carefully preserved the theory of divine right. That theory, of course, could have no place in England, where the

monarchy rested on the Revolution of 1688; but even in England the Whigs were discredited, because they had sympathized at first with the French Revolution. For some years the government there was in the hands of the Tory party. which was bitterly opposed to progress.

"The rule of Napoleon was succeeded by the rule of Met- Metternich, ternich." Metternich was the chief servant of the Emperor the evil of Austria, and the real director of Austrian policy. He was the reaction subtle, adroit, industrious, witty, unscrupulous. Napoleon said of him that he "mistook intrigue for statesmanship"; and Stein (p. 322) complained that he was "overfond of complications" and did not know how to do business "in the great and simple way."

Far more than any other one man, Metternich had guided proceedings in the Congress of Vienna, and he continued to be the evil genius of Europe from 1814 to 1848. He summed up his political creed thus: "Sovereigns alone are entitled to guide the destinies of their peoples, and they are responsible to none but God. . . . Government is no more a subject for debate than religion is." The "new ideas" of democracy and equality and nationality 1 ought never to have been allowed to get into Europe, he said; but, since they were in, the business of governments must be to keep them down. He was too shrewd to expect to bring back altogether the days before the French Revolution; but he did hope to arrest all change at the lines drawn by the Congress of Vienna. In his more sanguine moments, indeed, he spoke of the democratic impulses resulting from the Revolution as "a gangrene, to be burned out of Europe with red-hot iron."

The political reaction was the more galling to the friends of liberty because the "Wars of Liberation" in 1812-1814 had

<sup>1</sup> The sentiment of nationality is the feeling among all the people of one race, speech, and country that they should make one political state. or become a "nation." This feeling tended to draw all Germans into one German state, and all Italians into one Italian state. In any conglomerate state, like Austria in that day, the feeling of nationality was likely to be a disrupting force.

Disappointment of European Liberals been essentially popular uprisings. The Prussian king had made repeated appeals to national patriotism, and had twice promised a constitution. Austria and England had held out hopes of union and freedom to the Italians. And the Spanish rebels had adopted a free constitution for their country.

Thus the Liberals of Europe had greeted Napoleon's overthrow with joyous acclaim; but soon it seemed that Waterloo had done little toward freeing Europe. It simply "replaced one insolent giant by a swarm of swaggering pygmies." The allied despots had used the peoples to overthrow a rival despot, and then they betrayed the peoples and recalled their promises only as a jest. A few months after Waterloo, the English poet Byron lamented that "the chain of banded nations has been broke in vain by the accord of raised-up millions"; and, "standing on an Empire's dust" at the scene of the great battle, and noting "how that red rain has made the harvest grow," he mused:—

"Gaul may champ the bit and foam in fetters,
But is Earth more free?
Did nations combat to make one submit,
Or league to teach all kings true sovereignty?...
Then o'er one fallen despot boast no more."

The Germanic Confederation Metternich's chief victory at the Congress of Vienna lay in the new organization of Germany. No one thought of restoring the discredited Holy Roman Empire. Liberal Germany, represented by Stein (p. 322), had hoped for a real union, either in a consolidated German Empire or in a new federal state. But Metternich saw that in a true German empire, Austria (with her Slav, Hungarian, and Italian interests) could not long keep the lead against Prussia. He preferred to leave the various states practically independent, so that Austria, the largest of all, might play them off against one another. The small rulers, too, were hostile to a real union, because it would limit their sovereignties. Metternich allied himself, in the Congress, with these princes of the small states, and won. The thirty-eight German states were organized into a "Germanic



Confederation," a loose league of sovereigns. (Thirty-four of the members were sovereign princes; the other four were the governments of the surviving "free cities," — Hamburg, Bremen, Lübeck, and Frankfort.) Each state controlled its own government, its own army, its own tariffs, and its own foreign diplomacy. They even kept the right to form alliances with foreign powers, - although they did promise not to make war upon one another.

The Confederacy had no distinct executive, judicial, and legislative departments. Its one organ was a Federal Diet at Frankfort. This was merely a standing conference of ambassadors appointed by the sovereigns: no important action could be taken without the consent of every state. Before many years the Diet was the laughingstock of Europe. "It was not a government at all: it was a polite and ceremonious way of doing nothing."

But though the chance for making one German nation had A few been lost, the Liberals still hoped, for a time, for free political constituinstitutions in the separate states. Within the next four years, constitutions were granted by the liberal Grand Duke of Weimar and by the rulers of Nassau and of the four South German states, Wurtemberg, Bavaria, Baden, and Hesse-Darmstadt. (Germany south of the river Main is known as South Germany.) The people in these southern districts had been greatly influenced by the French Revolution, and their rulers made these grants largely in order to secure popular support against possible encroachments of Austria or Prussia upon their territory. The constitutions left the princes still the real rulers of their states; but they provided for equality of all classes before the law, for freedom of the press, and for representative assemblies with control over new taxes. (Most taxes continued from year to year, without new enactment.)

King Frederick William III of Prussia, also, appointed a committee to draw up the constitution he had promised (p. 336). But he was a weak, vacillating man, and greatly influenced by the nobles, who railed bitterly at the idea of free institutions.

The committee dawdled along for four years, and finally the king repudiated his pledge.

Disappointment and radical agitation

Outside the Rhine districts the Liberals were not numerous. but the group was influential, — made up of writers, journalists, students, professors, and most of the rest of the small educated middle class. They were particularly strong in the universities, where professors and students organized societies (Burschenschaften) to agitate for German freedom and union. By 1817, they had become indignant at the delays and evasions by which promised constitutions were withheld. In October, the threehundredth anniversary of Luther's defiance of the pope and the fourth anniversary of the Battle of Leipzig were celebrated together at the Wartburg castle (the place of Luther's "retreat" after the Diet of Worms); and the students of the neighboring Jena University turned the celebration into a demonstration of liberal feeling. They sang patriotic and religious songs. made a few ardent speeches, and, in the evening, imitating Luther's burning of the Papal bull, threw some old textbooks into a bonfire, - having first labeled them with the names of reactionary works especially hated by the Liberal party.

This boyish ebullition threw sober statesmen into spasms of fear, and seemed to them to prelude a revolutionary "Reign of Terror." Metternich took shrewd advantage of the opportunity to wean the king of Prussia from his earlier liberalism. Unhappily, Metternich's hand was strengthened by the foolish crimes of some Liberal enthusiasts. A small section of radical agitators preached that even assassination in the cause of liberty was right; and, in 1819, a fanatical student murdered Kotzebue, a Russian representative in Germany, who was supposed to be drawing the Tsar away from his earlier liberal sympathies.

The Karlsbad Decrees Metternich was prompt to seize the chance. He at once called the leading sovereigns of Germany to a conference at Karlsbad. There he secured their approval for a series of resolutions, which he afterward forced through the Diet at Frankfort. These Karlsbad Decrees of 1819 were especially

directed against free speech in the press and in the universities. They forbade secret societies among students; they appointed a government official in every university to discharge any professor who should preach doctrines "hostile to the public order"; they set up a rigid censorship of all printed matter; and they created a standing committee to hunt down conspiracies.

For thirty years the Karlsbad Decrees remained the fundamental law of the Germanic Confederacy; and under them thousands of enthusiastic youths were sent into exile or to prison for long terms, for singing forbidden patriotic songs, or for wearing the colors black, red, and orange, — the colors of the old Empire, now adopted as the symbol of German unity.¹ "Turnvater Jahn," the organizer of the patriotic Turner societies in the time of Napoleon, and the poet Arndt, whose songs had done much to arouse the people against French rule, were both persecuted. Learned professors who would not consent to be completely muzzled were driven from the universities. Men ceased to talk politics, and left matters of government to princes. Germany was started upon the incline down which she was to slide to a fatal abyss.

FOR FURTHER READING. — The most desirable general treatment of the nineteenth century for high schools is Hazen's Europe Since 1815. Duplicate copies of this work will be better than a multiplicity of references; but students should have access also to Andrews' Modern Europe and Seignobos' Europe Since 1814. Carlton Hayes' Modern Europe, II, deals with the period 1815–1915 in an exceedingly interesting way, but from a more "radical" view-point than the other works mentioned here.

<sup>&</sup>lt;sup>1</sup> These colors had been used as the flag of the patriotic uprising against Napoleon in 1814; but their use was now punished severely — even in such ingeniously evasive combinations as a black coat, a yellow (straw) hat, and red vest!

#### CHAPTER XXI

### THE SOUTH OF EUROPE - REVOLUTIONS OF 1820

The Spanish "Constitution of 1812" The first attacks upon Metternich's system came from the South of Europe. To understand them we must turn back a moment to notice conditions in Spain. The Spanish patriots who rose in 1808 against Napoleon (p. 318) found themselves without a government. Their king was in the hands of the French. The insurgent leaders came largely from the small, educated middle class, who had been converted to the ideals of the early French Revolution. These leaders set up a representative assembly (the Cortes), and, in 1812, they adopted a liberal constitution. This "Constitution of 1812" was modeled largely upon the French Constitution of 1791, and it was the standard about which the Liberals of southern Europe were to rally for a generation.

Independence of Spanish America

Meantime, when Napoleon seized Spain, the Spanish American states refused to recognize his authority, and so became virtually independent under governments of their own. At first, most of these new governments were in name loyal to the Spanish crown. During the next few years, however, the Spanish Americans experienced the benefits of freedom and of free trade with the world, and began to follow the example of the United States, which had so recently been merely a group of European colonies. By 1820, all the Spanish states on the continent of America had become virtually independent nations <sup>1</sup>—in which movement they had been directly encouraged by England and the United States.

Restoration of Ferdinand

After the fall of Napoleon, the Spanish king, Ferdinand, returned to his throne. He had promised to maintain the new

<sup>&</sup>lt;sup>1</sup> Special report: the story of the heroic Bolivar.

constitution; but he soon broke his pledges, restored all the old iniquities, and cruelly persecuted the Liberal heroes of the "war of liberation."

In 1820 he collected troops to subdue the revolted American colonies; but the service was unpopular, and one of the regiments, instead of embarking, raised the standard of revolt and proclaimed the Constitution of 1812. Tumult followed in Madrid. The king, cowardly as he was treacherous, yielded, called the Cortes, and restored the constitution.

The Spanish Revolution of 1820

This Spanish Revolution of 1820 became the signal for like attempts in other states. Before the year closed, Portugal and Naples both forced their kings to grant constitutions modeled upon that of Spain. Early in the next year, the people and army of Piedmont 1 rebelled, to secure a constitution for the Kingdom of Sardinia. Lombardy and Venetia stirred restlessly in the overpowering grasp of Austria. And the Greeks began a long and heroic struggle for independence against Turkey.

Revolution spreads through the South of Europe

This wide-spread unanimity of action was due in part to secret revolutionary societies, already in existence. The most important of these was the Carbonari ("charcoal burners"). It had been formed in Italy in the time of Napoleon, to drive out the French, and was continued there to drive out Austrian rule and to unite Italy.

We have seen how Metternich used the Germanic Confederacy, designed for protection against foreign attack, to stifle liberalism in Germany. We are now to observe how he adroitly twisted an alliance of monarchs from its original purpose in order to crush these revolutions in Southern Europe.

After Waterloo, while the four "Allies" were still in Paris Interven-(November 20, 1815), they agreed to preserve their union "the Holy "the Holy and to hold meetings from time to time. The purpose was to Alliance' guard against any future aggression by France. But when the

Piedmont ("Foot of the Mount") was the district between the Alps and the plains of Lombardy. It was the most important part of the Kingdom of Sardinia.

revolutions of 1820 began, Metternich assembled the absolute sovereigns of Austria, Russia, and Prussia in a "Congress" at Troppau, where they signed gladly a declaration that they would intervene to put down revolution against any established government. This principle of "intervention" was a proclamation that the "divine right" monarchs would support one another against the nations. It was directed against the right of a people to make its government for itself.

England protests England protested against this doctrine, both before and after the meeting, and formulated in opposition to it the principle of "non-intervention." This was the doctrine that each nation should manage its internal affairs as it chose. On this issue, England now withdrew from the alliance of 1815. Undaunted by England's protests, however, a decision to enforce the Troppau program was adopted by the united eastern despots, known popularly from this time as the Holy Alliance.

This name belongs strictly not to this outgrowth of the political alliance of November, 1815, but to a wholly different league organized two months earlier by the Tsar, under the influence of strong religious emotion. In September, 1815, Alexander had presented to the monarchs a brief agreement whereby the signers would promise to govern their respective peoples as "branches of one Christian nation" in accordance with "the precepts of justice, charity, and peace." (Pennsylvania Reprints, I, No. 3.) No one took very seriously this "pious verbiage," as Metternich called it, except the Tsar himself and his friend Frederick William of Prussia; but, from motives of courtesy, it was signed by every Christian ruler on the continent, except the pope. This League called itself the "Holy Alliance," but it never had existence except on paper. Its name came to be applied to the Troppau league. -so different in composition and purpose. The confusion was helped by the fact that the three despotic sovereigns who signed the Troppau agreement were also the first three signers of the "Holy Alliance."

But Italian constitutions are crushed The first success of the despot league came in divided and helpless Italy. A few months after Troppau, the three allied monarchs met again at Laibach. With them now was Ferdinand of Naples, another treacherous Bourbon king. He had sworn solemnly to uphold the new Neapolitan constitution

(p. 341), and had invoked the vengeance of Heaven upon his head if he should prove unfaithful. But at the moment of these protestations he was in secret correspondence with Metternich, and now he came to Laibach for help to regain his absolutism. The Laibach meeting sent an Austrian army to Naples. Neapolitans were defeated; and Ferdinand returned, surrounded by Austrian bayonets, to glut his vengeance upon the Liberals, with dungeon and scaffold.

Three days after the Neapolitan defeat came a revolt in Piedmont (March 10, 1821). The "Congress of Laibach" promptly marched eighty thousand Austrians into North Italy, while one hundred thousand Russians were held ready to support them; and the Piedmontese were easily crushed.

Flushed with success, the "Holy Alliance" determined next to Spanish overthrow also the Spanish constitution, from which the "contagion of liberty" had spread. In 1822 the despotic Powers were crushed summoned to a Congress at Verona, and now they were joined by France. England again protested vigorously. The French representative tried to reconcile England by pleading that a constitution might be all very well in Spain, but that it should be a constitution granted by the king, not one forced upon him by rebels against his authority. Wellington, the English representative, Tory though he was, fitly answered this "divine right" plea: "Do you not know, sir, that it is not kings who make constitutions, but constitutions that make kings?"

But, against this "Holy Alliance" of despots, England could do no more than protest, so far as war upon the continent was concerned; and, with the sanction of the "crowned conspirators of Verona" (as Sydney Smith called them in England), a French army restored the old absolutism in Spain. Then the Bourbon Ferdinand in Spain, like his namesake in Naples, busied himself for many months in a reactionary "Reign of Terror" - infinitely more despicable, more senseless, more cruel, and more harmful, than any that "revolutionists" in Europe have ever perpetrated. (Cf. pp. 110, 143.) Meantime Metternich was congratulating himself with "pious" blasphemy, "God

seems willing to use me as his instrument to restore order to Europe."

The next wish of the "Holy Alliance" was to restore monarchic control in the revolted Spanish colonies. But here they failed. On the sea England was supreme. The Allies could not reach America without her consent, and she made it known that she would oppose the intended expedition with all her great might. Once more, as in Napoleon's day and in Philip II's, and now again in the Hohenzollerns', the English sea power saved liberty.

Spanish America saved by England and the Monroe Doctrine America shares in the credit of checking the despots. Canning, the English minister, urged the United States to join England in an alliance to protect Spanish America. The United States chose to act without formal alliance, but it did act along the same lines. President Monroe's message to Congress in 1823 announced to the world that this country would oppose any attempt of the despotic Powers to extend their "political system" to America. Probably the decided position of either England or the United States would have caused the Powers to abandon their project. Acting together, the two nations were certainly irresistible in America; and the "Holy Alliance" quietly dropped its plan.

When reproached afterward, in Parliament, for not having done more to preserve constitutionalism in Spain, Canning replied with the proud boast, "I called the New World into existence to redress the balance of the Old." It is possible to argue that both America and England acted from selfish motives, rather than from love of liberty. England wanted to keep her commerce with the free Spanish states; and the United States objected to the neighborhood of a strong Power that might interfere with her leadership or with her safety. There is no doubt, however, that, along with these proper though selfish motives, both countries were actuated also by principle and by sympathy with freedom.

<sup>&</sup>lt;sup>1</sup> See West's American People, p. 425 ff.

<sup>&</sup>lt;sup>2</sup> This is one part of the famous Monroe Doctrine.

The accusation against Canning and the tone of his reply show what the real feeling of the English people was.

Almost at once Metternich met another check, in the affairs of Greece. The rising there had been accompanied by terrible massacres of all Turks dwelling in the country, and the exasperated Turkish government was now putting down the rebellion by a war of extermination. For a time Metternich hoped to bring about intervention by the allied Powers to restore Turkish authority; but he failed from two causes.

1. The educated classes of Western Europe had been nourished Greek mainly on the ancient Greek literature (p. 132), and now their independimagination was fired by the thought that this struggle against secured the Turks was a contest akin to that ancient war against the Persians which Herodotus, Xenophon, Plutarch, and Æschylus had made glorious to them. The man who did most to widen this sympathy was Byron, the English poet. He closed a career of mingled genius and generosity and wrongdoing by a noble self-devotion, giving fortune and life to the Greek cause; and his poems, invoking the magic of the old names of Marathon and Salamis, stirred Europe to passionate enthusiasm. No schoolboy to-day can read the stirring lyric, "The Isles of Greece," without quicker pulse-beat; but the European youth of Byron's time were moved more deeply than the present generation can easily understand by the allusions in such passages as these:

"Standing on the Persian's grave, I could not deem myself a slave"; . . . . . . . . . . .

"Ye have the letters Cadmus gave; Think ye he meant them for a slave!"

Numbers of volunteers followed Byron to fight for Greek liberty, and before any government had taken action, the Turks complained that they had to fight all Europe.

2. The Russian people, untouched by this Western passion, still felt a deep sympathy for the Greeks as their co-religionists, and a deeper hatred for the Turks as their hereditary foes; and so Metternich lost his chief ally. For though the Tsar at first discountenanced the Greek rising, and even punished Russian officers who had encouraged it, still he was too much influenced by the feeling of his people to join in open intervention against the revolution.

Battle of Navarino Finally, indeed, intervention came, but for the Greeks, not against them. The English, French, and Russian fleets had proceeded to Greece to enforce a truce, so as to permit negotiation. The three fleets were acting together under the lead of the English admiral, who happened to be the senior officer. Almost by chance, and chiefly through the excited feelings of the common sailors, the fleets came into conflict with the Turkish fleet, and annihilated it in the battle of Navarino (October, 1827). The English commander had gone beyond his instructions, but excited public feeling gave the government no chance to disown him. So the three Powers forced Turkey to grant independence to the Greeks.

Elsewhere, however, Metternich was triumphant. Distant Greece did not affect his system in Western Europe — and the success of the Greeks did not come anyway for many years. For ten years after the overthrow of the gallant Spanish Revolution, the reactionists had things their own way from England to Greece.

The next attack on Metternich's system came from France in 1830. That story demands that we survey the story of France from Waterloo.

## CHAPTER XXII

#### FRANCE AND THE REVOLUTIONS OF 1830

When Louis XVIII became king (p. 325), he saw that France The Bourmust have some guarantee of the personal rights which the Revolution had won. He refused indeed to accept a constitution monarchy which the old Senate of Napoleon tried to force upon him, but he himself gave to the nation the "Charter of 1815." In this way he saved the theory of "divine right." The preamble expressly declared the king the source of all authority. But the provisions of the document, otherwise, closely resembled the rejected constitution, and gave the people of France more liberty than any other large country on the continent then had.

The legislature had two Houses, — the Peers, appointed for The life by the king, and the Deputies. These last were elected; but a very high property qualification let only one man in seventy vote. To be eligible for election, a man had to be still more wealthy, - so much so that in some districts it was hard to find any one to send to the legislature. The king kept an absolute veto and the sole right to propose laws.

Purchasers of the church lands (confiscated and sold during the Revolution) were guaranteed in title. Religious liberty, equality before the law, free speech, and freedom of the press were confirmed. In local government, the centralized system of Napoleon was retained.

In 1824 Louis was succeeded by his brother, Charles X, Charles X who was an extreme reactionary. He wanted to restore lands to attempts the church, to give it control of all education, and to punish reaction all old Revolutionists. By force and fraud, aided by the limitations on voting, the government secured a reactionary legislature. Then the king and legislature curtailed the free-

dom of the press, closed the historical lectures of the famous Guizot (a very moderate Liberal), joined the other crowned conspirators of Verona in overthrowing liberty in Spain (p. 343), plundered \$200,000,000 from the national treasury for returned Emigrants, and strengthened still further the influence of the oligarchy by giving the largest landlords a double vote.

Even this legislature, however, annoyed Charles because of the vigorous protests of the few Liberals; and in 1827 he dissolved it, expecting under the new law to secure a still more submissive body.

The issue was drawn clearly. Thiers, a brilliant young journalist, preached the constitutional theory in the words "The king reigns, but does not govern," and he made repeated and significant references in his paper to the English Revolution of 1688. On the other hand, Charles announced frankly that he regarded the legislature only as an advisory council.

The elections showed that even the narrow body of voters was earnestly opposed to the king's doctrine. The intellect of France and the influential part of the press were with the Liberal party; and, despite all court influence, the Liberals received a decisive majority.

When Charles still tried to rule through a ministry of Ultras, the Assembly issued a bold address (March 2, 1830), calling for the dismissal of the ministry, that "menace to public safety." The address was carried by a vote of 221 to 182. Charles at once dissolved the Chamber. Public interest was intense, and the aged Lafayette journeyed through France to organize the Liberals for the contest at the polls. The new elections in June destroyed the Ultra party. Every deputy who had voted against the ministry was reëlected, and the Liberals gained also fifty of the remaining seats.

The "July Ordinances" of 1830 Twice defeated by the votes of even the oligarchic landlords, but no whit daunted, the stubborn monarch tried a coup d'état. He suspended the Charter by a series of edicts, known as the July Ordinances. These Ordinances (1) forbade the publication of newspapers without royal approval, (2) dissolved the new

legislature (which had not yet met), (3) promulgated a new law for elections so as to put control even more into the hands of reactionaries, and (4) ordered the election of another legislature.

Metternich had foreseen this deed, and its probable result. He lamented the free press and the representative system in France: but he warned the French ambassador that an attempt now to do away with these "plague spots" would ruin the dynasty: "The men of lead," said he, "are on the side of the Constitution: Charles X should remember 1789."

The Ordinances were published July 26, 1830. Forty-one journalists of Paris at once printed a protest, declaring the ordinances illegal and calling upon France to resist them. The journalists had in mind only legal resistance, not violence; but there were in Paris a few old Revolutionists who were ready to go further, and they were powerful in a crisis because of their organization in secret societies.

The same evening these radicals decided upon revolt, and appointed "Committees of Insurrection" for the various districts of the city. The next morning angry crowds thronged the streets, and threw up barricades out of paving stones. That night Lafayette reached Paris, to take charge of the revolt, and on the following morning the fighting began.

The 28th, 29th, and 30th are the "Three Days of July." The "July On the 28th the crowd cried, "Down with the ministry!" but, as their blood became heated with fighting, they began to shout, "Down with the Bourbons!" The regular troops lacked good leadership, and they hated to fire on the rebel flag, - the old tricolor. About four thousand men were slain in the three days. At his palace at St. Cloud, in the suburbs, the king hunted as usual; and, on each evening, messengers from the sorely beset troops were kept waiting overnight, so as not to disturb the The end royal game of whist, while the scepter was slipping forever from the old line of "divine-right" French kings. Suddenly Charles France opened his eyes to his danger, and fled to England. Outside Paris, there was no fighting, but the nation gladly accepted this "Second French Revolution."

right in

A limited monarchy

The "Divine-Right monarchy" in France was replaced by a constitutional kingship. The legislature, which Charles had tried to dissolve, restored the tricolor as the flag of France, made the Charter into a more liberal constitution, and then offered the crown to Louis Philippe (a distant cousin of Charles), on condition that he accept this amended Charter. The old Charter had declared that the king ruled "by the grace of God." The new document added the words, "and by the will of the nation." In actual fact, Louis XVIII had ruled by hereditary title, and had given a charter to France. Louis Philippe, "King of the Barricades," ruled by election, and a constitution was imposed upon him.

The Charter amended

In this vital respect, the Second French Revolution corresponded to the English Revolution of 1688. In other ways it did not go so far. It did (1) give to the legislature the right to introduce bills, and (2) double the number of voters, extending the franchise to all who paid forty dollars in direct taxes, and lowering the age qualifications from forty years to thirty years. This still left twenty-nine men out of thirty without votes, making a voting body of less than 200,000 in a total population of some 30,000,000.

As a youth Louis Philippe had taken the side of the First Revolution in 1789, and had fought gallantly in the French Revolutionary armies, until the extremists drove him into exile. Then, instead of joining the royalist emigrants in their attacks on France, he had fled to England and America, — where he earned his living by teaching French.

Spread of revolution

This "Second French Revolution" was followed by revolts over all Europe. For a moment, Metternich's system tottered. Belgium broke away from the king of Holland, to whom the Congress of Vienna had given it. Poland rose against the Tsar, to whom the Congress had given it. The states of Italy rose against Austria and the Austrian satellites, to whom the Congress had given them. And in Germany there were uprisings in all absolutist states, to demand the constitutions which the Congress had not given.

The final gains, however, were not so vast as at first they

seemed. Belgium did become an independent monarchy, with Gains and the most liberal constitution on the continent. To that country losses in as well as to France the Revolution brought permanent profit. Indeed France joined England in protecting Belgium against "intervention" — so that Metternich called London and Paris "the two mad-houses of Europe." Indeed, England blockaded the Dutch coast, and France sent a garrison to protect Antwerp, when the king of Holland for a time insisted that he would reconquer Belgium — with expected aid from the Eastern powers. A chief gain of the 1830 revolutions was that constitutional France was definitely lost to the divine-right Holy Alliance.

But Tsar Nicholas crushed the Poles, took away the constitution that Alexander had given them during his rule, and made Alexander's "Kingdom of Poland" into a mere Russian province. Austria crushed the Italian revolts. And though four small German states secured constitutions, still the general despotic character of the Germanic Confederacy was not modified. While Austria was busied in Italy, it is true, there had seemed some hope of progress for Germany; but Metternich soon had his hands free, and at once he set about restoring "order."

Still, reaction had lost much of its vigor and confidence, and it was being slowly undermined by a quiet but growing public opinion. Metternich's genius sufficed to keep his system standing, as long as it was not disturbed from without; but when the next year of Revolutions came, that system fell forever in Western Europe.

That successful "Revolution of 1848" began in France, but it was to be the work of a new class of workingmen, - factory workers, - who themselves were the product of a new industrial system that had grown up first in England. We must go back for that story (see Part VI below).

# PART VI

# ENGLAND AND THE INDUSTRIAL REVOLUTION

### CHAPTER XXIII

#### THE REVOLUTION IN METHODS OF WORK

While France was giving the world her first great social and political revolution, with noise and blood, toward the close of the eighteenth century, England had been working out quietly an even greater revolution which was to change the work and daily life of the masses of men and women and children over all the world. This "revolution" was at first a change in the ways in which certain kinds of work were done; so we call it "the Industrial Revolution."

The "Industrial Revolution"

Not all the legislation of the great French Convention of '93, nor Napoleon's "forty victories," nor even his code that would "live forever," nor the assembled statesmen at Vienna, — nor all these together, — had so much to do in deciding how you and I should live to-day as did this Industrial Revolution which we are now to study. It was not wrought by kings, or diplomats, or generals, or even by dazzling intellectual geniuses, but by humble workers busied in homely toil, puzzling day after day over wheels and belts and rollers and levers, seeking some way to save time.

Little change in industry for 1000 years before 1750

Our life and labor differs far more widely from that of our great-great-grandfathers in the time of the American Revolution, than their life and labor differed from that of men in the time of Charlemagne a thousand years before. In the days of Voltaire and George Washington, men raised grain, and wove cloth, and carried their spare products to market, in almost precisely the same way in which these things had been done

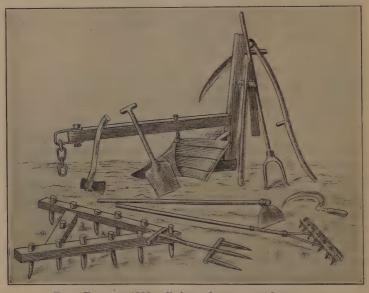
for four thousand or six thousand years. The discovery of America had added corn (maize) and the potato to the world's food plants, and had enormously increased the production of sugar (in the West Indies) and so made its use more general. But in Europe itself a farmer rarely had as great a variety of vegetables in his garden as the ancient Egyptian or Roman farmer had. The English or American or French farmer with strenuous toil scratched the soil with a clumsy wooden plow not unlike those shown on Egyptian monuments six thousand years old. He had no other machine for horses to draw, except a rude harrow and a cart, almost as ancient in style. He sowed his grain by hand, cut it with the sickle of ancient times, and threshed it out with the prehistoric flail, if he did not tread it out on his barn floor by cattle, as the old Egyptians did.

Carpenters' tools, too, did not differ much, either in number or style, from a set, four thousand years old, found recently in Crete. Blacksmiths and masons used tools as ancient in origin. The seventeenth century had seen the invention of sawmills driven by water power (like the earlier grist mills); but these only cut the logs into rough boards. All planing and other dressing of lumber was still done by hand, as was also all the work now done by machines in furniture factories and joiners' shops. Merchandise was still carried from place to place on pack horses or mules, or sometimes in clumsy carts sinking to the axles in muddy roads; and travel was mainly on horseback, though slow coaches toiled along on a few main roads, six horses to each vehicle.

Household lights were still dim, ill-smelling candles or smoky and flaring torches. If a householder carelessly let the fire in his fireplace go out, he borrowed live coals from a neighbor, or struck sparks into tinder with flint and steel. If man or child had to have an arm amputated, the pain had to be borne without the merciful aid of anesthetics. The few cities were still medieval. London and Vienna boasted of lamp posts, but the dim light was supplied by a poorly burning oil. In Paris, on the main streets, the mud lay a foot deep in rainy weather.

Arthur Young, in 1787, wrote of Paris, — "Walking, which in London is so pleasant and clean that ladies do it every day (!), is here a toil and a fatigue to a man, and an impossibility to a well-dressed woman."

The revolution in English agriculture The first improvements came in England — in agriculture. Early in the eighteenth century, landlords had introduced a better system of "crop-rotation," raising roots like beets and



FARM Tools in 1800: all shown here except the wagon.

turnips on the field formerly left fallow (p. 67). This proved just as good for the ground, and the added root crops made it possible to feed more cattle. Besides the direct profits, the additional cattle furnished more manure, which enriched the soil and increased all crops. English gentlemen, accordingly, felt encouraged to breed better cattle and sheep, and so to produce more beef and wool.

Mechanical invention in agriculture came a little later. In 1785 the first threshing machine was invented, and enter-

prising "gentlemen farmers" soon began to use it; but it was exceedingly crude. The cast-iron plow appeared about 1800. This was soon to work a marvelous revolution in farming permitting deeper plowing and more rapid work; but for some time, even in America, farmers were generally prejudiced against it, asserting that the iron "poisoned" the ground. The cradle scythe — a hand tool, but a vast improvement on the old sickle for harvesting grain - was patented in America



Modern Plowing - since 1900. The tractor, steam or gasoline, is an American invention. Note the width of the swath, and remember that the movement forward is much more rapid than any horse can plow. Note, too, the comfort in which the men work.

in 1803. Drills, seeders, mowers, reapers, binders, were still in the future; but in 1800 the era of farm machinery was just at hand.

When these changes in agricultural production were just The beginning, there came also a change in transportation. England revolution began to improve her main roads about 1750, building "turn-portation pikes," with frequent barriers where tolls were collected from travelers to keep up repairs. A Scotch engineer, MacAdam,

gave his name to "macadamized roads." Before the American Revolution began, Englishmen were boasting of the "astounding change" in rapidity of travel and transport of goods.



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A SPINNING WHEEL still in use in Switzerland. Its use is common also in rural parts of the Balkans and of Scandinavia.

In a few years they had even better reason for such boasts. The ancient Egyptians and Babylonians had dug canals and used them to carry goods. Louis XIV and Frederick the

Great had constructed a few in France and Prussia. But now England gave canals a wholly new importance in commerce. The first one with a system of locks, to permit a boat to pass from one level to another, was built in 1761, to bring coal to Manchester from a mine seven miles away. And before 1800, England was better supplied with canals than she had been with roads in 1700. The boats were "towed"



Courtesy of the Great Falls Mfg. Company, Somersworth, N. H. MODERN SPINNING MACHINERY.

by horses driven along a tow path. One horse could draw many times the weight he could draw on land over even the best roads, and most bulky merchandise was soon carried by the new water roads.

The change that was really to revolutionize the working so- The revociety, however, came not in farming nor in transportation, but lution in in manufacturing. — and first in spinning. In Queen Elizabeth's time the fiber of flax or wool was drawn into thread

spinning

by the distaff and spindle, as among the Stone Age "Lake Dwellers," four or five millenniums before. But in the seventeenth century in England, the distaff was replaced by the spinning wheel, - run first by one hand, but afterward by the foot of the spinner. Even the wheel, however (such as may now and then still be found tucked away in an old attic), drew out only one thread at a time. To spin thread enough to weave into the cloth for a family's clothing was a serious task. weaver with his clumsy hand loom could weave all the thread that eight spinners could supply. Weavers didn't get thread fast enough, and soon after 1750 they began to think about swifter ways to secure it. In 1761 the English Royal Society for the Encouragement of Manufactures offered a prize for an invention for swifter spinning. Three years later, in 1764 (just before Parliament passed the Stamp Act), an English weaver, James Hargreaves, noticed that his wife's spinning wheel, tipped over on the floor, kept whirling away for a surprising time. Taking a hint from this new position, he invented a machine where one wheel turned eight spindles, and spun eight threads, instead of one. Hargreaves called the new machine the "Jenny," from his wife's name. Soon it was improved so as to spin sixteen threads at a time.

Water power for hand power The thread was not satisfactory, however, for all parts of cloth manufacture; but in 1775 Richard Arkwright, a barber and peddler, devised a new sort of spinner without spindles. He ran his wool or cotton through a series of rollers revolving at different rates, to draw out the thread; and he drove these rollers by water power, not by hand, and so called his machine a "Water Frame." Four years later (1779), Samuel Crompton, an English weaver, ingeniously combined the best features of the "Jenny" and the "Water Frame" into a new machine which he called "the mule" — in honor of this mixed parentage. With "the mule," one spinner could spin two hundred threads at a time.

Crompton received \$300 from the manufacturers, who piled up wealth from his invention! He was a shy man,

who spent his life in poverty, making his "mule" and improving it. When he was sixty years old, Parliament gave him \$25,000 (in 1820), as a recognition of his services to England; but he spent this in attempting new inventions, and died extremely poor, in 1827.

Two hundred threads seem few enough to us, acquainted with machinery such that a man, with one or two boys, winds



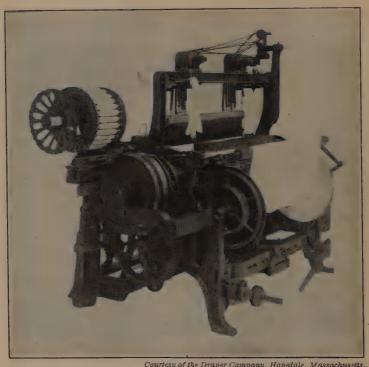
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A PRIMITIVE LOOM IN JAPAN TO-DAY

twelve thousand spools at once; but in the latter part of the eighteenth century, "the mule" was a revolution, and it produced other revolutions. Now the weavers had too much thread; they could not keep up with the spinners, and it was necessary to improve their processes.

The weavers still used the hand loom, older than any of the The records of history. Threads were first drawn out lengthwise on in weaving a frame: this made the warp. Then the weaver drove his

shuttle by hand back and forth between those threads with the woof (cross threads). Edmund Cartwright, a clergyman of the church of England, gave his energies to discovering a better process, and in 1784 (the year after England surrendered America) he patented a "power loom," in which the shuttle threw itself back



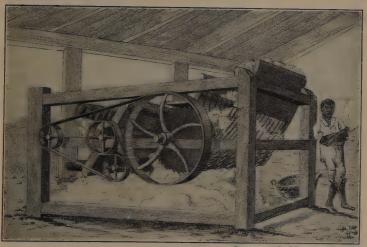
Courtesy of the Draper Company, Hopedale, Massachusetts.
A Modern Loom.

and forth automatically. Then the weavers could keep up easily; and by later improvements, before 1800, it became possible for one man to weave more cloth than two hundred could in 1770.

The next need was more cotton ready to spin. Eli Whitney, in America, met this by inventing his Cotton Gin, wherewith one slave could clean as much fiber from the seed as three

The cotton gin and the supply of cotton hundred had been able to clean before. This was in 1793. In that year the United States exported 200,000 pounds of cotton. In 1800 the amount was 20,000,000 pounds, and in 1803, 40,000,000 pounds. All this went to feed the new manufactures in England.

Two minor inventions accompanied these greater ones. Instead of bleaching cloth white slowly by air and sunshine, a



Courtesy of the Library of Congress.

AN EARLY COTTON GIN

way was found to do it swiftly by using a chemical (chlorine). And instead of printing patterns on cotton cloth (calico) with little blocks, — first a block of one color, and then one of another, — the patterns were soon graven on rollers which printed all the colors at one time as the cloth passed over them.

The next need was a better power to drive the new machines. The steam Water had largely replaced hand power; but water sometimes failed, and it was not present at all in many places where it would have been welcome. This need was supplied by James Watt's improvements on the steam engine.

The remarkable English friar, Roger Bacon (p. 103), before 1300, had speculated on the expansive power of steam as a motive power for the future, and a nobleman of Charles I's time is believed to have constructed a steam engine that pumped water: but, if he did, the invention and inventor both perished in the civil war between king and Parliament.1 At all events, in the second half of the eighteenth century, steam engines had been invented that could pump water, and they were used to draw water out of flooded mines. These engines, however, had only an up-and-down movement; they were clumsy and slow; and they wasted steam and fuel. James Watt, an instrument-maker, was called upon to repair a model for such an engine, and became interested in removing these defects. By 1785, he had constructed engines that worked much more swiftly, economically, and powerfully, and which could transmit their power to wheels (and so drive machinery) by an arrangement of shafts and cranks.

Improvements in working iron In 1785 steam was first used to drive spinning machinery. Fifteen years later, there were more steam engines in England than water wheels, and four had found their way to America.

One more series of inventions completed this wonderful circle of the eighteenth century, where one discovery had so led on to another. Engines and power machines could be built in a satisfactory manner only from iron; but in 1790 the manufacture of iron was still slow and costly, and the product was poor stuff. In that year, however, steam began to be used to furnish a new blowing apparatus which gave a steady blast of air, in place of the old bellows and like arrangements. This made possible more rapid and more perfect work in iron. Soon, too, new and better ways were found to change the brittle "castings" into malleable "wrought" iron.

Thus, by 1800, the "age of steam and iron" had begun in England, and to some degree in America. The continent of Europe

<sup>&</sup>lt;sup>1</sup> George McDonald's St. George and St. Michael tells the story.

remained closed against it for some years longer, by Napoleon's Continental System; but on his fall it began to win its way there also.

Since prehistoric man found ways to make fire and bake pots and spin and weave (with spindle and loom) and extract iron from ore, there had been no change in man's work that compared in any degree with this tremendous revolution in the



Courtesy of the Colorado Fuel and Iron Company. A PART OF THE STEEL WORKS IN PUEBLO, COLORADO, TO-DAY,

latter half of the eighteenth century. The American Revolution and even the greater French Revolution were dwarfed by the gigantic Industrial Revolution.

Before we leave this age of invention, we must note two America applications of the steam engine, and also a few separate inven- and new tions, in all of which America had a large share.

Some of Watt's engines, we said, found their way to America before 1800. Here, in that day, the chief need was locomotion.

And, since there was no time at first to build roads over our vast territory, we wanted first locomotion by water. Rivers were used to carry goods easily down the current; but some means to force a boat upstream was needed. Therefore, in America, ingenious mechanics at once sought to apply the new steam engine to navigation, — and produced the steamboat.

The steamhoat

As early as 1787, James Rumsey of Virginia ran a steamboat on the Potomac. At almost the same time, independently of this invention and of each other's, John Fitch and Oliver Evans



THE CLERMONT. From the model in the National Museum at Washington.

of Philadelphia did the like on the Susquehanna. But men with money were still too old-fashioned to have faith in a new-fangled invention, and no one of these neglected, heart-broken geniuses could find capital to back him.<sup>1</sup> Some twenty years later, Robert Fulton was more fortunate. He, too, met with one rebuff. He offered his steamboat to Napoleon as a means whereby that baffled conqueror might transport his waiting army from Boulogne to England, in spite of English sailing vessels (p. 316).

 $<sup>^{1}</sup>$  Fitch, especially, had a tragic fate. A poor and unschooled carpenter, he had built a ferry boat with side paddles, driven by an engine also of his own make, and for months he demonstrated that this boat would run up the Susquehanna. Later, he tried to arouse interest in his new motive power in the West, but with no better success; and finally, in bitter poverty, he blew out his brains in a Kentucky inn.

Happily for freedom, Napoleon repulsed him disdainfully and stupidly as a faker — and so lost the chance to become undisputed master of the world. And some three years later Fulton secured money from Chancellor Livingstone of New York. In 1807, amid jeers of the lookers-on, he launched *The Clermont*, furnished with an engine from England, and made a trial trip up the Hudson, from New York to Albany, at about five miles an hour. The next year a regular line of steamboats plied between the two cities, and men were eagerly waiting for them elsewhere.

In 1811 The Orleans was launched on the Ohio at Pittsburg, to voyage to the distant city for which it was named. The



FIRST STEAM PASSENGER TRAIN IN AMERICA (November 12, 1831). The engine was modeled upon Stephenson's "Rocket," which, some months before, had drawn a train from Manchester to Liverpool.

War of 1812 interrupted steamboat building, but in 1820 sixty such vessels plied the waters of the Ohio and Mississippi, and some of them were finding their way up the muddy Missouri, between herds of astonished buffalo.

If steam could drive boats, why not coaches on land? Experiments began at once for steam locomotives.

The steam railway

The horse "tramways" had been in use in England, especially at the mines, for many years — merely a short line of rails on which loaded carts could be drawn more easily than on the bare ground. Soon after 1800, a Cornishman, Richard Trevethick, used a steam engine to furnish the power for a short tramway; but this was merely a stationary engine of the ordinary type. The problem was to get a traveling engine. In 1811 John Stevens, in America, began twenty years of vain effort to interest

moneyed men in his plan for such a "locomotive"; but success was won first in England by *George Stephenson*, who had spent his poor, unschooled boyhood in helping his father tend a stationary pumping engine in a coal mine.

In 1814, Stephenson completed a locomotive which was used to haul carts of coal on tramways from mines to a near-by canal.



HARVESTING IN 1831. McCormick's first successful horse-reaper. The "self-binder" was a later feature. Here the three women and one man are tying the grain into bundles. This photograph, based upon a "reconstruction," and the following one, are furnished by the International Harvester Company.

Then, in 1825, a passenger line, twelve miles long, was opened in England; and in 1828, in America, the aged Charles Carroll, one of the signers of the Declaration of Independence, drove the gold spike that marked the beginning of the great Baltimore and Ohio Railroad. In 1833 a steam railway carried passengers from London to Liverpool in ten hours (a four-hour trip now), whereas the old stage-coach had taken sixty. The railway age had begun.

The tremendous importance of the railroad, however, did not show fully until some twenty years later. The early rails were of wood, protected from wear by a covering of iron "straps" — which had an awkward way of curling up at a loosened end. The cars were at first merely lines of "coaches," almost precisely the old stage-coaches. The name coach still remains in



HARVESTING TO-DAY. A Mogul Kerosene Tractor pulling two McCormick reapers and binders with mechanical shockers. The tractor is managed by the man on the front reaper. Two men take the place of six human beings in the previous cut and do many times as much work.

England, and the form was kept there, and elsewhere in Europe, until very recently; but in America a more convenient form was soon introduced. Fifteen miles an hour on early roads was thought quite amazing.

In many other ways, mechanical inventions began to affect human life soon after 1800. The rapidity with which they appeared may be judged partly from the records of the American Other leading industrial inventions -- to 1850 patent office. From 1790 to 1812 that office registered less than eighty new inventions a year. From 1812 to 1820 the number rose to about 200 a year, and in 1830 there were 544 new patents issued. Twenty years later the thousand mark was passed, and in 1860 there were five thousand.

These inventions mostly saved time or helped to make life more comfortable or more attractive. A few cases only can be mentioned from the bewildering mass. The McCormick reaper (to be drawn by horses) appeared in 1831, and multiplied the farmer's efficiency in the harvest field by twenty. (This released many men from food-production, and made more possible the growth of cities and of manufactures.) Planing mills created a new industry in woodworking. "Colt's revolver" (1835) replaced the one-shot "pistol." Iron stoves began to rival the ancient fireplace, especially for cooking. Friction matches. invented in England in 1827, were the first improvement on prehistoric methods of making fire. Illuminating gas, for lighting city streets, made better order possible at night, and helped improve public morals. In 1838 the English Great Western (with screw propeller instead of side paddles, and with coal to heat its boilers) established steam navigation between Europe and America. The same year saw the first successful use of huge steam hammers, and of anthracite coal for smelting iron. In 1839 a Frenchman, Daguerre, began photography with his "daguerrotype." Still earlier, a French chemist had invented the canning of foods. In 1841 an American, Dr. Crawford W. Long of Georgia, first demonstrated the value of ether as an anesthetic, - an incomparable boon to suffering men and women. The magnetic telegraph, invented in 1835, was made effective in 1844. The Howe sewing machine was patented in 1846; and the next year saw the first rotary printing press.

This book does not plan to treat American history at large, because that subject receives better attention in separate volumes. But this topic of *invention* cannot be discussed without entering the American field. In 1820 a famous Eng-

lish writer, influenced partly by the ugly feeling awakened by the War of 1812, had exclaimed, — "Who in the four quarters of the globe reads an American book, . . . or drinks out of American glasses, . . . or sleeps in American blankets?" But in 1841 in Parliament a member of the English cabinet confessed that the great majority of helpful inventions came from America.

The latest phases of the Industrial Revolution — which has never ceased — will be noted when we reach the "Age of Electricity"; but it is convenient to treat here two of the chief developments of the second half of the nineteenth century.

- 1. The rapidly growing use of machinery called insistently for still better material than ordinary iron. Steel, an alloy of iron and carbon about midway in structure between cast iron and wrought iron, had been prized for centuries; but no way was known to produce it rapidly out of iron ore. The Bessemer process made steel available and relatively cheap. This invention gave a tremendous impulse to all forms of industry, transforming even the landscape, with our lofty "iron" [steel] bridges, and the exterior of our cities, with our modern "skyscrapers." Before the World War the consumption of steel in the arts of peace exceeded 40,000,000 tons a year.
- 2 Coal became the chief manufacturing fuel about 1800; but before the close of the nineteenth century its place in many industries was challenged by mineral oil, or petroleum. Mineral oil had been known in small quantities, and was used as a liniment ("Seneca Oil") before 1850. The first gushing oil well was discovered in western Pennsylvania in 1859, and the use of oil for light, heat, and power began. "To strike oil" soon became a byword for success—equivalent to a "ship come home" in the days of primitive commerce. In 1872 petroleum ranked in American exports next to wheat, cotton, and meat. To-day America uses her total production, and looks longingly toward oil fields in Mexico, as England does toward Mesopotamia's, and Russia toward Roumania's.

### CHAPTER XXIV

#### THE REVOLUTION IN THE WORKERS' LIVES

Rapid increase of wealth The introduction of machinery and of steam power produced at once (by 1800) tremendous changes in the lives of all men, but especially of workingmen. With the new machinery, labor produced much more wealth. Robert Owen, a cloth manufacturer at New Lanark in Scotland, said in 1815 that his two thousand operatives produced more than all the workmen in Scotland forty years before.<sup>1</sup>

This change ought to have been purely good. It should have meant a gain for all the world. Especially it should have meant more comfort and more leisure for the workers. In practice, it meant something very different. Too large a share of the new wealth went to a new class of capitalists. This was not the fault of Hargreaves, Crompton, Watt, and their fellows: the fault lay in human society.

Gains and losses to the workers

Part of the increased wealth did go at last, and indirectly, to the common gain in lower prices. Every one, the workmen included, can buy cloth or hardware cheaper than before the Industrial Revolution began. This is a vast gain. It is the thing about the Revolution which justifies a vast deal of the suffering that it has caused. It makes possible more life and some better life.

But the revolution also resulted directly in much lower life for just those who, we should have supposed, would be the first benefited. This was particularly true in the beginning. To understand this we must look once more at the condition of workmen before the invention of machinery.

<sup>&</sup>lt;sup>1</sup> Note that wealth is not money. It is any desirable thing produced or obtained by labor.

Under the "domestic system" (p. 185) all manufactures had been handmade (as the word "manufacture" signifies). Hours of labor were long and profits were small, because there was little surplus wealth to divide. But workmen worked in their own homes, under reasonably wholesome conditions. Their labor was varied. They owned their own tools. had considerable command over their hours of toil. condition resembled that of the farmer of to-day more than that of the modern factory worker.

under the old " Domestic System "

Thus, in England and America especially, the artisan drew part of his support from the plot of ground about his cottage. Even the iron workers of Sheffield (famous for its cutlery since 1400) lived in little homes surrounded each by its garden where the workman could spend a dull season profitably. Defoe, the author of Robinson Crusoe, describes a like condition which he saw among the weavers in Yorkshire, about 1725:

"The land was divided into small inclosures of from two acres to six or seven acres each, seldom more, every three or four pieces having a house belonging to them; hardly a house standing out of speaking distance from another. . . . At every considerable house there was a manufactory. Every clothier keeps one horse at least to carry his manufactures to market, and every one generally keeps a cow or two, or more, for his family. . . . The houses are full of lusty fellows, some at their dye vat, some at their looms, others dressing the cloth; the women and children carding or spinning, all being employed from the youngest to the eldest."

But hand workmen could not match tireless iron machines The tragedy driven by steam. They could not produce enough cloth - of sudden at the lower prices at which it was sold after 1800 - to support themselves even with the aid of their garden spots. The Industrial Revolution came swiftly - upturning the whole system of manufacturing before a hale man turned into an old one. The hand weavers were people slow to accept change. Many of them could not understand the drift of the times. They had gained, in generation after generation, a skill of which they were proud and which had made them envied by other workmen. They did not see how a new contrivance of wood and

change

iron could make that painfully gained skill of hand a worthless thing and cast them down into the position of wholly unskilled workers. Great numbers of the old weavers kept up the losing fight, for their lifetime, under harsher and harsher conditions; <sup>1</sup> and, from time to time, such laborers rose in ignorant but natural riots to smash machinery and burn factories.

This sort of tragedy has been repeated time after time with millions of workers, as the Industrial Revolution (which is still in progress) has replaced one process by a quicker one. It happened not long ago, when the linotype replaced hand typesetting. Masses of workers have paid for every gain to the world by terrible personal loss that destroyed families and ruined lives. Society, which profits so splendidly, has not yet learned how to insure its workers against this unfair loss. But, in 1800, the thing was new. There was no accident insurance or old-age insurance or pension system, such as many countries are now coming to have; and the class of workmen who were ruined made a larger part of the total population than have ever again been so affected at one time.

Still the most serious evils in 1800 fell not upon the workmen who kept up this hopeless fight against steam and machinery, but upon the hundreds of thousands of workmen who accepted the change and tried to work under it.

The new machinery was costly. Workmen could not own it as they had owned their old tools. Nor did they know how to combine to own it in groups. It all passed into the hands of wealthy men, who hired workers ("operatives") to "operate" it. This marks the beginning of a new organization of labor. The old slave system gave way to serfdom in agriculture and to a gild organization in manufactures. Gilds gave way to the domestic system. And now the domestic system gave way to the present Capitalist system, or Wage system, or Factory system.

The capitalist manufacturer was a new figure in European life (cf. pp. 94, 100), appearing first in England. There, by 1800, the capitalists ranked alongside the country gentlemen

1 George Eliot's Silas Marner is the story of such a weaver.

The new Factory system

The new "capitalist"

and the merchant princes as the "upper" middle class, just below the titled nobility in social standing and often superior to them in wealth. The appearance of this new figure was in many ways a gain to society; but there was also a bad side.

The capitalist manufacturer was not himself a workman, like the old "master" in the gilds or in the domestic system. He was only an "employer." He erected great buildings called factories, filled them with costly machines, bought the necessary "raw material" (cotton, wool, or iron, as the case might be), and paid wages.

And if the capitalist was a new figure in middle-class society. the capitalless and landless worker was a much more significant new figure in the "lower classes." Unlike the capitalist, he was a helpless one. He now furnished nothing but his hands. Great numbers of men wanted work; and, moreover, much of the work on the new machinery could be done by women and children — especially in all cloth manufactures, where the work consisted largely in turning a lever, or tying broken threads, or cleaning machinery. Until the operatives learned how to combine, so as to bargain collectively, the capitalist could fix wages and hours and conditions as he pleased.

Thus the new manufacturing society was made up of two Cleavage distinct and hostile classes. Under the gild and domestic systems, apprentices and journeymen had expected to rise, sooner or later, to be "masters"; and at all times they lived on terms of constant intercourse with their masters, who worked side by side with them, shared their hardships, and had a sort of fatherly guardianship over them. Under the new system, a particularly enterprising and fortunate workman might now and then rise into the capitalist class (as a villein had now and then become a noble in old days); but on the whole, the line was drawn as distinctly, in Europe, between soft-handed capitalist and hard-handed workman in 1800, as between armored noble and stooped peasant in 1200.

<sup>1</sup> In America, the relative scarcity of labor, and the presence of free land, made this cleavage less complete for many years more.

letariat "

Moreover, the capitalist had no personal contact with his workmen. He employed not three or four, living in his own family, but hundreds or thousands. He never saw them, to know them, outside the factory, and he did not even know their names except on the payroll. There was no chance for real sympathy or understanding between him and his "hands."

Change in the homes of the workers These changes, so far noted, are more or less permanent results of the capitalist system. We still have them in our society. But in 1800, in England, there was another result more immediately disastrous to the worker. He was compelled to change his whole manner of life for the worse. He must reach the factory within a few minutes after the first whistle blew, about sunrise, and stay there until sunset or dusk. So the capitalist built long blocks of ugly tenements near his factory, to rent; and the workmen moved from their rural village homes, with garden spots and fresh air and varied industry, into these crowded city quarters.

The rise of cities

The factory system produced cities with marvelous rapidity. In 1750 England was still a rural country, with only four or five towns that had more than 5000 people. In 1801 cities had leaped into life everywhere. More than 100 towns counted 5000 people. And in 1891, the number of such towns was 622. In 1700 the entire population of England and Wales (not including Scotland or Ireland) was somewhere between four and five millions. In 1801, when the first accurate census was taken, it was 8,893,000. Most of the increase had come in the last half of the century, and practically all of it had come in cities. During the next half-century, population doubled again, rising to 17,928,000 in 1851; and in the second half of the same century it very nearly doubled once more (32,526,000 in 1901).

The factory system has helped to produce rapid growth of population and of cities in all civilized lands; but nowhere else (except in the United States, where immigration has added millions) has the growth been so enormous as in England; and in no other country did rapid growth begin until England had faced and begun to solve the new problems,

For the growth of cities, together with the factory system, And their did give rise to wholly new problems. For a time no one saw new problems them clearly. The employers, most directly responsible, felt no responsibility, and were engaged in an exciting race for wealth. The new cities grew up without water supply, or drainage, or garbage-collection. Science had not learned how to care for these needs properly, and law had not begun to wrestle with them. The masses of factory workers and their families dwelt in den-like garrets and cellars - a family stuffed indecently into a squalid unwholesome room or two - bordering on pestilential alleys, in perpetual filth and disease and misery and vice. In 1837 one tenth of the people of the great city of Manchester lived in cellars. The employment of women in the factory destroyed the home for a large part of the nation.1

Carpenters and masons commonly worked from sunrise to Long hours sunset — or even from dawn to dark — just as farm laborers and monotonous often do still. Such long hours for toil were terribly hard: labor but they could be endured when spent in fresh air, amid outdoor scenes, in interesting and varied activity. But this long labor day was now carried into the factory. There it was unendurable and ruinous, because of foul air, poor light, nerveracking noise of machinery, the more monotonous character of factory labor — the workman spending his day in repeating over and over one simple set of motions, — and because there it crushed women and children.

This was true even in America, when factories grew up here Illustrations after 1815. Many years ago, Professor Ely of Wisconsin from America in University wrote (Labor Movement in America, 49): — "The 1830 length of actual labor [in 1832] in the Eagle Mill at Griswold [Connecticut] was fifteen hours and ten minutes. The regulations at Paterson, New Jersey, required women and children to be at work at half-past four in the morning. . . . Operatives were taxed by the manufacturers for the support of churches. . . . Women and children were urged on by the use

<sup>1</sup> Women had done most of the spinning under the old domestic system; but they had done it then at odd spells, as part of the household work.

of the rawhide." Hope Factory (Rhode Island) rang its first bell ten minutes before the "break of day" (sunrise); the second bell, ten minutes later; and in five minutes more the gates were locked upon tardy comers. Labor lasted in summer till eight at night; and a committee of laborers claimed that by keeping the factory clock always slow, the employer lengthened this horrible labor-day by twenty or twenty-five minutes more.

	Belling for work	Engofor	for fite-	Eingfor	fortelie	cease
Jan. & Feb.	Sumaine			12.30	1.10	7.
March 1st to 20th	Sansise	7.30	8.10	1230	1.10	7.
March 20th & Apr. 30th	Sureise	7.	7.40	12.	12.40	Sunsel
May, June, and July	4.55	6.30	7.10	12.	12.55	6.45
Aug. 15% 15%.	Sunzise.	6.30	7.10	/2.	12.55	6.45
Aug. 15th & Sept. 204	Suntise	7.	7.40	12.	12.55	Sunset
Sept. 204 to Oct. 304	Sunisa	7.30	8./0	12.30	1.10	7.
Nov. and Dec.	Surin		-	12.30	1.10	7.

FACSIMILE OF TIME CARD OF MACHINE SHOP IN PROVIDENCE, R. I., FOR 1848. From Tarbell's "Golden Rule in Business" in the American Magazine for April, 1915.

The only respite from work during the day was twenty-five minutes for breakfast and as much more for dinner — both meals eaten inside the walls from cold lunches brought by the workers.

These factories were not exceptions: they were typical A Convention of New England Mechanics at Boston in 1832 declared that two fifths of all persons employed in American factories were children, whose day of toil averaged fourteen hours, and who had no chance whatever for schooling.

Child slavery in England

In England, conditions were at first worse than this. Parish authorities had power to take children from pauper families and apprentice them to employers; and dissolute parents sometimes sold their children into service by written contracts. In the years just before 1800, gangs of helpless little ones from six and seven years upwards, secured in this way by greedy contractors, were auctioned off, thousands at a time, to great factories, where their life was a ghastly slavery. They received no wages. They were clothed in rags. They had too little food, and only of the coarsest sort. Often they ate standing at their work, while the machinery was in motion. They were driven to toil sometimes sixteen hours a day, in some places by inhuman tortures. They had no holiday except Sunday; and their few hours for sleep were spent in dirty beds from which other relays of little workers had just been turned out. Schooling or play there was none; and the poor waifs grew up - girls as well as boys - if they lived at all, amid shocking and brutal immorality. When one batch of such labor had been used up, another was ready at little cost; and employers showed a disregard for the physical well-being of these "white slaves," such as no prudent negro-driver could ever afford toward his more costly black chattels.

· In 1800 a terrible epidemic among children in factory districts aroused public attention; and Parliament "reduced" the hours of labor for children-apprentices to twelve a day. The apprentice system, however, was abolished soon after, and the new law did not apply to the remaining child-operatives who were supposed to be looked after by their parents. In 1819 and in 1831 laws were passed to shorten hours for these children also, but they were not enforced; and the old conditions continued with little gain until after political reforms which we are soon to study.

Lord Ashley (Earl of Shaftesbury), whose championship helped finally to remedy these evils, spoke with great emotion forty years later (1873) of how he used to stand at the factory gates and watch the children come out, — "sad, dejected, cadaverous creatures," among whom "the crippled and distorted forms might be counted by hundreds." The poet

The begin nings of reform Southey in 1833 declared of the factory system that the "slave trade is mercy compared with it." And the piteous story called forth a passionate protest from the heart of England's woman poet against this hideous phase of English civilization (Mrs. Browning's Cry of the Children):—

"'For oh,' say the children, 'we are weary,
And we can not run or leap.

If we cared for any meadows, it were merely
To drop down in them and sleep. . . .'
"'How long,' they say, 'how long, O cruel nation,
Will you stand to move the world on a child's heart —
Stifle down with a mailed heel its palpitation,
And tread onward to your throne amid the mart!
Our blood splashes upward, O gold-heaper,
And our purple shows your path.
But the child's sob in the silence curses deeper
Than the strong man in his wrath.'"

"Inclosures" in rural England Another unhappy change during this same period destroyed the yeomen of rural England. In America one reason why factory workers were so at the mercy of employers was that in 1800 they could no longer find "free land," as workers could do in colonial times. Good farming land near the Eastern cities was all taken up; and the remote land in the West had not yet been opened by the government to settlement in small lots so that poor men could get hold of it.

But in England things were worse. There it was not a matter of the absence of just land-laws, but the presence of unjust laws. The new profits in farming (p. 354) made land-lords eager for more land. They controlled Parliament; and that body passed law after law, after 1760, inclosing the "commons" for the benefit, not of the common good, but of their class.

These new inclosures were outwardly more decent than those of the seventeenth century. Pains were taken to "compensate" every villager for the share he lost in the village commons. But, whatever the intention of the law, the compensation proved ridiculously inadequate. Usually it was in the form of a little cash, which the peasant spent without any lasting improvement

in his condition. A rhyme of the day expresses the feeling of the poor at this renewal of the ancient inclosure movement: —

> "The law locks up the man or woman Who steals the goose from off the common; But leaves the greater villain loose Who steals the common from the goose."

And Goldsmith's pathetic "Deserted Village" pictures the result and gives its stern warning:

> "Ill fares the land, to hastening woes a prey, Where wealth accumulates, and men decay."

The peasant farmers, having lost their old pasture land by these inclosures, could no longer maintain themselves against the competition of the privileged landlord, who also alone had money to buy the new machinery coming into use. Small farmers were compelled to sell out; while the merchants and new manufacturing capitalists were eager to buy, both because of the new profits in agriculture and because social position and political power in England in that day rested on ownership of land.

In 1700, in spite of the older inclosure movement of the Alandlord sixteenth century, England had still some 400,000 peasant farmers. These with their families made nearly half the total population. But by 1800, though population had doubled (p. 374), this class of independent small farmers had disappeared and rural England was merely a country of great landlords. The dispossessed yeomanry drifted to the new factory towns to swell the unhappy class there already described, and to make its condition worse by increasing the competition for work. Or they remained to till the landlord's land, living on his estate as "cottagers," subject to removal at his order.

Since this change, until very recently, the classes connected with the land in England have been three, - landlords, tenantfarmers, and laborers. The first class comprised a few thousand gentry and nobles. Each such proprietor divided his estate

into "farms," of from a hundred to three hundred acres, and leased them out to men with a little capital, who are known as "farmers." This second class worked the land directly, with the aid of the third class, who had no land of their own but who labored for day-wages.

The landlords as a rule prided themselves upon keeping up their estates. They introduced costly machinery and improved methods of agriculture, more rapidly than small proprietors could, and they furnished some of the money necessary to put farms and buildings into good condition. Their own stately homes, too, encompassed by rare old parks, gave a beauty to rural England such as no other country knew. (During the World War, these glorious oaks have been cut to furnish lumber for England; and much of this beauty has been lost.) The farmers, compared with the farm-laborers, were an aristocratic and prosperous class; but, of course, they had always been largely influenced by their landlords. And they did not own their land. Peasants became free in England some centuries sooner than in France or Germany; but in no other European country have the peasants so completely ceased to be owners of the soil as in modern England. In 1876 a parliamentary inquiry found only a quarter of a million (262,886) landowners with more than an acre apiece. France, with about the same population, had more than twenty times as many landowners.

EXERCISE. — Note the transitions in rural labor in England: (1) serf-and villein labor to about 1350, and then a decay of that system until it disappears, about 1450; (2) inclosures (for sheep farming), driving a large part of the peasantry from the soil, 1450–1600; then, after a prosperous period, (3) the new period of inclosures for large grain farming, 1760–1830. (Recent attempts to restore the peasantry to the soil will be noted on pp. 476–477.)

Note also the transitions in manufacturing: the gild system to about 1600; the domestic system, 1600–1760; the factory system of to-day.

The "Industrial Revolution" applies especially to the change in Manufacturing, due to the use of machinery and steam, in the period from 1760 to 1820. The Agricultural Revolution helped on the Industrial Revolution by furnishing workmen for the new factories.

### CHAPTER XXV

#### THE REVOLUTION IN IDEAS ABOUT GOVERNMENT

A group of scholars and writers soon put into form the new ideas about carrying on industry and producing wealth. They called their new science *Political Economy*. It was founded by Adam Smith, about the beginning of the American Revolution. Its fundamental principle then was that *government must keep hands off*, unless called in as a policeman to keep order. "Laws" of "supply and demand," it taught, were "natural laws" among men (as gravitation was in the physical universe) and could not be meddled with, except to do harm. Supply and demand must be left absolute to determine prices, quality of goods, wages, and conditions of employment. This would secure the "greatest happiness of the greatest number."

The "Les alone" idea of govern-

This became known as the "Manchester doctrine," because it was so universal among manufacturers in that leading center of manufactures. It is also called by a French name, — Laissez faire ("let alone," or "let it go"). English merchants accepted it no less readily than manufacturers, in their hatred of the old tariffs which hampered their trade; and it soon became almost a religion to the town middle class. The prosperous capitalist class resented all thought of interference in their business by government. Such interference in past times, they easily proved, had been foolish and harmful, even when best intended, and usually it had been intended to benefit a specially privileged few, at the cost of the many.

It is easy now to see that this new doctrine suited the strong, but that it was totally unchristian in its disregard of the weak. Quite as much as any feudal system, it produced happiness for a few and misery for the greatest number. The horrible

The Socialist idea conditions of the factory towns (p. 375) were its first fruits. Many thinkers began to call this political economy a "dismal science," and, in search of a cure for social ills, to swing over to some form of what is now called Socialism.

Early Socialists The first "Socialists" were very unscientific in their ideas, but they were moved by a deep love for suffering humanity. They believed that men by laws or by mutual arrangements could set up a society of common goods and brotherly love, — such as Sir Thomas More had pictured in *Utopia*. Three names among these early Socialists deserve mention.

Saint-Simon, a French noble, who had aided America in the Revolution, taught in his New Christianity that government ought to manage all industry and secure to each worker a reward suitable to his service.

Fourier also was a Frenchman. He thought government unable to manage industry on such a scale as Saint-Simon advocated. Instead, he urged that groups of workmen (and their families) should organize in little "phalanxes" of two thousand members each, — each phalanx to own its own capital and to divide products in nearly equal parts between the capital, labor, and management. Horace Greeley, in America, was deeply interested in this plan; and a number of New Englanders (Emerson and Hawthorne among them) tried such an experiment at Brook Farm in 1841.

Robert Owen (p. 370) was a wealthy English manufacturer. His ideas for reform were much like Fourier's; and he used his wealth to establish a number of such coöperative colonies in England and in America — as at New Harmony, Indiana. His colonies all failed finally; but meantime he had given an impulse to coöperative societies for buying and selling goods, which ever since have accomplished great good; and his influence did much to spread faith in human brotherhood and to arouse the men who were to lead in social reforms in the next generation.

Modern Socialists look back on all these early attempts as well-meant efforts of dreamers, and trace their present doctrine

to Karl Marx. Marx was born in 1818 in Germany. He attended the University of Berlin, and was intended by his family for a University professor; but his radical ideas kept Modern him from obtaining such a position. He began to publish his works on Socialism about 1847. Germany and then France drove him away, as a dangerous disturber of order; and he spent the last forty years of his life (died 1883) in England, where, perhaps even more than in America, men of all creeds and opinions have found full freedom of speech.

Marx threw aside the idea that benevolent persons could introduce a new era of coöperation by agreement. He believed, however, that a new cooperative organization of society was going to succeed the present individualistic organization, as inevitably as that had followed the gild and slave organization, - not by humanitarian legislation, but through tendencies in human development that could not be controlled. All history, he said, had been the story of class struggles. Ancient society was a contest between master and slave; medieval society, between lord and serf; present society, between capitalist and workers. The workers, he was sure, will win, when they learn to unite, by transferring ownership of all machinery (all "means of production") to the nation as a whole, instead of leaving it and its profits in the hands of a few. He foretold the recent concentration of wealth and industry in great combines, and said that such combination would be a step toward the cooperative state, since it would make it easier for the masses to seize the "means of production."

In the name of "democracy and human welfare," Marx called to the working class of all lands to unite. "You have nothing to lose but your chains," he said. "Unite, and make the world your own," so as to inaugurate a golden future, "when all shall work, but none have to work too long or too hard. Then no one will grow rich at the expense of others, but each may receive honorable reward for any service that he renders society . . . and emancipated humankind will live as one vast family, in brotherly love."

Labor, the Socialist teaches, is the source of all wealth, — food, clothing, houses, machinery, books, pictures, railroads. Labor, he insists, produced the capital which now controls further production and so controls labor. He would have labor instead own all capital — that is, all wealth employed in producing more wealth. This does not mean that the Socialists wish to divide property, or to keep individuals afterward from owning houses, libraries, carriages, jewels, clothing, of their own. They do not wish to abolish private ownership of those things which we use for ourselves, but only of those things which we use to produce more wealth.

Nor do Socialists usually wish to pay all men alike for their work. They would have the nation own the property now owned mainly by great trusts and corporations, and then pay salaries and wages, as corporations now do — except that as the nation would not try to keep most of the profits, there would be more for wages. And as all would work, no one would have to work so long.

Unfortunately a large division of Socialists have abandoned the ballot in favor of "direct action." By this they do not mean, most of them, bombs or bullets, but they do mean industrial compulsion of society through "general strikes." To succeed in this, they aim first to organize all workers in each great industry, unskilled as well as skilled, into "one big union." This program originated with the French "Syndicalists" a few years ago, and has been adopted by the "I. W. W." in America. Society tends, naturally, to meet these threats of compulsion with harsh repression. However, the world congress of Socialists in 1920 (the "Second International") distinctly repudiated these methods and clearly affirmed its faith in persuasion and the ballot.

Students who pay any attention to Socialism admit that its ideals are noble and attractive, and that the evils in present society are real and cruel. But the great majority do not believe that the Socialist program would work as its advocates teach; and they hope to lessen the ills of society without surrendering private enterprise and industrial initiative to any such degree as the Socialists think necessary.

# PART VII

## CONTINENTAL EUROPE, 1848-1871

#### CHAPTER XXVI

#### THE REVOLUTION OF 1848

#### I. IN FRANCE

In France the divine-right Bourbon monarchy, we have seen, The gave way in 1830 to a constitutional Orleans monarchy. Louis middle-Philippe (p. 350) liked to be called "the Citizen King." He monarchy walked the streets in the dress of a prosperous shopkeeper, a green cotton umbrella under his arm, chatting cordially with passers-by, and he sent his children to the public schools. This was perfectly sincere conduct. He had little understanding. however, of the needs of France, or of the feelings of the masses below the shop-keeping class. For eighteen years (1830-1848) the favor of the middle class upheld his throne. Only the richest citizens had any share in political power (p. 350); but the whole middle class held military power, since it was organized in the armed and trained National Guards — to which no workingmen were admitted.

In the legislature there were two main parties. Thiers (p. 348) led the more liberal one, which wished the monarchy to be a figurehead, as in England; Guizot (p. 348), the conservative leader, wanted to leave the king the real executive. and to resist all further liberalizing of the government. Both Guizot and Thiers were famous historians.

From 1840 to 1848, Guizot was in control as the chief minister. Guizot's France was undergoing rapid industrial growth, and needed policy of tranquillity and reforms. Guizot gave it tranquillity. His 1840-1848

ministry was the most stable that France had known since the days of Napoleon. But, in his desire for tranquillity, he ignored the other great need, and opposed all reform. Proposals to reduce the enormous salt tax, to extend education, to reform the outgrown postal system, to improve the prisons, to care for youthful criminals, were alike suppressed. He kept France not so much tranquil as stagnant.

Thus, after a time, the bright, brainy public men were nearly all driven into opposition; and even the interests of the middle class suffered. In 1842 Lamartine, another brilliant historian-statesman, attacked Guizot with a bitter speech in the legislature, declaring him so "inert" and "immovable," that "a post would answer as well all purposes of government."

"Placemen": organized corruption But Guizot could not be overthrown by lawful means. The franchise was too narrow; and he had organized the vast patronage of the government for public corruption too skillfully. In America the constitution forbids the President to appoint Congressmen to paid offices, such as postmasters or customhouse collectors. But in France it was the regular practice to make members of the legislature "placemen" of this sort, as in England a century earlier (p. 214). This evil was the greater, since in France the government appointed not only national officials as with us, but also all local officers, like our county and State officials and city mayors and chiefs of police.

Narrow electorate

Less than 200,000 men could vote (p. 350), and the government had 300,000 offices to buy voters with. Then when an election was over, Guizot strengthened his majority in the legislature by appointing members to profitable offices, or by giving them lucrative business contracts from the government. At one time, half the legislature held considerable revenues at Guizot's will, and gave their votes at his nod. Personally, Guizot was incorruptible and rather austere; but he ruled by organizing corruption.

In the matter of political reform Thiers' party asked only (1) to forbid the appointment of members of the legislature

to salaried offices, and (2) to widen the franchise so that one man out of twenty could vote. Guizot smothered both proposals. France already had too many voters, he declared; 'not more than 100,000 men in the country were capable of voting with good judgment.'

Finally the Liberals began to appeal to that vast part of the The Liberals nation that had no vote. They planned a series of mass meetings and public demonstrations, to bring public opinion to bear opinion on the legislature. According to American or English ideas. the proceeding was perfectly proper. But the French government forbade it — and brought on a revolution.

try to appeal to public

This "Revolution of 1848" was the work of the class of factory workers that had been growing up, almost unnoticed by political leaders of either party. Until 1825, when the Industrial Revolution was fairly complete in England, it had not begun in France. Cloth manufactures there were still carried on under the "Domestic system." But in the next ten years, 5000 powerlooms were installed in factories; and in ten years more, the number had grown to 30,000. In 1815 there was only one steam engine in the country, aside from a dozen or so used to pump water; but in 1830 there were 625, and in 1850 there were more than 5000. The first French railway of importance was opened in 1843.

Late as all this was, the Industrial Revolution came in The \*\*\* France sooner than in any other country of the continent. And it came soon enough so that, by 1848, a large factory- among the population had grown up in cities like Bordeaux, Lyons, Toulouse, and Paris. Moreover, more than the working class then in any other land, the alert, intellectually nimble French workingmen of the towns were influenced by the new teachings of Socialism. Their chief spokesman was Louis Blanc, an ardent young editor, who preached especially "the right to work." Every man, he urged, had a right to employment. To insure that right, he wished the nation to establish workshops in different trades and give employment in them to all who wished it and who could not get it elsewhere. In the

workmen of

end, according to his plan, the workers would manage the workshops.

Blanc was an unselfish, high-minded man, moved by deep pity for the suffering masses; and his proposals were urged with moderation of word and style. But among his followers there were a few crack-brained enthusiasts, some criminally selfish adventurers, and many ignorant men easily incited to violence. Large numbers of the workingmen of Paris, in particular, had adopted phrases, not only about the "right to work," but also about "the crime of private property," as a sort of religious creed. This class was first revealed as a political power in the revolution that followed.

The "February Days"

In 1848 the Liberals appointed a monster political demonstration in Paris for February 22—choosing that day in honor of the American celebration. At the last moment the government forbade the meeting. The leaders obeyed and stayed away; but the streets were filled all day with angry, disappointed crowds, shouting "Down with Guizot!" The National Guards, when called out to disperse the mob, themselves took up the cry. The next day Guizot resigned.

The last of the Capetians

Peace seemed restored; but that night a collision occurred between some troops and the mob; and the Socialists and Radicals seized the chance to rouse the masses against the monarchy. The bodies of a few slain men were paraded through the poorer quarters of the city in carts, while fervid orators called the people to rise against a monarchy that massacred French citizens. By the morning of the 24th, the streets bristled with barricades and the mob was marching on the Tuileries. Louis Philippe fled to England, disguised as a "Mr. Smith." His government had lost the support of the middle classes, and it collapsed. "The February Days" saw the end of the Capetian monarchy in France.

The Provisional Government of 1848

The Chamber of Deputies was about to proclaim the infant grandson of Louis Philippe as king, when the room was invaded by a howling mob, flourishing muskets and butcher-knives and calling for a republic. In the midst of this tumult the few deputies who kept their seats hastily appointed a "Provisional Government."

This body was at once escorted by the mob to the Hotel de Ville (a sort of town hall), where it found another provisional government already set up by the Radicals and Socialists. By a compromise, some of this latter body were incorporated in the first. The Provisional Government was now made up of three elements: Lamartine, the poet-historian, represented the Moderate Republicans; Ledru-Rollin was the representative of the Radical Republicans ("the Reds"), who wished to return to the "Terror" of 1793; and Louis Blanc represented the Socialists. On the whole, Lamartine proved to be the guiding force.

The difficulties before the government were tremendous. For sixty hours it was in the presence of an infuriated and drunken mob. A crowd of 100,000 armed men was packed into the streets about the Hotel de Ville, and delegations from it repeatedly forced their way into the building to make wild demands upon the "government." That government must at once disperse this seething multitude, avert plunder and massacre, clear away barricades, bury the dead and care for the wounded, and supply food for the great city wherein all ordinary business had ceased. All this, too, had to be accomplished without any police assistance.

Time after time, during the sixty hours' session, was Lamar- Lamartine tine called from the room to check invasions by new bands of revolutionists. Said the spokesman of one of the bands: "We demand the extermination of property and of capitalists, the instant establishment of community of goods, the proscription of the rich, the merchants, those of every condition above that of wage-earners, . . . and finally the acceptance of the red flag, to signify to society its defeat, to the people its victory, to all foreign governments invasion."

Lamartine grew faint with exhaustion and want of food. His face was scratched by a bayonet thrust. But his fine courage and wit and persuasive eloquence won victory over

every danger. To help appease the mob, however, the Government hastily adopted a number of radical decrees, writing them hurriedly upon scraps of paper and throwing them from a window to the crowd. One declared France a Republic. Another abolished the House of Peers. Still others established manhood suffrage, shortened the 11-hour working day to 10 hours, and affirmed the duty of the state to give every man a chance to work.

The "workshop" army A few days later, the decree recognizing the "right to work" was given more specific meaning by the establishment of "national workshops" (on paper) for the unemployed. In the business panic that followed the Revolution, great numbers of men had been thrown out of work. The government now organized these men in Paris, as they applied, into a "workshop army," in brigades, companies, and squads, — paying full wages to all it could employ and a three-fourths wage to those obliged to remain idle.

Over one hundred thousand men, many of them from other cities, were soon enrolled in this way; but, except for a little work on the streets, the government had no employment ready for such a number. The majority of the government, too, succeeded in placing the management in the hands of a personal enemy of Blanc's, and it seems to have been their intention that the experiment should fail, so as to discredit Blanc with the populace. The experiment was not in any sense a fair trial of the socialistic idea. It was a police provision and a temporary poor-law. It preserved order and distributed alms, but it also gave a formidable organization to a terrible force with which the new Republic would soon have to reckon.

The nuw Assembly A new "Constituent Assembly," elected by manhood suffrage, met May 4. The Revolution, like that of 1830, had been confined to Paris. The rest of France had not cared to interfere in behalf of Louis Philippe, but it felt no enthusiasm for a republic and it abhorred the "Reds" and the Socialists. This, too, was the temper of the Assembly. It accepted the revolution, but it was bent upon putting down the Radicals.

A number of these decrees are given in Anderson's Documents.

As soon as this became evident, the mob rose once more (May 15), and burst into the legislative hall, holding possession for three turbulent hours. At last, however, some middleclass battalions of the National Guard arrived, under Lamartine, to save the Assembly.

The rescued Assembly promptly followed up its victory. After making military preparations, it suddenly abolished the workshop army - without any provision for the absorption of the men into other employments. A conservative French statesman has styled this "a brutal, unjust, blundering end to a foolish experiment." The men of the workshop army rose. They comprised the great body of the workingmen of Paris, and they were aided by their semi-military organization. The conflict raged for four days, - the most terrible struggle that even turbulent Paris had ever witnessed. Twenty thousand men perished; but in the outcome, the superior discipline and equipment of the Assembly's troops crushed the Socialists for another generation. Then eleven thousand prisoners were slaughtered in cold blood, or transported for life. This is another of those cruel and senseless "White Terrors" which arouse very little indignation in society, although society is amazed that the class punished in such fashion should develop bitter class hatreds.

The Assembly now turned to its work of making a consti- The Contution. The document 1 was made public in November. It was not submitted to a popular vote. It provided for a legislature of one house, and for a four-year president, both to be chosen by manhood suffrage. A month later (December 10) Louis Napoleon, a nephew of Napoleon Bonaparte, was elected the first president of this "Second French Republic" by an overwhelming majority.

stitution of Second Republic "

Napoleon's political capital was his name. A group of bril- "The liant writers, of whom, strangely enough, Thiers was chief, Napoleonic had created a "Napoleonic legend," representing the rule of the First Napoleon as a period of glory and prosperity for

The document is given in Anderson's Constitutions and Documents.

France, broken only by wars forced upon Napoleon by the jealousy of other rulers. These ideas had become a blind faith for great masses in France. Louis Napoleon had long believed that he was destined to revive the rule of his family. Twice in the early years of Louis Philippe's reign he had tried to stir up a Napoleonic revolution, only to become a laughing-stock to Europe. But now to the peasantry and the middle class, alarmed by the specter of Socialism, Napoleon's name seemed the symbol of order and peace. He received over five and a half million votes, to about one and a half million for the next highest candidate.

FOR FURTHER READING. — Hazen (see page 339 of this volume), 114–194. (Andrews' Modern Europe and Seignobos' Europe since 1814 remain good.) On early French Socialists, Robinson and Beard's Readings, II. 78–80. On the national workshops of 1848, ib., 80–84.

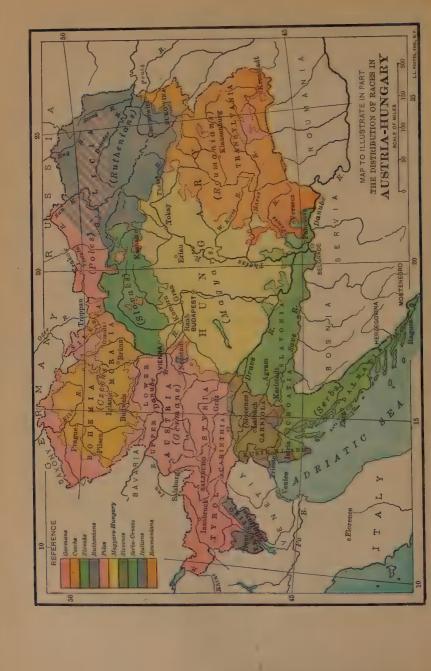
#### II. CENTRAL EUROPE IN '48

The year 1848 was "the year of revolutions." In central Europe Metternich's system had lasted until that time. For long, however, the forces of revolution had been gathering strength for a general upheaval. Metternich, now an old man, saw this. In January he wrote to a friend, "The world is very sick. The one thing certain is that tremendous changes are coming." A month later, the February rising in Paris gave the signal for March risings in other lands. Metternich fled from Vienna in a laundry cart; and all over Europe thrones tottered — except in stable free England on the west, and in stable despotic Russia and Turkey on the east.

Within a few days, in Holland, Spain, Denmark, and Sweden, to save their crowns, the kings granted new constitutions and many liberties. In every one of the German states, large or small, the rulers did the like. So, too, in Italy in the leading states, — Sardinia, Tuscany, Rome, and Naples. In all these countries the administration passed for a time to the hands of liberal ministries pledged to reform. Everywhere, too, the remains of feudal privilege were finally abolished.

The
"March
Days"
in Central
Europe





Outside France the chief interest centers (1) in the Austrian Empire, the storm-center; (2) in Germany, which Austria had so long dominated; and (3) in Italy, much of which was subject to Austria.

# A. THE REVOLUTION IN THE AUSTRIAN EMPIRE

March 13, two weeks after the French rising, the students of the University of Vienna and the populace of the city rose in street riots, to the cry, "Down with Metternich." After his escape, the crowds about the Emperor's palace began to call for a constitution, with freedom of speech and with an elected legislature. The Emperor promised these and other reforms, and appointed a liberal ministry to put them in operation.

Revolution realms

But the Austrian Empire was a vast conglomerate. It included many peoples and several distinct states. Two subject states in particular now demanded self-government. These were Bohemia and Hungary. The Austrians proper were Germans. They made the bulk of the inhabitants in the old duchy of Austria, and they were the ruling class elsewhere in the Empire, comprising, too, a portion of the population everywhere. Still they made up less than one fourth of all the inhabitants. In Bohemia the bulk of the inhabitants were the native Slavs (Czechs); and in the Hungarian half of the Empire, the Hungarians (p. 87) were the dominant people. Hungary itself, however, was also a conglomerate state. In many of its border districts (map opposite), the Slav peoples (Croats, Serbs, Slavonians) made the larger part of the population.

In Bohemia and Hungary the March risings were not merely for liberalism, as in German Austria. They were also for Bohemian and Hungarian home rule. These peoples, however, did not yet demand complete independence. So the Emperor skillfully conciliated both states by granting constitutional governments with a large measure of home-rule and the official use of their own languages (instead of German). Then he used the time so gained to crush similar national movements in Italy (below).

Race jealousies aid autocracy

In all this, the government had yielded only to a momentary necessity. The Emperor had no intention of keeping his sworn promises, but was bent on restoring old conditions. In this despotic purpose, he had an ally in race jealousy. The German Liberals dreaded Slav rule, especially in Bohemia, where many Germans lived. Soon, disturbances there between the two races gave the Emperor excuse to interfere. The army was now ready, — as it was not in March, — and, in July, the Emperor replaced the constitution he had just given to Bohemia by military rule. Alarmed at this sign of reaction, the Radicals rose again in Vienna, and got possession of the city (October); but the triumphant army, recalled now from Bohemia, captured the capital after a savage bombardment.

The old Emperor (Ferdinand) was embarrassed somewhat by his recent solemn pledges to the Liberals and to the subject peoples. But now he abdicated in favor of his nephew, the shrewd Francis Joseph. This new ruler pleaded that he had never consented to any weakening of his absolute powers, and at once restored absolutism both in Bohemia and in the central government of the Empire. (This is the ruler who continued to guide Austria almost to her final overthrow in the World War.)

The Hungarian Republic falls Hungary remained to be dealt with. Here, too, race jealousies played into the hands of despotism. The Slavs wanted independence from the Hungarians; and if they had to be subject at all, they preferred German rule from distant Vienna rather than Hungarian rule from Budapest. The Hungarians had just crushed a rising of the Croats for independence. When the new Emperor came to the throne, the Croats rose again, this time with imperial aid. Accordingly, the Hungarians refused to acknowledge Francis Joseph as emperor. Instead they declared Hungary a republic, chose the hero Kossuth president, and waged a gallant war for full independence. For a time they seemed successful; but the Tsar, in accordance with the compact between the monarchs of the Holy Alliance,

sent a Russian army of 150,000 men to aid Austria, and Hungary was crushed (April-August, 1849).

It remained only for Austria to reëstablish her authority in Germany, which had been left for a time to Prussia and the German Liberals (B, below).

#### B. IN GERMANY

Even Prussia in '48 had its scenes of blood and slaughter. The In Berlin, from March 13 to March 18, excited middle-class March crowds thronged the streets. They made no attempt at serious in Prussia violence against the government, however, until, in some way, never clearly understood, a sharp conflict took place with the troops on the 18th. The army inflicted terrible slaughter on the unorganized citizens; but Frederick William IV was neither resolute enough nor cold-hearted enough to follow up his victory. To pacify the people, he sent into temporary exile his brother William, who had commanded the troops; and he took part in a procession in honor of the slain, wearing the red, gold, and black colors of the German patriots. Then he called a Prussian parliament to draw up a constitution. He tried also to put himself at the head of the movement for German national union. "From this time," he declared, "Prussian interests will be absorbed in those of Germany."

Meantime, a "people's movement" for German unity had The got under way. Early in March, prominent German Liberals Frankfort gathered at Heidelberg and called a German National Assembly, to be chosen by manhood suffrage, - arranging the number of representatives from each German state. May 18, 1848, the National Assembly met at Frankfort. This was the first representative assembly of the German people.

The Assembly had two fatal weaknesses.

1. It did not really represent the whole German people, much as it wished to do so, but only a small middle class of "intellectuals." The nobility — with a few rare exceptions — held wholly aloof and hostile. The peasantry were too slavish to have any

sympathy with the movement. Bismarck, a reactionary young Prussian noble, tells us, later, that it would have been easy to rally the Prussian peasantry for a march upon Berlin to rescue the king from the revolutionary influences there. And even the merchants of the middle class cared for union only or chiefly in order to get rid of vexatious tariffs between the various states — and cared for freedom not at all.

2. The Assembly was led by talkers and scholars, not by statesmen or men of action. The members could not understand the necessity of compromise or of prompt action. They spent precious months in wordy orations and in laying down comprehensive theories of government.

During May and June, the Assembly did organize an ineffective "provisional government"; but meanwhile Austria had crushed Bohemia (p. 394). The next four months at Frankfort went to debating a bill of rights, while all chance of securing any rights was being lost. During this time, Austria restored "order" finally in Italy (p. 400) and recovered Vienna from the Radicals. Over all Germany, too, the commercial class was becoming bitterly hostile to the revolution because of the long-continued business panic; and the new Prussian parliament at Berlin, which was to have drawn up a liberal constitution, had provoked Frederick William into dissolving it. To be sure, the king himself then gave a constitution to Prussia; but it was of a very conservative character. In other German states, too, the rulers were overthrowing liberal ministries which had been set up after the March Days.

Austria interferes These were the conditions in October when the Frankfort Assembly at last took up the making of a constitution. Two questions then divided the Assembly: (1) should the new government be monarchic or republican; and (2) should the new nation include despotic Austria with her vast non-German population. The republicans had no chance whatever to succeed, but they helped to delay action on the more practical question. The wrangling went on through the winter of 1849, until Austria finally got her hands free elsewhere and announced that she

would permit no German union into which she did not enter with all her provinces.

Then the Radicals gave up the impossible republic, and the The people's Assembly took the step it should have taken months before. It decided for a consolidated union without Austria under the name of the German Empire; and it offered the imperial crown to Frederick William of Prussia. But it was six months too late. The first enthusiasm among even the middle class was gone. And Frederick William was timid: he was influenced by a sense of "honor among kings," so that he hesitated to take advantage of the Austrian Emperor's embarrassments with revolted subjects; and he felt a growing aversion to the movement which, a few months before, he had called "the glorious German revolution." After some hesitation, he declined the crown "bespattered with the blood and mire of revolution." In despair the Radicals resorted to arms to set up a republic. They were promptly crushed. The National Assembly vanished in the spring of 1849, and many German Liberals, like Carl Schurz, fled, for their lives, to America. The "people's" attempt to make a German nation had failed - because the German "people" as a whole were not fit for union or freedom.

Next the princes tried — with no better success. In the sum- attempt of mer of 1849, despite the protests of Austria and Bavaria, German twenty-eight rulers of North German states organized a league unity under the lead of the Prussian king.

Several of the princes, however, were half-hearted, joining The "Huonly through fear of popular risings. Austria, with Hungary now at her feet, organized the South German states into a counter-league, and demanded the restoration of the old Confederation. The Austrian government announced bluntly that it meant to humiliate Prussia. Austrian and Prussian troops met on the borders of Bavaria. Shots were exchanged; but the Prussian army was not ready. The Russian Tsar showed himself ready to aid Austria in Germany as he had done in Hungary. Finally Frederick William made ignominious submission to the Austrian demands in a conference at Olmitz

miliation of

(November, 1850); and Austria restored the old Germanic Confederation of 1815.

## C. The Revolution of '48 in Italy

Italy
betrayed
both by
Napoleon
and the
Allies

Italy had been in fragments since the days of the Roman Empire. Her people, however, had not forgotten that once she had ruled the world. Through the Middle Ages, enthusiastic Italians had dreamed of national unity, and some of the great popes had hoped for a union of the peninsula under papal leadership. About 1800, the proclamations of Bonaparte in his Italian campaigns, promising independence, again awoke hope in Italian hearts; and, under his control, some advance was made toward union (pp. 306, 319).

Then, when the European coalition was struggling with Napoleon, in 1813 and 1814, the generals of the Allies appealed to the Italian populations with glowing promises. An English force landed at Genoa, with its flag inscribed "Italian Liberty and Independence"; and Austrian proclamations announced: "We come to you as liberators. Long have you groaned beneath oppression. You shall be an independent nation."

Italy and the Congress of Vienna The Congress of Vienna ignored these promises and hopes. Even the Napoleonic improvements were undone, and medieval conditions were restored. Lombardy and Venetia became Austrian provinces (p. 329), and most of the rest of the peninsula was handed over to Austrian influence. Bourbon rule was restored in the south over the Kingdom of the Two Sicilies, where the king pledged himself to allow no institutions more liberal than those permitted by Austria in her districts. Dukes, dependent upon Austria, were set up in Tuscany, Modena, and Parma. Between these duchies and Naples lay the restored Papal States, with the government in close sympathy with Austria. The northwest was given back to the Kingdom of Sardinia <sup>1</sup> under a native line of monarchs, to whom the people

<sup>&</sup>lt;sup>1</sup>During the Napoleonic wars, an English fleet kept Sardinia safe from French conquest when the other dominions of her rulers were taken from them.

were loyally attached. This was the one Italian state (besides the pope's territories) where the ruler was not strictly dependent on Austrian protection. But even in Sardinia until 1848 the government was a military despotism. "Italy," said Metternich complacently, "is a mere geographical expression."

This remained true from 1815 to 1848. The story of the Italian revolutions of 1820 and the Holy Alliance has been told. In 1830, after the July Revolution in Paris, new revolutions broke out in the Papal States and the small duchies, but these movements also were soon put down by Austria.

The ten years from 1830 to 1840, however, did see the organization of "Young Italy" by Mazzini. Mazzini was a lawyer of Genoa and a revolutionary enthusiast who was to play, in freeing Italy, a part somewhat like that of Garrison and Phillips in preparing for our American Civil War. His mission was to create a great moral enthusiasm. His words and writings worked wonderfully upon the younger Italians of the educated classes, and his Society of Young Italy replaced the older Carbonari (p. 341). Young Italy had for its program a united Italian Republic. The idea of a free and united Italy grew steadily, until even some of the rulers became imbued with it. Especially did the Liberals hope much from Pius IX, a liberal Italian, who was chosen pope in 1846, in opposition to the wishes of Austria.

Thus when the revolutions of 1848 broke out, Italy was ready to strike for national union and independence. In 1820-1821, the extremities of the peninsula had been shaken; in 1830, the middle states; in 1848, there was no foot of Italian soil not convulsed, and this time the revolutionists sought union as ardently as freedom.

On the news of Metternich's flight, Milan and Venice drove Italian out their Austrian garrisons. Then Charles Albert, king of Revolutions in '48 Sardinia, gave his people a constitution and put himself at the head of a movement to expel Austria from the peninsula. The pope and the rulers of Tuscany and Naples promised loyal aid. Venice and other small states in the north voted enthusiastically for incorporation into Sardinia.

" Young

Defeats at Custozza and Novara But the king of Naples was dishonest in his promises; and even the liberal and patriotic pope was not ready to break fully with Austria. Except for a few thousand volunteer soldiers, Charles Albert got no help from Italy south of Lombardy; and, July 15, 1848, he was defeated at Custozza. Then the movement passed into the hands of the Radicals. Venice



JOSEPH MAZZINI

and Florence each set up a republic; and in February, 1849, the citizens of Rome, led by Mazzini, drove away the pope and proclaimed the "Roman Republic."

These republican movements succeeded, for the hour, only because Austria was busied in Bohemia and Hungary. But soon a strong Austrian army was sent to Italy. Charles Albert took the field once more, but was defeated decisively at Novara (March, 1849); and Venice was captured in August after gallant

resistance. Louis Napoleon restored the pope to his Roman principality, and left a French garrison there for his protection during the next twenty years, to 1870.

The failure of the Italians, however, was not shameful, like that of the Germans. They had come near to success; and they failed, not because of their own faults, but because of crushing foreign interference. The splendid attempt had at least revealed the fact that "United Italy," once a dream of scattered enthusiasts only, had grown into a passionate faith for the whole people.

This well-grounded faith, not merely for a free Italy but for Mazzini's a free Europe, was finely spoken to the world by Mazzini, with challenge to splendid courage, in the very hour of discouraging defeat. reaction Mazzini had barely escaped with his life; but in 1849, from his refuge in England, while less fortunate associates were dying in Italy on scaffolds and under tortures in dungeons, he uttered to the exultant forces of reaction this clear-sounding challenge:

"Our victory is certain; I declare it with the profoundest conviction, here in exile, and precisely when monarchical reaction appears most insolently secure. What matters the triumph of an hour? What matters it that by concentrating all your means of action, availing yourselves of every artifice, turning to your account those prejudices and jealousies of race which yet for a while endure, and spreading distrust, egotism, and corruption, you have repulsed our forces and restored the former order of things? Can you restore men's faith in it, or do you think you can long maintain it by brute force alone, now that all faith in it is extinct? . . . Threatened and undermined on every side, can you hold all Europe forever in a state of siege?"

FOR FURTHER READING ON 1848. — Hazen's Europe Since 1815, 152-186. Andrews and Seignobos have good accounts also; and Phillips' European History, 1815-1899, is especially excellent for 1848.

#### CHAPTER XXVII

#### WESTERN EUROPE FROM 1848 TO 1871

(From the Year of Revolutions through the Franco-Prussian War)

Except to the few men of faith, like Mazzini, the risings of '48 seemed to have been in vain. True, feudalism was at last gone forever, even from Austria, and the Holy Alliance was finally disrupted by the rivalry between Prussia and Austria. But in government, the restoration of despotism appeared complete. The Revolution had closed in Italy with the defeat of Novara (March, 1849), in the Austrian realms with the fall of the Hungarian Republic (July, 1849), and in Germany with the "humiliation of Olmütz" (November, 1850). In France it was swiftly going, and was to disappear in 1851 with Napoleon's coup d'état (below).

For the next generation of human life, interest on the continent centered in three lands, — France, Italy, Germany. And of these only Italy during that period was to make true and lasting progress.

## I. FRANCE: THE SECOND EMPIRE, 1852–1870

The shame of France:
"Napoleon the Little"

In 1830 and in 1848, France had led liberal Europe; but for the next twenty years, after she had crushed so bloodily the workingmen of Paris, her story is one of shame. Fearing the "class-hatred" which they themselves had done so much to provoke, the middle class threw themselves into the arms of a despot for security — while this despot was posing to the working class as their champion against this same middle class.

Louis Napoleon, President of the Republic (p. 391), was constantly at loggerheads with the Assembly. From the first, he plotted secretly to overthrow the republican constitution—to which he had repeatedly sworn fidelity—and to make himself master of France.

The Assembly played into his hand. In 1849 it passed a reactionary law which disfranchised a large part of the working-

men of the cities. After the law had been passed, Napoleon criticized it vehemently, so as to appear to the workingmen as their champion. At the same time, the discontent of the artisans made the middle class fear a revolution; and that class turned to Napoleon as the sole hope for order. Thus the chief elements in the state dreaded the approaching close of Napoleon's presidency.

The constitution forbade a reëlection; and an attempt to amend this clause was defeated by the Assembly. Thus that body had now seriously offended both the artisan class and the middle class; and Napoleon could overthrow it with impunity.

The coup d'état

In semi-royal progresses through France, Napoleon had been preparing the nation for his blow. He found fault with the Assembly freely, and his speeches were filled with references to the "glory" of the former French Empire, and to the benefits conferred upon France by "my great uncle." All important offices in the army and in the government were put into the hands of his tools and his trusted friends; and on December 2, 1851, he carried out the most striking coup d'état in all French history.

During the preceding night, some eighty men whose opposition was especially feared — journalists, generals, and leaders in the Assembly — were privately arrested and imprisoned, and all the printing offices in the city were seized by Napoleon's troops. In the morning the amazed people found the city posted with startling placards. These announced the dissolution of the Assembly, proposed a new government with Napoleon at its head, and promised an appeal to the nation for ratification.

The Assembly tried to meet but was dispersed by soldiers, and most of the members were imprisoned. During the next few days a few Radicals began to raise barricades here and there in the streets; but these were carried by the soldiers with pitiless slaughter, and the conflict was made an excuse for a "reign of terror," in accordance with a policy of "frightfulness." Batches of prisoners, taken at the barricades, were shot down after surrender. The Radical districts of France were put

under martial law. And thousands of men were transported to penal settlements, virtually without trial.

Ratified by France Under these conditions, a few days later, the country was invited to vote Yes or No upon a new constitution making Napoleon President for Ten Years with dictatorial power. France "ratified" this proposal by a vote of seven and a half million out of eight million. In November of the next year, a nearly unanimous vote made the daring adventurer Emperor of the French, under the title Napoleon III. (The Bonapartists counted the son of Napoleon I as Napoleon II, though he never reigned.)

The unanimity in the vote was due partly to shameless interference at the polls. The army was voted first, for an example; and in many places the rural population was marched to the polls, under military authority. Such measures, however, were not necessary to secure a large majority. Except for a small body of Liberals and Socialists, France fell willingly into Napoleon's arms.

" Elections"
under
the Empire

The "Second Empire" was modeled closely upon that of Napoleon I. During its early years, political life was suspended. The people, it is true, elected a Legislative Chamber (a greater popular power than existed under the First Empire); but the Emperor appointed a Senate and a Council of State; while for some years the Chamber could consider no bill that had not been put before it by the Emperor and his Council. The legislature was not even a free debating society; its function was to register edicts.

At the election of a "legislature," the government presented for every elective position an "official candidate," for whom the way was made easy. Opposing candidates could not hold public meetings, nor hire the distribution of circulars. They were seriously hampered even in the use of the mails, and their placards were torn down by the police, or industriously covered by the official bill-poster for the government candidate. The ballot boxes, too, were supervised by the police, and, no doubt, were sometimes "stuffed." Moreover Napoleon sub-

sidized a large number of newspapers, and suppressed all that were unfavorable to him

Personal liberty, also, was wholly at the mercy of the govern- No personal ment. The servants of prominent men were likely to be the paid spies of the police. Under the "Law of Public Security" (1858), Napoleon could legally send "suspects," without trial, to linger through a slow death in tropical penal colonies (as

he had been doing illegally before). Many thousands are said to have perished in this way. Upon the passage of this law, an order was sent to each prefect to arrest a fixed number of men in his department, using his own choice in selecting them. The total arrests under this order exceeded two thousand. The purpose was merely to intimidate the nation - another use of a despot's policy of "frightfulness."

Napoleon's methods had been those of a dastardly conspirator, and his rule was a



"France is Tranquil" (a favorite phrase with Napoleon III). A cartoon from Harper's Magazine.

Napoleon accepted by France

despotism. But he seems honestly to have deceived himself into the belief that he was "a democratic chief." His government, he insisted, rested upon manhood suffrage in elections and plebiscites. The Restoration (1815-1830), he said, was the government of the great landowners; the Orleans Monarchy was the government of the middle class; the Empire was the government of the people.

In partial recompense for loss of liberty, too, he gave to Because France great material and economic progress. Industry was encouraged. Leading cities were rebuilt upon a more magnificent scale: and Paris, with its widened streets, shaded boule-

perity "

vards, and new, glorious public buildings, was made the most beautiful capital in the world. Asylums and hospitals were founded; schools were encouraged, and school libraries were established. And a system of vast public works throughout the Empire afforded employment to the working classes. France secured her full share of the increase of wealth and comfort that came to the world so rapidly during those years. The shame is that France was bribed to accept the despicable despotism of Napoleon by this prosperity — and by the tinsel sham of "glory" in war.

And military glory In 1852 Napoleon had declared "The Empire is Peace"; but he found himself irresistibly impelled to war, in order to keep the favor of the army and of the populace by reviving the glories of the First Empire. His foreign policy soon became aggressive; and the first years of his reign (1854–1859) saw a series of victories that dazzled France. For forty years,—ever since the fall of Napoleon I,—Europe had been free from great wars. Napoleon III reintroduced them. The two most important wars of this period were the *Crimean* (1854–1856) and the *Italian* (1859).

The Crimean War 1. France had a trivial quarrel with Russia over the guardianship of Christian pilgrims at Jerusalem. England was hostile to Russia, fearing lest that Power should force itself to the Mediterranean and endanger England's route to India; and, it is fair to add, English Liberals feared Russian autocracy (the main support then of the despotic Holy Alliance) much as Liberals in recent years have feared German autocracy. Russia and Turkey were at war in the Black Sea. Through Napoleon's intrigues, France and England joined Turkey. The struggle was waged mainly in the Crimea, and took its name from that peninsula. Russia was defeated, but no permanent results of importance were achieved. At the close of the contest, however, Napoleon gathered representatives of all the leading Powers at the Congress of Paris, to make peace, and France seemed again to have become the arbiter in European politics.

2. In 1859 Napoleon joined the Kingdom of Sardinia in a war against Austria to free Italy. He won striking victories at Magenta and Solferino, near the scene of the early triumphs of the First Napoleon over the same foe; and then he made unexpected peace, to the dismay and wrath of the half-freed Italians. For his pay, Napoleon forced Italy to cede him the provinces of Nice and Savov (pp. 305, 328).

The Italian War of 1850

But the second half of Napoleon's rule was a series of humiliations and blunders.

Napoleon favored the Southern Confederacy in the American Blunders in Civil War, and repeatedly urged England, in vain, to unite with Napoleon's him in acknowledging it as an independent state. Thus he foreign incurred the hostility of the United States.

Then in 1863 he entered upon a disastrous scheme in Mexico. That country had repudiated its debts. Several European governments had sent fleets to its ports to compel payment to their citizens; but soon it became plain that Napoleon meant much more than the mere collection of debts. Thereupon, the other governments withdrew from the enterprise. Napoleon then sent a large army to overthrow the Mexican Republic and to set up as "Emperor of Mexico" his protégé, Maximilian. an Austrian prince, brother of Emperor Franz Joseph.

Napoleon expected (1) to secure a larger share of the Mexican trade for France; (2) to increase the prestige of France as arbiter in the destinies of nations; and (3) to forward a union of the Latin peoples of Europe and America, under French leadership. His act was a defiance of the Monroe Doctrine of the United States, but his purpose seemed triumphant until the close of the American Civil War. Then the government of the United States demanded the withdrawal of the French troops from Mexico. Napoleon was obliged to comply. Soon afterwards Maximilian was overthrown by the Mexicans, and captured and shot.

More serious still were a number of checks in Napoleon's attempts on the Rhine frontier. These brought about his

And some restoration of political liberty fall in 1870. That story will be told after we have studied the rise of Germany. Here we need only note that as Napoleon lost favor with the French populace, through these humiliations in foreign relations, he felt compelled to yield to France a larger share in the government. In particular, during the latter years of his rule, the Legislative Chamber became almost a real legislature, with perfect freedom of debate. France had begun to "come back."

FOR FURTHER READING.—See comment on pp. 339, 401, as to books. Hazen, 194–300, gives the best one story. On the Coup d'État, Robinson and Beard's *Readings*, II, 88–94.

### II. THE MAKING OF ITALY, 1849-1861

Piedmont the hope of Italy

Victor Emmanuel Meantime Italy had been made. "Forty-nine" had shown that the Kingdom of Sardinia was the only state from whose government real help could be hoped for in a struggle for Italian unity. There the ruling house had proved itself ready to dare greatly and sacrifice much for the cause. At home, too, the king had given a liberal constitution to his people. Thenceforward, the hopes of Italian liberals turned to that state. The making of Italy is the history of Piedmont from 1849 to 1861.

The night after the defeat of Novara (p. 400), Charles Albert abdicated the crown, and his son, Victor Emmanuel II, became king of Sardinia. The young prince was an intense patriot. A popular story told how, as he rallied his shattered regiment at the close of the fatal day of Novara, and withdrew sullenly from the bloody field, covering the retreat, he shook his clenched fist at the victorious Austrian ranks with the solemn vow,—
"By the Almighty, my Italy shall yet be!"

The new king was put at once to a sharp test. Austria demanded that he abolish the new constitution, hateful to Austria's divine-right despotism. If he would do so, Austria offered easy terms of peace, with promise of military support against any revolt. At the same time the inexperienced and obstinate Sardinian parliament was embarrassing the king by

foolish opposition and criticism. But Victor Emmanuel nobly refused the Austrian bribe. Said he, "I would rather lose my crown." In consequence, he had to submit to severe terms from Austria and a heavy indemnity. But a frank appeal to his people for support gave him a new loyal parliament, which ratified the peace, and his conduct won him the title of "the Honest King."

Austria, which Sardinia wished to expel from Italy, had Cavour 37,000,000 people. Sardinia was poor and had only 5,000,000 people. The king and his great minister, Cavour, bent all energies to strengthening Sardinia for another struggle and to securing allies outside Italy. Victor Emmanuel was essentially a soldier. Cavour was the statesman whose brain was to guide the making of Italy. The king's part was loyally and steadily to support him. Exiles and fugitive Liberals from other Italian states were welcomed at the Sardinian court and were often given high office there, so that the government seemed to belong to the whole peninsula. Cavour carried through the parliament many economic, military, and social reforms. And, in 1854, he And the sent a small but excellent Sardinian army to assist the allies against Russia in the Crimean War (p. 406). Mazzini called this action a monstrous moral degradation, and many other Liberals condemned it bitterly as immoral; but it is well to see Cavour's two reasons for it.

- 1. The Crimean War, unnecessary as it was, was, after all, in a way a defiance of despotic Russia. Italy had special reason to join in this feeling toward Russia: the Tsar had been strongly opposed to the liberal movements of 1848; he had helped crush Hungary, virtually an ally of Sardinia in the war of that period; and he had declined to recognize the accession of Victor Emmanuel.
- 2. Cayour wished to show that Sardinia was a military power, and to secure for her a place in the councils of Europe. so as to obtain intervention for Italy against Austria. This second reason, of course, was the deeper motive. Said an Italian officer to his soldiers digging in the trenches before Sebastopol, "Of this mud our Italy is to be made."

Cavour at the Congress of Paris At the Congress of Paris in 1856 (p. 406) Cavour's policy bore fruit. Cavour sat there on full equality with the representatives of the Great Powers; and, despite Austria's protests, he secured attention for a convincing statement of the needs of Italy. Upon all minds he impressed forcefully that Italian unrest could never cease, nor European peace be secure, so long as Austria remained in the peninsula.

The French Three years later this patient diplomatic game was won. As a young man, in exile from France, Louis Napoleon had been involved in the plots of the Carbonari for Italian freedom (p. 341). Cavour now drew him into a secret alliance. In return for a pledge of Nice and Savoy, which had once been French for a short time, Napoleon promised to come to the aid of Sardinia if Cavour could provoke Austria into beginning a war.

Sardinia absorbs Lombardy Austria played into Cavour's hand by demanding, as a war ultimatum, that Italy reduce her army. Napoleon at once entered Italy, declaring his purpose to free it "from the Alps to the Adriatic." His victories of Magenta and Solferino (p. 407) drove Austria forever out of Lombardy, which was promptly incorporated into Sardinia. This was the first step in the expansion of Sardinia into Italy. The population of the growing state had risen at a stroke from five millions to eight.

Venetia remained in Austria's hands, but Napoleon suddenly made peace. The Italians felt that they had been betrayed by "the infamous treaty"; 1 and probably they were right. Napoleon had no wish that Italy should be one strong, consolidated nation; and he began to see that a free Italy would be a united Italy.

Sardinia absorbs the duchies But more had already been accomplished than the mere freeing of Lombardy. At the beginning of the war, the peoples of the duchies (Parma, Modena, and Tuscany) had driven out their dukes (dependents of Austria) and had set up provisional governments. At the peace, Napoleon had promised Austria that the dukes should be restored. He had stipulated, how-

<sup>&</sup>lt;sup>1</sup> Read James Russell Lowell's Villafranca, to get an idea of the wrath of freedom-loving men at Napoleon's betrayal.

ever, that Austria should not use force against the duchies; and the people now insisted upon incorporation with Sardinia.

For eight months this situation continued, while Cavour played a second delicate diplomatic game with Napoleon. Only a foreign army could again place the dukes upon their thrones, and Cavour finally persuaded Napoleon to leave the

matter to a plebiscite, his own favorite device in France. In March, 1860. the three duchies by almost unanimous votes1 declared again for annexation. This was the second. step in expansion - and the first example in Europe of "self-determination," as we now use the phrase. Sardinia was enlarged once more by one third. It had now become a state of eleven million people. comprising all Italy north of the papal districts, except Venetia.

The next advance was due in its beginning to Garibaldi (a gallant re-



GARIBALDI'S MONUMENT IN TURIN. Garibaldi was the soldier of Italian free- Garibaldi dom, as Mazzini was its prophet, and adds Cavour its statesman.

South Italy

publican soldier in the Revolution of 1848), who had now given his allegiance loyally to Victor Emmanuel. In May, 1860, Garibaldi sailed from Genoa with a thousand red-shirted fellow-adventurers, to arouse rebellion in Sicily. Cavour thought it needful to make a show of trying to stop the expedition. When it was safely under way, he expressed his "regret" in a note to the Powers of Europe. And he had

<sup>&</sup>lt;sup>1</sup> In Tuscany the vote stood 366,571 to 14,925; and this was the largest adverse vote.

sent a message to the Sardinian admiral, — "Try to place your fleet between Garibaldi and the Neapolitan cruisers. I hope you understand me." The admiral "understood" very well that he was to protect, not hinder, the expedition. Garibaldi landed safely in Sicily and won the island almost without bloodshed. Crossing to the mainland he easily occupied



CAVOUR. From Desmaisons' lithograph.

Naples also, while the Bourbon king fled. Obeying a popular demand, Garibaldi proclaimed Victor Emmanuel "King of Italu."

to seize Rome from its French garrison. Such a move would have brought on intervention from both Austria and France, and would have put at hazard all that had been gained. Cavour made prompt decision. Victor Emmanuel with the Sardinian army moved south to take up the war in the Kingdom

of Naples, and to check Garibaldi's mad march. Rome and the surrounding territory was left to the pope; but the Marches and Umbria (the eastern part of the Papal States) were allowed, with the Kingdom of Naples, to vote on the question of annexation to Sardinia. The vote was even more nearly unanimous than that in the duchies had been.

A new
"Kingdom
of Italy"

With the

assent of the people

These additions made the third step in the expansion of "Sardinia" into "Italy." The new state now comprised all the peninsula except Rome and Venetia; and it reached from the Alps to Sicily. This time the population was raised from eleven to twenty-two millions. In February, 1861, the first "Italian

parliament" met at Turin and enthusiastically confirmed the establishment of the "Kingdom of Italy." Cavour's statesmanship was triumphant. In this first parliament of the new nation an opposition party to the great minister hardly raised its head. Five months later, Cayour was dead, broken down by the terrible strain of his work. His last words were, "Italy is made - all is safe." His achievements rank among the most marvelous in all modern statesmanship.

The acquisition of the two remaining provinces, Venetia and Rome (1867 and 1870), was intertwined with the making of Germany (below).

FOR FURTHER READING. - Bolton King's Italian Unity is the best single work. Good accounts will be found in Probyn's Italy, Bolton King's Mazzini, Dicey's Victor Emmanuel, or Cesaresco's Cavour. Hazen, Andrews, Seignobos, and Phillips, all contain brief treatments. Good material will be found in Robinson and Beard's Readings, II.

EXERCISE. - Trace the expansion of Sardinia into Italy on the map, facing p. 610.

Special Report. — Garibaldi's life and adventures.

# III. THE MAKING OF GERMANY, 1861-1871

Napoleon III ruled France for some twenty years. During Willias the first half of this period, Cavour made the Kingdom of Italy. Those years had been barren in Germany; but during the next ten years Bismarck, by far less justifiable methods, was to make a German Empire.

"Forty-nine" had shown Prussia as the only nucleus in that day for a German nation; and even from Prussia nothing could be expected as long as Frederick William IV reigned. But in 1861 that king was succeeded by his brother, William I. This was the prince who had been banished for a time in 1848 to satisfy the Liberals (p. 395). That party had nicknamed him "Prince Cartridge." He was a conservative of the old school. and he had bitterly opposed the mild constitutional concessions of his brother. But he was also a patriot to the core. He had tingled with indignation at the humiliation of Olmütz. He hoped, too, with all his heart, for German unity; and he believed The Prussian army system that this unity could be made only after expelling Austria from Germany. To expel Austria would be the work of the Prussian army.

The Prussian army differed from all others in Europe. Elsewhere the armies were of the old class, — standing bodies of mercenaries and professional soldiers, reinforced at need by raw levies from the population. The Napoleonic wars had resulted in a different system for Prussia. In 1807, after Jena, Napoleon had required Prussia to reduce her army to forty-two thousand men. The Prussian government, however, had evaded Napoleon's purpose to keep her weak, by passing fresh bodies of Prussians through the regiments at short intervals. Each soldier was given only two years' service. Part of each regiment was dismissed each year and its place filled with new levies. These in turn took on regular military discipline, while those who had passed out were held as a reserve.

Neglected, 1815-1861 After the Napoleonic wars were over, Prussia kept up this system. The plan was to make the entire male population a trained army; but it had not been fully followed up. Since 1815, population had doubled, but the army had been left upon the basis of that period. No arrangements had been made for organizing new regiments; and so many thousand men each year reached military age without being summoned into the ranks. Indeed, not half were called.

King William's first efforts were directed to increasing the number of regiments so as to accommodate 60,000 new recruits each year. To do this required a large increase in taxes. But the Prussian parliament (Landtag) was jealous of military power in the hands of a sovereign hostile to constitutional liberty, and it resolutely refused money. Then William found a minister to carry out his will, parliament or no.

Otto von Bismarck This man, who was to be the German Cavour, was Otto von Bismarck. Thirteen years earlier, Count Bismarck had been known as a grim and violent leader of the "Junkers," the extreme conservative party made up of young landed aristocrats (p. 396). He held to the doctrine of the divine right of kings;

and when he was announced as the head of a new ministry, the Liberals ominously prophesied a coup d'état.

Something like a coup d'état did take place. The Prussian constitution declared that the ministers must be "responsible" to the Landtag, or parliament. But this did not mean responsible in the Modern English sense: that is, it did not mean that they must resign if outvoted; but only that they might be held to account for their actions. William stood steadfastly by his minister; and for four years Bismarck ruled and collected taxes unconstitutionally.

Over and over again, the Landtag demanded Bismarck's dismissal, and many violent scenes took place. The Liberals threatened to hang him, - as very probably they would have done if power had fallen to them by another revolution. Unable to do that, they challenged him repeatedly to duels. Bismarck in turn denounced any prospect of alliance between the government and democracy as "shameful"; railed at the Liberals contemptuously as "mere pedants," and told them bluntly that the making of Germany was to be "a matter not of speechifying and parliamentary majorities, but of blood and iron." And for years he grimly went on, muzzling the press, bullying or dissolving parliaments, and overriding the national will roughshod.

Meantime, the army was greatly augmented, so that practically every able-bodied Prussian became a soldier with three years training in camp. First of any large army, too, this new Prussian army was supplied with the new invention of breechloading repeating rifles, instead of the old-fashioned muzzleloaders; and Von Moltke, the Prussian "chief of staff," made it the most perfectly organized military machine in Europe.

From the first, Bismarck intended that this reconstructed Bismarck's army should expel Austria from Germany and force the princes of the rest of Germany into a true national union. It had not been possible for him to avow his purpose; but time was growing precious, and he began to look anxiously for a chance to use his new tool. By a series of master-strokes of unscrupulous

The army reorganized

and daring diplomacy, he brought on three wars in the next seven years, — the Danish War (1864), the Six Weeks' War with Austria (1866), and the Franco-Prussian War (1870–1871). Out of these war clouds emerged a new Germany.

Sleswig-Holstein and the Danish War For a long period the two duchies, Sleswig and Holstein, at the base of the Danish peninsula, had been loosely connected with the kingdom of Denmark. The union was one of those "personal" unions that have often confused the map of Europe. That is, the Danish king was also the duke of these two provinces. They were not subject to Danish law, but had assemblies of their own. The people of Sleswig were, in the main, Danes by blood; but in the southern province the population was German.

In 1863, the King of Denmark abolished the Sleswig assembly and incorporated that duchy in the Kingdom of Denmark. Something of this kind had been talked for fifteen years. Many people in Germany resented the prospect that Holstein might meet a like fate, and wished instead that the duchies, under an independent ruler of their own, should become a member of the Germanic Confederation. This situation caused a revival of many conflicting and complicated claims by various German princes, who, each in his own behalf, disputed the claim of the Danish king in the duchies. At any time, it was long felt, this Sleswig-Holstein question might plunge Europe into war.

In all this obscure and confused mess, one thing is absolutely clear: Prussia had no claim whatever to any part of the duchies, but Bismarck had determined that Prussia should get them. He felt no moral hesitation, and he had skillfully guarded against interference by the Powers. Russia he had conciliated by aiding her a few months before to put down a Polish rebellion, so that the grateful Tsar was willing to give him a free hand. Napoleon III, as Bismarck afterward explained, "had been allowed to deceive himself" into thinking that France would be permitted to annex Rhine territory to "indemnify" her for Prussia's proposed gain. England would not fight unsupported. Austria might have been expected surely to try to keep Denmark

strong, as a check upon Prussia; but Austria, the natural ally of Denmark, Bismarck made his accomplice in the robbery by appealing to her greed. This was perhaps the greatest triumph in all Bismarck's crooked and wicked diplomacy. All the rest of his plan rested upon it. In 1864 the Prussian and Austrian armies seized the duchies, despite the gallant resistance of the Danes.

Then Bismarck forced Austria into war over the division of The "Six the spoils. He claimed both duchies for Prussia; and, though at Austria's indignant protest a system of joint protection was temporarily arranged, it soon became plain that the Prussian minister meant to secure all the booty.

Wаг " Austria

King William, however, had scruples. He wanted to fight Austria, but he wanted a just cause. Bismarck had drawn Italy into an alliance by which that country promised to join in an attack upon Austria; but to satisfy his king, he must provoke Austria into some offensive act. So he was driven to desperate wiles. He continued to make absurd demands regarding the duchies, such as he knew could not be granted. At last, the German Diet summoned Prussia to refer the whole matter to its decision (perfectly in accord with the rules of the Confederation). Bismarck agreed to do this, if the Diet would first exclude Austria from the Germanic Confederation. Under Austria's lead the Diet then declared war on Prussia, "the wanton disturber of the national peace" (June 14, 1866). Bismarck was as jubilant as Cavour had been when he had drawn Austria into war in 1859

Practically all Germany held to Austria. But Bismarck and Von Moltke were certain of success. In three days the Prussian army seized Hanover, Hesse, and Saxony, - the important hostile states in North Germany; and in less than three weeks from the declaration of war, Austria was completely crushed at Sadowa (Königgratz) in Bohemia. The war is known as "the Six Weeks' War."

The peace gave Venetia to Italy (p. 413). The other still more important provisions come under two heads. The first set augmented Prussian territory. The second set re-

organized Germany.

1. Prussia annexed Hesse, Hanover, Nassau, and the "free city" of Frankfort. These acquisitions consolidated her formerly scattered lands. She also kept Sleswig-Holstein, with the magnificent harbor of Kiel. Her territory was enlarged one half; and her population rose to thirty millions. No other German state approached this — now that Austria was no longer to be a German state.

Frederick II at his accession ruled over two and a half million subjects. This number was doubled during his reign, with some new territory. By 1815, it had doubled again, to ten millions. In the next half-century (1815–1866), the population had doubled, without additions of territory. The Six Weeks' War raised it from twenty to thirty millions. (Compare the map opposite with that on page 248.)

The North German Confederation 2. Austria definitely withdrew from German affairs, and the Confederation of 1815 was replaced by two federations. The first was known as The North German Federation. This union was placed under Prussian presidency. It was not a loose league like the old Confederacy, but a true federal state with much the same constitution as the later German Empire. The second federation included the four South German states, — Bavaria, Wurtemberg, Hesse-Darmstadt, and Baden. This union was intended to be similar to the old Confederacy of 1815, of which, indeed, it was a survival.

Liberals
wun over to
autocracy
and
militarism

A third and indirect result of the war concerns the character of the Prussian government. After Sadowa, Bismarck was the idol of the Prussian people. As soon as his purpose to fight Austria became plain, the Liberal opposition in Prussia had been hushed. The Landtag passed enthusiastically the act of indemnity he requested for his previous illegal acts, and gave him a hearty support that made it easier for him to complete his



work. Now that the military policy had apparently proven so profitable, the Prussian Liberals in general abandoned their old opposition to Prussian autocracy.

hismarck and Napoleon III Bismarck had outwitted Louis Napoleon in both the preceding wars. After the Danish War, Napoleon had expected to get at least Luxemburg, by Prussia's aid, in return for giving her a free hand (p. 416). And when the Six Weeks' War began, he thought his chance had surely come. Bismarck had visited him shortly before, and had again "permitted" him to deceive himself. Napoleon meant, however, to remain neutral at first, and then step in at the critical moment to save the vanquished. The vanquished, he was sure, would be Prussia. In gratitude for his protection, Prussia would sanction his annexing German territory on the Rhine.

But the war was over, and over the other way, before Napoleon's armies were ready. The chance was past: but Napoleon weakly tried negotiation. He suggested to Bismarck that France be allowed to annex part of Bavaria (one of Prussia's antagonists in the war), to offset Prussia's annexations; and then France would give Prussia a free hand in reorganizing Germany. Bismarck was already planning war with France, and this proposal delivered Napoleon into his hands. He revealed it privately to the South German states. This terrified them into a secret alliance with Prussia. Now a war with France would fuse the two German Confederations into one.

This Franco-Prussian War (1870–1871) Bismarck hurried on with characteristic craft. But his success was made possible only by the folly and envy of the rulers of France. French military authorities looked with jealousy and hatred upon the rise of a German nation; and Napoleon was bent desperately on retrieving his tottering reputation.

The immediate occasion for war grew out of a proposal of the Spaniards to place upon their throne a German prince, a distant relative of King William of Prussia. Napoleon called upon William to prevent this, urging that it would be dangerous

to the peace of Europe. It would have left France between Bismarck two Hohenzollerns, as in the seventeenth century she had been between the two Hapsburgs. William did induce his relative to into the decline the offered crown. Napoleon, however, was bent upon humiliating William. So the French ambassador insisted that War William should give a definite pledge that the offer, if renewed, would not be accepted. King William very properly declined to do this; but his refusal, though firm, was so courteous that there was no cause for offense.

Prussian

This interview took place at Ems. William at once telegraphed an account of the meeting to Bismarck at Berlin; and Bismarck himself tells us how his own dishonest cunning brought war out of this situation after all. Bismarck was at dinner with Moltke, speculating hopefully upon the chances for the war they wanted. The king's telegram arrived. "As I read it to him," says Bismarck, "Moltke's whole bearing suddenly changed. He looked old and sick. . . . I asked him if The [in case of war] we might surely count upon victory. On his Ems affirmative reply, I said 'Wait a minute,' and, seating myself at a small table, I boiled down those two hundred words [of the king's messagel to about twenty, but without otherwise altering or adding anything. It was the same telegram, yet something different - shorter, more determined, less dubious. I handed it [to Moltke], and asked, 'Well, how does that do?' 'Yes,' said Moltke, 'it will do in that form.' And he immediately became quite young and fresh again. He had got his war, his trade." 1

telegram

As Bismarck had "edited" the telegram, it made King William seem to insult the French envoy. Bismarck at once gave out the message in this deceitful and irritating form to the press; and, as he hoped, France took fire and declared war (July 19, 1870).

A few French statesmen had kept their heads, Thiers among them, and had opposed the declaration, on the ground that

<sup>&</sup>lt;sup>1</sup> Anderson's Constitutions and Documents gives in parallel columns the "Ems Dispatch" and Bismarck's versio 1.

The arrogance and inefficiency of Napoleon's government

"German
efficiency"
surprises
the world

France was not properly prepared. But Napoleon's warminister answered such objections by the boast, "We are thrice ready, down to the last soldier's shoestring"; and France, which for centuries had never been beaten by one foe, shouted light-heartedly, "On to Berlin." The first attempts to move troops, however, showed that the French government was honeycombed with corruption and inefficiency. Regiments lacked men. There was no discipline. Arsenals were empty. Transportation was not ready where it was needed, and supplies of all sorts were of poor quality. The French fought gallantly; but they were outnumbered and outgeneraled at every point.

Marked, indeed, was the contrast between this French inefficiency and the "German efficiency," now revealed to Europe. The news that France had declared war reached Berlin late at night. Von Moltke was awakened by an aide, for directions. The story goes that the great general merely turned over, saying, "You will find all instructions in the upper right hand drawer in my desk. Telegraph the orders as filed there."

At all events, twelve days after the declaration of war (August 1), Germany had put one and a quarter million of trained troops into the field and had massed most of them on the Rhine. The world had never seen such marvelous perfection of military preparation Carlyle wrote "It took away the breath of Europe." August 2, William took command at Mainz. The Prussians won victory after victory. One of the two main French armies — 173,000 men — was securely shut up in Metz. And, September 2, the other, of 130,000 men, was captured at Sedan, with Napoleon in person. Napoleon remained a prisoner of war for a few months, and soon afterward died in England. Meantime the Prussians pressed on to the siege of Paris.

The German Empire Out of the war clouds emerged a new German Empire. The South-German peoples went wild with enthusiasm for Prussia. By a series of swift treaties, while this feeling was at its height, Bismarck brought them all into the North German Confederation. Then he arranged that the King of

Bavaria and other leading German rulers should ask King William to take the title of German Emperor. And on January 18, 1871, while the siege of Paris was still going on, in the ancient palace of French kings at Versailles, William solemnly assumed that title. This act was soon ratified by a parliament of all Germany.

Germany had been made not merely by "blood and iron," but Bismarck's also by fraud and falsehood. One can hardly tell the story methods:

moral question



PROCLAMATION OF THE GERMAN EMPIRE. From the painting by von Werner. Compare with the humiliation of the German envoys in the same place forty years later, when that Empire, born of war, had been destroyed by another war of its making; see p. 686.

of such gigantic audacity and successful trickery without seeming to glorify it. Of course, Bismarck did not work for low or personal ends. He was inspired by a real and broad patriotism. The national union which he made had to come before the German people could reach the best elements of modern life.

But he sought his end by base means. Bismarck's methods were distinctly lower than Cavour's; and his success tended to lower the tone of morality among nations. "Treaties," he said, "are scraps of paper"; and again, "when Prussia's power is in question I know no law." His policy of fraud and violence, too, while successful at the moment, left Germany troubled with burning questions, and burdened with the crushing weight of militarism and with the rule of the police and the drill sergeant in private life (pp. 507–513). In his Prussian hate for democracy and in his Prussian contempt for international morality, he started the new Empire upon the road which, forty years later, plunged it into the abyss.

Italy wins Rome in 1870 One good thing came from Bismarck's victory over Napoleon. At the outbreak of war in 1870, Napoleon was obliged at once to withdraw his garrison from Rome (p. 400). Then Victor Emmanuel's troops at last marched into Italy's ancient capital, and the Roman citizens ratified this consummation of the union of Italy by an almost unanimous vote. (Cf. map on p. 623.)

The later story of France and Germany can be best understood after studying the growth of constitutional government in England.

FOR FURTHER READING. — Hazen, Europe Since 1815, 240-306. Headlam's Bismarck, and his Germany from 1815 to 1889, are excellent.

EXERCISE. — 1. Review the story of Germany from the Congress of Vienna to the establishment of the Empire. 2. The story of Italy from 1814 to the final union of the peninsula in 1870. Note that from 1850 to 1870 continental European history in concerned with (1) the shame of the Second Empire in France for the entire period; (2) the glorious making of Italy in the first half; and (3) the making of Germany by fraud and violence in the second half.

## PART VIII

# ENGLAND 1815-1914; REFORM WITHOUT REVOLUTION

England in the nineteenth century served as a political model for Europe. The English developed constitutional monarchy, parliamentary government, and safeguards for personal liberty. Other nations have only imitated them. - Seignobos.

## CHAPTER XXVIII

## THE "FIRST REFORM BILL," 1832

In the eighteenth century, we have seen, England acquired a Political world-empire and gave the world the Industrial Revolution. But, in political matters, that century was singularly uninteresting. In the preceding century England had led the world in political progress; and she was to do so again in the nineteenth century. But in the eighteenth, except for accidental progress in the matter of ministerial government (p. 212 ff.), England actually went backward in freedom. Parliament had never been democratic in make-up, and, after 1688, it shriveled up into the selfish organ of a small class of landlords.

This came about largely by accident. The House of Commons contained 658 members. Ireland sent 100, and Scotland 45. Each of the 40 English counties, large or small, sent two. The rest came from "parliamentary boroughs" in England and Wales. The old kings had summoned representatives from whatever boroughs they pleased; but a borough which had once sent representatives had the right, by custom, to send them always afterward. At first the power to "summon" new boroughs was used wisely to recognize new towns as they grew up. But the Tudor monarchs, in order better to manage parlia-

retrogression of eighteenth century

representa-

ments, had summoned representatives from little hamlets which had no just claim to representation. These were "pocket boroughs"—owned or controlled by some lord of the court party.

Unrepresented cities

This bad condition was made worse by natural causes. In early times the south of England, with its fertile soil and its ports on the Channel, had been the most populous part; but in the eighteenth century, with the growth of manufactures, population shifted to the coal and iron regions of the north and west. In Elizabeth's day that part of the island had only insignificant towns. Before 1800, great cities grew up there, like Birmingham, Bradford, Leeds, Liverpool, Manchester, Sheffield, some of them with more than 100,000 people (p. 374). But these new towns could get no representation in Parliament, because after the "Restoration" of 1660 the kings had lost the right to create new boroughs, just when that power might have been used to public advantage.

And repre-

Conditions had become unspeakably unfair and corrupt. Dunwich was under the waves of the North Sea, which had gradually encroached upon the land. But a descendant of an ancient owner of the soil possessed the right to row out with the sheriff on election day and choose himself as representative to Parliament for the submerged town. Old Sarum was once a cathedral city on the summit of a lofty hill: but new Sarum. or Salisbury, a few miles away on the plain, drew the population and the cathedral to itself until not a vestige of the old town remained. Then the grandfather of William Pitt bought the soil where Old Sarum had stood, and it was for this "pocket borough" that the great Pitt entered Parliament. It was wittily said at the time, that the Pitt family had "an hereditary seat in the House of Commons." So, Gatton was a park, and Corfe Castle a picturesque ruin, — each with a representative in Parliament.

Then there were a great number of petty villages or little towns, with six or a dozen or fifty voters. Bosseney in Cornwall had three cottages. It had, however, nine voters, eight of them

in one family. And these voters elected two members to Parliament. Even in large towns, the rules which determined the right to vote were often fantastic, and sometimes they shut out all but a fraction of the inhabitants. Portsmouth, with 46,000 people, had only 103 voters; and in Weymouth, in 1826, the right to vote went with the right to share in the rents of certain ancient village property, - and so twenty persons, some of them paupers, voted because of their title each to one twentieth of a sixpence.

Many of these places also, with few voters, were "pocket boroughs," — the voters being dependent upon a neighboring landlord and always electing his nominee. Large places had sometimes a like character. In 1828, at Newark, the Duke of Newcastle drove out 587 tenants who had ventured to vote against his candidate. Complaint was made in Parliament; but the Duke answered calmly, "Have I not a right to do what I like with my own?" So the Duke of Norfolk filled eleven seats; and fully two thirds of the whole House of Commons were really the appointees of great landlords.

" Rotten boroughs "

boroughs "

When not pocket boroughs, such places commonly were "rotten boroughs." That is, the few voters sold the seats in Parliament as a regular part of their private revenue. In 1766 Sudbury advertised in the public press that its parliamentary seat was for sale to the highest bidder. Moreover, all voting was viva-voce, and the polls were held open for two weeks so that there was every chance to sell and buy votes.

The House of Commons had become hardly more representative than the House of Lords. As the English historian Macaulay said, the "boasted representative system" of England had decayed into "a monstrous system of represented ruins and unrepresented cities."

Progressive men had long seen that Parliament no longer Reform represented the nation. The reason why no reform had been secured was that from 1689 to 1815 all energies went to the long French wars. In the twelve years (1763-1775), between the "Seven Years' War" (p. 243) and the American Revolution,

by foreign 1680-1815 the Whig leaders did attempt wise changes. In 1766 William Pitt declared that Parliament must reform itself from within, or it would soon be reformed "with a vengeance" from without; and during the next few years many mass meetings urged Parliament to take action.

George III opposes reform But George III was determined to prevent reform. The war with America was connected closely with this determination. George felt that his two indolent and gross predecessors had allowed kingly power to slip from their hands (p. 214). He meant to get it back, and to "be a king" in fact as well as in name, as his mother had urged him. To do this, he must be able to control Parliament. It would be easier to control it as it was then — made up so largely of representatives of pocket boroughs — than to control a Parliament that really represented the nation.

Relation to the Ameri-Revolution Therefore, when just at this time the Americans began to cry, "No taxation without representation," King George felt it needful to put them down. If their claim was allowed, so must be the demand of Manchester and other new towns in England for representation in Parliament. But if the American demand could be made to seem a treasonable one, on the part of a distant group of rebels, then the king could check the movement in England also. This explains why King George took so active a part against America.

The American victory seemed at first to have won an immediate victory for English freedom also. King George was forced to say that he was "pleased to appoint" among the leading ministers his chief enemy, Charles Fox, the special friend of America. And William Pitt the Younger at once took up the work of reform. Even before peace was declared, Pitt asserted vehemently: Parliament "is not representative of the people of Great Britain. It is representative of nominal boroughs, and exterminated towns, of noble families, of wealthy individuals." This condition, he declared, alone had made it possible for the government to wage against America "this unjust, cruel, wicked, and diabolical war."

In the years that immediately followed, Pitt introduced Reform three different bills for reform; but, before anything was accomplished, came the French Revolution. This shelved all prospect the French of success. In 1790 on a proposal for reform, the keynote of the opposition was struck by a Tory speaker who exclaimed that no wise man would select a hurricane season to repair his roof, however dilapidated. Soon the violence of the Revolutionists in France turned the whole English middle class definitely against change - and projects for reform slumbered for forty years more (1790-1830).

checked by hatred for Revolution

This unhappy check came just when the evils of the Industrial Revolution were becoming serious. But the Tory party, which carried England stubbornly to victory through the tremendous wars against Napoleon, was totally unfitted to cope with internal questions. Its leaders looked on every time-sanctioned abuse as sacred. Even after the fall of Napoleon, they refused to listen to proposals for change.

The peace of 1815 was followed by a general business depres- Tory sion, - the first modern "panic." Large parts of the working classes had no work and no food. This resulted in labor riots Napoleonic and in political agitation. The Tory government met such movements by stern laws, forbidding public meetings (without consent of magistrates) under penalty of death; suspending habeas corpus (for the last time in England until the World War); and suppressing debating societies.

reaction after the

This repressive policy, with the denial of free speech, had begun, properly enough, during the Napoleonic war, to guard against treason (as in the American Espionage Act during the recent World War); but it was carried to absurd and tyrannical extremes and was kept up after all need was gone. In 1812 two editors were condemned to a year's imprisonment for saying that a rival paper had been guilty of exaggeration in calling the Prince of Wales an Adonis (a Greek of great beauty). Between 1808 and 1821, ninety-four other journalists were punished for libelous or seditious utterances, and twelve of them were condemned to transportation to penal colonies. Several

of these condemnations came after the war. The government even prosecuted men for sedition who merely signed petitions for the reform of Parliament.

Says Dr. Cross (History of England, 869), "The hide-bound Tories in the Ministry lumped the Radicals, violent and peaceful, frenzied and sensible, without discrimination, as revolutionists." As in like action by reactionaries at all times in all lands, this was partly from honest ignorance, partly from cruel and unscrupulous partisanship. A parliamentary committee solemnly charged the Radicals with intending to destroy or distribute private property. And the infamous "Oliver the Spy," a government agent, "manufactured" false evidence, and stirred up risings among the poor, so as to have something to "reveal" to his credulous and unscrupulous employers. Juries usually refused to condemn men accused by the government on such evidence: but there were three executions and several transportations. The only measure adopted by the government to remedy the causes of disorder was a grant of £1,000,000, to build new churches, on the ground that the social disquiet was "due to inadequate religious instruction" (instead of to inadequate food).

Some early reform movements The year 1821 marks the beginning of slow gains for reform. In 1825 parliament recognized the right of workingmen to unite in labor unions — which had always before been treated as conspiracies. In 1828 political rights were restored to Protestant dissenters (p. 211; — Baptists, Presbyterians, Methodists); and the next year the same justice was secured for Catholics. The atrocious laws regarding capital punishment, too, were partially modified. The English penal code of the eighteenth century has been fitly called a "sanguinary chaos." Its worst faults, like the abuses of the rotten borough era in politics, were due to the English dislike for change. Whenever in the course of centuries a crime had become especially troublesome, some Parliament had fixed a death penalty for it, and no later Parliament had ever revised the code. In 1660 the number of "capital crimes" was fifty (three and a half times as many as

there were in New England at the same time under the much slandered "blue laws"), and by 1800 the number had risen to over two hundred. To steal a sheep, to snatch a handkerchief out of a woman's hand, to cut down trees in an orchard, were all punishable by death. The reformer Romilly had long agitated for the repeal of these absurd and cruel laws; and in 1823 Parliament struck the death penalty from 100 offenses.

The year 1830 really begins the new era. George IV was suc- Struggle ceeded by his brother William IV, a more liberal-minded king; and the French Revolution of the same year, by its moderation reform and by its success, strengthened the reform party in England. A new Parliament was at once chosen; and the Whigs promptly introduced a motion to reform the representation. The prime minister was the Tory Wellington, the hero of Waterloo. He scorned the proposal, declaring that he did not believe the existing representation "could be improved"! This speech cost him his popularity, both in and out of Parliament. He was compelled to resign; and the Whigs came into power with Earl Grey as prime minister. Grey was a stately English lord, whose eloquence at the trial of Warren Hastings forty years before had been celebrated by Macaulay. In the House of Commons the chief member of the ministry was Lord John Russell. was the son of a duke, and his title of Lord at this time was only a "courtesy title."

Lord Russell drew the bill for the reform of Parliament. In introducing the measure in the Commons, he pictured the amazement of a stranger who had gone to England to study the free representative government of which Englishmen boasted. The stranger would be shown, said Lord Russell, a ruined mound [p. 426], and be told that that mound sent two representatives to Parliament. He would be taken to a stone wall with three niches in it, and be told that those niches sent two representatives to Parliament. He would see a green park, with no sign of human habitation, and be told that that park sent two representatives to Parliament. And then he might chance to see populous towns, full of human enterprise and

for parliamentary begins in 1830

Wellington

The Whig

industry, but he would be told that most of those towns sent no representatives to Parliament.

A moderate reform The Bill was a very moderate one: It aimed only (1) to distribute representation somewhat more fairly, and (2) to extend the franchise to a somewhat larger class of voters. The manner of voting was not affected, because Earl Grey objected to the ballot system.

Representation was to be taken away from 56 "rotten" or "pocket" boroughs, and one member was to be taken from 30 more small places under 4000 people each. The seats gained in this way were given to new boroughs that needed representation. The suffrage was extended to all householders in the towns who owned or rented houses worth \$50 a year, and to the whole "farmer" class in the country (p. 380). Farm laborers and the artisan class in towns (who lived in tenements or as lodgers) were still left out.

The king forced to yield to his ministers

To the Tories this mild measure seemed to threaten the foundations of society. Fierce debates lasted month after month. In March of 1831 the ministry carried the "second reading" by a majority of one vote. It was plain that the Whig majority was not large enough to save the bill from hostile amendment. (A bill has to pass three "readings," and amendments are usually considered after the second.) The ministry decided to dissolve, and "appeal to the country" for better support. The king was bitterly opposed to this plan. A passionate scene took place between him and his ministers, but he was forced to give way — and so, incidentally, it was settled that the ministry, not the king, dissolves Parliament. This means that Parliament really dissolves itself.

Lords and Commons The dissolution proved that the ministry meant to stand or fall on the bill. People showed their joy everywhere by illuminating windows; and a mob smashed the windows of Wellington's castle because they were not lighted. The Whigs went into the campaign with the cry, "The Bill, the whole Bill, and



WINDSOR CASTLE.
A home of the British Sovereign.



nothing but the Bill." Despite the unrepresentative nature of Parliament, they won an overwhelming majority. In June Lord Russell introduced the bill again. In September it passed the Commons, 345 to 239. Then the Lords calmly voted it down.

One session of the second Parliament was wasted. The nation cried out passionately against the House of Lords. There was much violence, and England seemed on the verge of revolution.

In December the same Parliament met for a new session. Lord Russell introduced the same bill for the third time. It passed the Commons by an increased majority. This time the Lords did not venture altogether to throw it out, but they tacked on hostile amendments.

The king had always had power to make new peers at will. Lord Grey now demanded from the king authority to create enough new peers to save the bill. William refused. Grey resigned. For eleven days England had no government. The Tories tried to form a ministry, but could get no majority. Angry mobs stormed about the king's carriage in the streets. It was feared that William and Wellington might try to overthrow the Whigs by a coup d'état; and the Whig leaders went so far as secretly to prepare for civil war. Finally the king recalled the Whig ministry.

Davs "

William was still unwilling to create new peers, but he offered The Lords to use his personal influence to get the upper House to pass the become an bill. Happily, Earl Grey was firm to show where real sover- House eignty lay; and finally the king was compelled to sign the paper (still exhibited in the British Museum) on which the Earl had written, "The King grants permission to Earl Grey . . . to create such a number of new peers as will insure the passage of the Reform Bill." This ended the struggle. It was not needful actually to make new peers. The Tory lords withdrew from the sessions, and the bill passed, June 4, 1832.

Incidentally the long contest had settled two points in the constitution:

It had shown how the Commons could control the Lords.

The "King's ministers" became the nation's executive

It had shown that the ministers are not the king's ministry, except in name, but that they are really the ministry, or servants, of the House of Commons. This principle has never since been threatened. The king acts only through the ministers. Even the speech he reads at the opening of Parliament is written for him, and without consulting him; and he cannot change a phrase in it.

Excursus on ministerial government The way in which a change in ministry is brought about should be clearly understood. If the ministry is outvoted on any matter of importance, it must resign. If it does not do so, and claims to be in doubt whether it has really lost its majority, its opponents will test the matter by moving a vote of "lack of confidence." If this carries, the ministry takes it as a mandate to resign.

There is only one alternative: If the ministry believes that the nation will support it, it may dissolve Parliament, and "appeal to the country." If the new Parliament gives it a majority, it may go on. If not, it must at once give way to a new ministry.

In form, the new ministry is chosen by the king; but in reality, he simply names those whom the will of the majority in the Commons has plainly pointed out. Indeed, he names only one man, whom he asks to "form a government." This man becomes prime minister, and selects the other ministers. In a parliamentary election, Englishmen really vote also for the next prime minister, just as truly, and about as directly, as we in this country vote for our President. If the king asks any one else to form a ministry but the man whom the Commons have accepted as their leader, probably the man asked will respectfully decline. If he tries to act, he will fail to get other strong men to join him, and his ministry will at once fail. If there is any real uncertainty as to which one of several men is leader, the matter is settled by conference among the leaders, and the new ministry, of course, includes all of them.

A curious feature to an American student is that all this complex procedure rests only on custom — nowhere on a written constitution. Each member of the Cabinet is the head of some great department — Foreign Affairs, Treasury, War, and so on. The leading assistants in all these departments — some forty people now — are included in the ministry. About twenty of the forty, — holding the chief positions, — make the inner circle which is called the Cabinet.

The Cabinet is really "the Government," and is often referred to by that title. It is the real executive; and it is also the "steering committee" of the legislature. In their private meetings the members of the Cabinet decide upon general policy. In Parliament they introduce bills and advocate them. As ministers, they carry out the plans agreed upon. The prime minister corresponds in a way to a combination of the President and the Congressional Speaker in America. The Cabinet is what our cabinet would be if the President were merely its head, and if its members had seats in Congress with control over the order of business in that body, and with power to dissolve it and appeal to the people if Congress differed with it.

The English dissolution, it should be seen clearly, is a sort of referendum. It gives the English people a better chance to express their will directly on particular important questions than we in America get — except in very rare instances. That is one reason why many Englishmen claim that their government — in spite of the "figurehead royalty" — is really more democratic than ours. The English government does respond more quickly to the will of the nation than ours does.

Moreover, the union of executive and legislature fixes responsibility. In America, Congress passes a multitude of bills and appropriations, often by log-rolling processes, for which no party and no leading member will confess responsibility. In England, the ministry is responsible for every bill that is passed. Either the ministry introduces the bill to begin with, or at least permits or adopts it. If not willing to do that, it either defeats the bill, or is itself defeated. It cannot dodge responsibility

The English referendum

Responsibility for legislation clearly fixed to the nation. Quite as much, too, it is responsible if it fails to introduce and pass bills desired by the nation.

The king's veto has disappeared in these changes. The last veto was one by Queen Anne in 1707. Now the only veto is a dissolution of Parliament by the ministry; and if the country is in favor of the "vetoed" measure, the next Parliament is certain to make it into law.

The English "Speaker" The Speaker of the House of Commons, it should be understood, holds a very different position from the Speaker in America. Here he is the party leader of the majority party. Until 1911, he appointed committees so as to give complete control of Congress to his own party, and he still has great influence in such matters; and in debates, he recognizes members in such order as he and the leaders of his party have decided upon — not simply as they claim the floor. In England, the Speaker is absolutely non-partisan, — a true presiding "moderator," bound to treat all members and parties impartially.

No authority in England can set aside a law of Parliament, as our Supreme Court sometimes does with laws of Congress. There is no possibility of a deadlock between legislature and executive; nor, since the "mending" of the House of Lords in 1914 (p. 480), can there be any long-continued deadlock between the two Houses of the Legislature. An election is followed by the immediate meeting of the new Parliament, while in the United States a new Congress does not meet, commonly, until thirteen months after its election. The English election, too, is very often to decide some particular important question. The English people can express their will in such an election, and feel sure that it will be made promptly into law.

Progress in England and America in the thirties contrasted This is the place to note certain relations between American and English Democracy. The First Reform Bill in England was one episode in a general period of democratic advance. The Second French Revolution and its results for Europe have been mentioned. In America, too, much progress was made at

about the same time. All the original States had shut out large classes from voting (more than half all the men on an average) and still larger classes from holding office, by graded property qualifications. But in 1821, fifteen of the twenty-four States had manhood suffrage, and the number was steadily growing. Public officials, too, and the "gentleman" class, were just ceasing to wear powdered hair, knee breeches, and silk stockings, to mark themselves off from the common people.

Moreover, the wider franchise of the American States was being used more directly than at first. In 1800 only six of the sixteen commonwealths of that day chose presidential electors by the voters directly; but, after 1832, South Carolina was the only State that continued to choose them by the legislature. The electors, too, were no longer supposed to be a select coterie who were to "refine" the popular judgment by their own higher intelligence. They had become — what they have since remained — "mere letter carriers," to register the will of the people.

In England the nation politely shelved the old hereditary, monarchic executive by taking over its powers through a committee of the elected Parliament. In America the people captured the old indirectly elective, aristocratic executive, by making it directly responsive to the popular will. The victory of Jackson, in the election of 1828, marks this change. He was called the "chosen Tribune of the people." Since that time, the President has been more truly representative of the people's will than Congress has. One result of the contrast between English and American democracy is that, while the royal veto has utterly vanished, the Presidential veto has steadily grown in importance.

Thus we have two types of democratic government in the world, both developed by English-speaking peoples. They differ from each other mainly in regard to the executive. In the United States, the executive is a president, or governor, independent of the legislature. The other republics upon this continent have adopted this American type. In England, the executive has become practically a steering committee of the legislature. This type is the one adopted by most of the free governments of the world outside America.

EXERCISE. — With the last pages, review pp. 209–214, on the Revolution of 1688 and the *beginning* of cabinet government.

FOR FURTHER READING.—The most brilliant story is Justin McCarthy's Epoch of Reform, 25–83. Rose's Rise of Democracy, 9–52, is excellent. See also one or more of the following: Hazen's Europe Since 1815, 409–415, 428–438; Beard's English Historians, 538–548, 549–565, and 594–607 (extract from Bagehot's English Constitution); Robinson and Beard's Readings, II, 239–245; Cheyney's Readings, 679–690. Weyman's Chipping Borough (fiction) shows forcefully the mob influence in 1832 and reflects faithfully the snobbishness of the middle-class Liberals of the time.

## CHAPTER XXIX

## POLITICAL REFORM IN THE VICTORIAN AGE

The First Reform Bill introduced a new era, which we call the Victorian age. In 1837 William IV was succeeded by his niece, Victoria, whose reign filled the next sixty-four years. Victoria came to the throne a modest, high-minded girl of eighteen years. She was not brilliant, or particularly intellectual; but she grew into a worthy, sensible, good woman, of splendid moral influence, deeply loved by her people and admired by all the world. In 1840 she married Albert, the ruler of a small German principality; and their happy, pure, and lovely family life, blessed with nine children, was an example new to European courts for generations.

The "Victorian age"

Victoria kept willingly the position of a "constitutional" sovereign; but, on some critical occasions, she did induce her ministers to moderate their intended policy. The most notable instance of this sort was in 1861, when her suggestion and influence softened a communication from the English government to the United States which otherwise might have driven the two countries into war — the Mason and Slidell incident at the opening of our Civil War.

The Victorian age was a period of peace, prosperity, refinement of morals, intellectual glory, democratic advance, and of tremendous expansion of civilization in space. To appreciate this progress of the last two thirds of the nineteenth century, it is needful to grasp conditions when the Victorian era began. The world was still a small, despotic world, far more remote from the great progressive world of 1900 than from the world of 1600. Civilization held only two patches on the globe, — western Europe and eastern North America. In the latter, the real frontier

World conditions at its opening of the United States reached less than one third the way across the continent, and politics and society were dominated by the slave power. Europe knew "Germany" only as a pious aspiration of revolutionaries, and "Italy" as a "geographical expression." Metternich stood guard over



VICTORIA TAKING THE CORONATION OATH.

After the painting by Landseer at
Windsor Palace.

central Europe. On the east hung Russia, an inert mass, in the chains of her millions of serfs. Under the contemptible Orleans monarchy, France was taking breath between spasmodic revolutions. England herself had only in part thrown off the long oligarchic rule of her landlord class. The rest of the globe hardly counted: a fringe of Australia held a convict camp; eastern Canada was a group of jealous petty provinces, learning to agitate in a disorderly fashion for self-government; Span-

ish America, prostrate in anarchy, gave as yet little hope of its coming renaissance; Japan was to sleep a generation longer; while the two largest continents were undisturbed in their native barbarism, except for England's grasp upon the hem of India and South Africa.

England's worldleadership Throughout the century England remained the most powerful and the richest country in the world, — leading especially in manufacturing, in commerce, in sea-power, and in literature.

In this last respect, English leadership is marked by a long list of famous names. True, Burns, Byron, and Scott belong to the age of the Georges; Wordsworth and Macaulay, too, had begun their activity before the accession of Victoria. But Browning, Tennyson, Dickens, "George Eliot," and Thackeray are only a part of the dazzling Victorian galaxy in poetry and fiction, while such names as Darwin, Tyndal, and Huxley suggest some of the services of Victorian scientists to the world. During the same period, the literary charm of Carlyle, Ruskin, and William Morris enabled them to preach effectively to all English-speaking peoples their new views of life and of art.

In Parliament, reform crowded upon reform. The First Re- After 1832, form Bill gave votes to 650,000 people - or to one out of six grown men. This was five times as liberal as the French fran-aristocracy chise after the Revolution of 1830. Political power in England had passed from a narrow, selfish landlord oligarchy to a broad enlightened middle-class aristocracy. For more than forty years (1790-1830), Parliament had openly been contemptuous of public opinion. Thenceforward it has always been promptly responsive to that force.

England a middle-class

The great political parties soon took new names. The name Liberals and Conservative now began to replace Tory, and Liberal replaced Whig. During the next forty-two years (1832-1874), the Tories, or Conservatives, were in power less than one sixth of the time. After those forty years, they, too, adopted a liberal policy toward the working classes, and secured longer leases of power.1

## 1 REFERENCE TABLE OF ADMINISTRATIONS:

	Conserv- Liberals atives	Liberals	Conserv- atives
1830–34 1834–35	. Grey	1859–66 $\cdot \begin{cases} (1) \text{ Palmer} \\ (2) \text{ Russell} \end{cases}$	rston
1835-41	. Melbourne	1866–68	. Derby
1841-46	Peel	1868-74 . Gladstone	
1846-52	. Russell	1874-80	. Disraeli
	· · · . Derby		
1852-58	$\{(1) \text{ Aberdeen} $ (2) Palmerston	1885–86	. Salisbury
	(2) Palmerston	1886 Gladstone	
1858-59	Derby	1886–92	. Salisbury

Disraeli and Gladstone The man who did most to educate the Conservatives into this new attitude toward social reform was *Disraeli*, the real leader of the party through the third quarter of the nineteenth century. By birth Disraeli was a Jew. He was an author, and a man of brilliant genius. Some critics called him



GLADSTONE in old age. — From a photograph.

Conservative with Radical opinions," while others insisted that he had no principles in politics. Carlyle expressed the general amazement at Disraeli's attitude and at his success in drawing his party with him, - "a superlative Hebrew conjurer, spell-binding all the great lords, great parties, great interests, and leading them by the nose, like helpless, mesmerized, somnambulant cattle."

An even more important figure was Disraeli's great adversary, William E. Gladstone. Gladstone entered Parliament in

1833, at the first election after the Reform Bill, and soon proved himself a powerful orator and a master of debate. He was

#### REFERENCE TABLE OF ADMINISTRATION: -- Cont.

	Conserv-		(	Conserv-
Libera	ls atives		Liberals	atives
1892–95 . (1) Gladstone (2) Rosebery			A coalition war-ministry, led by Lloyd George]	
1895–1906	(1) Salisbury (2) Balfour	1919–1922	A coalition mainly Cor	ministry, aservatives,
1906 $\left\{ \begin{array}{l} \text{Campb} \\ \text{Asquit} \end{array} \right.$	ell-Bannerman h (to 1915)	1922	led by Lloyd	d George

then an extreme Tory. By degrees he grew Liberal, and thirty years later he succeeded Lord Russell as the unchallenged leader of that party. For thirty years more he held that place, four times prime minister, - and at the close of his long career he had become an advanced Radical. His early friends accused Gladstone bitterly as inconsistent or treacherous; but the world at large accepted his own simple explanation of his changes, -"I was brought up to distrust liberty; I learned to believe in it." For the last quarter-century of his life he was widely revered as England's "Grand Old Man."

After this general survey, we turn to some of the details of England's progress in the Victorian age.

The Tories at once accepted the result of 1832, as the Conserva- Workingtive party in England always does when a new reform has class once been forced upon them. But they planted themselves upon after 1832 it as a finality. Even the Whigs, who were by no means democrats, agreed in this "finality" view. In the Parliament of 1837 a Radical moved a resolution in favor of a further extension of the franchise; but Lord Russell, speaking for the ministry, condemned it savagely, and only twenty-two votes supported it. A few eager Radicals for a time kept up a cry for a more liberal franchise, but soon they gave up the contest, to take part in the great social legislation of the period.

But outside Parliament, and outside the sovereign middle The class, lay the masses of workingmen, who knew that the victory of 1832 had been won largely by their sympathy and public demonstrations, and who felt that they had been cheated of the fruits.1 This class continued restless; but they lacked leadership, and, in ordinary times, their claims secured little attention. At first, disappointed in politics, the workingmen turned to trade-unions, and sought to get better wages and shorter hours by strikes. As in America at the same time, an attempt was made at a nation-wide organization, - which in 1834 enrolled nearly a million members. But employers

trade-union

<sup>&</sup>lt;sup>1</sup> There is an admirable treatment in Rose's Rise of Democracy, ch. ii.

The Chartist agitation united, dismissed all union workmen, and, aided by the conservative courts, stamped out the movement. A strike by a union the courts held a "conspiracy." Under medieval common-law practice they transported six labor leaders to the Australian penal settlements, and for many years the labor movement lay crushed.

Then the Radicals turned again to politics. There were two marked periods of agitation at intervals of nearly twenty years, — just before 1848 and again before 1867. The earlier is the famous Chartist movement. Even before the First Reform Bill, there had been an extensive agitation for a more radical change, and the extremists had fixed upon six points to struggle for: (1) manhood suffrage, (2) equal electoral districts, (3) abolition of all property qualification for membership in Parliament, (4) payment of members, (5) the ballot, and (6) annual elections. In 1837 the Radicals renewed their agitation, and these "Six Points" were embodied in the Charter they demanded. Excitement grew for years, and in the forties many Chartists looked forward to rebellion. Men drilled and armed; and the government was terrified into taking stringent precautions.

Five of the six points have since become law, and the unimportant sixth point is no longer asked for. But to the prosperous English Liberal of 1840 these Chartist demands seemed to promise revolution and anarchy. One reverend writer opposed the demands by such arguments as these: "What would you gain by universal suffrage? . . . All workmen would become politicians . . . [and] spend their time . . . in what would only increase their poverty. Vote by ballot would be nothing but a law for rogues and knaves, nothing but a cloak for . . . hypocrisy. . . . The Chartist doctrine of equality is diametrically opposed to nature and to the word of God." (For equally absurd opposition in America to manhood suffrage, twenty years earlier, see West's American People, pp. 376–377, 477.)

<sup>&</sup>lt;sup>1</sup> Charles Kingsley's Alton Locke is a powerful story of this period.

"Forty-eight" was the critical year. The reform was set back by the English revulsion against the violent revolution going on upon the continent. The Chartists adopted a resolution, "All labor shall cease till the people's Charter becomes the law of the land." This was the first attempt at a national strike for political purposes. But the plan for monster demonstrations, with great petitions and processions, fizzled out, and the "vear of revolutions" saw no disturbance in England that called for more than a few extra policemen.

The next agitation took its rise from the suffering of the unemployed while the American Civil War cut off the supply of cotton for English factories, and it was strengthened by the England hard-won victory of the democratic North in that war over the aristocratic South. This time no one dreamed of force. The agitators could count safely on winning, through the rivalry of the two political parties. The Liberals, under Russell, introduced a reform measure, but lost power because they did not go far enough. Then, said Disraeli, cynically, "If the country is bound to have reform, we might as well give it to them" and stay in office; and the "Second Reform Bill" was finally passed in 1867 by a Conservative ministry.

Lord Derby was prime minister; but, as he sat in the Lords, it was necessary to intrust some Commoner with special leadership in the lower House. This task fell upon Disraeli, who became (as is usually the case under such conditions) the real genius of the administration.

All householders (owners or renters) and all lodgers who paid ten pounds a year for their rooms, became voters. Thus this bill gave the franchise to the artisan class, raising the number of voters to over three million, or to something over half the adult male population. John Stuart Mill aroused no little amusement by proposing votes for women.

The unskilled laborers in town and country, and the male house-servants, still had no votes; but England had taken a tremendous step toward democracy. This victory of 1867.

The Second Reform Bill, 1867: democracy

like that of 1832, was followed by a period of sweeping legislation for social reforms, — mainly in Gladstone's Liberal ministry, 1868–1874 (p. 456). Then, after a Conservative ministry, led by Disraeli and chiefly concerned with foreign matters (p. 458), Gladstone took office again, and the "Third Reform Bill" (1884) in large measure enfranchised the unskilled laborer and the servant class.

The Third Reform Bill, 1884 This raised the electorate to over six millions, and (except for unmarried sons, without property, living in the father's family, and for laborers living in very cheap houses) it gave votes to practically all self-supporting men. The next year, Parliament did away with the chief remaining inequalities in representation by dividing England into parliamentary districts, like our congressional districts.

It is well to fix clearly the nature of these three Reform Bills. The First (1832) enfranchised the middle class (merchants, shopkeepers, professional men, etc., besides the gentry, freeholders, and members of borough corporations, who had the franchise before). The Second (1867) enfranchised the artisans in the towns. The Third (1884) enfranchised unskilled laborers, leaving less than one seventh the adult males without a vote.

Four other reforms in this period made English politics clean and honest.

Other reforms in politics

In 1870 the secret ballot was introduced. The form adopted was the excellent one known as the Australian ballot, from its use in Victoria. Most of the States of our Union have since then adopted the same model.

Between 1855 and 1870, the civil service was thoroughly reformed. In earlier years, public offices had been given to reward political partisans, in as disgraceful a degree as ever marked American politics. But since 1870, appointments have always been made after competitive examinations, and there has been no removal of appointed officials for party reasons. England had completed this great reform before the United States began it.

In 1868 Parliament turned over to the courts the trial of contested elections. In Stuart times, when the kings sometimes attempted to control the composition of Parliament, it was needful for the Commons themselves to have the right to decide between two men who claimed the same seat. That need had passed away; and the decision of contested elections in Parliament, as in our legislatures still, was often made by a strict "party vote," without regard to the merits of the opposing claims. In transferring these cases to the courts, England led the way in a reform which other free countries will in time adopt.

Bribery in elections, direct and also indirect, was effectively checked by the "Corrupt Practices Prevention Act" of 1883, drawn along lines more recently adopted in the United States.

The extension of the franchise in the three great "Reform" Local bills applied only to parliamentary elections. But local gov-reform! ernment also called for reform. It had been highly aristocratic. It was not centralized, as in France: but each local unit was in the hands of the local aristocracy.

The two rural units, the counties and the parishes, were alto- The need gether controlled by the country gentry, without even the form of an election. (1) The crown appointed a Board of Justices of the Peace, for life, from the most important gentlemen of each county, and this Board managed all matters of county government. acting both as judges and as county commissioners. (2) Each parish was ruled by a vestry of twelve gentlemen who formed a close corporation, holding office for life, and themselves filling vacancies.

In the towns, the government was usually vested in a mayor and a council, who were virtually self-elected for life. This town rule had long been indescribably corrupt. The "corporation," as the government was called, never represented any large part of the inhabitants. The members spent public funds as they pleased. - largely in salaries to themselves, and in entertainments and state dinners, - and they rented public property to one another at nominal prices, while all the pressing needs of the great and growing city populations were ignored.

Reform in town government begins in 1835

The corrupt town government was the first part of local government to be reformed. Earl Grey's ministry in 1833 appointed "a commission of inquiry"; and, after the report of the commission in 1835, Lord Russell introduced a Municipal Reform Bill. The measure provided that 183 boroughs (indicated by name) should each have a municipal council elected by all who paid local taxes. The Lords went wild with dismay at this "gigantic innovation," and by votes of 6 to 1, they amended nearly every clause in the bill so as to make it worthless. this time, O'Connell, the Irish agitator, started a movement to abolish the House of Lords. "It is impossible," said he, "that it should last, - that such a set of stupid, ignorant, half-mad fops and coxcombs should continue so to lord it." The Commons refused the amendments: and after a four months' struggle the Lords yielded. From time to time, through the century, new towns were added to the list, as need arose, and finally, in 1882, it was provided that any town might adopt this form of government for itself.

The municipal reform of 1835 was immediate and successful. English town government ever since has been honest, efficient, and enlightened, — a model to all other democratic countries, and a full half-century ahead of America. The best citizens serve in the town councils. The appointed officials, like the city engineer, city health officer, and so on, are men of high professional standing, who serve virtually for life and are never appointed or removed for political purposes. The government costs less and gives more than in American cities, and the scandals that disgrace our city governments are unknown. The form of government is that known as the "Council plan": the mayor is hardly more than a presiding officer. He is elected by the council, and he has no veto. The cities own their own water and lighting and street car systems to a much greater degree than in America.

County Councils In the rural units, reform did not come until 1888 and 1894. In the counties and parishes, the gentry rule was honest, but it broke down in the nineteenth century, under the burden of

new duties. Finally, in 1888, the Conservative ministry of Lord Salisbury passed the County Council Bill, providing for the election of a Council for each county by all local taxpayers. A new interest in local affairs followed, and the elected Councils began to change the face of England by their energetic government. Six years later, the last ministry of Gladstone extended this movement by the still more important Parish Councils Bill.

These two laws have made local government in the rural units Parish thoroughly democratic. The elements are four. (1) The parish and District has a primary assembly (parish meeting). (2) Parishes with councils more than three hundred people have also an elective Parish Council. (3) Larger subdivisions of the county, known as Districts, have elective District Councils. And (4) at the top is the elective County Council. The powers of all these local bodies are very great. From the beginning of these reforms, women have had the right to vote for local Councils and to sit in them, on the same terms as men.

London had not been included in the previous municipal The London reform acts, but in 1888 it was made an "administrative county." Since 1888 the representative County Council of London, ruling six million people, has been one of the most interesting governing bodies in the world.

The sixteenth century in England had seen a new absolutism rise upon the ruins of the old feudalism and the old church. The struggle of the seventeenth century had resulted in replacing this absolutism with representative government highly aristocratic in character. Then, by natural decay, this had hardened into the narrow oligarchy of the eighteenth century. The nineteenth century saw the victory of democracy — and by peaceful evolution, without bloody revolution.

FOR FURTHER READING. — On the Second and Third Bills, interesting treatments are to be found in Hazen, Rose, McCarthy's History of Our Own Times, and in the younger McCarthy's England under Gladstone. Beard's English Historians, 566-581 and 582-593, is admirable. On the Chartists, Rose, 84-146; Hazen, 446-450.

# CHAPTER XXX

# SOCIAL REFORM IN THE VICTORIAN AGE

Social reforms just after the First Reform Bill The thirties were a period of humanitarian agitation, as well as of democratic advance. In England, *Charles Dickens* wrote his moving stories of the abuses in the courts, the schools, the factories, the shops. *Carlyle* thundered against injustice, in *Chartism* and in *Past and Present; Mrs. Browning* pleaded for the abused children in touching poems (p. 378). Public men, like *Wilberforce*, *Romilly*, and *Shaftesbury*, urged reform in Parliament.

So in America, the thirties saw the beginning of the "woman's rights" movement, including demands for coeducation, equal property rights with men, and the right to vote. Massachusetts founded the first public hospital for the insane. Special schools soon appeared for the blind and the deaf. The temperance movement and the abolition movement got fairly under way.

After carrying the Reform Bill of 1832, Earl Grey dissolved Parliament. The new Parliament, chosen by the enlarged citizen-body, contained a huge majority for the Liberals. Earl Grey's ministry remained in office for three years more, — years packed with social reforms. It freed the Negro slaves in the West India colonies, paying the colonists for their loss. It began to free the hardly less miserable "white slaves" of the English factory towns, by a new era of factory legislation (p. 451). It freed the Irish peasants from the obligation of paying tithes to support the Episcopalian clergy, whom they hated.

<sup>&</sup>lt;sup>1</sup> Special Report: Wilberforce, and his work for emancipation.

It swept away some more excesses of the absurd and bloody criminal code (p. 430). It abolished the pillory and the whipping post, and began to reform the foul and inhuman conditions in the prisons. It began the reform of local government (p. 447); and it made a first step toward public education, by a national grant of £20,000 a year to church schools.

In 1839, after strenuous struggles, this grant was increased to £30,000. A member of the Ministry, in arguing for that pitiful increase, reminded Parliament that it had just voted £70,000, without a murmur, to build new stables of the Queen.

The most important legislation of the century was the labor The Factory and factory legislation. Gradually Englishmen awakened to Act of the ugly fact that the new factory system was ruining, not only the souls, but also the bodies of hundreds of thousands of women and children, so as to threaten national degeneracy. In 1833, among the first acts of the "Reformed parliament." Lord Ashley (p. 377) secured a factory law limiting the work of children (under thirteen years) to forty-eight hours a week, and that of "young people" (from thirteen to eighteen years) to sixty-nine hours a week (or twelve hours on five days and nine hours on Saturdays). Some provision was made also for educating children and for a few holidays; and the employment of children under nine (!) was strictly forbidden.

The bill was fought bitterly by most of the manufacturers, who urged (1) that it would oblige them to reduce wages and raise prices; (2) the hypocritical plea that it took from the workingman his "freedom of contract," or right to sell his labor as he chose; and (3) that it would cost England her industrial leadership among nations, and drive capital away to countries where there was no such mischievous legislation. But public opinion had at last been aroused, and the bill became law. Fortunately, it provided for salaried "factory inspectors"; and these officers, after many prosecutions, compelled the employers to obey it.

The Factory Act of 1847 In 1847 a still greater factory law limited the labor of women and "young persons" (between 14 and 16) to ten hours a day, with only half-time for "children" (between 9 and 14) and with provision for schooling in the vacant half of the day. Indirectly, this law fixed a limit upon the hours of men also, because, after the women and children had all left a factory, it was not profitable to keep the machinery going. Thus ten hours became the factory working-day many years before this goal was reached generally in America.

Woman and child labor in mines The legislation of 1833 applied only to factories for weaving goods. But in 1840, a parliamentary commission made public the horrible condition of women and children in the coal mines,—stunted, crippled, misshapen wretches, living in brutal indecency. Children began work underground at five or six years of age, and rarely saw daylight. Girls and women worked almost naked among the men. The working hours were from twelve to fourteen a day; and in the wet underground passages, two or three feet high, women were compelled to crawl back and forth on hands and knees, hauling great carts of coal by chains fastened to their waists. A law at once forbade underground labor by women and children.

Later factory acts The principles of factory legislation were soon extended to other lines of manufactures. Of the long series of later acts, the most important are Asquith's Factory Act of 1895 (which, along with other wholesome provisions, prohibits the employment of any child under eleven years of age), and the great Act of 1901, which revised and advanced the factory legislation of the preceding century. Since 1901, no child under 12 can be employed at all in any sort of factory or workshop; and for employees between 12 and 16, a physician must certify that there is no danger of physical injury from the employment. Night work for women and children is strictly forbidden.

<sup>&</sup>lt;sup>1</sup> FOR FURTHER READING. — Gibbin's Industrial History of England, 175–176, and Cheyney's Industrial and Social History, 224–262. Vivid statements are given also in Justin McCarthy's Epoch of Reform, History of Our Own Times, and England in the Nineteenth Century, and in Lecky's History of England, VI, 219–225.

These acts have been accompanied by many provisions to secure good lighting and ventilation in factories and workshops, and to prevent accidents from machinery, by compelling the employer to fence it in with every possible care. In 1880 an Employers' Liability Act made it easy for a workman to secure compensation for any injury for which he was not himself to blame; and in 1897 a still more generous Workman's Compensation Act secured such compensation for the workmen by a simple process without lawsuits. These acts have been

copied in the last few years by progressive States in our Union.

Lord Grey retired in 1834; but his Liberal successors began the modern liberal policy toward the English colonies by a new "Government Act" for Canada in 1839 (p. 470), and introduced penny postage in 1840. Previous to this, the charge on letters had been THE FIRST ADHEvery high, sometimes several shillings, and had varied according to distance and to the size and shape of the letter. It had involved cumbrous calculations for each letter, and the



Other reforms before 1840

Compensation Act

SIVE POSTAGE STAMP. 1840. The design was used, unchanged, to 1870.

amount had been collected in cash by the carriers. When the change was suggested, the postal authorities protested earnestly and sincerely - as conservative officials still protest against every new reform — declaring that under the proposed plan the carriers would never be able to handle the letters, or that it would cost ruinous sums to do so. Rarely indeed has a simple change done more for the well-being of the poorer classes.

The Conservative ministry of Peel (1841-1846) was marked The old by the abolition of the Corn Laws. Those laws had put an "Corn Laws." excessively high tariff on imported grain. Their aim was to encourage the raising of foodstuffs in England, so as to make sure of a home supply; and during the Napoleonic war this policy perhaps had been justifiable. The money profits, however, had always gone mainly to the landlords, who enacted the laws in Parliament and who raised rents high enough to

confiscate the benefits which the high prices might otherwise have brought to the farmer. After the rapid growth in population had made it impossible for England to produce enough food for her people anyway, the landlords' monopoly of breadstuffs had become an intolerable burden upon the starving multitudes.

The needless misery among this class finally aroused great moral indignation. In 1838 the Anti-Corn-Law League was organized by *Richard Cobden* and *John Bright*, and for years it carried on a wonderful campaign of education through the press and by means of great public meetings. The manufacturing capitalists were made to see that the Corn Laws taxed them, indirectly, for the benefit of the landlords — since to enable their workmen to live, they had to pay higher wages than would otherwise have been necessary. And so the selfish interests of this influential manufacturing class were thrown to the side of this particular reform.

The Irish Famine forces free trade in food Finally, in 1846, a huge calamity was added to the same side of the scales. This was the Irish Famine. The population of Ireland had been increasing rapidly, until it amounted to over eight millions. The greater part were poor peasants, living in misery, with the potato for almost their sole food. Suddenly, in 1846, in a night, came a blight that ruined the crop for the year; and, despite generous gifts of food from all the world, two million people died of starvation.<sup>1</sup>

The government in England had already been considering a reform of the Corn Laws, and this terrible event in Ireland forced it to act. As John Bright afterward said for the reformers, "Famine itself, against whom we fought, took up arms in our behalf." Peel decided to sweep away the tax and to let food in free; and, despite bitter opposition from the landlords of his own party, the reform was adopted.

One interesting result of the bitter feeling of the Tory landlords was the passing of the factory act of 1847 (p. 452).

A million more emigrated to America in the next four years (1847–1850). This was the first large immigration of Catholic Irish to this country.

That much needed reform was vehemently opposed by manufacturing Liberals, like John Bright, who believed it would ruin English industry. But the landlord Tories, who had just been beaten by Bright on the Corn Laws, grimly took their revenge by forcing this other reform upon the manufacturing capitalists. The whole story shows that neither division of the capitalist class could see any needs of the working class that conflicted with their own unjust profits.



THE PARLIAMENT BUILDINGS from across the Thames. They were completed in 1852, after the "Old Parliament Building" had been destroyed by fire, in 1834. Westminster Abbey is visible in the distance.

Peel was soon overthrown by a party revolt, but the Liberals Free trade took up the work and carried it farther. They abolished one protective tariff after another, until, by 1852, England had become a "free trade" country.

adopted BE B policy

This policy was never afterward seriously questioned in England (whose manufactures and commerce have prospered so marvelously under it) until 1903. For some years preceding that date, to be sure, some of the Conservative party talked of a policy of "fair trade," or a system of retaliatory tariffs against countries whose tariffs shut out British manufactures; and finally, in 1903, Joseph Chamberlain, a member of the Conservative cabinet, declared that the time had come for England to adopt a policy of that kind and at the same time to secure closer trade relations with her colonies. In 1909 and 1910 the Conservative party made their campaigns on this issue—in opposition to the radical internal tax reform of Lloyd George (p. 478).

The first international exhibition In 1851, mainly through the influence of Prince Albert, came the great Crystal Palace Exhibition. This was the first of many international exhibits of industries and arts, with the idea of bringing the peoples of the world to understand one another better and to profit by one another's progress in art and industry. It was hailed by Queen Victoria, too hopefully, as a guarantee of lasting peace. Six million visitors attended the exhibit; and conservative Englishmen deplored the flooding of England with foreign immorality!

For some twenty years after the Corn-Law reform, England saw little legal reform aside from the extensions of free trade and of the factory legislation already mentioned.

Gladstone's reform administration, 1868-1874 Then, after the enfranchisement of the artisan class by the Reform Bill of 1867, came Gladstone's great reform administration (1868–1874), which rivals in importance that of Earl Grey in the thirties. In 1870 it established alongside the old private and parochial schools a new system of public schools, or, as the English call them, Board Schools.<sup>1</sup> It abolished purchase of office in the army, and completed the civil service reform (p. 446). It introduced the ballot (p. 446). It opened English universities to others than the members of the Church

<sup>1</sup> So called because they are managed by elected Boards. The term "public school" in England had been appropriated by the great secondary schools, like Rugby and Eton, though there is, of course, no public control over them.

These Board Schools have revolutionized the English working-class. About the middle of the nineteenth century, more than a third of the newly married couples had to sign their names in the marriage registers with their "marks." In 1903 only two per cent were unable to write their names. This fact is full of promise for those European lands which are still struggling with gross illiteracy.

of England. It passed further factory laws. It definitely repealed the old conspiracy laws, under which labor-unions had been persecuted, and it gave legal rights to such unions, permitting them to incorporate and secure the rights at law of an individual. It also arranged honorably the Alabama Arbitration Treaty with the United States. It "disendowed" and "disestablished" the English Church in Ireland, and carried through important land reforms for Ireland (p. 463).

Since the days of Henry VIII and Elizabeth, the Episcopal Church had held the ancient property of the Catholic Church in Ireland. The Celtic Irish population, however, clung with amazing fidelity to the old faith, so that in 1835 a parliamentary inquiry failed to find one Protestant (except the Episcopalian clergyman) in any one of 150 parishes.

After Gladstone's "disestablishment," the Episcopal Church in Ireland was separated from political power, and was upon an equal footing legally with any other church; but the "disendowment" was only partial. The church lost all income from taxes (tithes), and much of its property was taken from it to create funds for the Catholics and Presbyterians in the island; but it kept its buildings and enough other property to leave it still very rich. All this, which to one party seemed only a partial remedying of a huge ancient injustice toward a whole people, seemed to another party a new and unpardonable injustice; and many good churchmen never forgave Gladstone for his "act of robbery."

But Gladstone at this time would not go far enough to satisfy The labor the Irish; and, despite the trade-union law, he offended the labor party by a new law regarding strikes. This law recognized Gladstone the right of a union to strike, but made criminal any show of intimidation. It forbade strikers to revile those who remained at work; and it is reported that under the law seven women were sent to prison for crying "Bah!" at a workman who had deserted the strikers. The ministry lost more and more of

its support, and finally Gladstone "dissolved." In the election, the labor unions voted for the Conservatives; and that party secured a large majority, for the first time since 1832.

Disraeli's imperialistic administration, 1874–1880

Then followed Disraeli's administration (1874-1880) with its "dazzling foreign policy." The only reform at home was the repeal of the law against strikes. Gladstone's ministry had been exceedingly peaceful and honorable in dealing with foreign nations. Disraeli, leader of the new ministry, characterized this attitude as weak, and said that it had "compromised the honor" of England. He adopted an aggressive foreign policy, and tried to excite English patriotism by "jingo" utterances and conduct. By act of Parliament, Queen Victoria was declared "Empress of India"; the Boers of the Transvaal were incited to war, so that England might seize their lands; and in 1878, when Russia conquered Turkey (p. 593) and seemed about to exclude the Turks from Europe, Disraeli interfered. He got together a Congress of the Powers at Berlin, and saved enough of European Turkey to shut Russia off from the Mediterranean. This was England's greatest sin in her foreign relations during the century; and though quickly repented of by the people (below), it bore bitter fruit forty years later furnishing, as it did, in part, the chance for the opening of the World War.

Gladstone's second ministry, 1880-1885 Gladstone came forth from retirement to carry on a great campaign against this policy of supporting the Turk in his mastery over the Christian populations of southeastern Europe. His appeal to the moral sense of the English people was successful; and in the election of 1880 the Liberals secured an overwhelming majority. The evil work of the Congress of Berlin could not now be undone; but Gladstone's new ministry passed the Third Reform Bill and it also completed the purification of English politics; by adopting the law against "Corrupt

This word comes from a popular music hall song of 1878:
"We don't want to fight; but, by jingo, if we do
We've got the men, we've got the ships,
We've got the money, too."

Practices" (p. 447). Soon, however, this Liberal ministry found itself occupied with Irish questions, about which English politics were to revolve for the next fifteen years. Some explanation of Irish affairs must precede further survey of English matters.

FOR FURTHER READING. — Details on particular topics can be found in McCarthy's *Epoch of Reform* (for the years 1830 to 1850), *History of Our Own Times* (1837–1880), and in the younger McCarthy's *England under Gladsione*. Briefer accounts for the whole period are given in Hazen's *Europe Since 1815*, in McCarthy's *England in the Nineteenth Century*, and in Rose's *Rise of Democracy*. See also Carlton Hayes' *Modern Europe*, II.

## CHAPTER XXXI

#### ENGLAND AND THE IRISH QUESTION

In the history of Ireland . . . we may trace with singular clearness the perverting and degrading influences of great legislative injustices. — LECKY.

Ireland to

The English people proper are Saxon-Norman mixed with Celtic blood; the Welsh, Highland Scots, and Irish are Celts. In the larger of the British Isles, the English, Welsh, and Scots live at peace; but for centuries the Irish in the smaller island have been restless under English rule.

Ireland has been an unfortunate and misgoverned land. In the seventh and eighth centuries, she had begun to show brilliant promise (p. 99); but this early civilization vanished in the wars of the Danish invasions, which for three hundred years inflicted upon Ireland all the woes suffered by England for the generation before Alfred the Great.

Thus Henry II of England found the island sunk in misery and barbarism and torn by incessant tribal strife. Unhappily for both English and Irish, Henry's conquest (p. 164) was left incomplete; and war, anarchy, and misgovernment filled three centuries more, down to the time of Henry VIII. Sir John Davis, a poet-historian and statesman of Elizabeth's time, wrote, "If it had been practised in Hell as it has been in Ireland, it had long since destroyed the very kingdom of Beëlzebub."

The religious difficulty

Henry VIII and Elizabeth completed the subjugation of the island; but now the English and Irish civilizations had grown far apart, and the two people could not easily mingle. Moreover, the English had become Protestant, and the difference in religion added a tremendous difficulty. There was real danger that Catholic Ireland might join Spain against Protestant England (p. 164); and so the mutual hate and fear

between Irish and English grew more and more intense. About 1600, the government began to try to make Ireland English by crushing out the native language and customs and religion, and by reducing the native population to mere tillers of the soil for their conquerors. On trumped-up charges, with every imaginable form of force and fraud, the lands of even the loyal Irish gentry were confiscated to furnish estates for English adventurers; and a war of extermination was waged against all who remained in arms

Just before the Civil War in England, the goaded Irish Cromwell rose in fierce rebellion. A little later the merciless hand of william III Cromwell restored order with a cruelty which makes his name a by-word in Ireland to-day. Toward the close of the century. the Irish sided with James II against William III, but were defeated at the Battle of the Boyne (1690). The Treaty of Limerick (1691), however, promised them the enjoyment of their own religion and certain other privileges; but these promises were treacherously broken by the English settlers, who controlled the parliament of the island, so that Limerick is known as "the City of the Broken Treaty."

During the eighteenth century the fate of Ireland was wretched Ireland beyond description. In Ulster, the northern province, the in the population was mainly English. Elsewhere six sevenths of century the land belonged to English landlords, most of whom lived in England and spent their rents there. Those who stayed in Ireland made up the ruling class of the island. Six sevenths of the people were Catholic Irish. A few of these, especially in the west, were country gentlemen; a considerable number more were tenant farmers; but the great bulk were a starving peasantry, working the land for Saxon landlords and living in mud hovels, - each with an acre or two of ground about it.

Farmers and laborers alike were "tenants at will." That is. they could be evicted at the landlord's word. Population was so crowded that there was always sharp competition to get farms and cottages, and so the landlord could make his own terms. If the tenant improved the buildings or drained the land.

he commonly found at once that he had to pay more rent, so that he himself got no profit from his extra labor. This system of "rack rent" made the peasantry reckless and lazy; and the fact that the law of their masters was used only to oppress them, trained them to hate and break the law.

In 1798 the Irish rebelled. They were promised aid by the French Directory; but the help did not come in time, and the rising was put down with horrible cruelty.

The Rebellion and the "Union" A change in the government followed. For several centuries, there had been a separate parliament for Ireland, controlled by the English settlers; but after 1798 England consolidated the government of the two islands. The Act of Union (1800) abolished the Irish legislature, and gave Ireland one hundred representatives in the English Parliament. Ireland became subject directly to English rule and English officials.

These were the conditions at the opening of the nineteenth century. In 1803 a brilliant young Irishman, *Robert Emmet*, tried to organize a rebellion for Irish independence; but the effort failed miserably, and Emmet died on the scaffold.

Young Ireland The struggle for the repeal of the Union began in 1830, in the first English Parliament in which Catholics were allowed to sit (p. 430). Forty of the Irish delegation were pledged to work for repeal, and they were led by the dauntless and powerful Daniel O'Connell; but the Irish famine of 1846 checked the agitation, and just afterward O'Connell died. Then a band of hot-headed young men tried conspiracy, and the fruitless and rather farcical rebellion of Young Ireland marked the year 1848.

And the Fenians The next twenty years saw no progress. In 1866 came another rebellion, — the Fenian Conspiracy, organized by Irish officers who had served in the American Civil War. The danger did not become serious, but it convinced many liberal Englishmen that something must be done for Ireland, and Gladstone's reform ministry of 1868–1874 took up the task.

Then there opened a new period in Irish history. The Episcopalian church in Ireland (p. 457) was disestablished, and this was followed in 1870 by the first of a long series of important reforms Gladstone of the land laws. Two things were attempted: (1) in case of and removal, it was ordered that the landlord must pay for any im- 1868-1885 provements the tenant had made; and (2) the government arranged to loan money on long time, and at low interest, to the tenants, so that they might buy their little patches of land. In 1881 and 1885 Gladstone's ministries extended and improved these laws until the peasants began to be true landowners, with a chance to develop new habits of thrift and industry. Meantime, in 1870, a group of Irish members of Parliament Reform and

had begun a new agitation for "Home Rule," and soon afterward the same leaders organized the "Land League." to try to fix rents, as labor unions sometimes try to fix wages. For the time, the Liberal ministries frowned on both these movements, and prosecuted the Land League sternly on the ground that it encouraged crime against landlords. At the same time. indeed, that the government was passing beneficent land laws, it was also passing "Coercion Acts" to establish martial law in Ireland. The Coercion Acts were resisted by the Irish

members with a violence never before seen in an English Parliament, and Irish conspirators outside made various attempts to wreck the English government buildings with dynamite and

to assassinate English officials.

But suddenly Gladstone made a change of front. In the new Gladstone Parliament of 1884, eighty-six of Ireland's hundred and five converted to members were "Home Rulers." They began to block all Rule legislation; and Gladstone could go on only by securing their alliance. Moreover, he had become convinced that the only way to govern Ireland was to govern it in coöperation with the Irish, not in opposition to them. So in 1886 he adopted the "Home-Rule" plan and introduced a bill to restore a separate legislature to Ireland.

The Conservatives declared that this policy meant disunion Gladstone's and ruin to the Empire, and in this belief they were joined by many of the old Liberals, who took the name of Liberal Unionists. The Home Rule Bill was defeated; but it made the issue

Further land

in the next election a few years later, and in 1893 Gladstone tried to carry another such measure. This time, the Commons passed the bill, but the Lords threw it out. The bill differed in important particulars from the one before considered. Moreover, the majority for it in Parliament was narrow and plainly due only to the Irish vote. Thus Gladstone felt that the nation would not support him in any attempt to pass the bill by swamping the Lords with new peers. At this moment his age compelled him to retire from parliamentary life, and the Liberals, left for a time without a fit leader, went out of power.

The Conservatives and Unionists then tried to conciliate Ireland by extending the policy of government loans to the peasantry to an almost unlimited extent, though formerly they had railed at such acts as robbery and socialism; and they granted a kind of *local* "home rule," by establishing elective County Councils like those in England. The Irish members kept up agitation in Parliament, but for a long time even the Liberals seemed to have lost interest in Irish Home Rule; and indeed it was plain that nothing could be done until after "the mending or ending" of the House of Lords (pp. 478 ff.).

Meantime a remarkable group of ardent young scholars and poets had begun to revive the use of *Erse* (the ancient Irish language) and to build into a noble and beautiful literature the old Irish history and legends — just such a movement as a quarter century before in Bohemia had preceded a strong national movement in politics. So in Ireland a new sense of nationality, and a new pride in it, due largely to this literary revival, soon gave birth to the *Sinn Fein* movement ("Ourselves alone"), demanding complete Irish independence.

FOR FURTHER READING. — Hazen's Europe Since 1815, 471-594. Johnston and Spencer's Ireland's Story.

## CHAPTER XXXII

#### ENGLISH COLONIES AND DEPENDENCIES

After many years of wandering I have come to the conclusion that the mightiest factor in the civilization of the world is the imperial policy of England. — ADMIRAL GEORGE DEWEY (1899).

The English navy is presumably the most potent instrumentality for peace in the world. — THEODORE ROOSEVELT (December, 1918).

Of all peoples the English have been the most successful in colonizing new lands and in ruling semi-barbarous races. England began her colonial expansion on the North Atlantic coast of America and in the West Indies, in the seventeenth century, In 1776 she lost her most important colonies on the continent of North America; but the hundred years of war with France (1689-1815) gave her a new and vaster empire (pp. 328-329). In the nineteenth century this empire was tremendously expanded again, — mainly by peaceful settlement and daring exploration. In 1914 the British Empire covered nearly fourteen million square miles, or four times the area of the United States and nearly a fourth the land area of the globe; and its population numbered four hundred millions, or about one fourth of the whole human race. Forty millions of this number dwelt in the British Isles, and about fifteen million more of English descent lived in self-governing colonies, — mainly in Canada, Australia, and South Africa. The other seven eighths of the vast population of the Empire are of non-European blood,

The outlying possessions are of two kinds: (1) those of continental importance in themselves, such as Canada, India, Egypt, Australia, New Zealand, South Africa, and the West Indian and South American colonies; and (2) coaling stations

and for the most part they are subject peoples.

The Britis<mark>h</mark> Empir**e**  and naval posts commanding the routes to these possessions, such as Gibraltar, Malta, Cyprus, Ceylon, St. Helena, Trinidad, and scores more.

The selfgoverning solonies Some colonies are completely self-governing, with no dependence upon England except in form. This is true of Canada, Australia, New Zealand, and South Africa. These colonies are said to have "responsible governments." The English ministry appoints a Governor General, whose powers resemble those of the figurehead monarch in England. But the people of the colony elect the local legislature; and the real executive is the local ministry, "responsible" to the legislature, as the ministry in England is to Parliament.

Crown

In another group of colonies, the governors and officials, sent out from England, really control the whole government. This class of "crown colonies" comprises most of the naval posts, like Gibraltar, and also those colonies lying in the torrid zone, where the population is mainly non-European.

India

- India is a huge crown colony. Until 1857 it remained under the control of the East India Company (p. 244), but in that year came the Sepoy mutiny,—a rising of native soldiers,—and when order had been restored, India was annexed to the British crown. The English ministry appoints a Viceroy and a Council, and these authorities name the subordinate officials for the subdivisions of the vast country. In the smaller districts the English officials are assisted by native officers, and to some extent by elected councils of natives. Outside the territory ruled directly by England there are also nearly a thousand native principalities, large and small, where the governments are really directed by resident English "agents."

The English are making a notable attempt to introduce self-government and to get the natives to care for it. Towns are invited to elect municipal councils and to take charge of their streets and drainage and other matters of local welfare. The officers of the old East India Company were sometimes rapacious robbers, oppressing the natives to fill their own and the Company's coffers; but since India became a crown colony, English

rule, for the most part, has been wise, firm, and just, and has aimed unselfishly at the good of the natives. India pays no taxes into the English treasury; indeed, she is a drain on that treasury. Her trade is a chief source of British wealth, but,



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RAILWAY STATION AT BOMBAY. The purpose of the building, of course, is due to English civilization, but the architecture is native Indian.

as with all England's possessions, that trade is open to the merchants of all countries on terms of full equality with English merchants. The petty, constant wars, which formerly were

<sup>1</sup> Some of the self-governing colonies, against English advice, have enacted tariff laws giving an advantage to the trade of the Empire ("preferential tariffs").

always wasting the land, have been wholly done away with, and the terrible famines, which from time immemorial have desolated it at intervals, have become fewer, and on the whole, less serious. As a result, population has increased rapidly, — over fifty per cent in a century, — and to-day more than three hundred million people dwell in India.¹ England has built railroads, and developed cotton industries. Cotton mills give a Western appearance to parts of that ancient Oriental land. India has 800 newspapers (printed in twenty different languages); and 6,000,000 students are being educated in schools of many grades.

Early in the World War the Germans tried to stir up native rebellion in India, mainly through Hindoos living in the United States. The flat failure of such plots, and the enthusiastic aid voluntarily given to England, indicate more attachment to English rule than had been supposed to exist. Still it remains true that the Hindoos cannot understand Western civilization, and they do not like it. Moreover, in the great war, England failed to throw herself generously upon Indian loyalty: she refused commissions to Hindoos, and lost a great chance to bind that people to her more closely.

Egypt in name was one of the tributary states of Turkey until 1914. In fact, however, it had been independent for most of the nineteenth century, until, in 1881, a new master stepped in. The government had borrowed recklessly and spent wastefully, and the land was misgoverned and oppressed by crushing taxation. Then, in 1879, England and France jointly intervened to secure payment of debts due from the Egyptian Khedive to English and French capitalists. In 1881 came a native Egyptian rising against this foreign control. France withdrew. England stayed, restored order, and "occupied" the country.

England had a special motive for staying. The Suez Canal was opened in 1869. In 1875 the English government (Disraeli's administration) bought from the Egyptian

<sup>&</sup>lt;sup>1</sup> Read Kipling's William the Conqueror.

government its share of the Canal stock, and the English intervention in Egypt was largely to protect this property.

After that time, Egypt was really an English protectorate. The Khedive and all the machinery of the old government remained unchanged; but an English agent was always present at the court "to offer advice," and the Khedive understood that this advice must be followed. Many Englishmen entered the service of the Egyptian government, too, and all such officers looked to the English agent as their real head.

When England put down anarchy in 1881, the ministry declared that the occupancy would be only temporary. This statement of Gladstone's ministry was made in good faith, and was in keeping with other parts of Gladstone's modest foreign policy. None the less, it has long been certain that no English government will willingly give up Egypt; and in 1914, during the great European war, England announced a full protectorate. The possession of that country, together with the mastery of the Suez Canal, insures the route to India; and Egypt has been made a base of operation, also, from which English rule has been extended into the Soudan (map facing p. 553) far toward Central Africa.

To Egypt itself, English rule has been a decided good. The system of taxation has been reformed, so that it is less burdensome and more productive. The irrigation works have been revised and improved, so that Egypt is richer, more populous, and with a more prosperous peasantry, than ever before. At the same time there has grown up a party among the Egyptian people who believe that their country is now quite fit to stand alone. Popular risings for independence were put down sternly in 1920–1; but in March of 1922 the English ministry an-

nounced that Egypt would soon be set free.

One of the most important features of the nineteenth century was the development of self-government in the *Anglo-Saxon* colonies of England. The loss of the American colonies had

taught a lesson, and the next colony to show violent dissatisfaction had all its wishes granted.

The winning of self-gov-ernment in Canada

This event took place in Canada in 1837. There were then only two "provinces" there. These thinly settled districts lay along the St. Lawrence, and were known as Upper and Lower Canada. They had been governed for many years much as Massachusetts or Virginia was governed before 1776. There had been a growing dissatisfaction because the legislatures did not have a more complete control over the finances and over the executive; and the accession of the girl-queen in England in 1837 was the signal for a rising. The rebellion was stamped out quickly; but an English commissioner, sent over to investigate, recommended that the demands of the conquered rebels should be granted. Parliament adopted this recommendation. In 1839 the two provinces were united and were granted "responsible" ministries. England, in name, retains a veto upon Canadian legislation; but it has never been used. In 1850 a like plan for self-government was granted to the Australian colonies, in 1852 to New Zealand, and in 1872 to Cape Colony in Africa.

Australia begins as a convict camp

The growth of the Australian colonies is a romantic story, worthy of a book to itself. England's original claim rested on landings by Captain Cook in his second voyage to the Pacific in 1769; but no settlement was attempted for almost a century. English colonization went instead altogether to the nearer American possessions. From the beginning of the American colonization, England had transported many convicts thither. The American Revolution put a stop to that practice. And so in 1787 England sent a shipload of convicts to the coast of "New South Wales." Sydney, so established, was the first English colony in Australia. For fifty years New South Wales remained a penal settlement (p. 444); but, after their terms of punishment, many ex-convicts became steady farmers, and the English government began to induce other settlers to "go out" by free grants of land and of farming implements. By 1821 the colony had a population of 40,000, and soon it became the main sheep-raising region in the world.

By natural expansion, familiar to students of American his- English tory, this colony of New South Wales sent out offshoots in expansion in Australia five other colonies, which, with the mother colony, covered the continental island: West Australia (1829), South Australia (1834), Tasmania (1835), Victoria (1851), and Queensland (1859). The black side of this splendid story was the cruel extinction of the native race, — a people of a much lower grade than the North American Indian.

democracy

The Australian commonwealths have been pioneers in demo- Democratic cratic progress. Before 1900, every man and every woman in progress in each state had the right to vote. The government in each state owned the railroads. The "Australian ballot" and the Torrens system of land transfer came from these colonies: and a powerful Labor party in each has secured other radical reforms — which are seen better still perhaps in New Zealand.

"New Zealand" comprises a group of islands 1200 miles east New of Australia. Settled and governed for a time from New South Zealand Wales, it became a separate colony in 1840. In 1911 it contained in industria more than a million English-speaking inhabitants. For many years it has been perhaps the most democratic state in the world. Women secured the right to vote in 1893. Large estates have been broken up into small holdings by heavy taxation. A state "Farmers' Loan Bank" set the example followed in part by the United States in 1913. The most advanced factory laws and "social insurance" laws in the world have been found in New Zealand since 1893 and 1898; and there have been tried, since 1895, exceedingly interesting experiments in compulsory arbitration of labor disputes, with Boards of "Conciliation" to settle such differences if possible in their early stages.

South Africa was long an unsatisfactory part of the Em- South pire for Englishmen to contemplate. England seized Cape Africa: Colony from the Dutch during the Napoleonic wars (p. 328). English settlers came in rapidly, but in 1834 a portion of the old Dutch colonists "trekked" (moved with families, oxwagons, herds, and flocks) north into the wilderness, and set

up an independent government in Natal. A few years later the British annexed Natal, and the Dutch again trekked into what is known as the Orange Free State, and, in 1848, once more into the country beyond the Vaal River. These "Transvaal" Dutch became involved in serious difficulties with the native Blacks, whom they enslaved and treated brutally, and a native rising threatened to exterminate all Europeans in South Africa. Under Disraeli (p. 458) England interposed, put down the Zulus, and extended her authority once more over the Boer states.

In 1880 the Boers rebelled, and with their magnificent marksmanship destroyed a British force at the Battle of Majuba Hill. Gladstone adopted the view that the Boers had been wrongfully deprived of their independence, and, without attempting to avenge Majuba Hill, he magnanimously withdrew the British claims and left to the Boers of the Transvaal a virtual independence, under British "protection." The exact relations between the two countries, however, were not well defined, and much ground was left for future disputes.

The Boer War

Soon afterward, gold was discovered in the Transvaal, and English and other foreigners rushed in, so as to outnumber the Boer citizens. The Boers, who were simple farmers, unable themselves to develop the country, had at first invited immigrants, but soon became jealous of their growing numbers and refused them all political rights. England attempted to secure better treatment for her citizens among these new settlers, and, under Salisbury's Conservative and Imperialistic ministry, was bent upon reasserting her authority in general. The Boers saw that England had determined to force them to a policy which would put the government of the little land into the hands of these foreign immigrants ("Outlanders"), and they declared war (1899). The Orange Free State joined the Transvaal, and the little republics carried on a marvelous and heroic struggle. They were finally beaten, of course; and England adopted a generous policy toward the conquered, making large gifts of money to restock their ruined farms, and granting liberal self-government, without any discrimination against her recent foes. When England became involved in the general European war of 1914, some of the Boers rose once more; but on the whole that people seem now content with the new and liberal English rule.

During the last half-century the English-speaking colonies have made one more great advance in free government. At



THE CANADIAN PARLIAMENT BUILDING AT OTTAWA

the time of the American Revolution, "Canada" meant merely the St. Lawrence settlements. In the nineteenth century these expanded westward, forming a splendid band of states 1 spanning the continent. Then, in 1867, the separate colonies of this British North America organized themselves into the Dominion wealths of Canada. This is a federal state, similar to the United States, composed now of nine members, with a number of other "Territories." The union has a two-house legislature, with a re-

English colonies organized in great

1 Read Mrs. Humphry Ward's Lady Merton, Colonist, to get the spirit of the Canada of the West.

sponsible ministry; and each of the eight states has its own local legislature and ministry.

A similar union of the six Australian colonies into one federal state was agitated for many years; and, after two federal conventions and a popular vote, it was finally established on the first day of the twentieth century. Finally, in 1909, the four South African states were combined into a similar federation, with the name, "The Union of South Africa." Thus three new English nations were formed, — each at its birth large enough to command respect among the nations of the world (each one double the size of the United States when its independence was achieved). Together, these three republics to-day (1919) contain an English-speaking population of some fifteen million souls, and their rapid growth contains vast promise for the future.

Ties between England and her colonies The Boer War and the great European struggle of 1914 showed that there was a strong tie between England and her self-governing colonies. Australia, New Zealand, and Canada all made liberal gifts of troops and money to assist the mother country against the Boers; and in the World War they fought and sacrificed as splendidly as they could have done if they had been directly attacked by Germany.

The bond which holds together the Anglo-Saxon parts of the Empire is, however, almost wholly one of feeling. Certainly, if either Canada or Australia wished to set up as an independent nation, England would not dream of trying to hold it. Indeed from about 1850 to nearly 1900 the English Liberals were usually inclined to a "Little England" policy, ready to welcome any attempt of a colony to set up for itself. About 1880, however, an *imperial* patriotism began to show itself in English politics — born, perhaps, of closer communication by steam and electricity. This was fostered by such writers as Kipling; and, after 1900, the growing rivalry with Germany, and the consciousness of a common danger, drew mother state and daughter colonies into closer relations. The English statesman to-day who should invite Canada to drop out of

the Empire, or who should provoke her into doing so, would be universally regarded in England as a traitor to his race.

There is no present danger of separation. The colonists have had no recent cause to complain, except in one respect: namely, they have had no voice in deciding the policy of the Empire toward foreign nations. This evil was largely offset by the fact that the English navy afforded protection to the Canadian and Australian trade, so that these great and wealthy countries were practically freed from all burden of military and naval defense. Still, the situation was not altogether satisfactory. A Canadian may properly wish a voice in the policy of the Empire; that is, he may wish to be a citizen in as full a degree as if he lived in England: and England may properly think that Canada ought to contribute something to imperial defense. It has been proposed to meet both these wants by some form of Imperial Federation.

This means that the different parts of the Empire would be left their present parliaments for local matters, but that the management of matters that concern the Empire as a whole would be turned over to a new parliament made up of representatives in fit proportion from England and her colonies. If such a federation can be carried out successfully, it will be the greatest triumph ever yet achieved by federal government and a new boon to civilization, equal perhaps to any political device yet developed by the English-speaking race. Meantime, so far as the old grievance of the colonies is concerned, the evil has been removed in the main by the recognition of their delegates in the Peace Congress of 1919 and in the League of Nations.

FOR FURTHER READING. — Hazen, 523-545. A good longer account may be found in Woodward's Expansion of the British Empire. On recent developments, see Year Books and Almanacs.

#### CHAPTER XXXIII

# RECENT REFORM IN ENGLAND: "WAR UPON POVERTY"

I hope that great advance will be made during this generation toward the time when poverty, with its wretchedness and squalor, will be as remote from the people of this country as are the wolves which once infested its forests. — LLOYD GEORGE, in 1909.

The Liberal program of 1892

Before the election of 1892, the Liberals had adopted a platform calling for Irish Home Rule (p. 463), for the disestablishment of the Episcopal church in Wales (where nine tenths of the people are dissenters), for a greater degree of local self-government, for sweeping reform in taxation, for old-age pensions, and — as a necessary step toward these things — for the "mending or ending" of the House of Lords. Twenty years carried this program to fulfillment.

How the Lords thwarted Gladstone's ministry of '92-'95 on the Home Rule matter has been told (p. 464). That ministry did pass the great Parish Councils act (p. 449), making England a complete democracy in local government. Gladstone's last speech in Parliament (sixty-one years after his first speech in that body) was in defense of that bill against attempted interference by the Lords. Said he, in solemn prophecy,—"The issue which is raised between an assembly, elected by more than 6,000,000 voters, and a small hereditary body, is a controversy which, once raised, must go forward to an issue." If health had let the "Grand Old Man" continue his leadership, the Lords would have had to meet then an attack upon their veto.

Land Reform in England The Parish Councils Act helped along another vital reform. For many years the Liberal party had declared for making the peasantry once more the owners of farm lands, and the Conservatives had finally come to favor the measure. In 1890,

1200 men (out of a population of 32,000,000) owned a fourth of the soil of England, and only one twenty-fourth of the population owned any land at all. A series of Allotment acts (1883, 1887, 1892) had tried to remedy this great evil, but with little success. After 1894, however, the democratic Parish Councils began to buy land (and even to condemn it and take it at a forced sale), and then turn it over in small holdings to farm laborers, either on long leases or for purchase on easy terms. Slowly but surely the English people began again to become the owners of England, and the movement has been tremendously increased by the War of 1914-1918.

After Gladstone's retirement, the Conservatives held power for ten years (1896-1905). They carried forward some social reforms which they had once bitterly opposed — such as factory 1896-1905 reform and Irish-land reform - but they also placed the English Board schools under the control of the established church. These schools are attended mainly by the children of the working people. These are almost wholly dissenters. When the Liberals returned to power they gave their first efforts to repeal this law.

The Conservative

And by 1905 the Liberals had found a group of new leaders, Return of who remained great figures until after the close of the World War — Mr. Herbert Asquith, prime minister from 1908 to 1915: Mr. Lloyd George, his leading finance minister and a radical reformer in taxation, and afterwards England's great war dictator; and Mr. Winston Churchill. The ministry which contained these men was supported by the largest parliamentary majority which had been seen since the First Reform Bill in 1832. Fifty Labor The same election sent fifty Labor representatives to parliament, several of them avowed Socialists.

members in

The new ministry completed earlier legislation by a comprehensive Workingman's Compensation act (p. 453); but the first attempt to take the schools from the control of the church was successful only in part - owing to the veto of the Lords. That House, too, ventured to challenge conflict by vetoing a bill that tried to take away the "plural votes" of rich men.

The English law permitted a man to vote in as many counties as he held landed property. One clause in the Liberal platform of 1892 had been, "One man, one vote"; and, in like manner, the defense of this ancient privilege of property had become a matter of intense feeling with the English Conservatives. Since elections were held all on one day, however, the actual number of plural votes was not very large; but they remained a hateful class distinction.

The ministry wisely refused the challenge of the Lords to dissolve and appeal to the country on any *one* of these issues. Instead, they let the hereditary House pile up the account against it, until Englishmen should be ready to strike decisively. The final clash came over the budget.

Lloyd George's budget of 1909 Each year the ministry presents a statement of the expenses it intends to incur, and of the taxes it proposes to lay wherewith to meet those expenses. This statement is the budget. In April of 1909 Lloyd George presented a budget which honestly horrified Conservatives, and which was the most socialistic step ever taken up to that time by a great government. Leading provisions were as follows:—

A graduated income tax took a large part of all incomes over \$25,000, and bore more heavily on unearned incomes than on those that are earned.

A graduated inheritance tax took larger proportions than formerly of inheritances, — fifteen per cent of bequests over £1,000,000.

A much higher tax was placed on land that paid rents and royalties to landlords than on land worked by its owners.

Finally, and most important of all, there was a provision that when any man sold land for more than it had cost, he must pay one fifth the gain into the national treasury. This is known as a tax on the "unearned increment," and is a move toward the doctrine of the Single-taxers, who wish the community to take *all* such unearned increment.

The Conservatives attacked this budget violently as revolutionary. Especially they denounced the distinction regarding unearned incomes as an "invidious assault on the rights of property." Moreover, they claimed that the treasury did not need such vast income as was proposed. As to this last point, Lloyd George had declared that he was proposing a "war

budget," - for "waging implacable war against poverty." (See also the theme sentence at the head of this chapter.) The other accusations were answered forcibly and directly by Mr. Winston Churchill, who frankly declared a man's right to property dependent upon the way in which he obtained it: "Formerly," said he, "the only question by the tax-gatherer was 'How much have you got?' . . . To-day . . . we ask also, 'How did you get it? Did you earn it, or has it been left you by others? Was it gained by processes



LLOYD GEORGE in 1909. - From a photo-

which are beneficial to the community, or by processes which have done no good to any one, but only harm? . . . Was it derived by active reproductive processes, or merely by squatting on a piece of land till enterprise and labor had to buy you out? . . . How did you get it?' That is the new question which is vibrating through the land."

The budget passed the Commons, but the Lords threw it The Lords out by a vote of five to one. For many centuries the upper challenge House had not dared to interfere with a "money bill" (p. 111).

Now was the time for the reformers to strike. In the Commons Mr. Asquith promptly moved a resolution "That the action of the Lords is a breach of the Constitution and a usurpation of the rights of the Commons." This resolution passed by a vote of three to one.

The ministry supported by the nation

Then the ministry dissolved, and appealed to the country for support in restricting the power of the Lords. The election (January, 1910) gave the Liberals again a good working majority. The ministry announced at once that the budget would be again presented, and, after it, some proposal for change of the House of Lords. If the Lords stopped either measure, the ministry would again dissolve, and appeal to the nation.

The Lords now allowed the revolutionary budget to become law. The Liberals, however, pressed their attack on the veto power of the Lords. The death of King Edward (May, 1910) caused some delay; but in November the matter came again to a head. The Lords threw out the Commons' bill against them. As they had promised, the ministry dissolved. The new election (the second referendum within twelve months) gave them slight gains; and the new House of Commons enthusiastically passed a second bill to take away the Lords' veto. When the bill was sent to the other House, Mr. Asquith announced that five hundred new peers, if necessary, would be created to secure its passage.

The Lords lose the veto

Then the helpless Lords passed the law which reduced their House to a nonentity. Under this new law (August, 1911) any money bill passed by the Commons becomes law within a month, whether the Lords pass it or not; and the Speaker of the Commons decides whether a bill is or is not a money bill. Any other bill passed by the Commons at three successive sessions becomes law, in spite of a veto by the Lords. That is, the Lords' former veto is taken away wholly for a large and important class of bills, and is made only a suspensive veto, good for two years, for all other legislation. At last, the hereditary part of parliament is made strictly subordinate to the representative branch.

The Liberals then hastened to push through their program of social reform. (1) In 1908 they had already passed an Old-age Pensions act giving \$1.25 a week to every person over seventy years old with a yearly income of less that £160. And on the first day of the next year, when the law took effect, more than half a million elderly men and women drew, from the nearest post offices, their first weekly pensions - not as a dole of charity but as due reward in payment for a long life of useful service to the commonweal. (2) An even more important move in the "war against poverty" was now made, in the National Insurance act of 1911. This act compelled every worker with a yearly income of less than \$800 to insure against sickness, and offered tempting inducements for such insurance to workers with higher incomes. The benefits include weekly payments during sickness, free medical care in health, and free treatment in state hospitals when sick. (3) More radical still was a provision insuring workers in certain trades against unemployment. A workman out of work, without fault of his own, was promised a weekly sum for a term of fifteen weeks, and free transportation to a place where the free labor-bureaus may find him new work. Half the cost of all this insurance (but not of the old-age pensions) was taken from the wages of the workers; the other half was divided between the employers and the national treasury.

Thus England's social legislation included comprehensive factory acts, workingmen's compensation for injuries received in their work, insurance against sickness and against loss of time, and old-age pensions. By a radical system of taxation, the money to wage this war against poverty was taken especially from the wealthy, and particularly from that class of wealthy men who received their incomes without rendering service to society in return. Nearly all civilized countries are moving along these same lines; but no other had then gone quite so far.

Political reform, too, was pushed forward. In 1911 the maximum duration of Parliaments was limited to five years, instead reform of seven, and salaries (\$2000 a year) were provided for members war of Parliament.

This makes it more possible for poor men to sit in Parliament. For some years, labor unions had been in the practice of paying salaries to Labor representatives in the Commons; but the English courts had just declared that the unions had no right to use money for that purpose. The new law destroyed the force of this Tory judicial decision, and established one more of the "points" of the old Chartists. Moreover, the same Parliament finally passed "Welsh disestablishment" and Irish Home Rule. The Lords vetoed both measures in 1912 and in 1913, but in 1914 they became law over the veto (p. 480). In Protestant Ulster, however, the Conservative "Unionists" threatened rebellion to prevent Home Rule going into effect. When, a few weeks later, the World War began, the leaders in this program of violence gave it up; but in return the ministry secured an act from Parliament postponing the date when Home Rule and Welsh disestablishment should go into operation.

The Irish question

Previous reforms by the English Parliaments had abolished the English church in Ireland and had tried honestly to undo the injustice of centuries of English landlordism there by making the Irish peasants again the owners of their own land. A final act of justice seemed about to be performed which would have left further Irish reform in Irish hands and wiped out old hatreds. The delay, inevitable as it probably was, roused fierce resentment. and now the Sinn Feiners (p. 464) became the dominant party in Ireland. Great numbers of the Irish people still did their part nobly in the war for democracy; but many leaders, with much popular support, spent their energies instead (sometimes even in plots with German despotism) to set up an independent Ireland. On the other hand, England, fighting Germany for her life and for world liberty, used grievous severity in putting down one of these plots, where legal treason was clear, by executing the leaders. This has made any righteous settlement terribly hard. In the Parliamentary election of 1919 (after the war), the Sinn Feiners displaced the Home Rulers, winning nearly all the seats for Ireland. Of course they then left their seats vacant. For nearly three years more, English officials and an English army ruled Ireland under martial law—with countless riots and assassinations by Irish rebels, and with horrible police retaliation.

But, as English public opinion became informed of this condition, and of the growing Irish sentiment for independence, it began to rebel against a policy of repression. As a result Lloyd George called into conference the Irish leaders and agreed with them upon a new plan for an *Irish Free State*, under which Ireland becomes as independent and self-governing as Canada — "one of the federated members in the British Commonwealth of Nations." This plan was approved by the English parliament and by successive national Irish assemblies; but it was still resisted for months by armed bands of irreconcilable "Republicans." Early in 1923 the Free State was formally inaugurated, with Timothy Healy for Governor General.

In 1912 the ministry introduced the "Fourth Parliamentary Reform Bill," extending the suffrage to all grown men and establishing the principle "one man, one vote." This bill was withdrawn, later, because of complications with the "equal suffrage" movement, which demands some mention here.

"Votes for Women": the suffragettes

Until 1870, women in England (and in most European lands) had fewer rights than in America. To the law, a married woman was a minor. Her husband was her guardian, — almost her master. He might even beat her if she disobeyed him. Before 1900, property rights had gradually been granted women, though not so fully as in progressive American States. In 1870, when the English "Board schools" (p. 456) were created, women were given the right to vote for the Boards, and to serve upon them. In 1888 and 1894 they were given the franchise for the County Councils and Parish Councils (p. 449), subject to the same tax-paying restrictions that applied to men.

Then in 1893 the colony of New Zealand gave women full political rights, and in 1901 the new Australian Commonwealth did so. The action of these progressive colonies reacted upon

Old England; and there the question was taking on a new character. In 1905 numbers of English women exchanged peaceful agitation for violence, in the campaign for the ballot. They made noisy and threatening demonstrations before the homes of members of the ministry; they broke windows; they invaded the House of Commons in its sittings; and at last they began even to destroy mail boxes and burn empty buildings.

The leaders in this movement were Mrs. Emmeline Pankhurst and her daughters Sylvia and Christobel. The purpose was to center attention on the demand "Votes for women," since, the leaders believed, the demand was sure to be granted if only people could be kept thinking about it. When members of this party of violence were sent to jail, they resorted to a "starvation strike," until the government felt compelled to release them — after trying for a time "forcible feeding."

The Reform Bill of 1918

Lloyd George was an open advocate of equal suffrage; but the ministry as a whole was unwilling to put its other reform program in peril by making woman suffrage "a government measure." When (1912) Mr. Asquith introduced the proposed parliamentary reform (p. 483), he promised that the ministry would accept an amendment for woman suffrage if the House should pass one. This did not content the women agitators. Violence increased; and the sympathies of the Liberals were so divided that the government finally withdrew the bill altogether, as it did another in 1914. When the great war began, in the fall of that year, Mrs. Pankhurst called upon her followers to drop all violence while the country was in peril; and the devoted services of women to the country throughout the war removed the last opposition to equal suffrage. In 1918 the "Fourth Reform Bill" became law, giving one vote to each man above twenty-one, and to each woman thirty years of age. This advanced age requirement was adopted as a temporary measure, because of the loss of men in the war.

For Further Reading. — Ogg, Social Progress in Contemporary Europe, 265–279; Cross, History of England, ch. lvii; Larson, Short History of England, 617–639.

## PART IX

## CONTINENTAL EUROPE FROM THE FRANCO-PRUSSIAN TO THE WORLD WAR, 1871-1914

## CHAPTER XXXIV

## FRANCE: CLOSE OF THE FRANCO-PRUSSIAN WAR

The news of Sedan (p. 422) reached Paris, September 3, 1870. The city had been kept in ignorance of the previous disasters to French arms. Now it went mad with dismay and terror. The next day a mob invaded the hall where the legislature was already debating the deposition of Napoleon. So strengthened, a few Radical deputies tumultuously proclaimed the "Third Republic," and set up a provisional Government of National Defense.

The Government of Defense

This government tried at first to secure an honorable peace with Germany, protesting, truly, that the French people had not willed the war. But when Prussia made it plain that she intended to punish France by taking large slices of her territory, the conflict entered upon a new stage and became a heroic struggle for defense.

For this second stage of the Franco-Prussian War, there are Second two main features: the gallant resistance of Paris through a four months' siege, and a magnificent, patriotic uprising in the provinces. Gambetta, a leading member of the Government of Defense, escaped from Paris, in a balloon, to organize the movement in the provinces. For a time success seemed possible. Exhausted France raised army after army, and amazed the world by her tremendous exertions. But unhappily Gambetta, instead of abandoning Paris to its fate and prolonging resistance by retiring slowly before the German advance, wear-

<sup>1</sup> This was long before the day of aëroplanes.

ing out the enemy in a hostile country, thought it necessary to hurl his half-trained forces upon the German lines, in the vain effort to relieve Paris. In the end it became apparent that the iron grasp of the German armies, with their perfect organization, could not be broken. The great population of Paris began to suffer the horrors of famine; the dogs and rats had been eaten; and on January 28 the city surrendered.

The National Assembly of 1871 There was no government in France with any real authority to make peace; and so an armistice was arranged, to permit the election of a National Assembly by manhood suffrage. Even the autocratic Bismarck had insisted upon this, since he meant that the whole French nation should give its consent to the terms he meant to impose. The Assembly met toward the close of February, 1871, and created a provisional government by electing Thiers "Head of the Executive Power of the French Republic."

Bismarck dictates harsh terms The terms of peace were hard. The Prussians demanded Alsace and a part of Lorraine, with the great fortresses of Belfort, Metz, and Strassburg, and a huge war indemnity of one and a fifth billion dollars (some four times the cost of the war to Germany). Day after day the aged Thiers wrestled in pleading argument with Bismarck, the grim German Chancellor, to secure better terms. He did finally secure a reduction of the indemnity to one billion, and the retention of Belfort — much against the will of the Prussian war lords. In return for these concessions, however, the Prussians humiliated Paris by marching German troops in triumphal progress into the capital.

Stern and ruthless as Bismarck was, he was too farseeing to like these extreme measures. He knew they must arouse a deathless hostility in France. But the victorious military party was now too strong for him, he tells us, and he felt obliged to yield to its demands.

The "Commune of Paris," 1871

The National Assembly had hardly arranged peace with the foreign foe, before it had to meet a terrible rebellion at home. During the siege all the adult males of Paris had been armed as National Guards. When the siege was over, every one who could get away from the distressed city did temporarily remove, including one hundred and fifty thousand of the wealthier National Guards. Paris was left in control of the radical element. This element, too, kept its arms and its military organization; and it now set up a government of its own by choosing a large "Central Committee."

The National Assembly had established itself, not at Paris, but at Versailles. The radical Republicans of Paris suspected it of wishing to restore the monarchy. In fact, a large majority of the members were Monarchists, as events were soon to prove (p. 490). The Assembly, too, had put in command of the army a man who had assisted in Napoleon's coup d'état. Paris suspected him of preparing another such move in favor of some of the royalist pretenders. Moreover, the Assembly had aggrieved the poorer classes of Paris: it had insisted upon the immediate payment of rents and other debts incurred during the siege; and it did away in large measure with the pay of the National Guard, which, since the surrender, had been a kind of poor-relief. In addition to all this, the Reds and Socialists still remembered bitterly the cruel middle-class vengeance of '48 (p. 391).

For two weeks Paris and Versailles faced each other like hostile camps. The National Guards collected a large number of cannon in one of the forts of Paris. March 18 the Assembly sent a detachment of troops to secure these guns. A mob gathered to resist them. The Assembly's troops refused to fire, and looked on while two of their officers were seized and shot by the rebels.

For a time, there was still hope that a conflict might be averted. Paris decided to hold an election for a "General Council," and it was possible that the moderate element might win. Two hundred thousand votes were cast. The Radicals and Revolutionists elected sixty-four members, to about twenty Moderates. Then the Radical Council, acting with the "Central Committee," set up the Commune, and adopted the red flag.

In 1848 the Paris Radicals had learned that the country districts of France were overwhelmingly opposed to Socialism and to "Red Republicanism." So this new Paris Commune advocated extreme local self-government for all France. As Hanotaux, a prominent French historian, puts it, "The men of the Commune wished to make a Switzerland of France." If each city and village could become an almost independent state, then the Radicals hoped to carry out their socialistic policy in at least Paris and other large cities.

The supporters of this program wished the central government of France to be merely a loose federation of independent "communes"; and so they called themselves "Federals." They are properly described also as "Communards"; but the name "Communist," which is often applied to them, is likely to give a false impression. That latter name is generally used only for those who oppose private property. Many of the Communards were also Communists, but probably the majority of them were not.

The supporters of the Commune included the greater part of the citizens remaining in Paris. But France, though still bleeding from invasion, refused to be dismembered by internal revolt. The excited middle class felt, moreover, that the institution of property itself was at stake, and they confounded all Communards together as criminals seeking to overthrow society. Little chance was given to show what the Commune would have done, if left to itself. There is an interesting parallel between their program and that of the Russian Bolshevists in 1918. Like attempts to set up Communes took place at Marseilles, Toulouse, Narbonne, and Lyons; but they came to little, and the civil war was confined to Paris.

Civil War

April 2 the Versailles Assembly attacked Paris with the regular troops that had now returned from captivity in Germany. The struggle lasted two months and was utterly ferocious. The Assembly refused to treat the Communards as regular combatants, and shot down all prisoners. In retaliation, the Commune seized several hundred hostages from the better

classes left in Paris, declaring that it would execute three of them for each of its soldiers shot after surrender. In fact, however, it did not carry out this threat; and the hostages were not harmed until the Commune had been overthrown. Then, in the final disorder, an unauthorized mob did put sixtythree of them to death, - the venerable Archbishop of Paris among them.

The bombardment of Paris by the Versailles government was far more destructive than that by the Germans had been. Finally the troops forced their way into the city, which was already in flames in many sections. For eight days more, desperate fighting went on in the streets, before the rebellion was put down.

The Commune had arranged mines in the sewers to blow up certain portions of the streets where the invaders were expected to enter; and, during its brief rule, it had cast down the triumphal column of Napoleon I (p. 316), on the ground that such glorification of wars of conquest was unworthy a civilized people. These facts, together with some destruction by the mob after the Commune had ceased to control the city, gave rise to the report that the Commune tried to destroy Paris when it could no longer retain possession. No such intention is needed to explain an enormous destruction under the conditions of the war. The world has never ceased to lament the loss to the art collections of the city.

Court-martial executions of large batches of prisoners con- Another tinued for many months, and some thirteen thousand survivors were condemned to transportation, before the rage of the victorious middle class was sated. There are few darker stains on the page of history than the cruelty and brutality of this middle-class vengeance.

FOR FURTHER READING. - Hazen's Europe Since 1815, 330-336, or Andrews' Modern Europe, II, 343-349. Also Robinson and Beard's Readings, II, 211-212.

#### CHAPTER XXXV

## ESTABLISHMENT OF THE THIRD FRENCH REPUBLIC, 1871-1879

The Assembly monarchic in feeling

The Assembly had been elected simply with a view to making peace. In choosing it, men had thought of nothing else. It was limited by no constitution, and it had no definite term of office. Certainly, it had not been commissioned to make a constitution or to continue to rule indefinitely; but it did both these things.

Monarchic factions to unite

At the election, people had chosen conservative candidates, because they wanted men who could be counted upon not to renew the war rashly. The majority of the members proved to be Monarchists; and they failed to set up a king, only because they were divided into three rival groups, — Imperialists (Bonapartists), Orleanists (supporters of the Count of Paris, grandson of Louis Philippe), and Legitimists (adherents of the Count of Chambord, grandson of Charles X). These three factions agreed in believing that a new election would increase the strength of the Republicans; and so for five years they resisted all demands of the Republican members for dissolution.

Thiers President, 1871-1873 Now that peace had been made, and the rebellion crushed, the Assembly felt compelled to replace the "provisional government" by *some* more regular form. Accordingly it made Thiers "President of the Republic."

In truth, however, the government remained "provisional." The majority of the Assembly hoped to change to a monarchy at some favorable moment, and they gave Thiers no fixed term of office. Still, this presidency lasted more than two years longer (1871–1873), — the most glorious years of the old statesman's life, — and it was marked by three important features.

1. France took up gallantly the huge work of reorganization. Schools, army, and church were reconstructed (p. 495 ff.).

2. France was freed from foreign occupation, and Thiers won the proud title of "Liberator of the Territory." It had been intended that the vast war indemnity should be paid in installments through three years; and German garrisons were to

remain in France until payment was complete. Germany had expected the indemnity to keep France weak for a long period. But France astonished all beholders by her rapid recovery. In eighteen months the indemnity was paid in coin, and the last German soldier had left French soil. The government loans (p. 500) were taken up enthusiastically by all classes of Frenchmen, — in great 'measure by the industrious and prosperous peasantry.

3. Republicanism strengthened. Thiers was an old Orleanist; but he



THIERS. - After the portrait by Bonnat

saw that to set up a king was to risk civil war. Accordingly, he allied himself with the Moderate Republicans in the Assembly, and baffled triumphantly the efforts of the Monarchists. Meantime Republicanism grew stronger daily in the country.

In 1873 a momentary coalition of Monarchists and Radicals in the Assembly forced Thiers to resign. In his place the Monarch-Monarchists elected Marshal MacMahon, an ardent Orleanist. For some months a monarchic restoration seemed almost certain.

Last chance ists: Mac-Mahon's presidency

Legitimists and Orleanists had at last united in support of the Count of Chambord, who agreed to adopt the Count of Paris as his heir. The Monarchists had the machinery of the government in their hands, and were just ready to declare the Bourbon heir the King of France, when the two factions split once more on the question of a symbol. The Orleanists wished to keep the tricolor, the flag of the 1830 Monarchy. But the Count of Chambord denounced the tricolor as the "symbol of revolution," and declared that he would not give up the white lilies of the old Bourbon monarchy, the symbol of divine right. On this scruple the chance of the Monarchists came to shipwreck.

The Constitution of the Third Republic

Then, in 1875, despairing of an immediate restoration, the Assembly adopted constitution. Modified slightly by later amendments, this is the present constitution of the French Republic. It has never been submitted to the people.

The Constitution is very brief, because the Monarchist majority preferred to leave the details to be settled by later legislation, hoping to adapt them to a kingly government. The word "republic" did not appear in the original draft, but it was introduced, indirectly, by amendment. The first draft spoke of a "Chief Executive." An amendment changed this title to "President of the Republic"; but the change was adopted by a majority of only one in a vote of 705. In 1884 a new amendment declared the republican form of government "not subject to repeal."

The legislature consists of two Houses. The Senate contains three hundred members, holding office for nine years, one third going out each third year. (At first, seventy-five of the members were to hold office for life, but in 1884 an amendment declared that no more life members should be chosen.) The Deputies (lower House) are chosen by manhood suffrage for a term of four years.

When the Senate and the House of Deputies agree that it is desirable to amend the constitution, or when it is necessary to choose a president, the two Houses meet together, at Versailles, away from possible disturbances in Paris. In this joint form, they take the name National Assembly. A majority vote of this National Assembly suffices to change the constitution.

The executive consists of a president, elected for seven years by the National Assembly, and of the ministry he appoints. The president has much less power than the president of the United States. He is little more than a figurehead. He can act only through his ministers (cf. pp. 437, 438).

The ministers, as in England, are the real executive. They wield enormous power, directing all legislation, appointing a vast multitude of officers, and carrying on the government. Nominally, the president appoints the ministers; but, in practice, he must always name those who will be acceptable to the Deputies, and the ministry is obliged to resign when it ceases to have a majority to support its measures.

The Deputies maintain a control over the ministers by the right of interpellation. That is, any Deputy may address to the ministers a formal question, calling upon them to explain their action in any matter. Such a question must be answered fully: and it affords a chance to overthrow the ministry, by a vote of "lack of confidence."

Even after the adoption of the constitution, the Assembly did The not give way at once to a new legislature. But almost every "by-election" (to fill a vacancy, upon death or resignation) established resulted in a victory for the Republicans; and by 1876 that party had gained a majority of the seats. It at once dissolved the Assembly, and the new elections created a House of Deputies two thirds Republican.

The Senate, with its seventy-five life-members, was still monarchic; and, with its support, MacMahon tried to keep a Monarchist ministry. During this contest the President and Senate dissolved the House of Deputies (as the constitution gives them power to do when they act together), and the ministry changed prefects and local officers all over France in order to control the election. But the Republicans rallied

under the leadership of the fiery Gambetta (p. 485), and the new House of Deputies was even more strongly Republican than the preceding one. This body then withheld all votes of supply, until MacMahon appointed a ministry acceptable to it.

In 1879 the renewal of one third the Senate gave the Republicans a majority in that House also, and, soon after, Mac-Mahon resigned. Then the National Assembly elected to the presidency Grévy, an ardent Republican; and all branches of the government had at last come under Republican control.

Stability of the Republic

For nearly a century, France had passed from revolution to revolution, until the world came to doubt whether any French government could be stable - much as the same forgetful world had felt about England in the seventeenth century. The present constitution of France is the eleventh since 1789. But in 1879, for the first time in the history of France. republican government was established by the calm will of the nation. Four times between 1792 and 1871 had the Republicans seized Paris; three times they had set up a republic; but never before had they truly represented the deliberate determination of the whole people. In 1879 they came into power, not by violence, but by an eight years' constitutional struggle against the political tricks of an accidental Monarchist majority. This time it was the Republicans whom the conservative, peaceloving peasantry supported. Even the World War did not bring any thought of a change in government.

#### CHAPTER XXXVI

#### FRANCE UNDER THE THIRD REPUBLIC

The chief peril to the Republic has been its conflict with Church the clergy of the Catholic church. Seventy-eight per cent of the people of France are members of the Catholic church. Other religions make up about two per cent. Twenty per cent have no religious connection.

and State

During the dubious period from 1871 to 1879, the Republican leaders felt that the bulk of the Catholic clergy were aiding the Monarchists with their tremendous influence. Cried Gambetta, in one of his fiery orations, — "Clericalism! That is our foe." Accordingly, when the Republicans came into power, they hastened to weaken the church by taking from it its ancient control over the family. Marriage was made a civil contract (to be performed by a magistrate) instead of a sacrament; divorce was legalized, despite the teachings of the Catholic church against it; and all religious orders were forbidden to teach in either public or private schools.

The mass of the Catholic nation supported this anti-clerical policy; but extreme Catholics were driven into fierce opposition to the government. The wise and gentle Pope Leo XIII, however, moderated the bitterness of the political warfare by recommending that French Catholics "rally" to the Republic, and try to get the privileges they needed by influencing legislation, not by trying to change the form of government (1893). On its side, the government then for a time let most of the anti-clerical laws rest quietly unenforced.

But about the year 1900, the Republicans and Radicals became alarmed again at the evidence of Monarchic sympathies still existing among the aristocracy, and even among army officers, and convinced themselves that these sympathies were due to the remaining clerical influence in the schools. In the years 1901–1903, thousands of church schools were closed by the police, sometimes amid riots and bloodshed. Pope Pius X protested, and deposed two French bishops who had acquiesced in the government's policy. The government recalled its ambassador from the papal court, and prepared a plan which it called "Separation of Church and State," but which zealous Catholics denounced as anti-religious robbery.

According to this new plan, a law of 1905 declared the nation the owner of all church property in France. Each religious congregation, however, was invited to reorganize as a "cultural association," and was promised permanent use of its old property if it did so. Protestant churches complied; but such organization was forbidden to Catholics by the pope as incompatible with the principles of the church. In the elections of 1906, however, the nation gave an overwhelming indorsement to the whole anti-clerical policy; and then the government evicted great numbers of Catholic clergy from their homes (for refusing to obey the law of 1905) and banished multitudes of them from the country. In 1914, when the great European war began, two thousand of these banished priests returned to France to fight in the ranks against the invaders of their country. The "kulturkampf" (struggle between church and state to control education) is not vet fully ended in France; but the splendid patriotism of the clergy in this great war will certainly result in some spirit of compromise for the future.

Local government For local government, France has been divided into 88 "Departments." Each Department has an executive officer, called a prefect, and a General Council. The prefect is appointed by the Minister of the Interior, and he may be removed by the same authority. He appoints police, postmen, and other local officers. The General Council is elected by universal suffrage. It exercises control over local taxation and expenditures, especially for roads, asylums, and, to some degree, for schools; but its decisions are subject to the supervision of the central govern-

ment. Indeed, the central government may dissolve a Departmental council at any time, and order a new election.

The communes of France, since the recovery of Alsace-Lorraine, number about forty thousand. They vary in size from great cities, like Marseilles,1 to rural villages with only two or three hundred people. For all of them there is one system of government. Each has a mayor and a council. Until 1884, the mayor was appointed by the Minister of the Interior; since 1884, he has been elected by the municipal council. He is still regarded, however, as the officer of the central government, which may revise his acts or even remove him from office. The municipal council is elected by manhood suffrage. All its acts are subject to the approval of the prefect or the central government, and the latter may dissolve the council.

Such conditions do not seem very encouraging at first to an American student: but the situation, as compared with the past in France, is full of promise. Political interest is steadily growing in the communes, and Frenchmen are learning more and more to use the field of self-government open to them.

The French system of law seems to an American or an Englishman to be wanting in safeguards for personal liberty. Unlike the previous French constitutions, the present constitution has no "bill of rights." That is, there are no provisions in the fundamental law regarding jury trial, habeas corpus privileges, or the right of free speech. Even if there were, the courts could not protect the individual from arbitrary acts of the government by appealing to such provisions, because, in case of conflict between a citizen and the government, the suit is tried, not in the ordinary courts, but in administrative courts,2 Administra made up of government officials. This does not mean that. in ordinary times, an accused man is likely to suffer injustice. As a rule, the administrative courts mete out fair treatment.

of rights

<sup>&</sup>lt;sup>1</sup> Paris and Lyons are each organized as a department, with even less selfgovernment than the other departments of the country.

<sup>2</sup> Lowell, Governments and Parties, I, 50-55, or Greater European Gov. 7ments, index.

But in case of any supposed danger to the government, they may become its champions — at the expense of the rights of a citizen. This fact was forced upon the world's attention some years ago in the infamous *Dreyfus trials*. This case is a good topic for special report by a strong student. It is only too true, however, that in times of excited feeling other democracies have shown quite as serious a disregard of personal liberty.

The zeal of the early Revolutionists for education (p. 300) has been noted. Said Danton, "Next to bread, education is the first need of a people." But, for want of time and money, their plans came to little; and for a long time after the Restoration, nothing was done. In 1827 over a third of the communes of France had no primary school whatever, and nearly a third of the population could neither read nor write.

Education

The real growth of popular education dates from the Third Republic. Almost as soon as the Franco-Prussian war was over, France adopted in large measure the German plan for schools - with certain improvements. To-day, in every commune there is a primary school or group of schools. Education is free and compulsory and strictly regulated by the state. That is, the central government appoints teachers and regulates the courses of study. Each department has an excellent system of secondary schools, called lycées, and the higher institutions are among the most famous in the world. From about 1890 they began to be sought by great numbers of advanced American students, who were more and more repelled by the undemocratic atmosphere of German universities. When its recent birth is considered, the educational system of France is marvelously efficient. France has taken once more a first place in Europe in literature, art, and science.

Increase of wealth

The advance of industry under the Third Republic has been enormous. In the forty years 1871–1911, the yearly production of wealth tripled (rising from one billion to three billions of dollars in value), though population grew less than one twentieth. In 1870, thirteen million tons of coal were mined; in 1911, forty-two millions. In 1870, less than 3000

patents were granted to inventors; in 1911, the number was nearly 15,000.

All this is the more remarkable when we remember that in losing Alsace-Lorraine to Germany, France had lost its richest iron districts - an almost indispensable source of wealth in modern times.

In the World War, at the very opening, Germany seized upon most of the remaining mineral districts of France. including all her coal fields, and held them to the close. Despite that fact, France actually increased her output of steel and iron manufactures during the war -- finding a new source of energy in the water power of the slopes of the Pyrenees.

But France is preëminently an agricultural country. The peculiar thing about French society, down to the War, has been the large number of small landowners and the prosperity of this landed peasantry. In 1900, more than half the entire population lived on the soil, and three fourths the soil was under crops. The great mass of cultivators owned little farms of from five to fifty acres; 3,000,000 proprietors had less than twentyfive acres each. The cultivation was scientific in a high degree. France supplied her population with foodstuffs, and exported a large surplus. The subdivision of the soil was carried so far that it was difficult to introduce the best machinery (though neighborhood associations were being founded to own machinery in common); but the peasant was intelligent, industrious, thrifty, prosperous, happy, and conservative.

The peasant wished to educate his son, and he had a high Population standard of living, compared with other European peasantry. With five or six children, a farmer owning five or ten acres found it almost impossible to keep up this high standard, and to leave his children as well off as he himself had been. Therefore the peasantry have not wished large families, and for a long time population has been almost stationary. By the census of 1911 it was a little under forty millions. The recovery of

peasantry

stationary

Alsace-Lorraine, with its two millions of people, somewhat more than balances in numbers the losses in the War.

A nation of "little capitalists"

This population was a "nation of little savers," and consequently a nation of money lenders. Through the nineteenth century, England was the world's banker. In 1900, France was beginning to hold that place. When a government wished to "float" a huge loan, or when capitalists wished to finance some vast industrial enterprise, France commonly furnished the cash. She furnished England cash for the Boer war, and Russia cash for the war with Japan (p. 557), and American bankers and capitalists the sums needful to tide over the "crisis" of 1907–1908.

England still had more wealth than France; but it was largely "fixed" in long-time investments, while French wealth was growing rapidly and was held by a great number of people of small means, all seeking constantly for investments. The French national debt was not held, like the American or the English, in 1911, by men of great wealth, in large amounts, but by some 3,000,000 French people, - shopkeepers, clerks, artisans, day-laborers, small farmers, - in small amounts. The French government under the Third Republic had encouraged this tendency of the workingman and the peasant to save and to "invest," by issuing its bonds in small denominations as low even as one franc (20 cents). An American who wished to invest in United States bonds had to have at least \$100 at a time, - and then he often found it hard to get a bond. Under the Third Republic a Frenchman with 20 cents (1 franc) has no difficulty in buying a national certificate in any village. France was the first country to adopt this admirable plan of encouraging all citizens to become "bondholders" - and "stockholders in the national prosperity." The plan was followed by the United States, with the War Savings Stamps, during the World War.

German invasion in the War of 1914-1918 has made much of the fairest part of France a hideous desert, and has drained the rest of workers and of wealth. But the heroic people who for five terrible years of war showed a devotion to their country unsurpassed in history may be trusted now quickly to re-create her material prosperity by their skill and industry.

Politics in France have been, much of the time, upon a lower French level than business life. The best minds of France have not been present in the Assembly. That body has been broken ministries into many parties (nine in the election of 1914); and the ministries have been kaleidoscopic in their changes. The 40 years from 1875 to 1915 saw 50 ministries. This meant woeful confusion and inefficiency; and the government has suffered from red tape and from a widespread taint of corruption in politics. As in America in the seventies and eighties of the last century, the government has been unworthy of the people, and, down to the World War, it had been a mighty factor in bringing disrepute upon the nation.

One promising feature was the growth of the Socialists into a true political party, working by regular constitutional means. not any longer by revolution. After 1900 the Socialists gained power rapidly; and, in the election of 1914, they became the largest of the nine elements in the Assembly. All recent ministries had contained leading Socialists, but the war called back to power more conservative statesmen — in the war ministry of Clemenceau, "the Tiger,"

old Colonies

About 1750 France bade fair to be the great colonial power Loss of the of the world. The century-long duel with England was then half over. "New France" was written on the map across the valley of the St. Lawrence and the Mississippi, and the richest lands of the Orient seemed within the French grasp. Thirteen years later saw France stripped of all possessions outside Europe, except a few unimportant islands in the Indian Ocean and in the Antilles and some small ports in India (pp. 244-245).

In the nineteenth century France became again a colonial A new power. In 1830 the government of Charles X took advantage of an insult by the Dey of Algiers to a French consul to seize since 1830

French Algeria territory in North Africa. In the middle of the century this foothold had grown, through savage and bloody wars, into complete military occupancy of Algeria; and in the early years of the Third Republic civil rule was introduced. Since 1880, Algeria has been not so much a foreign possession, or a colony, as a part of France separated from the rest by a strip of sea. The French make only a small part of the population, it is true, but the country is orderly and civilized. The settled portion, near the coast, is divided into three Departments, which are ruled essentially like the Departments in European France; and it has representatives in the French legislature. The inland parts of Algeria are still barbarous and disorderly, but to this long-desolate Barbary coast, French rule has restored the fertility and bloom that belonged to it as the garden of the ancient Roman world.

Nearly all the rest of the vast French colonial empire has been secured since the Franco-Prussian War. Algeria was of course only one of five great states on the Mediterranean coast of Africa, - Morocco, Algeria, Tunis, Tripoli, Egypt. All five had long been virtually independent Mohammedan kingdoms. though in name they had remained part of the decaying Turkish Empire. And all five, until Europeans stepped in, were in a vicious state of misrule, disorder, and tyranny. We have seen how in 1881 Egypt fell under England's "protection" (p. 469). France quickly regretted that she had so easily given up her claim to share in that rich land; and so in the same year she seized gladly upon disorders in Tunis as an excuse for extending her authority, from Algeria eastward, over that country, making it a "protectorate." That is, France announced that she would control all the relations of Tunis with the outside world, but would leave unvexed its government over its own subjects at home — except that Frenchmen were to enjoy certain special trading privileges there. Before the World War, this "protectorate" had been changed fully into a colonial possession a change quite inevitable under such conditions because of the incompetence and misrule of the native sovereigns.

And Tunis

Then, in 1904, France began in like fashion to extend her And sway in North Africa toward the west; establishing a protectorate over part of Morocco. Spain had long controlled one part of that district; and, in 1905 at a European conference, it was agreed that France and Spain should oversee the country in partnership - spite of a violent attempt by the German Kaiser to secure an equal footing there.

Могоссс

Before seizing upon Tunis in 1881, - an act sure to arouse violent resentment in Italy, which looked upon Tunis as her own prey - the French government thought it necessary to lay its plans before Bismarck. That astute statesman at that time had not begun to have any colonial ambition for Germany, and he encouraged the French project, welcoming the chance to arouse hostility between France and Italy. (Indeed, with characteristic crookedness, he at the same moment encouraged Italy to hope for Tunis.) Soon afterward, however (p. 520), Germany herself entered the race for colonial empire; and in 1911 an extension of French rule in Morocco almost plunged Europe into war. William II of Germany sent a warship to Agadir, a harbor of Morocco, and "rattled the saber in the scabbard." But England supported France; and Germany was finally appeased by European consent to her seizing territory in the Kamerun (West Africa) and by the cession to her of part of the French Congo territory.

German rivalry

France has possessions in other parts of Africa. From the Other time of her ancient colonial empire she has always kept a hold upon Senegal; and since 1884 she has acquired huge possessions Africa on both the east and west coasts, besides the great island of Madagascar (map facing p. 553).

In America she holds Guiana (Cayenne), with a few ports And in Asia in the Antilles. In Oceanica, between 1884 and 1887 she obtained New Caledonia and several smaller islands. Her most important colonies, outside Africa, are in the peninsula of Indo-China in southeastern Asia. Napoleon III seized Cambodia

(1862) and Cochin China (1863); and the Third Republic, with little more scruple, seized Tonking in 1884, Anam in 1886, and Siam to the Mekong in a savage war in 1893–1896. For many years, moreover, the "imperialistic" forces in France ("jingo" politicians and some large business interests) have sought an indirect control in Syria much like that which Germany was trying to establish in Asia Minor.

krench colonial administration The methods, then, by which France has secured most of her colonial empire have been about the same as those common with "civilized" states in dealings with barbarous and weak peoples. But French rule has always been gentle, kindly, and, on the whole, wise.

At the same time, France is not herself a colonizing nation — any more than in the seventeenth century (p. 245). Large parts of her empire in Africa are almost unpeopled, or are inhabited by savage tribes and are under military government. The total population of French colonies (not counting the "protectorates") is about 41 millions. But even in the settled portions the European population is small. The total area of the colonial possessions is about four million square miles, of which about three and a half million are in Africa. All the settled and orderly regions have a share in self-government, and most of them have representatives in the legislature at Paris.

FOR FURTHER READING. — The works mentioned on page 401 continue to be valuable for France well into the Third Republic. The important constitutional documents are given in Anderson's Constitutions and Documents.

For recent history of all European countries, every high school should have one or more good Reviews accessible or in the reading rooms, besides an *International Year Book* or *The Statesman's Year Book*, at least for every second or third year, and *The World Almanac* or *The Daily News Almanac*.

## CHAPTER XXXVII

### THE GERMAN EMPIRE, 1871-1918

The national industry of Prussia is war. - MIRABEAU, in 1790.

The Germanic Confederation of 1814-1867 was a loose confederacy of sovereign states. The German Empire of 1871-1918 was a federal state (p. 418). The central government was strengthened by the change, somewhat as was ours in America when we exchanged our Articles of Confederation for our present Constitution.

But this German "federated" Empire was not a "free" govern- A despotic ment. Federations are usually made up of republics: this one was made up mainly of monarchic states (4 kingdoms, 18 duchies, 3 "free cities"). The controlling body in the Empire was the Federal Council, or Bundesrath, consisting The Federal during most of its history of 56 delegates, appointed by the rulers of the different states and directed from day to day by those princes. Prussia had seventeen of these delegates, - and fourteen could negative any change in the constitution. The Bundesrath prepared measures for the legislature, and had a veto upon all laws.

The imperial legislature was the Reichstag - a one-House The assembly elected by manhood suffrage. Of the 397 delegates, Prussia had 236. Practically, the power of this assembly was limited to accepting or rejecting proposals from the Bundesrath. Even its control over taxation was incomplete. Most revenue measures were not annual appropriations, but standing laws. That is, once passed, they could not be changed without the consent of the Bundesrath. The imperial ministry, appointed by the Emperor, was called "responsible"; but this was not in the English sense. The ministry was not obliged to resign

Reichstag

if outvoted in the Reichstag. The Reichstag was little more than a debating society—but a debating society had value in a land where otherwise there was no free speech.

In 1909 the "territory" of Alsace was given statehood, and at that time the number of delegates in the Reichstag was somewhat increased. The constitution had promised "periodic" reapportionment of representatives, to suit changes in population; but during the life of the Empire none took place, though population shifted greatly — so that industrial and democratic Berlin came to have three times as many people as all Junker East Prussia, though it had only the same number of representatives. In the American Congress, during that period, we had four reapportionments.

The Emperor autocrat

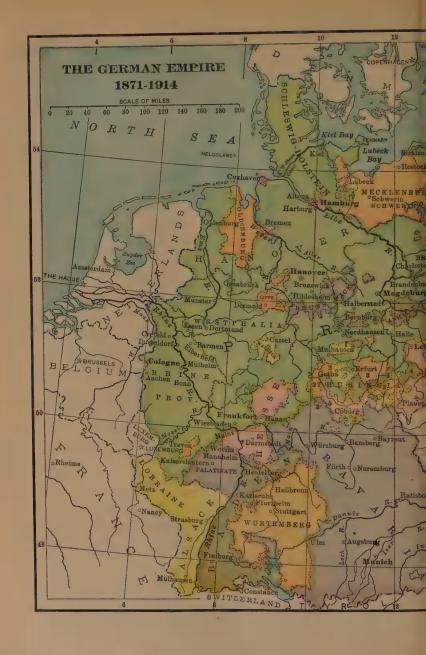
In theory, the Emperor was only the life president of the federation. But this life presidency was hereditary in the kings of Prussia — somewhat as if the governor of New York were ex-officio President of the United States. Moreover, there was no provision for impeaching the Emperor; and, through his control over the ministry and over so large a part of the Bundesrath (he appointed the large Prussian delegation), he controlled all foreign relations and virtually held a veto upon all domestic legislation.

The Prussian constitution, 1848–1918

The Emperor held still mightier authority in the Empire from his position as despotic ruler of Prussia. Prussia had three fifths of the population of the Empire, and more than that part of the power. Her own divine-right "constitution" was the one "granted" by the king in '48 (p. 396). The upper House of the Prussian legislature was an hereditary body composed of bigoted Prussian "Junker" nobility. The lower House was elected; and all male citizens were supposed to have a voice in choosing it. But the people voted in three classes, according to wealth, in such a way as to give two thirds the representation to the richest one sixth of the voters. In Berlin in the election of 1902 a rich man's vote counted for that of fifty poor men.

<sup>1</sup> For illustrations, see Davis' Roots of the War.









Then the legislature had little authority anyway. The king could adjourn or dissolve it, and could veto its acts absolutely. His ministers, too, were beyond its control. (Cf. p. 415.)

The other states of the Empire were less despotic. All had Prussia representative legislatures; but few of them gave these legislatures real control over the administration. In general, South Germany was less military and more democratic than Prussia.

and South Germany

The imperial government was frugal and was supposed to be exceedingly honest and efficient, until at the close of the World War we learned that it had allowed privileged wealth to fatten upon the misery of the poor. It claimed to be paternal in the extreme. It made justice in the courts easy to secure; it guarded against food adulteration long before the rest of the world did; and in other ways it zealously protected the public health.

Empire paternal despotism

But, alongside this watchful paternalism, there were grievous Militarism faults. Germany had been made by violence, and the result showed in the spirit of militarism and in the predominance of the methods of the drill sergeant and the policeman. A policeman's evidence in a court had undue weight against independent witnesses, and his rule was all-pervading. Said a keen foreign observer (1896): - "The policeman strolls into your house or garden when he likes, much as a master enters the classroom to see that all is going on properly. If you go for a bath, he will forbid you to get out of your depth, swim you never so strongly. . . . To live in Germany always seems to me like a return to the nursery."

Even worse was the contemptuous and oftentimes brutal treatment of civilians by army officers. For years the newspapers contained reports of gross and unprovoked insults, and sometimes of violent assaults, by officers upon unoffending citizens, for which it was difficult to obtain redress in the courts. The most famous of these perhaps is the "Zabern incident."

Zabern, a little city in Alsace, contained a small garrison. Among the officers was a young Baron von Forstner, typical The "Zabern incident"

Prussian junker. This young "hero" had already given occasion for one military trial because of trouble with citizens, and in November of 1913 he quarreled on the street with a lame shoemaker, who, he thought, failed to show him due deference. Feeling his "honor" injured, the noble baron drew his saber and hacked down the cripple — whom two soldiers were holding for the purpose. For this a court-martial sentenced the officer to one year in custody; but a higher court-martial at once reversed this judgment, and acquitted the baron as having acted only "in self-defense." Socialists in the Reichstag took up the case, and carried an overwhelming "vote of censure" upon the ministry — which had arrogantly defended the rowdy. This meant nothing. In any other parliament, the ministry would have resigned. But this German ministry smiled insolently and went on with their "order of the day."

No security for personal liberty

Nor was there any security for personal rights against even the non-military government. True, the constitution contained a bill of rights, but the courts had no power to declare void an unconstitutional law. The administration, too, could appeal cases in which it was interested to administrative courts without juries.1 As a result, trial by jury, freedom of the press, freedom of public meetings, and free speech existed only in a limited degree. To criticize the Emperor in the press, ever so lightly, was likely to land the offender in jail for a considerable term. In January, 1898, it was reported on good authority that seventy German editors were in prison for that offense. The following anecdote illustrates how limited is the right of public meeting. In 1897 a landed proprietor gave harvest festival for his workmen. Some fifty in all, they marched to a wood and had a picnic. A few days later the proprietor and several of the men were arrested on the charge of having held a public meeting without notifying the police. No other fault was alleged, but the offenders were sentenced to fines or short terms in jail.

<sup>&</sup>lt;sup>1</sup> Russell's *Social Democracy*, 48-50, gives an interesting account of femous trial of the Socialist Lassalle (p. 515).

This autocracy was upheld most of all by the landed squires, The junkers or junkers. Says Dr. Davis (Roots of the War, 188), - "A typical junker was the owner of a large landed property with a picturesque and uncomfortable ancient schloss (castle) dominating a village or town, where peasant children scrambled with pigs and chickens in the great dungheaps before the houses. He might come to enjoy city life. . . . He might reform his agricultural methods. . . . None the less he remained heart and soul a country aristocrat . . . accustomed to curse his inferiors, to cane his servants, and to despise all who lived by trade."

This class furnished the officers of the army. For most of them, indeed, the army was the only possible career. Pay was pitifully small, and the nobles were poor. But the officer's social standing made it easy for him to find a wife among the daughters of wealthy merchants. No officer, however, could make such a marriage until a committee of higher officers had approved the bride - and the dower which was to atone for her ignoble blood.

The autocracy had one other pillar - a new element in Ger- German man life. The junkers were largely Prussian and rural. But after 1870 Germany began to grow into a city Germany. The "industrial revolution," with the factory system, which had grown up in England before 1800 and in France by 1825, did not begin to make headway in Germany until nearly 1870. Then, indeed, manufactures and trade grew by leaps - aided by the coal and iron of Alsace-Lorraine and by subsidies from the huge war indemnity just then robbed of France. Science became the servant of manufactures as it had not before been in any other country. Especially was chemistry applied successfully to industries like the manufacture of dyes - which became practically a German monopoly. The whole artisan class, too, were trained to "efficiency" in trade schools, - which were distinctly class schools, suited on this German plan to an undemocratic land only, in which the son of an artisan must look for no "higher" station than his father.

All this meant a tremendous growth of cities. Hamburg grew from 350,000 people in 1870 to 1,000,000 in 1910; Berlin from 820,000 to 2,000,000; Essen from 50,000 to 300,000; while many wholly new centers of trade appeared where had been only farming hamlets. The population of the Empire doubled in these forty years, and all this increase was a city increase — which meant that the old city population was multiplied fourfold. Along with this change, there appeared a new figure in German life, the princely manufacturing capitalist. After 1880, the thousands of this class took their place — alongside the junker nobility — as a chief support of German autocracy with a vivid expectation of favors to be received in form of special privileges.

The war revealed this class as gross exploiters, fattening on their country's need. In no other land did war-profiteering prosper on so large a scale as in Germany, where the general misery was so terrible. This growth of huge war-fortunes was shown plainly by the government's income-tax reports in 1918, as published in German papers.

The Prussian army system

The junker and the capitalist made public opinion, but the autocracy had also its physical arm. After 1866, the Prussian army system was extended over all Germany. The fundamental principle was the universal obligation of all males to serve. The army was the armed nation. At twenty each man was supposed to enter the ranks for two years' active service. For five years more he was a member of the "active reserves," with two months in camp each year. These reserves were to be called out for regular service in case of war. For twelve years more he was listed in the territorial reserve—liable for garrison duty in time of war, and even for front rank service in special need. Exemption from training was usually allowed to the only son of a dependent widow, to students of theology, and to those unfit because of physical defects.

The Prussian victories of 1866 and 1870 convinced all Europe of the superiority of this system over the old professional armies,

and nearly every state in Europe soon adopted it, with slight Europe variations as to age and exemptions. Europe became a group of armed camps. Along with this went ever increasing attention to improved rifles, larger cannon, and other costly armament. The burden was enormous, and the direct cost was far less than the indirect cost involved in withdrawing so large a part of each man's best years from productive work. England, trusting to her navy, and the United States, trusting to her position, were the only large countries that dared refuse the crushing burden — and for England the cost of her navy was almost as serious. Certain good results, no doubt, as well as many evil ones, came from the military discipline; but on the whole that army system was the most woeful waste of human energy the world ever saw.

adopts the

Worse still, this militarism was a constant temptation to war; and, in Germany, the worst result was the way in which it helped to make the masses servile in private life under the rule of king, junker, and policeman. Flogging and other brutal punishment for slight offenses was the rule in the Prussian army: and there are reliably reported numerous cases of suicide by soldiers who were so mistreated by officers that they could no longer live in decent self-respect. Those who submitted to such "discipline" became slaves.

Militarism was one phase of the Prussian danger to the Militarism world, as autocracy was the other phase. Militarism is not the same thing as having a large army, though it is likely to grow out of having one. Militarism is a state of mind regarding the army: a habit of thinking that the army is the most important matter, of exalting it above the civil powers at home, and of trusting to force in relations with other nations rather than to justice and good will and reason. In the long run, too, militarism leads to a servile attitude on the part of the people toward army officers, wholly incompatible with democracy.1

<sup>1</sup> War Encyclopedia, under "Militarism" and "Prussianism"; and C. Altschul's German Militarism and Its German Critics, esp. pp. 20-21.

Divine Right Emperors The Emperor, head of the government and of the army, claimed obedience as of divine right. At his coronation, William I took the crown from the communion table, declaring, "The crown comes only from God, and I have received it from His hands." And in an election manifesto of 1882, he reminded all officials that "the duty which you have sworn to perform [in the oath of office] extends to supporting the policy of the government at the elections."

In 1888 William was succeeded by his son, Frederick III. Frederick was an admirer of parliamentary government upon the English pattern. His wife Victoria was a daughter of the great English queen; and he had long been hostile to Bismarck. But Frederick was suffering from a fatal disease at the time of his accession, and his three months' reign brought no change in the government.

Kaiser Wilhelm II William II, the son of Frederick, returned to the principles of his grandfather. As a youth, he had been a great admirer of Bismarck; but it soon became plain that the two men were each too masterful to work together, and in 1890 the Emperor curtly dismissed the Chancellor from office. Thereafter, William II himself directed the policy of the Empire, and he was a greater force in European politics than any other sovereign in Europe. He believed thoroughly in the "divine right" theory, and he repeatedly stated it in as striking a form as ever did James I of England or Louis XIV of France, two or three centuries ago.

In the Visitors' Book in the Town Hall of Munich, he wrote, "The will of the king is the supreme law." In an address to his army, he said: "On me, as German Emperor, the spirit of God has descended. I am His sword and His vice-regent." In 1891, in an address to a body of military recruits, he said: "You are now my soldiers. You have given yourselves to me, body and soul. There is now but one enemy for you, and that is my enemy. In these times of socialistic intrigue, it may happen that I shall order you to fire upon your brothers or fathers. In such case you are bound to obey me without

a murmur!" In 1897, in a prepared address, he set forth at length his office as a "vice-regent of God"; and the same year, his brother Henry, when about to set sail for China, in command of a German expedition, used the following words in a public address to the Emperor: "Of one thing I can assure Your Majesty. Neither fame nor laurels have charm for me. One thing is the aim that draws me on: it is to declare in foreign lands the evangel of Your Majesty's hallowed person." "All-Highest" was a recognized form of address for the Emperor. And the phrase ironically attributed to him — "Me und Gott" - is no great exaggeration of the patronizing way in which he often referred to the Almighty as a partner in his enterprises - as in the famous address at Berlin in 1901: "We shall conquer even though we be surrounded by enemies; for there lives a powerful ally, the old, good God in heaven, who ever since the time of the Great Elector has always been on our side."

Some survey like the foregoing is needful to guard us against Germany the "tyranny of names." England and Germany in 1914 were both "constitutional monarchies"; but that does not mean that they were in any way alike, even in government. They stood at the two poles of government. England had a democratic government, in which the monarchic and aristocratic survivals were practically powerless—mere matters of form; the German Empire was one of the most absolute autocracies in the world. England's ideals were based upon industry and world-peace: Germany's ideals were based upon militarism and conquest. Englishmen thought of the "state" as a condition for the full development of the individual man: Germans thought of individual men as existing primarily for the sake of the absolutist state. German capitalism was perhaps in itself no more grasping and greedy than like forces in other countries. But in England, America, or France, those forces must cease to work evil whenever the majority of the people are wise enough and good enough to will it so - and vote so: in Germany that capitalistic greed was backed by an irresistible military despot-

and England

ism against which the masses were powerless, either by ballots or bullets.

Bismarck's rule

For nearly twenty years after the Empire was established, Bismarck directed its course. The "Iron Chancellor" was a ruler of tremendous power of will; but he carried his policy of "blood and iron" into civil affairs—and failed. Three contests fill the period: the kulturkampf; the attempt to suppress the Socialists; the attempt to Germanize the border provinces.

The struggle with the Catholic church

1. The Empire had brought Catholic and Protestant Germany under one government. This resulted at once in a serious conflict between church and state. The immediate outbreak came in connection with a famous decree of the Vatican Council of 1870, affirming the pope to be infallible (incapable of error) in matters of faith and morals. The German bishops at the Council, true to the old traditions of Germany, refused to assent to this new statement, and withdrew in a body. Within a year they had for the most part fallen into line; but some of them maintained their position and took the name of Old Catholics. This sect was soon attacked vigorously by the orthodox bishops. Instructors in the clerical schools who did not teach the dogma of infallibility were suspended from their offices and excommunicated; teachers in the primary schools were dismissed; and the orthodox clergy refused to perform the marriage ceremony for followers of the Old Catholics.

Then Bismarck stepped in for the defense of the Old Catholics; and apparently he was not sorry for so good an occasion to assert the supremacy of the state over the church. Under his influence, the legislature took marriage and all education, private and public, from the control of the church. The Jesuits were expelled from Germany; the state assumed control over the education of priests; and the church was forbidden to exclude its own members except with government permission

The bishops and orthodox clergy formally refused to obey these laws, and Bismarck fell back upon a series of violent measures. Priests were deprived of office, and were even punished by long terms of imprisonment or by exile. The pope protested, and in 1875 he declared that the anti-clerical laws ought not to be obeyed. The Empire had already withdrawn its ambassador from the papal court, and Bismarck now confiscated ecclesiastical salaries and took into the government's hands all the property and revenues of the church, at the same time expelling all Catholic religious orders.

These measures have been described as having a military character, - "designed to cut off the enemy from his commissariat and to deprive him of his most active troops." From 1875 to 1879, the government held its position. One fifth the parishes in Prussia had no clergy; schools and seminaries were closed; chairs of theology in the German universities were vacant; houses of the clergy were raided by the police; and numbers of men of devoted Christian lives and broad scholarship languished in prison or in exile.

This persecution, however, was ineffective against the heroic resistance of the clergy, and it steadily lost favor among the people. A strong and growing "Catholic" party in the Reichstag, "the Center," hampered all Bismarck's projects; and finally he was forced to make terms with it, in order to secure the legislation he desired against the Socialists and for tariffs. In 1880 the government began its retreat; and it abandoned step by step every position it had assumed in the quarrel. The chief result of the contest was the large, watchful Conservative party, "the Center," during the rest of the life of the Empire. Bismarck had failed utterly.

2. Socialism did not become prominent in Germany until Bismarck after 1848. German Socialism was founded by Karl Marx and the (p. 383), but its teachings were thrown among the masses by Lassalle, a brilliant writer and orator. When manhood suffrage was introduced in the election of the Reichstag of the North German Confederation, the Socialists got their first chance. They held eight seats in the Reichstag of 1867. Faithful to their doctrine of human brotherhood, these men in 1870 earnestly opposed the war with France, especially after

Socialists

it became a war for conquest, and they criticized the seizure of Alsace-Lorraine against the will of the inhabitants.

This "unpatriotic" attitude resulted in a check. The leaders were tried for treason and condemned to years of imprisonment; and in the first Imperial Reichstag (1871) the party had only two representatives. But in 1874 the number had risen to nine, and in 1877, to twelve.

Bismarck then began to feel it needful to put down Socialism. His first effort to secure repressive laws from the Reichstag failed, but it called out two attempts by Socialist fanatics to assassinate the Emperor (1877, 1878). The criminals had no sanction from the Social Democratic party; and they played into Bismarck's hands. Taking swift advantage of popular alarm, he dissolved the Reichstag; and the new election gave a legislature ready to go all lengths against the "Red Specter." New laws gave the government authority to dissolve associations, break up meetings, confiscate publications, suspend habeas corpus privileges and jury trial, and banish suspects by decree, without any trial at all. Not content with these extraordinary powers, Bismarck made them retroactive, and at once banished from Berlin sixty or seventy men who had formerly been connected with the Socialists.

The Socialists met this ruthless severity with as much fortitude and heroism 1 as the Catholic clergy had shown in their conflict. Socialism for a time became an underground current. In 1881, just after the beginning of the repressive legislation, the Socialist vote fell off somewhat; but in the election of 1884 it had risen to over half a million — much more than ever before — and in 1887 it was over three fourths of a million. Then the repressive laws were allowed to expire; and in 1890 the vote was doubled. Again the Iron Chancellor had failed.

During the latter part of the struggle, it is true, Bismarck used also a wiser policy of cutting the ground from under the feet of the Socialist agitators by improving the condition of the working classes, along lines pointed out by the Socialists

<sup>&</sup>lt;sup>1</sup> For an account, see Russell, Social Democracy, 103-114.

themselves. In 1884, he said, - "Give the workingman the right to work while he is well, and assure him care when he is sick, and maintenance when he is old, and the Social Democrats will get no hold upon him."

In accordance with these principles, Bismarck favored the Bismarck introduction of great public works to afford employment, and he created a state fund to help insure the injured and the aged.

(1) The state compelled the laborers to insure against sickness. (2) It insured them against accident, taking the premium from the employer. And (3) it paid old-age pensions to men over seventy years of age, out of a fund created partly by payments from the insured, partly by payments from the employers, and partly by a payment from the state treasury.

In this "Social insurance," Germany was a pioneer — though England and France have since passed by her. The condition of the laborers, however, remained miserable. The legislation was only a sop. It did not weaken Social Democracy. Indeed the Socialists railed at it as fear-inspired, poor-law legislation. To Bismarck, and to William II, it was the duty of the divine-right government to care for the laborer. To the Social Democrats, it is the right of the laborers themselves to control the government and to care for themselves through it.

It is convenient here to carry the topic of Socialism down Growth of to the Great War. After 1898 the Socialists were much the largest political party, gaining heavily in every election. In party 1912 the total vote, 12,188,000, was split among fifteen parties, but the Socialists cast 4,239,000 of those votes - or more than twice as many as any other party. This was largely, no doubt, because the Socialist conventions had put first in their platforms a number of practical political and economic measures which the average American or Englishman would not regard as dangerous, - such as universal suffrage (including "votes for women"); the initiative and referendum; equal electoral districts; payment of members of the Reichstag; responsibility of the government to the Reichstag; popular

local government; securities for free speech; a militia system in place of the army system; an eight-hour labor day, with prohibition of employment of children under fourteen; freedom to organize labor unions; and progressive income taxes.

Socialist criticism of the government In the Reichstag, speech was fairly free — as it was not elsewhere in Germany — and the Socialist deputies opposed bitterly the huge army and naval bills, with all the government's long preparation for war. Sometimes this opposition became personal and vehement. In 1894 the Socialist deputies unanimously kept their seats, when, at the opening of the Reichstag, cheers for the Emperor were called for; and in 1909 Philip Scheidemann exclaimed in debate that lying ("wordbreaking") was "the most characteristic tradition" of the Hohenzollerns.

William II and the Socialists William II, for a time, seemed disposed to use gentler methods than those that Bismarck had followed; but he, too, soon became alarmed at the growth of the Socialist vote, and in 1894–1895 he tried vehemently to secure another "exceptional law," even more sweeping than Bismarck's legislation. The proposed bill provided two years' imprisonment for "publicly attacking religion, the monarchy, marriage, the family, or property, by insulting utterances." Under such a law, to suggest a change in the government to a republican form, or, indeed, to urge much milder changes, might constitute a crime; and so all Liberals joined with the Socialists in voting down the proposal. The Catholics did not dare to vote for it, lest their opposition to civil marriage should be treated as a crime.

Bismarch and the 'rontier peoples 3. Equally violent, and more long-continued, was Bismarck's effort to Germanize the Poles of Posen, the Danes of Slesvig, and the French of Alsace. To each of these subject peoples, Germany forbade all use of its own language. The Slesvig Danes were not allowed to teach any history in their schools prior to the time when they were seized by Prussia. The Poles were tempted by the government to sell their lands to German immigrants; and, when instead they sold cheap to

their own race, the lands were seized by the government (with compensation). But even then the Germans whom the government induced to settle in Posen rapidly became Poles in feeling, as those induced to settle in Alsace often became French. To the end, the delegates in the Reichstag from these three districts were always "in opposition" to the government. Again "blood and iron" failed,1 though continued relentlessly for more than twenty years after Bismarck's rule. When the World War began, a German statesman said truly, "In Alsace, we are in an enemy's country." The Prussian system, begotten of force, had confidence only in force — and so proved itself unfit for the problems of modern life.

There should be no trouble in distinguishing between this policy of forceful Germanization of unwilling, conquered subjects, and our Americanization, by inducement, of those foreigners who of their own will have sought homes in our midst.

In another matter, Bismarck's failure was less blamable, Growth of but equally clear. The old Germany of his youth had been an agricultural country. Foreign trade had been of little consequence. The new capitalist and commercial Germany that grew up after 1870 he never felt any real sympathy for. He saw its force, in part, but he did not understand it, or like it. After a short resistance, in 1878, he yielded to its demands for high protective tariffs, and, finally, to demands for subsidies wherewith to build up lines of merchant marine, like the Hamburg-American and North German Lloyd. But the manufacturing interest began early to call also for a colonial empire, The demand outside Europe, for a safe and "sole" market. This demand for a colonial Bismarck resisted for years. He was intensely proud of the Germany he had made, and wished only to preserve it.

commerce

A dramatic narrative of the failure, with much picturesque incident. is given in Davis' Roots of the War, 226-248. There is admirable material there for a "special report" by a student to the class.

But the manufacturers' demand for colonies was supported also by a people's demand. After 1880 the label "Made in Germany" began to be seen on all sorts of articles in all parts of the world, and before 1900 Germany had passed all countries except England and the United States in manufactures and trade. Still the nation was not content. Population was



BISMARCK, after dismissal from office. From a photograph.

growing rapidly. In 1815 the states that made up the Germany of 1914 counted only 25 million people. Now those lands had come to count 67 millions — besides many million more who had sought homes in other lands. This growth had resulted in an immense emigration, mainly to the United States and to Argentina, Brazil, and other South American countries. And so, partly to meet the commercial

demands of the capitalists, and partly to keep future German emigrants under the German flag, Bismarck reluctantly adopted the policy of acquiring colonies.

Growth of the colonial empire Bismarck announced this plan in 1884. At that time Germany had no possessions outside Europe, and no war navy. But, though late in entering the scramble for foreign possessions, she made rapid progress, in part because England just then felt little eagerness for new realms. Then, in 1890, the young William II dismissed Bismarck from office. This act was due to the natural conflict of wills between two stubborn men, but also partly to the fact that the new Emperor felt that the old Chancellor was "out of date." William stood, not for Bismarck's policy of preserving the great existing Germany of

And the fall of Bismarck that day, but for a new "Pan-German" policy of making Germany greater - by means even more unscrupulous than those Bismarck had used - until she should be world-mistress. To this end, he sought to get colonies more eagerly than Bismarck had done.

Thereafter the colonial empire mounted by leaps. At the opening of the World War, Germany had vast possessions in Africa (map facing p. 553), a million square miles in all, mainly on the Guinea coast and in South Africa on both east and west coasts. The English self-governing colonies in South Africa, dreading the neighborhood of German militarism, had warned the government in England of the German plans for seizing this last territory and had vainly implored England to act first. But England felt that she had lands enough, and she had no wish to arouse German envy needlessly.

In like manner, spite of warnings and protests from Australia, Germanv in England permitted Germany to occupy much of the rich island Australasia of New Guinea. In the western Pacific also Germany secured Minor many valuable groups of islands, and shortly after 1890 she began to obtain "concessions" in Asia Minor from the Turkish government. She did not get absolute title to territory there, but she secured, by treaties, many valuable rights of trade and of railroad building in those rich regions; and she expected some time to convert these claims into full ownership.

As a means to this end, the German government began to Germany cultivate the favor of the Sultan of Turkey on all occasions, seeks some of them shameful. The growing moral sense in inter- friendship national matters in England made it no longer possible for that country after 1880 to bolster up the dastard rule of the Turk over subject Christian peoples; but Germany stepped gladly into England's old place as champion of the Turk. This change appeared plainly during the horrible "Armenian Massacres" of 1894-1895. To check a probable move for Armenian independence, the Turkish government turned loose upon that unhappy province — for the first of several times to come —

hordes of savage soldiery to carry out a policy of frightfulness by licensed murder, pillage, and ravishment of a peaceful population. At least ten thousand Armenians were murdered. In England in 1895 monster mass meetings called upon the English government to intervene by arms. But Russia, fearful lest her Armenians might be encouraged to rebel, supported Turkey; France, just then hostile to England in colonial matters and bound to Russia as an ally, took the same side; and the German Emperor sent his photograph and that of his wife to the Assassin-in-chief of Turkey, to show his friendly adhesion. The English government felt powerless. From his retirement (p. 464) the aged Gladstone once more lifted his voice, urging that even under these hopeless conditions, England should alone challenge the world and take up the work of mercy; and the Tory prime minister, Lord Salisbury, confessed regretfully that in 1878 and 1854 "we put our money on the wrong horse." But he saw no chance to act. Two years later, however, when Turkey, backed by Germany, began similar outrages in the island of Crete, England succeeded in bringing Russia and France into a movement to compel Turkey to cede Crete to Greece.

Germany in China In 1897 another field for German colonization opened, even more attractive. Two missionaries of German birth were murdered in China, and the Kaiser made that event an excuse to seize a valuable Chinese port, Kiau Chau, with a large adjacent territory. From this center, Germany acquired a "sphere of influence" in Shantung in which German capitalists developed mines and built railroads, as Russians were doing to the north, and Englishmen and Frenchmen to the south. Germany was rapidly converting a rich section of China into a German dependency; and a satirical German Socialist newspaper in a cartoon represented the Kaiser saying, — "If only my missionaries hold out, I may become master of all Asia."

But as a colonizing nation, Germany did not prove a success. Capitalists went in small numbers to Asia Minor and to China,

but they did not go to Africa; and the mass of emigrants still sailed to America, giving up German citizenship. German colonies contained a population of some 14 million people in 1911, but only 20,000 of these were whites. The government was believed anxious to obtain possessions in South or Central America, where German emigrants might make their homes; and but for the Monroe Doctrine of the United States, some attempts in these lines would probably have been made. This was one reason for the deep hostility felt by the German government for the United States in the years just before the World

However, the matter of non-European homes for German emigrants became really of little consequence after 1900, because the number of emigrants became smaller. In the nineties the numbers were from 200,000 to 300,000 a year. But from 1909 to 1914 it was only from 20,000 to 30,000. The vast development of industry in Germany itself, along with the government's discouragement of emigration, decided intending emigrants to stay at home.

And Germany proved herself absolutely unfit to rule subject races in the tropics. In South Africa she turned the natives virtually into slaves to secure the ivory and rubber of the interior; and in 1907-1909, when the cruelly oppressed peoples rose in revolt, she put down the risings with medieval cruelty, practically exterminating the Herreros, one of the most promising of African races.

In one particular Kaiser William took up a policy wholly William II unlike Bismarck's. He determined to make Germany a great naval power, as well as a great military power. He constructed the Kiel Canal, so that the navy might have perfect protection, and so that it might instantly concentrate in either the North Sea or the Baltic; and year by year, against violent Socialist resistance, he forced vast appropriations through the Reichstag to construct more and huger superdreadnoughts.

The excuse given for this was the need to protect the new trade and the new colonies; but the real motive, absolutely

plain and often confessed by Germans, was to destroy England and weaken America at the first chance. Indeed the Kaiser and his advisers said openly that had their fleet been ready they would have attacked the United States at the time of the Spanish American War, and destroyed the Monroe Doctrine, with its check upon German plans in South America. In 1902 Germany had a difficulty with Venezuela, and showed a plain intention of at least seizing a port there as a naval base. Theodore Roosevelt, then President, sent the American fleet, under Dewey, to the neighborhood, and gave Germany forty-eight hours in which to withdraw from Venezuela. This rather peremptory proceeding was successful. Germany withdrew; but from that time the feeling of her naval officers for America did not grow more friendly.

FOR FURTHER READING. — Dawson's Bismarck and State Socialism and Russell's German Social Democracy are good treatments of their subjects. Davis' Roots of the War is especially good upon this old Germany, pp. 24–38, 162–248.

REVIEW EXERCISE. — Make a "brief," or outline, for the history of Germany from the French Revolution to the World War. Do the like for France and for England.

# CHAPTER XXXVIII

#### TTALY SINCE 1870

The constitution of Italy is essentially that given to Sar- The governdinia in 1848. It provides for a limited monarchy of a liberal kind. By custom, as in France and England, the ministries are "responsible." That is, they resign when they no longer have a parliamentary majority. Local government and the courts are patterned upon the French model.

Until 1882, a high property qualification was required for voters, - so that only one grown man in seven had the franchise. At that date, after two years' agitation, the franchise was given to all who could read and write, or who paid certain rents, or four dollars in direct taxes. This still shut out more than half the adult males. With the progress of education, however, the proportion of voters slowly increased; and in 1913 a new law established virtual manhood suffrage.

In 1861 Italy had no schools except those taught by reli- Education gious orders. In the next twenty years a fair system of public education was built up. Primary education is gratuitous, compulsory, and regulated by the state, but attendance is not well enforced. In 1861 seventy-four per cent of the population over six years of age could not read or write. In 1881 this percentage of illiterates had fallen to sixty-two, and in 1901 to fifty-six. The higher educational institutions are excellent, and Italian scholars hold a foremost place in science and history.

The kingdom of Italy at its birth was far behind the other The crushgreat states of Europe. Its proper tasks were to provide for ing army public education, to repress brigandage, to build railroads, to foster useful industries, to drain malarial swamps and reclaim abandoned lands. In all this, much progress has been made:

but the government has been hampered by its poverty and by its tremendous expenditures for military purposes.

Italy was freed by force of arms, in 1859–1861. The newborn state, for many years more, feared that the work might be undone by France or Austria; and to the present time (1919) she has maintained the usual European military system, with longer terms of active service than were required in Germany or France, though she has been much less able to endure this burden than were those richer countries.

Taxation

Taxation is crushing; and yet, much of the time, the government can hardly meet expenses. For many years before the World War, a fourth of the revenue went to pay the interest on the national debt, and a large part of the rest was for military purposes, leaving only a small part for the usual and helpful purposes of government. To make ends meet, the government has been driven to desperate expedients. Salt and tobacco are government monopolies; the state runs a lottery; and taxation upon houses, land, and incomes is so exorbitant as seriously to hamper industry. Thus, canning fruit should be a highly profitable employment; but the government tax on sugar makes that industry impossible. The financial and military problem is the great question before Italy.

Agitation and politics Economic distress led to political and socialistic agitation. The government at first met this by stern repressive legislation. Socialists and Republicans were imprisoned by hundreds, often on the charge of being anarchists; and for years at a time large parts of Italy were in "state of siege," or under martial law. The Radicals and Socialists, however, gained slowly in the parliament; and after 1900 violent repression was given up. Then at once it appeared, as in France, that the Socialists were a true political party; and, in the years just before the World War, they were strong even in the ministries.

The Fascisti After the War, however, during the intensified distress, socialist workmen in the industrial centers seized control of the factories — with the temporary acquiescence of the government. But their failure to win prosperity hastened a reaction; and in

1922 a secret and highly organized Fascisti movement seized control of the national government, making the Fascisti leader. Mussolini, practically a dictator. The Fascisti claim that the world is weary of democracy and liberty, and that it wants instead order and prosperity. For two years, Italy seemed willing to accept this doctrine. But in May of 1924 certain Fascisti officials murdered a Socialist leader, Matteotti, to prevent the disclosure of official corruption of which he had said he had found proof; and the public indignation at this outrage forced Mussolini to punish the perpetrators and to promise a restoration of constitutional government.

A large emigration leaves Italy each year, mainly for Brazil and the Argentine Republic. Partly in hope to retain these emigrants as Italian citizens, the government took up a policy of securing colonies. Indeed the new-born kingdom of Italy almost at once began to dream of renewing ancient Italian control in the Mediterranean. Just across from Sicily lay Tunis, Army, navy, one of the rich but anarchic provinces of the decaying Turkish Empire. To be ready to seize this plum when ripe, Italy began empire to build a navy, and, at crushing cost, she finally made hers among the most powerful in the world. But before she was quite ready to act, France seized control in Tunis (1881). Bitterly chagrined, Italy then used her military and naval force to secure valuable territory on the coast of Abyssinia (1885). From 1889 to 1896, indeed, she held a protectorate over all Abyssinia. In the latter year an Italian army was destroyed in the interior, and Italian control was reduced to the coast district. But in 1912-1913 this loss was much more than made good by the seizure of Tripoli from Turkey.

Another difficulty about territory long troubled Italy. When Italia Austria gave back "Venetia" to Italy in 1867, it was not by any means the ancient Venetia in extent. Old Venetia had reached down the east coast of the Adriatic, through Dalmatia; and the modern seaport. Trieste, was still largely Italian in

Irredenta

<sup>1</sup> Note on the map how Italian control of Tunis would have made the Mediterranean two lakes ruled by Italy, and see p. 503.

blood — though the country district about it was mainly Slav. Italy wanted the Dalmatian coast, with complete control of both sides of the Adriatic.

In this matter, right and wrong were intermingled, and an absolutely just solution of the problem would not have been easy, even if all parties had wanted one. But another part of the same trouble was simpler as to right and wrong. "Lombardy," redeemed in 1859, certainly should have included the Trentine district on the south slope of the Alps, with its purely Italian population. This district Austria held unjustly—through the favor of Napoleon III; and this "Italia Irredenta" ("Unredeemed"), along with the unredeemed Trieste, was a constant source of danger to European peace.

State and Church Italy has also a serious problem in the relations of state and church. Almost all Italians are Roman Catholics; but the government and the pope have been hostile to each other ever since the Kingdom of Italy was established. The clergy, of course, in the main adhere to the pope, while the great mass of the people earnestly support the government.

In 1870, when Italy took forceful possession of Rome, Pope Pius IX protested against the act as a deed of brigandage though the citizens of Rome had ratified the union with Italy by a vote of ninety to one. The government has left the papacy every power it thinks consistent with the territorial unity of Italy. The pope is not an Italian subject, but, in all matters of form, is an independent sovereign, though his territory has been reduced to a single palace (the Vatican) and some small estates. Within this domain he keeps his own court, maintains his own diplomatic service, and carries on the machinery of a state. The extreme papal party felt that the pope could not exercise his proper influence as head of the church unless he became again also an independent sovereign; and, down to the World War, some of that party hoped for a general war that would enable Austria to restore the papacy as a temporal principality.

# CHAPTER XXXIX

#### THE SMALL STATES OF CENTRAL EUROPE

This long chapter is necessary for the understanding of Europe to-day. But it is suggested by the author that the class read it and talk it over with the teacher, without being held strictly responsible for its contents. Then, when necessary, the student can turn to it for reference.

### I. AUSTRIA-HUNGARY, TO 1914

Down to the World War, Austria remained "a tangle of races A and a Babel of tongues." The peoples spoke eleven distinct languages, besides numerous dialects. A fourth of them were German (11 millions); a fifth Magyar, or Hungarian (9 millions); the rest were Italians, Jews, Illyrians, or Slavs. These Slavs made half the population, but they were broken up into many sub-races (p. 393 and map).

We have seen how the counter-revolution of 1849 restored German absolute despotism to the central government, and crushed out all self-government in Bohemia and Hungary. In these non-German districts, for years, only the German language was allowed in the schools, the press, or the courts. For a Bohemian to publish a paper in his native language was a crime.

Naturally Bohemia and Hungary hailed with delight the Austria wins defeat of Austria in 1859 by France and Italy. The Emperor parliament Francis Joseph felt compelled to introduce liberal reforms, and so Austria was given a parliament. But the subject peoples remained unsatisfied; and after the next overthrow of Austria (by Prussia, in 1866) it was plain that something had to be done. The German element was not strong enough to rule alone. Accordingly the strongest two elements in the Empire joined hands to help each other keep control over all the other ele-

ments. The Emperor and the Hungarian leaders arranged selfish bargain — which remained the constitution of Austria-Hungary down to 1918.

The "dualmonarchy," 1867-1918 Austria-Hungary became a dual monarchy, a federation of two states. Each half of the Empire had its own constitution and its own parliament. The two halves had the same monarch and a curious kind of a common legislature. These arrangements of 1867 sacrificed the Slavs. The Germans remained dominant in the Austrian half of the Empire, and the Magyars in the Hungarian half. The union of the two was not due to any internal ties between them, but wholly to selfish fears. Without Hungarian troops the Austrian Germans and their Emperor could not any longer hold Bohemia in subjection; and without Austria to support her, Hungary would lose her border Slav districts and perhaps be herself absorbed in Slav Europe.

Aspirations of subject-peoples

But of course such a union was one of unstable equilibrium. Bohemia ceased not to demand, if not independence, at least that she be admitted into the imperial federation as an equal third state. The Poles of Austria and of Hungary hoped for a revival of an independent Poland. The Italians longed to be annexed to Italy. The Roumanians of eastern Hungary wished to be joined to free Roumania. The Croats and Slovaks desired independence or union with Serbia. With the progress of humanity and education, toward the twentieth century, it became less possible for the two dominant races to use the old cruel methods to keep down the subject peoples. For many years, historians had ventured to prophesy that a general European war, if one came, would probably end this ill-sorted conglomerate state.

Some progress before 1914 In domestic matters, before the World War, the Austrian part of the empire had taken two great steps forward. (1) In 1868-1869 the German Liberals in the parliament secured laws for complete religious liberty for all men. These laws also took from the church its old control over marriage and the schools. The population is almost wholly Catholic; but it has supported this anti-clerical legislation, against even the

severe condemnation of the pope. (2) In 1906, after many years of agitation, full and equal manhood suffrage was secured for local elections and for the lower House of the national parlia-

The parliament, however, contained twenty-eight distinct parties, largely on a basis of race jealousies. The election of 1913 made the Christian Socialists far the largest of any one party, giving them 96 members out of a total of 516. But the war, following almost at once, showed the parliament to be absolutely powerless for all purposes of real government. It was not in anyway consulted when the Emperor and his advisors brought on the war; and it was at once dissolved, and no new parliament allowed to meet for more than a year.

#### II. SPAIN

Before 1800 the ideas of the French Revolutionists began Constituto filter into Spain, but their welcome was confined to the small educated class. Napoleon's attack broke down the old monarchy and gave these Liberals a chance. They took the lead in the War for Independence (1809-1813); and, in the midst of that struggle, the Cortes drew up the famous Constitution of 1812 (p. 340).

from 1815

tion of 1812

Then followed the restoration of the cruel and suspicious Despotism Ferdinand VII, his treacherous overthrow of the constitution, its restoration by the revolution of 1820, and the armed intervention of the despotic Holy Alliance in 1823 (pp. 340, 343). For the next ten years the Liberals were persecuted vigorously. To own a foreign book was a crime. In 1831 a young man was hanged in Madrid for shouting "Hurrah for Liberty!" and a woman met the same fate for embroidering on a flag the words, "Law, Liberty, Equality."

Ferdinand died in 1833; but, for forty years more, Spain "Governpassed from revolution to revolution, - none for liberty, each ment by for some ruler or military chieftain. During the middle half 1833-1873 of the century Spain had many "paper constitutions" but no constitutionalism. The government was "government by

revolution."

revolt." Every change was brought about by a coup d'état. The many successive military revolutions, however, were marked by surprisingly little bloodshed. It has been wittily said that during this period "revolution in Spain became a fine art." When an administration had grown sufficiently unpopular, some officer with docile battalions and a grievance would issue a "pronunciamento" declaring the existing government dissolved and naming the members of a new one. If the adventurer had counted his strength advisedly, the old government would vanish; if it stayed, the revolt usually disappeared. It was part of the political game to know, without fighting, when one was beaten. Some one has said that Spaniards developed a delicate tact in working revolutions, as English-speaking people work elections, with the least possible disturbance to the affairs of everyday life.

To be sure, after each of the meaningless commotions of these forty years, the victorious faction would "appeal to the nation" for sanction. But it used all the machinery of the government, including the police, to carry its candidates; and members of an opposing party, if active, were liable to be mobbed by the government party (the "party of the club"), or, if they resisted, to be locked up "to prevent a disturbance."

Meantime wasteful taxation and miserable misgovernment made the nation seethe with discontent; and in 1868 a Liberal uprising expelled the ruling Bourbon line, and set up a Provisional Government. For the next few years, this government begged prince after prince in Europe to accept the Spanish crown (cf. p. 420).

A republic, 1873-1874

These efforts failing, in 1873 the Liberals set up a republic, with Castelar as president. The constitution, said to have been drawn up in twenty-four hours, was never more than a form. The leaders made absurd promises which could not be kept: to reduce taxes, though the treasury was bankrupt; to do away with conscription, though the army was demoralized and revolt flourished; to abolish capital punishment, though crime was rampant.

But Casteiar could learn; and six months of anarchy changed his views. Bourbon risings were making rapid progress in the northern provinces; the seaboard cities of the south had declared themselves independent communes, after the plan of Paris two years before; taxes ceased to come in; the remnants of the army were in mutiny; the towns were at the mercy of ruffians, and the country districts in the hands of bandits. Then, in a fortunate recess of the Cortes, Castelar turned his vague legal authority into a beneficent dictatorship. The choice, he saw, lay between bayonet rule in the hands of disciplined troops controlled by good men, and pike rule in the hands of a vicious rabble led by escaped galley slaves. He candidly abandoned his old theories, broke his foolish pledges, and with wise energy brought order out of chaos. He crushed the communes with an army recruited by a strict conscription, and checked crime and anarchy by military executions after swift drumhead courtmartials.

It was natural that he should be assailed as a tyrant. When the Cortes reassembled, his old friends passed a vote of lack of confidence. The commander of the troops asked for permission to disperse the Cortes; but, by resigning promptly, Castelar showed that he had no wish to prolong his personal authority. To-day no one doubts his good faith or good judgment, and the name of this republican statesman-author-dictator stands out as the chief glory of Spain in the nineteenth century.1

Castelar's resignation was followed by brief anarchy; but constitu two more revolutions brought the nation to the restoration of tional the old Bourbon line, at the close of 1874, in the person of the young Alphonso XII. The new government proved vigorous and prudent; and in 1876 the present constitution introduced Spain to a somewhat more hopeful period.

monarchy

The government in theory rests mainly in the Cortes. This body consists of a Senate and a Congress. Half the senators

The govern ment

<sup>&</sup>lt;sup>1</sup> Castelar had been professor of philosophy in the University of Madrid before he entered politics, and he ranks among the great orators of modern times. Hannay's Castelar is a brief and interesting biography.

are elected, while the rest are appointed for life. The congressmen are elected by manhood suffrage (since 1890).

The ministry is expected to resign if outvoted in the Cortes, but, in practice, parliamentary majorities do not yet really make ministries. Instead, ministries make parliamentary majorities, as in England a century and a half ago (p. 214). A ministry is formed by coalition between factions, and then it supplies itself with a good working majority by a new election. The ministry controls the elections pretty thoroughly; but such things are managed more decorously than formerly. Since 1876 no party has "called in the infantry."

Ten years of reform, 1881-1890 Until 1881 the energies of the government went mainly to restoring order. Then, for ten years, reform crowded upon reform. Jury trial was introduced; civil marriage was permitted; popular education was encouraged; the franchise was extended; the slaves in the colonies were freed; honest but vain attempts were made to improve the government of the colonies; and, above all, so far as Spain's welfare is concerned, the system of taxation was reformed.

In 1876 taxes were still levied in the wasteful, demoralizing way characteristic of France before the First Revolution, and both foreign trade and home industries were strangled by them. Conditions are still far from ideal, but the heaviest shackles have been struck off. As a result, trade has mounted by bounds; manufactures have developed; railroads and telegraphs have been tripled. Population has doubled in the last century, rising from ten millions to twenty, and the growth has been especially rapid in the last decades. Above all, the number of peasant landowners is rapidly increasing.

To be sure, the mass of the people are shiftless, excitable, bigoted. Still Spain is far from being a dying nation, as she is sometimes called. She is a reviving nation: and the increase in population and in wealth is a chief reason for the political stability of the last forty years. Under the new conditions, constant revolution would be too costly.

Until 1898, the surviving colonial empire (Cuba, the Philip- Loss of pines, and so on) was a drag upon progress. After 1876 a series of efforts was made to give good government and some measure of self-control to Cuba, which had been in incessant and wasting rebellion. But the problem was too difficult to be worked out by a country so backward at home. Corrupt officials oftentimes ruined the designs of the government; and in any case, the colonies were already so alienated by long misgovernment as to make the task hopeless.

In 1894 Cuba rose again for independence. Spain made tremendous efforts to hold her, and for some years, at an immense cost, maintained an army of 200,000 men at a distance of 2000 miles from home. The warfare, however, was reducing Cuba to a desert; and finally, in 1898, the United States interfered. The Spanish-American War resulted in the surrender of all the Spanish colonies, except a few neighboring islands and some districts in northwest Africa.

It may be hoped that this loss will prove a gain. The pov- Poverty erty of the government has been serious. The interest charge on the huge national debt is a crushing burden, and until 1900 the debt itself was constantly growing. Now that Spain no longer has the task of holding distant colonial possessions, she may conclude to reduce her absurd army system and to use the money for the development of the intellect of the people and of the resources of the land. She still has ambitions, however, to extend her colonial possessions in Africa; and she long kept a vague hope that, in case of a general European war, she might regain Gibraltar. This last consideration went far to make her somewhat pro-German in the World War.

Catholicism is the state religion. Though the constitution Religion promises "freedom of worship," no other religious services are and permitted in public. In this respect Spain is the most backward of European lands. She is also sadly backward in education. There is a compulsory education law, but it is a paper edict. In 1909 a government investigation found 30,000 towns and villages with no public school whatever, while in 10,000 other

education

places the schools were in hired premises — many of them grossly unfit for the purpose, — connected with slaughter-houses, cemeteries, or stables. The teachers were poor and poorly paid; and attendance was still poorer. The only schools in most of the country, outside these public schools, were "nuns' schools," teaching only the catechism and needlework. Only one fourth the population could read and write.

Spanish Liberals have wished to change all this radically, (1) by separating church and state, and (2) by excluding clerical control from the schools. But the introduction of manhood suffrage in 1900 proved disastrous to such reforms. It strengthened the Clericals and Conservatives in the Cortes, because of the absolute obedience paid at elections by the peasants to their priests, and for many years progress in education and in politics has almost ceased. Indeed, in 1923 a reactionary dictatorship seized control, much like that of the Fascisti in Italy.

The Ferrer schools

About 1900 the horrible condition of the schools roused the wrath of a great teacher, Francesco Ferrer. This upright and courageous thinker founded a "modern school" to start a reform in Spanish education. His experiment was arousing great interest; but the Clerical party, fearing his influence, had him murdered judicially. The hold of the priests upon the working classes is so strong that in Spain, alone in European countries, Socialism appears only in a few large cities — and as a conspiracy rather than as a constitutional party. In 1910 there was a Socialist revolt in Barcelona. The Clericals charged that Ferrer had instigated this revolt. They had him tried in secret before a military tribunal, convicted him by the aid of forged papers, and killed him. "Ferrer schools" have been established in many lands.

## III. THE REPUBLIC OF PORTUGAL

Establishment of the Republic In 1821, as one of the results of the Spanish revolution of 1820 (cf. p. 341 ff.), the king of Portugal accepted a constitution drawn up by a group of Radicals upon the model of the

Spanish constitution of 1812. For many years, however, the country was distracted by revolutions, and by wars between claimants for the crown; but about the middle of the nineteenth century, Portugal began to make some progress in constitutional government. Then, in 1910, a sudden uprising set up a republic, which so far (1925) seems stable. English influence controls foreign relations, so that Portugal is, in practice, almost an English protectorate.

Until 1910 Catholicism was the state religion. Indeed there Religion were only a few hundred people of other faiths in the country. But the Republican government at once established complete religious freedom, confiscated the church property, and adopted a plan for the "separation of church and state" like that set up in France in 1906. Education, by law, is universal and gratuitous; but in practice the children of the poor do not attend school. The schools, too, are very poor. Portugal is more illiterate even than Spain. The chief peril to the Republic is ignorance.

Colonies are still extensive (in the Verde islands, in Africa, and in India), but they do not pay expenses, and it is doubtful whether so poor a country can afford to keep them. Their administration, too, is very bad.

National finances are in a deplorable condition. In 1893 Portugal suspended payment of two thirds of the interest on her national debt. In 1894 France withdrew her ambassador, because of dissatisfaction at this treatment of French creditors. Such action gave rise to talk of possible intervention by European governments in Portuguese affairs. For some years the government has had an annual deficit. It would seem that the country must give up her costly army system and sell her colonies. One reason for maintaining her army has been fear of Spain.

#### IV. BELGIUM

The Constitution of Belgium is still that of 1831, with a few amendments. It has an admirable bill of rights. The king acts only through "responsible" ministers.

problems

A democratic franchise In 1831 the franchise rested upon the payment of a considerable tax. When the revolutions of 1848 were upsetting so many governments, Belgium made a slight reduction in this qualification for voting. For nearly fifty years there was no further change; but meanwhile great city populations were growing up, with masses of artisans who had no votes. In the eighties only one man in ten could vote; and agitation began for further extension of the franchise.

The proposal secured little support in parliament, however, and bill after bill was voted down. In the early nineties the discontent of the Radicals became violent. In 1893 the Labor party declared a general strike, in order to exert political pressure, and the crowds of unemployed men in Brussels about the parliament house threatened serious riots. The militia was called out, but it showed a dangerous disposition to side with the rioters.

The members of parliament, looking on from their windows, changed their minds, and quickly passed a new franchise law, providing for manhood suffrage, with plural votes for wealth and education. Each man was given one vote; two votes were given to each man over thirty-five years of age, if he possessed certain wealth, or if he were the head of a family with children; and three votes were given to men of high educational qualification and to those who had held important public office.

The new franchise produced unexpected results. From 1850 to 1884 the leading question in politics had been whether state or church should control education. The Liberals were in power the greater part of the time, and, by one bill after another, they had taken the schools wholly away from clerical influence.

The church and education

This resulted, however, in the growth of a large Clerical party. Then, the election of 1894 returned 104 Clericals, 15 Liberals, and 33 Socialists. Of the two million votes cast, over a third were "plural votes," and these very largely reinforced the Clericals. A new education bill (1895) placed the public schools under the supervision of the church, and provided state support for church schools. Education continued to make

progress. In 1890, 16 per cent of the army recruits could not read or write; in 1910 the number was only 9 per cent. The Clerical party in Belgium is enlightened and progressive.

Belgium has ranked for many years among the leading industrial nations. In 1910 the population was seven and a half million - more than double that in 1815. The people were happy, contented, and prosperous. Then for more than four years (1914-1918) this little land was made the battle ground of the terrible World War; and its splendid heroism and unparalleled sufferings have excited the admiration and the sympathy of the civilized world (cf. pp. 614 ff.). At this writing (1925) the only political change due to the war is the recent introduction of simple manhood suffrage with the abolition of all plural votes. This promises a new era of democratic reform.

#### V. HOLLAND

The royal family of Holland belongs to the great House of Government Orange, and the people are loyally devoted to it. The present sovereign is Queen Wilhelmina, who came to the throne in 1890 at ten years of age. The upper House of the States General (the parliament keeps that ancient name) is chosen by the local legislatures of the various provinces for nine years, one third going out each third year. This plan of partial renewals of a branch of the legislature has been adopted in many countries, as in the Senate of the United States, but it seems to have originated in Holland some centuries ago.

The House of Representatives (lower House of the States General) is elected directly by the people. Since 1896 about three fourths of the adult men have votes, - nearly all except paupers, vagabonds, and unmarried sons in poor families. The monarchy has been of the Prussian rather than the English type, until recently; but during the long minority of the girlqueen the ministries began to be truly "responsible" to the Representatives.

The country is rich and prosperous. The population (six Wealth and millions in 1910) has grown in the last century even faster

than that of Belgium. The colonial empire, despite great losses in the Napoleonic wars, is still vast and productive.

### VI. DENMARK

To the Constitution of 1866 In the later Middle Ages, Denmark was an elective monarchy distracted by feudal anarchy. In 1660, after a shameful defeat by Sweden, it became an hereditary and absolute monarchy. In 1848 the king felt obliged to grant a paper constitution; but not until after the defeat of 1864 did Denmark begin to have real constitutional development. A Democratic party ("Friends of the Peasants") then began to demand reform, and, after two years of clamor, a constitution was established.

Government

This constitution of 1866 promises freedom of speech and of the press, and creates a Diet (Rigsdag) of two Houses. The Landthing, or upper House, is composed partly of members appointed by the king, partly of members elected on a very high property basis. The Folkthing, or lower House, is elected. In 1901 the vote was given to all self-supporting men, thirty years of age, and in 1915 it was extended to all men and most women. In 1901, after a thirty years' contest, ministries were made responsible to the Representatives.

Coöperation

the
high schools

Denmark is the special home of coöperation among farmers. The land is not naturally fertile. The people, until after the middle of the nineteenth century, were poor and ignorant. Agriculture was backward. The defeat by Prussia and Austria in 1864 left the little state disrupted and impoverished. Its people were forced to seek some escape from their condition.

A new system of schools pointed the way. Denmark contains 15,000 square miles with two and three quarter millions of people. That is, it has more people than Indiana, in less than half the territory. More than a third of these people are farmers. For them, ninety-eight high schools give instruction in agriculture and domestic economy,—twenty of the ninety-eight being special schools in agriculture. Most of

<sup>&</sup>lt;sup>1</sup> Compare with the case of Austria after 1866, and France after 1870.

these schools, too, give special "short courses" in the winter, and these are largely attended by adult farmers and their wives. The schools are not merely industrial; even the short courses emphasize music and literature. They aim to teach not merely how to get a living, but also how to live nobly. And they have taught the Danish farmers the methods of successful coöperation. In 1914 Denmark was one of the most prosperous farming countries in the world.

Local coöperative societies are found in almost every distinct line of farm industry, — in dairying, in the hog industry, in marketing of eggs, in breeding cattle, in producing improved seed, in securing farm machinery, in loaning one another money (farm credits), and so on. The local societies are federated into national organizations. The central society that markets eggs and dairy products has an office in London as well as in Copenhagen, and owns its own swift steamers to ply daily between the two capitals.

Thanks to intelligent methods of farming, and of handling produce, these Danish articles command the top price in the London market; and, thanks to the coöperative system, the profits go to the producers, not to middlemen. Best of all, the Danish peasant, on eight or ten acres of land, is an educated man, cultured because of his intelligent, scientific mastery of his work. In 1891 an enlightened Old-Age pension system was adopted.

The statements regarding Danish prosperity, however, call now (1925) for sorrowful modification. The World War ruined the two chief markets for Danish produce — the English and the German. Consequently this neutral land, industrious, intelligent, and frugal, has for several years, without fault of its own, been suffering dire economic distress, — which is one more striking evidence that the world at large cannot afford war.

# VII. NORWAY AND SWEDEN

The Congress of Vienna, in 1814, took Norway from Denmark and gave it to Sweden (p. 330), to reward that country

The "union" of 1814

for services against Napoleon. But the Norwegian people declined to be bartered from one ruler to another without their own consent. A Diet assembled at *Eidvold*, declared Norway a sovereign state, adopted a liberal constitution, and elected a king (*May 17*, 1814). Sweden, backed by the Powers, made ready to enforce its claims, but finally a compromise was



A NORWEGIAN FJORD, - SOGNDAL.

arranged. The king abdicated, and the Diet elected the Swedish king as king of Norway, on condition that he should recognize the new Norwegian constitution.

Thus Norway and Sweden became a dual monarchy. The union was looser, however, than that of Austria-Hungary. The two countries had the same king, but they had no common ministry and nothing to correspond to the Austrian-Hungarian imperial parliament. Each kingdom kept its own constitution and its own legislature.

Norway's struggle for self-government The arrangement lasted almost a century. But there was a growing chasm between the two lands. Sweden had a strong aristocracy and a considerable city population. Norway even then had only a weak aristocracy, and was a land of independ-

ent peasants and sturdy fisherfolk. The national legislature Storthing (Storthing) assembles as one house, but divides itself for most purposes into two chambers. The king of the dual state could not dissolve it, and, according to the constitution, a bill became law in spite of his veto, if passed in three successive annual sessions. In the early part of the century the Storthing succeeded in abolishing nobility in Norway, after two vetoes by the king, and in 1884 it established manhood suffrage against his will.

The chief interest in Norwegian politics in the nineteenth century lay in the agitation for a greater amount of self-government. Except for one period of about thirty years in the middle of the century, the contest was incessant, and after 1872 it grew bitter.

In 1872-1874 the Storthing passed a bill three times, requiring the ministries to resign if outvoted. King Oscar II declared truly that this was an amendment to the constitution, and therefore a change in the compact between the two countries. In such a case, he urged, the rule limiting his veto could not apply, and he declined to recognize the law. The Storthing impeached the ministers. Civil war seemed at hand; but a new election in 1884 showed that the Norwegians were almost unanimous in the demand, and the king yielded.

Oscar II came to the Swedish throne in 1872, just before the Norwegian national movement became violent; and his moderation and fairness had much to do with preventing an armed conflict, which impetuous men on either side were ready to precipitate. He was one of the greatest men who sat upon European thrones in the last century. Foreign nations paid a deserved tribute to his ability and fairness, by requesting him frequently to act as arbitrator in international disputes. The United States was interested in some of these arbitrations.

After this victory of 1884, the real executive, for all internal affairs in Norway, became Norwegian, not Swede. The Storthing passed at once to a demand for power to appoint Norwegian consuls, separate from the Swedish service. This demand also seemed to the king to involve a change in the constitution,—which put the regulation of *foreign* affairs into his hands,—and the Swedish party exclaimed that the proposed arrangement would ruin the slight union that remained between the two countries.

The struggle waxed vehement. In the course of the contest the Norwegians removed the symbol of union from their flag (1886–1888), after passing the bill to that effect each year for three sessions, and both countries at times made preparations for war. Indeed, Norway erected a costly line of fortifications on the frontier toward Sweden.

Norwegian independence In May, 1905, when once more a long negotiation for separate consular service had failed, the Storthing, by unanimous vote, provided by its own act for Norwegian consuls. This was virtual secession, and the king refused to recognize it. The Storthing then declared the union dissolved. The aristocratic element in Sweden called for war; but King Oscar was nobly resolute that his two peoples should not imbrue their hands in each other's blood. The Swedish labor-unions, too, threatened a universal strike, to prevent violent coercion of their Norwegian brethren. In July the Norwegians declared in favor of independence in a great national referendum, by a vote of 368,000 to 184. Sweden bowed to the decision. In September, 1905, to the eternal honor of both peoples, a peaceful separation was arranged upon friendly terms.

Thus Norway became an independent nation. A small party wished the new nation to become a republic; but, in a second referendum, a large majority declared for a monarchy and chose Danish prince (Haakon VII) for king.

Norway leads in Woman suffrage In 1901 the Storthing gave the franchise in all municipal matters to women who paid (or whose husbands paid) a small tax. In 1907 the parliamentary franchise was given to the same class of women. Thus, Norway was the first sovereign nation to give the full franchise to women. Women, too.

sit in the Storthing. There is a strong demand for the extension of the franchise to all women on the same terms as men, a demand certain to be granted in the near future.

Norway has two and a half millions of people; Sweden, more than twice as many. Sweden is also the richer country. The Norwegians, however, have the larger merchant navy, - more than four times as large as Sweden's, and the fourth in size in all Europe. This was one reason why, during the "Union," Norway felt it had a special interest in controlling the consular service. Norwegian authors, like the novelist-statesman Björnson and the poet Ibsen, stand in the front ranks of European literature, and such facts, no doubt, helped to make Norwegians discontented with their recent political inferiority.

Until late in the nineteenth century Sweden was backward Swedish in politics. The diet was made up, medieval fashion, of four reform estates — nobles, clergy, burgesses, and peasants — and the king could always play off one class against another. In 1866 this arrangement was replaced by a modern parliament of two Houses, but for nearly half a century more the franchise excluded a large part of the adult males. Agitation for reform began vehemently in 1895. Seventeen years later, the right to vote for members of the lower House of the parliament was given to all adult men, but with many "plural" votes for wealth. At the same time women secured the franchise for all matters of local government. Then in 1919, with the surging rise of Democracy throughout the world, sweeping reforms abolished plural voting and established simple universal suffrage for men and women in both national and local affairs.

### CHAPTER XL

#### THE SWISS REPUBLIC

Condition in 1830

The Congress of Vienna left the Swiss cantons in a loose confederacy (p. 332), not unlike that of the United States before 1789. The original "Forest Cantons" were pure democracies. They governed themselves (as some do still) by folkmoots, — primary assemblies of all the people. In Bern, Luzern, and some other of the rich "City Cantons," a few families had complete possession of the government, so that the rule was an hereditary oligarchy. But in 1830, after the success of the French revolution, popular risings established liberal local constitutions there also.

The Sonderbund War The next change grew out of religious strife. The reorganized cantons of 1830 were Protestant, and had become progressive in politics. The old democratic cantons were Catholic, and were coming to be controlled by a new Clerical party. The confederacy seemed ready to split in twain.

The final struggle began in Aargau. In this canton, in the election of 1840, the Progressives won. The Clericals rose in revolt. To punish them, after suppressing the rising, the Progressives dissolved the eight monasteries of the canton. This act was contrary to the constitution of the Union; and the seven Catholic cantons in alarm formed a separate league,—the Sonderbund,—and declared that they would protect the Clericals in their rights in any canton.

The Federal Diet, now controlled by the Progressives, ordered the Sonderbund to dissolve. The Sonderbund withdrew its deputies from the Diet, and "The Sonderbund War" was begun (1847) — seven cantons against fifteen. The despotic Powers of the Holy Alliance were preparing to interfere in behalf of the Sonderbund, and did furnish it with arms and money; but the Unionists (warned and encouraged by the English

government) acted with remarkable celerity and crushed the Secessionists in a three weeks' campaign. Metternich still intended to interfere, but the revolutions of 1848 rendered him harmless. Then the Progressives remodeled the constitutions of the conquered cantons, so as to put power into the hands of the Progressives there, and adopted a new national constitution.

There are many interesting points of likeness between the civil war in Switzerland and that a little later in the United States. In both countries there was a conflict between a national and a states' sovereignty party. In both, as a result of war, the more progressive part of the nation forced a stronger union upon the more backward portion. In both, too, the states which tried to secede did so in behalf of rights guaranteed them in the old constitution, which they believed to be endangered by their opponents.

By the new constitution of 1848, which with slight amend- The Constiments is that of to-day, the union became a true Federal Republic.

The Federal Assembly (national legislature) has two Houses, - the Council of the States and the National Council. The first consists of two delegates from each canton. The delegates are chosen by the cantonal legislatures, by whom also their term of office is fixed and their salaries are paid. This Council represents the states' rights principle, and in form it is a survival of the old Diet.

The other parts of the constitution, however, are new, and tend toward nationalism. The second House of the legislature, the National Council, represents the people of the union. The members are elected in single districts, like our Representatives, for a term of three years. The franchise is given to all adult males, and elections take place on Sundays, so that all may vote.

The Federal Executive is not a single president, but a committee of seven (the Federal Council), whose members are chosen by the Federal Assembly. One of the seven, especially named

for the purpose, is the "President of the Council"; but he possesses little more authority than the other members. The Federal Council acts much as an English ministry, but it cannot dissolve the legislature, and it need not resign if its measures are rejected.

There is also a Federal Judiciary, chosen by the Federal Assembly; but it lacks the power of our American Supreme



INTERLAKEN, a typical Swiss town.

Court to declare laws void: it is bound to accept as valid all acts of the legislature.

Each canton, like each of our States, has its own constitution and government. In a few cantons the old folkmoot, or primary Assembly, is still preserved; in the others the legislature consists of one chamber, chosen by manhood suffrage. In each there is an executive council.

As a rule in modern democratic countries, the people govern themselves only *indirectly*. They choose representatives (legis-

Direct legislation latures and governors), and these few delegated individuals attend directly to all matters of government. Switzerland was the first country to show clearly how "direct democracy" can work under modern conditions. The two Swiss devices for this end are known as the referendum and the popular initiative.

The referendum consists merely in referring laws that have The been passed by the legislature to a popular vote. This practice Referendum originated in America. The State of Massachusetts submitted its first constitution to a popular vote in 1778 and in 1780. A little later, the French Revolutionists adopted the practice for their constitutions, and the plebiscites of the Napoleons extended the principle to some other questions besides constitutions. In America, after 1820, nearly all our States used the referendum on the adoption of new constitutions and of constitutional amendments: and sometimes other important measures were submitted to popular decision, both in State and city governments.

But Switzerland taught the world how to go farther than this. By the Constitution of 1848, all constitutional amendments, cantonal or national, must be submitted to popular vote. and in some cantons this compulsory referendum is extended to all laws; while, by an amendment of 1874, a certain number of voters by petition may require the submission of any national law. This last provision is known as the optional referendum, and it has been in use in the separate cantons for most of the nineteenth century.

The popular initiative is a purely Swiss development. It The consists in the right of a certain number of voters, by petition, to frame a new bill and to compel its submission to the people. A little before 1848, this device began to be regarded as the natural complement of the referendum. Four cantons had already made some use of it, and the new Constitution of 1848 required all cantons to permit it on constitutional amendments, if a majority of voters so petitioned.

The cantons themselves rapidly adopted more generous measures than this; and, by 1870, in nearly all of them a small

number of voters could introduce any law they desired. In 1891, by amendment, this liberal principle was adopted for the national government: a petition of fifty thousand voters may frame a law, which must then be submitted to a national vote.

Thus, without the intervention of the legislature, the people can frame bills by the initiative, and pass on them by the referendum. These devices for direct legislation are the most important advances made in late years by democracy. Recently, many of the more progressive States of the American Union have carried them (with the further device of the recall) to a higher degree of perfection even than in their Swiss home.

Place in history Switzerland fills a far larger place in history and in human interest than her territory fills on the map. The defeated party quickly accepted the result of the Sonderbund War in good faith, and now all Swiss look upon one another as fellow-countrymen. The schools are among the best in Europe: no other country has so little illiteracy. Comfort is well diffused. No other country to-day gives such complete equality of opportunity in industry and in politics. The army system is a universal militia service, lighter than has been known anywhere else in continental Europe during the last forty years.

Two thirds of the people are German; but French and Italian, as well as German, are "official" languages, and the debates in the Federal Assembly are carried on in all three tongues. The universal patriotism of the people is a high testimonial to the strength of free institutions, and of the flexible federal principle, in binding together diverse elements. Says President Lowell, of Harvard, "The Swiss Confederation, on the whole, is the most successful democracy in the world."

FOR FURTHER READING. — Seignobos' Europe Since 1814, 255-284, or Hazen's Europe Since 1815. Fuller accounts, of interest and great value, may be found in Lloyd's A Sovereign People and Crawford's Switzerland of To-day (1911).

# CHAPTER XLI

#### RUSSIA

Russia's destruction of Napoleon's Grand Army, in 1813, Growth of revealed her tremendous power. In the fifteenth century territory (p. 237), the Russians held only a part of what is now South Central Russia, nowhere touching a navigable sea. For nearly two hundred years more, expansion came mainly by colonization — the ceaseless movement of pioneers into the savage wilderness north and east.

Like swarming hives, Russian villages along the frontier sent forward bands of people, each band to advance a little way and form a new village, driving out or absorbing the Tartar barbarians. On the east much of the advance was made by another kind of frontiersmen, called Cossacks. The Cossacks lived partly by agriculture, partly by grazing, and often they waged war on their own account against Turks and Tartars, somewhat as our early American frontiersmen won Kentucky from the Indians and Texas from Mexico. As early as the time of Ivan the Terrible (p. 237), a Cossack horde seized part of Siberia, and the movement to the Pacific was completed in 1707 by the seizure of Kamchatka.

Expansion by organized war began in earnest with Peter the Great. We have seen how he and his successors won on the west the entire Baltic coast, with much of Poland (pp. 238-9, 249, 329). But the Baltic offered little more as a door to the outer world than did the ice-blocked Archangel and Kamchatka. since, in time of war, its narrow straits could be closed easily by a hostile power.

Peter also began a struggle for the Black Sea, and a century The of war against the Turks (1772-1878) made Russia mistress struggle for iceof the whole north and west coast, from Azof to the Danube. free ports But here, too, Turkish Constantinople still closed the exit to the

outer world, and so Russian ambition long aimed at that ancient capital of the Greek faith.

The Trans-Siberian Railway

In Asia, Russian advance after 1800 was steady and terrifying. She aimed at ice-free Pacific ports on the east, and at the Persian Gulf and the Indian seas on the south, besides the rich realms of Central Asia and India. In 1858 she reached the Amur, seizing northern Manchuria from China. Two years later she secured Vladivostock — ice free for most of the year. In 1895 the Trans-Siberian Railway was begun, and in 1902 that vast undertaking was completed to Vladivostock. This road is more than 5000 miles long, - nearly double the length of the great American transcontinental roads. Eventually it must prove one of the great steps in the advance of civilization; and it has been fitly compared in importance to the finding of the passage around the Cape of Good Hope or the building of the Suez and Panama canals. In 1898, too, Russia had compelled China to cede the magnificent harbor of Port Arthur and the right to extend the Trans-Siberian Railroad through Chinese Manchuria to that port.

The danger to India On the south, just after the opening of the nineteenth century, Russia secured the passes of the Caucasus. By the middle of the century she had advanced into Turkestan. From that lofty vantage ground she planned a further advance, and by 1895 she extended a great Trans-Caspian railway to within seventy-five miles of Herat, the "key to India." Great Britain seemed ready to resist further advance by war; but a clash in Central Asia was postponed by Japan's victory in the extreme East (pp. 578-81).

Checked by Japan In the last years of the nineteenth century Russia was busied with vast internal improvements, — not only the great railroads mentioned above, from Moscow to the Pacific and to the frontiers of India, but also a stupendous system of canals to connect her internal waterways. She was still in a primitive stage industrially, and these useful projects were carried on largely by foreign workmen and foreign capital. Under such conditions

at home, Russia had every reason to desire peace abroad; but in 1904 the arrogant folly of her military classes plunged her into the war with Japan, as unjust as it proved ruinous. To the amazement of the world, Russia's huge power collapsed utterly on land and sea, and she was thrust back from Port Arthur and Manchuria.

In 1910 Russia covered eight and a half million square miles Extent in or about one seventh the area of the habitable earth; and she had a population of one hundred and sixty millions. The population was made up of some seventy different nationalities, but the great central core, comprising over two thirds the whole. was composed of Russian Slavs. The largest of the subject The subnationalities were the Poles (twelve millions) and the Finns ject races (something over three and a half millions). There were also about five million Jews dispersed throughout the larger cities of the empire, especially at the seaports, and more than thirteen million widely scattered Tartars.

Down almost to the World War, the government of Russia was The an absolute despotism, — and highly centralized. In the middle of the nineteenth century no village could build a church or a school until the plan had been approved by a dilatory Board at St. Petersburg, and even a private house with five windows had to have a royal permit. But during all the century, too. a ferment of revolution was spreading through the land.

Autocracy

At the end of the Napoleonic wars, many young Russian And the officers came back to their homes full of the ideals of the French revolution-Revolution. The Tsar himself (Alexander I, 1801-1825) had ments been educated by a liberal French tutor; and for a time, in a weak, sentimental, indecisive way, he favored a liberal policy, and introduced a few reforms. Metternich won him from these tendencies; and then many educated and liberal Russians began to be conspirators against Tsarism.

The cause of the conspirators was long hopeless, because it The serfs had no interest for the masses. Nowhere else in the world was the gap so complete between upper and lower classes. Four

fifths the population of European Russia were serfs, filthy, ignorant, degraded, living in a world wholly apart from that of the small class of educated Russians.

And society

Besides the serfs, the rural population comprised a numerous nobility, who were landed proprietors; and in the cities there were small professional and mercantile classes. For two hundred years (since Peter the Great) these upper classes had had at least a veneer of Western civilization. At the opening of the nineteenth century their conversation was carried on, not in Russian, but in French; and their books, fashions, and largely their ideas, were imported from Paris.

Reaction under Nicholas I, 1825–1855 The revolutionary conspirators from these upper classes were romantic dreamers. In December of 1825, the revolutionists attempted a rising. They met with no popular support, and the new Tsar Nicholas (a violent reactionary) exterminated almost the entire group with brutal executions, often under the knout. This cruelty, however, made "the Decembrists" martyrs to the next generation of generous-minded Russian youth; and their ideas lived on in the great Russian writers of the middle of the century, like Gogol and Turgeniev.

Beginning of the Slavophil movement The reign of Nicholas I was marked also by the beginning of the Slavophil movement. This was a revolt among the educated classes to establish a native Russian culture, in contrast to the imported Western veneer. The Russians had begun to believe in themselves as the future leaders of a new civilization. They looked forward to a vast Pan-Slav empire (to include Bohemia and the Slav states of the Balkans) which should surpass Western Europe both in power and in the character of its culture. Nicholas gave his support heartily to the Slavophils, in large part because he despised the Western ideas as to liberty and constitutional government.

Reforms of Alexander In the closing years of Nicholas, however, the humiliation of the Crimean War (p. 406) revealed the despotic bureaucratic system as weak, when pitted against Western Europe; and this helped the Russian liberals to win to their side the new Tsar, Alexander II (1855–1881). Alexander struck the shackles

from the press and the universities, sought to secure just treatment for the Jews, introduced jury trial, established a system of graded representative assemblies in the provinces (the zemstvos), and, in 1861, against the almost unanimous opposition of the nobles, emancipated the fifty million serfs.

The serfs had always dwelt in little village communities. Emancipa-Now each village (mir) was left to manage its own local matters. and was given land for its support. The land, like the serf, was taken from the noble; but not enough of it. Each mir was And the to pay for its land. The Tsar paid the noble landlord down; and the mir was to pay the Tsar in small installments spread over forty-nine years. Alexander and his liberal friends intended each village to receive at least as much land as the villagers had had for their support while serfs. But the noble officials, who carried out the details, managed to cut down the amount of land and to make the price unduly high.

The peasants found themselves at once forced to eke out their The scanty income by tilling the land of the neighboring landlord on his terms. The annual "redemption payments" to the government, too, were excessive. More than half the peasant's labor went to satisfy the tax-collector. By 1890, one third the peasant body had pledged their labor one or more years in advance to the noble landlords - and so had been forced back into a new serfdom. They remained ignorant and wretched, with a death-rate double that of Western Europe. As late as 1900, half their children died under the age of five; and every now and then large districts were devastated by famine — while vast tracts of fertile land lay uncultivated.

Alexander "the Emancipator" after all was almost as vacil- Alexander's lating in his liberalism as his father Alexander I had been. The peasants refused to believe that the Tsar meant them to pay for their land, or to give them such small allotments; and in countless places they rose in bloody riots against the nobility and the Tsar's officers. The reactionary parts of society urged upon Alexander that such risings were the product of the progressive writers and newspapers he had encouraged. As early

problem

vacillating policy

Persecution of liberals

as 1862 the Tsar was won to this view. He began at once to suppress the liberal press. Writers who had thought themselves within the circle of his friendship were imprisoned in secret dungeons or sent to hard labor in Siberian mines,—without trial, merely by decree,—and the brutal police sought to crush out all liberalism by barbarous cruelty.

The Nihilists

The liberals, in the sixties, had come to include the great body of university students. These youths, - men and women of good family, — ardent for the regeneration of their country, now organized societies to spread information about the peasants' misery among the upper classes, and socialistic ideas among the peasants. These active Intelligentsia were horribly persecuted, and in the later seventies one branch of the radicals decided to meet violence with violence — the only alternative to submission. Their secret organization was popularly known as the Nihilist society. They deliberately resolved to sacrifice their own lives to the cause of liberty, and by assassination after assassination they sought to avenge the barbarous persecution of their friends and to terrify the Tsar into granting representative government. Alexander at last decided to grant part of their demands. He prepared a draft of a constitution which was to set up a National Assembly; but the day before this plan was to be announced, the Nihilists dynamited him.

Reaction intensified under Alexander III and Nicholas II Alexander III (1881–1894) returned without qualification to the policy of his grandfather Nicholas. What remained of Alexander II's reforms was undone — except that serfdom could not well be restored in law. The press was subjected to a sterner censorship. University teachers were muzzled, being forbidden to touch upon matters of government in their lectures. Books like Green's English People and Bryce's American Commonwealth were added to the long list of standard works whose circulation was forbidden. The royal police were given despotic authority to interfere in the affairs of the mirs.

Religious persecution

All this reactionary policy was continued by the next—and the last—of the Tsars, the incompetent *Nicholas II* (1894–1917)—who also renewed the despotic Slavophil movement.

The Finnish and German Lutherans of the Baltic regions, the Polish Catholics, the Armenian dissenters, the Georgians, and the Jews were all cruelly persecuted. Children were taken from parents to be educated in the Greek faith; native languages were forbidden in schools, churches, newspapers, legal proceedings, or on sign boards; and against the Jews (who had already been cruelly crowded into "the Jewish Pale") bloody "pogroms" were organized by police officers with every form of outrage, plunder, torture, and massacre.

More than half the Jewish race then dwelt in Russia - And the whither they had fled in the Middle Ages from Western persecution. The peasants and poorer townsmen hated them because of their financial ability - for in modern Russia as in medieval England the Jews were the chief money lenders; and the official classes hated them because a large part of the Intelligentsia and of the more radical revolutionary leaders came from the Jewish race. To escape brutal persecution, great numbers of Russian Jews now fled to America.

In one respect the Baltic districts had more cause for com- Russianizaplaint even than the Jews. Finland, the old German provinces (Livonia, Esthonia, Courland), and Poland all excelled Russia proper in civilization, and each of them, at its acquisition by Russia, had been solemnly promised the perpetual enjoyment of its own language, religion, and laws. Russianization may sometimes have been a not unmixed evil to barbarous regions on the east; but it was bitterly hard upon these progressive western districts.

Baltic region

By 1890, the police seemed to have crushed all reform agita- Undertion and all open criticism of the government. But there was ground an "Underground Russia" where modern ideas were working 1800 silently. Many liberals were growing up among the increasing class of lawyers, physicians, professors, and merchants, and, sometimes, among the nobles.

More important still was the fact that about 1890 Russia The Indusbegan to be touched by the Industrial Revolution which had trial Revolution

transformed England a hundred years, and Germany twenty years, before. Moscow had been a "sacred city" of churches, marked by spires and minarets. In 1890, it was becoming an industrial center, with huge factories and furnaces, marked by smoke-hung chimneys.

And Social-

In such cities Socialism made converts rapidly among the new working class. There were two distinct bodies of these



The Moscow Kremlin,—a view from the Moskvaretzky. The walls enclose 98 acres, with the most famous temples and palaces of old Moscow and, in the background, the modern government buildings. "Kremlin," somewhat like the Greek acropolis, means a city fortress.

Russian Socialists. The larger body looked forward only to peaceful reform, like the Social Democratic party in other lands. The other was made up of Socialist-Revolutionists. This was a secret society, perfectly organized, which had absorbed the old Nihilists. It held that violence was necessary and right in the struggle to free Russia from the despotism which choked all attempts at peaceful reform. In this day of perfectly disciplined standing armies, with modern guns, open revolution is doomed to almost certain extinction in blood.

So the Revolutionists worked by the dagger and the dynamite bomb, to slay the chief ministers of despotism. The society selected its intended victims with careful deliberation, and, when one had been killed, secretly posted placards proclaiming to the world the list of "crimes" for which he had been "executed." Spite of every precaution, the Revolutionists, with complete disregard of their own lives, managed to strike down minister after minister among the most hated of the Tsar's tools.

The opportunity of the reform forces seemed to have come in 1905. The failure of Russia in the Japanese war showed that the despotic government had been both inefficient and corrupt. High officials had stolen money which should have gone for rifles and powder and food and clothing for the armies. During the disasters of the war itself, other officials stole the Red Cross funds intended to relieve the suffering of the wounded. The intelligent classes were exasperated by these shames and by the humiliating defeat of their country, and began to make their murmurs heard. The peasantry were woefully oppressed by war-taxes. The labor classes in the towns were thrown out of employment, or lost wages in the general stagnation of industry. While the Japanese war was still running its disastrous course, Russia was convulsed, as never before, by strikes. peasant risings, and mutiny in army and navy.

For a while longer the government thought to stifle such "Red popular manifestations in blood. One instance, because under the eyes of foreign ambassadors, sent a thrill of horror through the civilized world. A great number of loyal citizens in St. Petersburg (Petrograd) had sent a petition to the Tsar, asking him to hear them in person when, on the following Sunday, they should march to the palace to present their grievances - since they had lost faith in his officers. Then, Sunday morning, January 22, 1905, dense masses of men, women, and children, wholly unarmed, filled the streets leading to the royal palace. The Cossack cavalry charged these helpless throngs. and the palace troops moved them down with machine guns.

The liberal movement of 1006 = "the First Russian Revolution'

Sunday?

The Tsar calls the Duma

Now, for once, the educated classes spoke out forcefully. The day after Red Sunday, leading citizens of the capital joined in a public declaration that "the government has declared war on the Russian people" and in an appeal to all good citizens to support the cause of reform. In March the terrified Tsar promised free speech and a Duma (representative assembly), providing, however, that it should be elected by landowners and that it should have no power except to advise. Then followed a general strike. By October the railways were idle. In the cities, stores were closed. Power houses shut down, and electric lights went out. And now Nicholas called a Duma, to be elected by manhood suffrage and to hold true law-making power.

Class divisions among the Liberals

As after the Emancipation Edict forty-five years before, the Russian people went wild with joy and hope; and again bitter disappointment followed. All Russia had seemed united against autocracy in demands for political reform; but nevertheless Russia was divided within itself by a bitter class conflict. The city proletariat was struggling for radical economic change as well as for political reform; especially for shorter hours and higher wages, for which many long-continued strikes were then in progress. The middle-class liberals, and especially the employing capitalist class, hoped that representative government — with only the grant of more land to the peasants - would remedy Russia's ills. Immediately after issuing the October decree for the Duma, the Tsar threw himself once more into the arms of the reactionary official party, and sought to take advantage of this class division among the liberals. The prisons were emptied of criminals, who were then organized by the police as "patriots" - better known in history as the Black Hundreds; and within three weeks, in a hundred different places, some four thousand radicals and labor leaders were assassinated.

Reaction at court

This brutal violence of the government's friends gave increased standing among the people to the radical Socialist movement. In all great cities there had been organized a

The origin of soviets

Council of Workmen's Deputies to guide the strikes. These Councils now began to be mighty political forces. The peasants. too, organized Councils of Deputies in many districts, and, in some places, revolutionarily inclined regiments made common cause with peasants and workingmen, and elected Councils of Soldiers' Deputies. This was the birth of the later famous soviets - a desperate attempt to meet the Tsar's duplicity and brutality by a new working-class government.

But these soviet organizations at once began to antagonize Crushed for the liberal capitalists by ill-timed demands as to hours and the time by wages, enforced by general strikes. Accordingly the middle classes held aloof while the Tsar's government used all its remaining strength in the early winter to crush the new soviets.

In April of 1906, midst gloom and anarchy, with 75,000 of The Duma Russia's finest men and women suffering torment in dungeons as political prisoners, the Duma was at last brought together the first representative assembly of the Russian nation. The Tsar had arranged the elections so as to leave most weight in the hands of the wealthy and noble classes, and the police interfered actively against radical candidates; but the revolutionary movement had swept everything before it. The largest party among the members were middle-class liberals, who called themselves Constitutional Democrats. The chief leader of this group was Miliukof, and it contained many other men of wise and moderate statesmanship. Next in numbers came the Peasants, with a program of moderate Socialism. The extreme Socialists of the towns (Social Democrats) had in great measure refused to take part in the elections. Still they counted 25 members. Of the total of 400, only 28 were avowed supporters of autocracy. The Tsar's repudiation by the nation was complete.

The world was amazed at the political ability and wise mod- Dissolution eration of this first, inexperienced Russian Assembly. After its requests for a responsible ministry and for the abolition of martial law had been insultingly refused, it concentrated its efforts upon securing state lands for the suffering peasants. The Tsar, now in the hands of intensely reactionary advisers.

was "sadly disappointed" that the Duma insisted upon "meddling with matters that did not pertain to it"; and July 21 he dissolved it, declaring that he himself would care for the needed reforms. In vain now did the Constitutional Democrats appeal for support to the masses — whose soviet organizations they had refused to help to save.

Anarchy and violence

Months of anarchy followed. The government fell back upon stern repression and intimidation, to suppress not only disorder, but also political agitation. To meet this tyranny, the extreme Revolutionists resorted to a new campaign of systematic political assassination. The unhappy land was again distracted also by peasant risings and by strikes, — which were put down brutally by Cossack "punitive expeditions" in which thousands of unoffending people perished. More than a thousand political offenders were executed (many of them learned and gentle scholars who had led a wholly constitutional opposition), and fifty thousand were sent to Siberia or to prison, while the Revolutionists counted up 24,239 others slain by the soldiery in putting down or punishing riots. Prisoners were tortured mercilessly, and in many cases were flogged to death.

The Duma of 1907

A second Duma met March 5, 1907. The liberal members of the former assembly had been made ineligible for election, but this time the Social Democrats went into the campaign in earnest and elected nearly one third the members in spite of desperate efforts of the police to close their meetings and imprison their leaders. With the remnants of the Constitutional Democrats and the Peasants, there was a large majority opposed to the government. In June the Tsar ordered that some sixty Socialist members be expelled as "traitors"; and when the Duma appointed a committee to investigate, he dissolved it. Then, by arbitrary decree, he changed the plan of elections, so as to give power mainly to the great landowners. A third and a fourth Duma (1907 and 1912), elected on this basis, proved properly submissive. So did Russia enter the World War.

Later submissive Dumas







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TWO VIEWS OF THE PANAMA CANAL

Above. — The Miraflores Locks, with the S. S. Santa Clara leaving the upper west chamber under tow of an electric motor.

Below.—The first boat through after navigation had been temporarily blocked (in 1916) by "the big slide" from Culebra Hill (shown on the left). The steamer is the St. Veronica of Liverpool.

# PART X

### THE WORLD IN 1914

### CHAPTER XLII

#### THE PROMISE OF A NEW AGE BEFORE 1914

In spite of certain remaining dark spots on the globe, it was usual in 1900 to speak of the preceding hundred years as "the wonderful century." No thousand years before had seen so much progress. Theodore Roosevelt's day was farther removed from Napoleon's than his from Charlemagne's. In this mighty transformation, the main agents had been scientific invention, humane sentiment, and democracy.

# I. PROGRESS IN SCIENCE

Very wonderful was the scientific advance. The close of Three the eighteenth century saw those inventions in England that stagos of created the age of iron, substituted steam and machinery for trial Revohand power in production, and so created the "Industrial Revolution" (pp. 356 ff.). Toward the middle of the next century came a second remarkable burst of scientific invention, in which America led, again revolutionizing daily life and in particular applying machinery to farm production (pp. 366-69). Then, toward the close of that same century came the third group, replacing the age of steam by the age of electricity, and transforming once more the face of the world, and the daily habits of vast populations, before the eyes of men still under middle age. Gasoline engines and electric engines furnished new power for locomotion, for factory, and for field. Men explored the sea bottom in submarines and conquered the air.

The electric street railway, the automobile, and auto trucks made for cleaner city streets, better country roads, and a vast saving of time and labor. Electric lights helped to banish crime along with darkness. Telephone, phonograph, wireless teleg-



Courtesy of the Carnegie Steel Company.

Forging a Railway Car Axle To-Day, at the Howard Axle Works, Homestead. Pa. The drop-hammer, about to strike the white-hot axle, weighs three and one-half tons. Fourteen such hammers are used in these works.

raphy gave men new power to do and to enjoy. And along with this went such a transformation of all earlier machinery and processes as made those of 1850 quaint curiosities.

A new geology

More important still has been the change in scientific ideas about the world and man. In 1833 Sir Charles Lyell published his Principles of Geology. Men had believed that the earth about them was essentially as it came from the hand of God. five or six thousand years before, modified in places by tremendous convulsions. Lyell explained mountains, plains,

valleys, rock strata, as the results mainly of the slow action of water, frost, and other forces which we still see at work about us. This uniformitarian theory (supported by the discovery of fossils in the rocks) quickly induced men to reckon the age of the earth by æons of time; and soon the discovery of human remains in old geologic strata compelled a new conception of the length of man's life upon the earth.

In the study of the animal world a like change was taking Evolution place. Here and there some thinker had hinted that the plants and animals we see about us must have all "evolved" by slow changes from one or at least from a few elementary types. In 1859 Charles Darwin gave this theory of "evolution" a name in his Origin of Species by Natural Selection. The causes that Darwin suggested are no longer regarded as an adequate explanation of the process he described, and scientists have devised various new explanations to supplement or replace Darwin's "survival of the fittest." The general idea, however, of an evolutionary process is widely accepted; but many earnest thinkers combat it as "unproved."

Several years earlier came the discovery (about 1840) that The cellular each animal or vegetable organism is made up of minute cells composition of protoplasm (a living substance of a character resembling matter gelatine). These cells in each living thing, it was discovered, come from one original parent cell, and develop in different ways according to the nature of the organ they are to form (hair, skin, muscular tissue, etc.). This cell theory made possible a new scientific study of animal life — which is called biology.

And biology has produced a new science of medicine. In Progress in the 80's the French biologist, Pasteur, broke the way, proving the germ theory of disease, and inventing methods of inoculation against some of the most dreaded forms, like hydrophobia. Devoted disciples followed in his footsteps. During the American occupation of Cuba after the Spanish-American war, Major Walter Reed showed that ordinary malaria and the deadly vellow fever alike were spread by the bite of mosquitoes. In

like manner it has been proved that certain fleas, carried by rats, spread the bubonic plague. In 1903 Dr. Charles W. Stiles proved that the inefficiency and low vitality of the "poor Whites" in the southern United States were due to the parasitic hookworm. The special causes of typhoid and tuberculosis have become well known; and recently, it is claimed, the germ



A Modern Electric Locomotive on the Chicago, Milwaukee, and St. Paul Road on a slope of the Rockies. Forty-two such engines are in use to haul passengers and freight over the Continental Divide. This engine weighs 282 tons, has an electrification of 3000 volts, and can haul six and a half million pounds of freight up a stiff grade at 16 miles an hour, or, geared for high speed, can pull a passenger train, like the one here pictured, at a mile a minute on ordinary levels.

that causes the dreaded infantile paralysis has been discovered. Each such discovery has enabled men to fight disease more successfully. It is not improbable that in the not distant future all deadly contagious diseases may be practically banished from the earth, — as, according to medical journals, yellow fever is just now banished. Between 1850 and 1900 the average human life in civilized lands was lengthened by a fourth, and population was trebled.

#### II. SOCIAL UPLIET

This larger and better life of the twentieth century, too, is A now bound together, for good and for ill, in a new human solidarity. Our big world is more compact than the small world of 1800 was. Ox-cart and pack-horse have been replaced as carriers by long lines of cars moving thousands of tons of all kinds of freight swiftly across continents. For bulkier commerce the most distant "East" and "West" have been drawn together by the Suez Canal (opened in 1869) and the Panama Canal (opened in 1914);1 while now the more precious articles and mails begin to be moved as by magic in airships, as Tennyson dreamed when in his youth he -

"Saw the heavens fill with commerce — argosies of magic sails." Pilots of the purple twilight, dropping down with costly bales."

New methods of banking make it possible to transfer credit in an instant, by wire or wireless, between the most distant portions of the earth; and lines of communication are so organized that it costs little more to send a letter or parcel around the earth than around the nearest street corner. The Minnesota farmer's market is not Minneapolis, but the world. The Australian sheep-raiser, the Kansas farmer, the South African miner, the New York merchant, the London banker, are parts of one industrial organism.

All this solidarity means one more revolution in industry. The age of small individual enterprise has given way to an era of vast consolidation of capital and management - department stores, mighty corporations, huge trusts, flouring centers like Minneapolis, meat-packing centers like Chicago, money centers like Wall Street. And this consolidation has brought incalculable saving of wealth in economy of management and in utilization of old wastes into by-products. The new unity of society too, has its moral side. Any happening of consequence is known within the hour in London, Petrograd, Peking, New York, San

<sup>&</sup>lt;sup>1</sup> Special reports upon the building of these canals.

Francisco, and, within a day, in almost every hamlet where civilized men live. A world opinion shapes itself, in ordinary times, as promptly as village opinion could be brought to bear upon an individual citizen a century ago.

A dark side But even before the horrible catastrophe of the World War, it was plain enough that all this modern progress had a darker side. True, there was more life, and better life; and there was more wealth to support life. The workers, too, though they got too little of that wealth, got vastly more than in 1800. An industrious, healthy artisan of to-day usually has a more enjoyable life than a great noble a century ago. Still the industrial organization which produced wealth with gratifying rapidity failed to distribute it equitably. The world had become rich; but multitudes of workers remained ominously poor. And this modern poverty is harder to bear than that of earlier times because it is less necessary. Then there was little wealth to divide. Now the poor man is jostled insultingly by ostentatious affluence and vicious waste.

Failure as yet to distribute wealth

The demand for "social justice" Throughout the civilized world earnest men and women, as never before in history, had begun to band themselves into many kinds of "social uplift" organizations to relieve or remove this misery. Until toward the close of the nineteenth century such movements were mainly charitable in their character. Then they began to work, not merely to treat the social disease, but to remove its cause. They ceased to call for charity, and began to work for social justice — for such an organization of industry as should secure to the worker a larger share of the product of his labor and so insure him against the need of charity. Enlightened thinkers and statesmen entered upon a new and more promising "war against poverty," recognizing that such a course was necessary, not merely for the welfare of the poor, but also for the salvation of all society.

# III. DEMOCRACY TRIUMPHANT

Growth of constitutionalism As late as 1830, we have seen, England, Switzerland, and Norway were the only Old-World countries which were not absolute despotisms; and these countries were far from being the democracies they are now. During the remaining two thirds of the nineteenth century, constitutional government spread eastward from England through Europe, and west, from the United States to Japan. In 1900 Russia and little Montenegro (with the possessions of Turkey) were the only European states still unaffected by the movement, along with Turkey, Persia, China, and Siam in Asia; and in 1913 Siam was the only sovereign state on earth without a representative assembly and some degree of constitutional government.

Except for Japan and China (pp. 573-82) the story has Turkey and already been told for the more important lands. In Turkey soon after 1900, a "Young Turk" organization began agitation for a parliament: and, winning over most of the officers of the army, in 1908, this party forced the Sultan to accept a constitution, after an almost bloodless revolution. Persia in 1906-7 had already had a very similar revolution. In such countries. however, it will of course take time for a real constitutionalism to permeate the masses of the people.

Quite as significant as this spread of constitutional forms Universal into Oriental lands was the swift extension of the franchise in western countries. We have traced that growth for most European countries to full manhood suffrage, and have seen the beginning of a powerful movement for equal suffrage for men and women. After the World War, we shall see, this universal suffrage movement swiftly created real democracies in most great nations.

Democracy is triumphant over other political forms. But Democits supreme test is still to be met. It has now to show not lems only that it can within each nation secure social justice at home, but also that it can establish lasting world peace by securing international justice. The tremendous difficulties of this task will appear in the next chapters.

#### CHAPTER XLIII

### WORLD POLITICS TO 1914

# I. ENCROACHMENTS UPON AFRICA AND ASIA

Trade essential to modern civilization

Modern civilization is based upon "industrialism." The greater the industrial development of a country, the more employment and better pay for its workingmen, and the more profit for its capitalists. Now the life blood of industrialism is trade: trade not merely with civilized nations, but (sometimes much more) with tropical and subtropical countries for oil, rubber, ivory, minerals, and other raw materials needed by factories in civilized lands. Moreover, thanks to modern factory processes, every industrial country (which can get adequate supplies of raw materials) has a much greater factory outpui than its own people can buy. The factories cannot keep running full speed without outside markets in which to sell. In the industrial states, too (before the World War), wealth accumulated faster, at times, than it could be invested profitably, - so that capitalists were anxious for outside investments, especially in countries with naturally rich but as yet undeveloped resources.

"Causes of imperial" policies

Add to these facts a fourth fact, — that in most of the rich tropical and subtropical regions there have been (until lately) no strong states to protect the inhabitants against outside encroachments — and we have the main explanations of the rivalries among the great civilized nations for colonial empire. Each seeks the largest possible part of the world's raw materials for its factories to work up into finished products, the largest markets for those products (all the better if a sole, or exclusive, market), and the best "concessions" from semi-barbarous states to its capitalists for exclusive rights to build railroads or develop mines.

This "imperialism" (or desire for empire for the sake of trade) has Imperialism been the underlying cause of most wars. And yet, under existing conditions, it is useless to blame any one nation for trying to grab the oil of Mesopotamia, the coal of China, the ivory of the Congo, or the rubber of Mexico. The blame lies in the amazing fact that the nations have not made more serious attempts to change the system of commercial cannibalism. Rightly seen, the vast raw wealth of the globe belongs to no one or two arbitrary political divisions of the globe's population: it is the heritage of the whole world, present and to come. When we grow civilized enough, there will be some world-organization to conserve these resources and to see that all nations may share on some basis of equal opportunity or of need. True, this is much to expect while each nation still permits grasping individuals to engross within its own borders that natural wealth that should belong to all its people. But, if the task is great, so is the need. It must be solved, if civilization is to survive. Until there is such a world organization, annihilating world-war will not cease to threaten. The real work of a League of Nations will be not so much to forbid war, as to remove the chief excuse for war by doing justice among the peoples.

In the eighteenth century, trade rivalry became world-wide In the eightwar. From 1689 to 1783, France and England wrestled inces- eenth censantly for world empire, grappling on every continent and every sea: while, as allies of this one or of that, the other powers grasped at crumbs of European booty. The close saw France almost stripped of her old dependencies; and a little later, when she seemed helpless in her Revolution, England sought to complete the victory. Then for a while Napoleon seemed likely to regain the Mississippi valley and India; but Waterloo left England "the mightiest nation upon earth," for some seventy years without an aggressive rival for world dominion. During that period, other European nations got along somehow because trade had not yet become the supremely vital thing it was soon In the nineto be. But steam and electricity were swiftly drawing the teenth century globe's most distant provinces into intimate unity, and, with the spread of the Industrial Revolution, world trade was taking on a new importance. Accordingly, after 1871, the new industrial French Republic began to seek expansion in north Africa and southeastern Asia; and in 1884, at the Congress of Berlin,

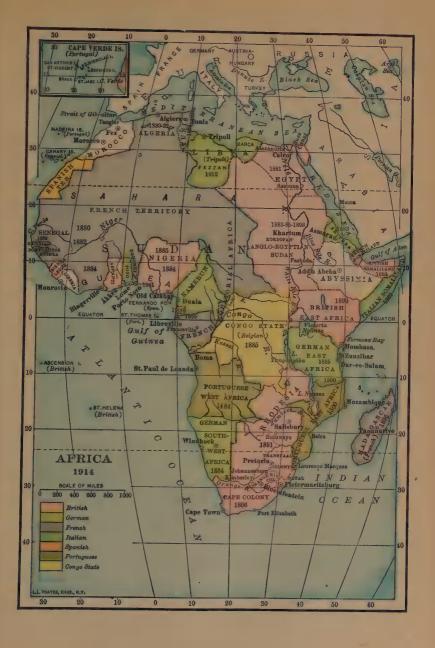
the new industrial German Empire gave notice that thenceforth it meant to share in the plunder. The next quarter-century saw a mad scramble between Germany, France, and the already partially sated England for the world's remaining rich provinces defended only by "inferior" races. European politics were suddenly merged in world politics. The possession of petty counties on the Rhine or the Danube ceased to interest peoples who had fixed their eyes on vast continents.

New worldproblems

Partition of Africa Australia was already English. North America was held by the United States or England. South and Central America were protected beneath the shield of the Monroe Doctrine. Africa, however, was largely unappropriated, and now its seizure was swift. In 1880 only a few patches here and there on the coast were European; in 1891 (except for Liberia and Abyssinia) the continent was mapped out between European claimants (map opposite) — mainly between England, France, and Germany, though Belgium held the "Congo Free State," a rich territory of 1,000,000 square miles in the heart of the continent with 30,000,000 native inhabitants. (It must be understood, however, that, except for English South Africa, and part of French Algeria, European settlement has not entered the continent to any considerable degree, nor have the natives been Europeanized.)

Europe in Asia By 1890, also, the partition of Asia was well under way—though in this continent too, except for a few trading stations, there has been no real European "colonization." Central and Northern Asia had become Russian; the vast, densely populated peninsula of India (with adjoining Burma) was English; the southeastern peninsula was mainly French. Of the five remaining native states, Afghanistan, Persia, and Siam were merely weak and helpless survivals permitted to exist by cautious European diplomacy as "buffer states," separating England from Russia on one side and from France on the other; and, before the century closed, the Turkish Empire and even the ancient Chinese Empire had begun to go to pieces.

<sup>&</sup>lt;sup>1</sup> Special reports: the explorations of David Livingstone and Henry Stanley.





573 JAPAN

Here we must note that in the closing years of the nineteenth The United century two new actors appeared to dispute world empire with States a World the old claimants. A war between Japan and China (p. 574) Power revealed despised Japan as a great modernized World Power that must henceforth be reckoned with, especially in Asiatic questions; and the Spanish-American War of 1898 brought the United States to the door of Asia. The United States had been sufficiently occupied for a hundred years in appropriating and developing her own vast territory from ocean to ocean, and had resolutely kept herself free from European complications; but now, her great task accomplished, she had already begun to reach out for the islands of the sea, and for Asiatic trade. Then during the war with Spain, she annexed Hawaii, and at the close she retained the Philippines.

#### II. JAPAN

Japan proper consists of a crescent-shaped group of islands Land and with an area a fourth larger than the entire British Isles. Population is only slightly larger than the British, but it increases rapidly and it is already much more "crowded," because only a small part of the land is tillable (much of that only with immense toil, in terraces of built-up soil on steep mountain sides), and because factory industry, though now growing rapidly, is still far less developed than in America or Europe. Accordingly, labor is very cheap, and the standard of living is low. In spite of this, the short, brown people have remarkably vigorous and well-developed bodies and strong, alert intellects. Their manners are marked by Oriental courtesy (which our ruder Western world sometimes looks upon as extravagant if not deceitful), and naturally many of their customs are strange and even shocking to Europeans and Americans.

Until the middle of the nineteenth century, Japan kept her- Westernself sealed against the outside world. For two centuries, even to trade with foreigners had been punishable with death. The Mikado (emperor) was absolute and was worshiped as a god; and small class of feudal nobles, backed by numerous heredi-

tary military retainers (samurai) kept the common people in a bondage not unlike that in ancient Egypt. But in 1853 Commodore Perry, under orders from the United States government, by a show of force secured the opening of Japanese ports to American trade.

Humiliated by this demonstration of the superior strength of Western civilization, the intelligent Japanese swiftly adopted many of its features. Before the close of the century, army, navy, schools, and industry were made over on Western models. Even sooner, feudalism and serfdom were abolished; and in 1889 a liberal Mikado proclaimed a constitution which created a parliament and ministry at least as powerful as that then existing in the German Empire. In recent years the ministry tends more and more to become truly "responsible"; and a progressive labor movement is likely to become a factor in politics. At the same time, it remains true that, since the fall of German and Russian autocracy in the World War, Japan is nearer a military despotism than is any other great power.

Revealed World
Power:
Chinese
War of
1894-5

Soon after Japan had become Westernized, she began to look eagerly for colonial acquisitions — partly as an outlet for her overcrowded population; and in 1894 her attempts to secure new privileges in the neighboring kingdom of Korea (a dependency of China) brought on war with the huge Chinese Empire. The Chinese fought with their usual fanatic bravery; but their arms and organization were Oriental, and little Japan won swift victory on land and sea. China agreed to cede not only Korea with the neighboring Port Arthur, but also the island of Formosa. But Japan in Korea would have forever blocked the natural Russian ambition for an ice-free Pacific port; and so the Russian Tsar, backed by France, insisted that Japan should renounce Korea and Port Arthur (which meant virtually that China should turn these districts over to Russia instead of to Japan).

Russian rivalry

Japan was unprepared for war with European powers, and was wise enough to yield for the time; but she began at once to make ready patiently and skillfully for a struggle with Russia



HASEDERA TEMPLE, PROVINCE OF YAMATO, JAPAN.—Number eight of the thirty-three places sacred to Kwannon, the goddess of mercy, who, according to Japanese belief, divided herself into parts in order to minister to as many as possible, in accordance with their particular need.



The Wall of Peking. —The wall is thirty miles in circumference. That part which surrounds the Manchu or Tartar city is fifty feet high, sixty feet through at the base, and forty at the top. The part surrounding the Chinese city is thirty feet high, twenty-five through at the base, and fifteen at the top. Each of the sixteen gates is surmounted by a high tower with numerous port holes.

CHINA 575

- which came ten years later (p. 578). Meantime the European powers felt at least obliged to recognize Japan more nearly as an equal. A series of new treaties removed various restrictions which had interfered with Japanese control of her own trade, and also abolished the European courts which had been set up within her territory to try cases in which Europeans were interested. Then in 1902 Japanese diplomacy secured a twenty Anglo-Japanese year treaty with England, in which each party agreed to aid anese pact the other in war if it were engaged with more than one power. (This meant that when the war with Russia should come, Japan would have only Russia to deal with.)

#### III. CHINA

Including its many outlying and loosely dependent districts Land and (like Thibet and Mongolia) China has an area and a population about equal to those of Europe; but China proper, containing half the area and three fourths the population, consists of eighteen provinces in the basins of the Hwangho and Yangtse river systems. Here, near the coast especially, population is densely crowded, considering the backward nature of industry. Most of the soil of China proper is fertile; but, in the absence of suitable means of transportation and communication, agricultural produce away from the coast has little value. The mineral deposits (including coal and oil) are probably the richest in the world; but, except for recent "concessions" to Europeans. they are almost untouched.

Even in China proper, the people belong to many distinct tribes with quite different dialects and with little in common except their patriotic pride in their common Chinese civilization and their contempt for all outside "barbarians." The Chinese civilization was old before that of Rome began. Printing, gunpowder, paper, delicate work in silks and in "chinaware." the mariner's compass, were all known in China for centuries before they appeared in Europe. The individual Chinamen, too, are industrious and energetic. But for the past 2000 years, Chinese culture has made no advance.

Stagnant civilization

Three causes help to explain this stationary or stagnant character of Chinese civilization. (1) The very complex system of picture writing, employing thousands of symbols instead of only twenty-six, imprisons the mind of the educated class. This is the more serious because the educated class of mandarins is also the ruling and the official class. There is no hereditary nobility in China: the mandarin class is open to any youth who acquires the necessary ability to read and to pass a satisfactory examination in certain sacred books. But the strenuous attention which all mandarin youth must give for so many formative years to the mere forms of words, and then to memorizing books of maxims, works against interest in new ideas.

- (2) Perhaps as a result of this, Confucius, the moral teacher of China, who about 500 B.C. compiled and arranged these sacred volumes, makes reverence for ancestors and for precedent fundamental virtues. To men so trained, innovation becomes a sin.
- (3) For thousands of years China was effectively shut off from all other civilized countries by almost impassable deserts and mountains, so that she received no new ideas from without.

The Manchu conquest In the seventeenth century the Mongol Tartar rule over China (p. 235) was succeeded by the rule of the *Manchus* (a conquering tribe from north-central Asia). An early monarch of this line compelled every Chinaman to wear his hair in a queue as a sign of subjection. This line of emperors continued absolute — in form — down to our own time; but very soon after the conquest the real management of the empire reverted to the mandarin class.

European trade After the voyage of Da Gama round the Cape of Good Hope, European traders began to try for admission into Cathay (China) to secure its tea and silk in exchange for Western goods. The Chinese government, however, for three centuries permitted these foreigners to deal only in the one port of Canton — where Portuguese, Dutch, and English established posts. The English found the greatest profits in bringing in opium from India.

The Chinese government saw that this drug was ruining thou- The Opium sands of its people, and, very properly, in 1839 it tried to stop that trade altogether. The English government then entered upon the "Opium War," and it was supported by English public opinion, which did not realize the magnitude of the opium evil, but looked upon the war as one of principle, intended merely to break through barbarous trade restrictions — as the United States was soon to do in Japan (p. 574).

England of course was speedily victorious, and the treaty of peace forced China to cede the island of Hongkong (which is still British) and to open to foreign commerce a number of important ports. The helpless Empire was soon compelled also to admit Christian missionaries and to permit foreigners to travel through its realms.

Next came the actual seizure of whole outlying provinces - Disinte-Burma by England, much of Indo-China by France, and the valley of the Amur by Russia. After the Jap-Chinese War of 1894-5, too, Russia, in return for her "protection," induced China to "lease" her Port Arthur for a hundred years (!) and to grant her railway rights across Manchuria (with the admission of Russian soldiers to guard the railway).

Then followed quickly seizures of territory in China proper. How Germany entered the Shantung peninsula has been told (p. 522). That act stimulated England to "induce" China (by the appearance of a fleet of warships) to "lease" to her the port of Waihaiwai - just between Port Arthur and the new German port Kiaochow. France secured Kwangchow-wan toward the south.

But the peril called forth a violent outburst of patriotism. The Boxer The mass of the people resented bitterly the interference of rising "foreign devils" in their affairs, and a secret society (the Boxers), pledged to rid China of foreigners, swept the country. In 1900 came a widespread Boxer rising. Many missionaries and travelers were massacred; the German minister was slain; and the other European embassies in Peking were besieged.

. The siege was soon raised, and the Boxer rising crushed with

savage retaliation, by a relief expedition in which Russia, Japan, the United States, England, France, and Germany joined. It seemed probable that the European powers would now seize large "indemnities" in territory, and perhaps break China in fragments. Largely through the insistence of the United States, the indemnities were finally taken instead in money.

America's
"Open
Door"
policy

Even before the Boxer rising the American Secretary of State, John Hay, had urged upon the powers the policy of preserving Chinese territorial integrity, in return for an "open door" policy by that country, suggesting also that each of the powers should apply that policy in those "spheres of influence" it had already acquired. This "open door" program, forcefully supported by America and England, and by all the small commercial countries — against both open and secret opposition by Kaiser William of Germany — had much to do now with preventing the complete dismemberment of China. Of course the main incentive of American policy was the wish to keep rich Oriental provinces open to American trade. But this policy — perfectly proper in itself — fell in happily with the interests of humanity.

The Russo-Jap War, 1904-1905 During the Boxer rising, however, Russia had occupied Chinese Manchuria. She claimed that such action was necessary to protect her railroad there, and promised to withdraw at the return of peace. In 1902 this pledge was solemnly repeated; but, before 1904, it was clear that such promises had been made only to be broken, and that Russia was determined not to loosen her grasp upon the coveted province. Moreover, she began to encroach upon Korea. To Japan this Russian approach seemed to imperil not only her commercial prosperity, but her independence, and she resorted to war.

To most of the world, Japan's chances looked pitifully small. Russian advance in Asia seemed irresistible, and the small island state appeared doomed to defeat. But Russia fought at long range. She had to transport troops and supplies across Asia by a *single-track* railroad. Her railway service was of a low order (like all her forms of engineering), and her rolling stock

was inferior and insufficient. To be sure, it was supposed that immense supplies had already been accumulated at Port Arthur and in Manchuria, in expectation of war; but it proved that high officials of the autocracy had made way with the larger part of the money designed to secure such equipment. Inefficiency, corruption, lack of organization, were matched only by boastful overconfidence.

Japan, on the other hand, had the most perfectly organized army, hospital service, and commissariat the world had ever seen. Her leaders were patriotic, honest, faithful, and always equal to the occasion; and the whole nation was animated by a spirit of ardent self-sacrifice. By her admirable organization, Japan was able, at all critical moments, to confront the Russians with equal or superior numbers, even after a year of war, when she had rolled the battle line back several hundred miles toward the Russian base.

At the outset, Japan could hope for success only by securing naval control of Asiatic waters. Russia had gathered at Port Arthur a fleet supposedly much stronger than Japan's whole navy; but (February 8, 1904) Japan struck the first blow, torpedoing several mighty battleships and cruisers. The rest of the Russian fleet was blockaded in the harbor; and, to the end of the war, Japan transported troops and supplies by water almost without interference.

Korea was swiftly overrun. The Russians were driven back Yalu, Port from the Yalu in a great battle, and again defeated at Liaou Arthur, and Yang: and after a seven months' siege, marked by terrible suffering and reckless sacrifice on both sides, the Japanese captured the "invulnerable" Port Arthur (January, 1905). The severe northern winter interrupted the campaign; but in March, 1905, the Japanese resumed their advance. The Battle of Mukden was the most tremendous military struggle the world had seen. It lasted fifteen days. The battle front extended a hundred miles, and a million men were engaged, with all the terrible, destructive agencies of modern science at their command. The Russians were completely routed, and driven back on Harbin.

Togo's naval victory Russia's only chance was to regain command of the sea. During the winter of 1905, after a year of delays, a huge fleet, far exceeding the Japanese navy in number and in size, but poorly equipped and miserably officered, had set out on the long voyage from the Baltic. By a breach of neutrality on the part of France, it was allowed to rest and refit at Madagascar, and again at the French stations near Southern China; and in May it reached the Sea of Japan. There it was annihilated by the splendidly handled Japanese fleet, under Admiral Togo, in the greatest of the world's naval battles.

Treaty of Portsmouth Theodore Roosevelt, President of the United States, now "offered his good offices" to secure peace; and a meeting of envoys was arranged (August, 1905, at Portsmouth, N. H.), at which the *Treaty of Portsmouth* was signed. Japan's demands were exceedingly moderate, and she yielded even a part of these at President Roosevelt's urgent appeal for peace. Russia agreed (1) to withdraw from Chinese Manchuria, (2) to cede the Port Arthur branch of her railroad to China, (3) to recognize a Japanese protectorate in Korea, and (4) to cede to Japan the southern half of Sakhalin, — an island formerly belonging to Japan but occupied by Russia in 1875.

The most important results of the war were indirect results. Russia was checked in her career of aggression in Europe and toward India, as well as in the Far East, and the collapse of her despotic government gave opportunity for the beginning of a great revolution in society and politics (p. 558). Her defeat was a blessing to her own people. On the other hand, victory intensified imperialistic and militaristic tendencies in Japan, and her cruel rule in Korea soon alienated much of the sympathy her gallantry had won in America and England.

The Chi-Revolution One other change, vast and beneficent, is at least closely connected with the war. China had recently begun to follow Japan's example in sending part of her youth abroad to complete their education, especially to America; and Western ideas had begun to spread among the mandarin class. The

national humiliation in the war with Japan in 1894 and in the Boxer War, and now the marvelous victory of Westernized Japan over Russia, reinforced the advocates of Western civilization for China. In 1909 the regent (Empress Dowager, whose Emperor-son was still a babe) promised a constitution "in the near future." The agitation of the liberals then forced her to fix the date for 1913. But this was not soon enough. In 1911 Central China rose in revolution, to make the many provinces of the empire into a federal republic.

The movement spread with marvelous rapidity, and in a few weeks the Republicans, in possession of the richest and most populous parts of the empire, set up a provisional republican government, at Nanking, under the presidency of Dr. Sun Yat Sen. In an attempt to save the monarchy, the Empress then issued a constitution, and called to power a moderate reformer, Yuan Shih Kai (yoo-an she ki). When it quickly appeared that this was not enough, the Manchus abdicated. Yuan Shih Kai established a provisional republican government at Peking, and opened negotiations with the Nanking government. Sun Yat Sen resigned, and the two provisional governments elected Yuan Shih Kai president of the "Republic of China."

In April, 1913, the first Chinese parliament assembled, rep- China resenting four hundred million people. The new president, however, proved self-seeking and reactionary. Leading liberals were assassinated, supposedly by his orders, and probably only his own death kept him from making himself emperor. The Peking government remains (1925) virtually a military dictatorship, engaged in wasting struggles with a renewed attempt at a republic in South China and with military adventurers from the north.

A fourth of the population of the globe cannot be expected to lift itself into civilization and orderly freedom in a day. Progress in China, however, has gone much further than a mere change in external political forms. Western types of schools and of industry have been introduced over wide areas

in the brief period, 1913-1925, and much advance has been made in freeing women from ancient servile customs.

#### IV. MAKING "ALLIANCES" FOR PEACE

The new social solidarity (p. 567) had its peril as well as its promise. By 1910, Europe had fallen into two hostile camps, the *Triple Alliance* and the *Triple Entente*.

The Triple

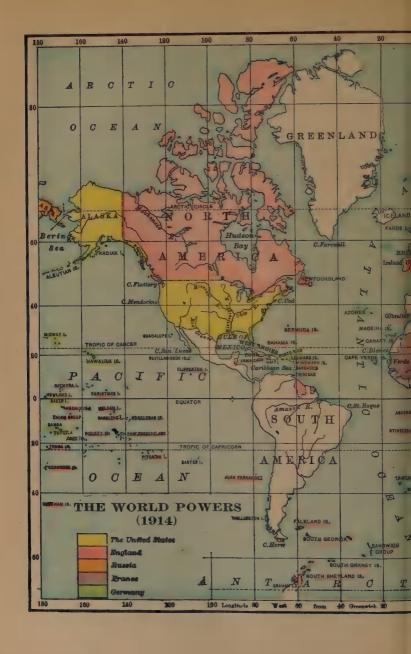
1. After 1871 Bismarck sought to isolate France, so as to keep her from finding any ally in a possible "war of revenge." To this end he cultivated friendship especially with Russia and Austria. Austria he had beaten in war only a few years earlier (1866); but the ruling German element in Austria was quite ready now to find backing in the powerful and successful German Empire.

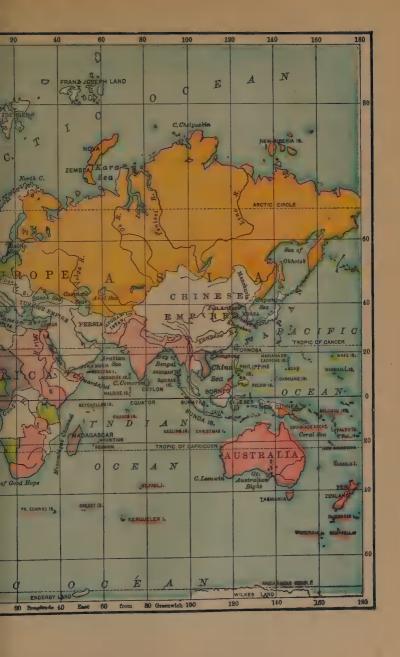
Bismarck prefers Austria to Russia

Soon, however, Bismarck found that he must choose between Austria and Russia. These two were bitter rivals for control in the Balkans. The Slav peoples there, recently freed from the Turks, looked naturally to Russia, who had won their freedom for them, as the "Big Brother" of all Slavs and all Greek religionists. But Austria, shut out now from control in Central Europe, was bent upon aggrandizement to the south. In particular her statesmen meant to win a strip of territory through to Saloniki, on the Aegean, so that, with a railroad thither, they might control the rich Aegean trade. Now Serbia, one of these Slav states, dreamed of a South Slav state reaching to the Adriatic. This would have interposed an insuperable barrier acrossthe path of Austria's ambition. Accordingly Austria sought always to keep Serbia weak and small; while Russia, hating Austria even more than she loved the Balkan Slavs, backed Serbia. (Map, p. 595.)

Italy drawn into Bismarck's league This rivalry between Austria and Russia became so acute by 1879 that there was always danger of war; and in that year Bismarck chose to side with Austria as the surer ally. Accordingly he formed a definite written alliance with Austria to the effect that Germany would help Austria in case she had a war with Russia, and Austria would help Germany in case she were









attacked by France and any other Power. Three years later, while Italy was bitterly enraged at the French seizure of Tunis (p. 503), Bismarck added Italy to his league, making it the Triple Alliance.

2. Then Russia and France, each isolated in Europe, drew The Dual together for mutual protection into a "Dual Alliance" (1884). England long held aloof from both leagues. In the eighties and nineties, England and France were bitter rivals in Africa, and England and Russia, in Asia. But after Bismarck's fall, England's England began to see in the German emperor's colonial ambitions a more threatening rival than France; and Russia's defeat by Japan made Russia less dangerous. German militarism, too, was deeply hateful to English democracy. Moreover, England and France were daily coming to a better understanding, and in 1903 a sweeping arbitration treaty put any war between them almost out of question. Soon afterward, England and Russia succeeded in agreeing upon a line in Persia which should separate the "influence" of one power in that country from the "influence" of the other, so removing all immediate The Triple prospect of trouble between the two. From this time the Dual Alliance became the Triple Entente - England, France, and Russia. England was not bound by definite treaty to give either country aid in war; but it was plain that France and Russia were her friends.

Alliance of

ances and

Each of the two huge armed leagues always protested that The alliits aim was peace, and for half a century after 1871 Europe did have no war, except the struggles in the half-savage Balkans. But this "peace" was based upon fear, and it was costly. Year by year, each alliance strove to make its armies and navies mightier than the other's. Huge cannon were invented, only to be cast into the scrap heap for still huger ones. A dreadnaught costing millions was scrapped in a few months by some costlier design. The burden upon the workers and the evil moral influences of such armaments were only less than the burden and evil of war (p. 511). In every land voices began to cry out that it was all needless: that the world was too

Christian and too wise ever again to let itself be desolated by a great war. And then came some interesting if not very zealous efforts to find new machinery by which to guard against war—in standing arbitration treaties, permanent international tribunals like the Hague Court, and occasional World Congresses.

# V. INTERNATIONAL ARBITRATION

The first modern "arbitration" The first case of arbitration between nations in modern times was arranged by one clause <sup>1</sup> of the Jay Treaty of 1794 between England and the United States. For nearly a hundred years this sensible device continued to be used mainly by the two English-speaking nations; but before the close of the nineteenth century it began to spread rapidly to other lands. During that century several hundred disputes were settled honorably, peacefully, and justly, by this process.

But in each of these cases a special treaty had to be negotiated before arbitration could begin — with every chance for war before such an arrangement could be made. Now the closing years of the nineteenth century saw agitation for "general arbitration treaties" by which nations might agree in advance to submit disputes to a certain court of arbitrators. In 1897 a treaty of this kind between England and the United States failed of adoption because of opposition in the United States Senate, though it had been recommended vigorously first by President Cleveland and afterward by President McKinley. Then leadership in this great movement passed for the time away from the English-speaking peoples.

The Hague Congress of 1899 On August 24, 1898, by order of Tsar Nicholas (a sentimental lover of peace), the Russian Minister of Foreign Affairs handed to the representatives of the different nations in St. Petersburg a written suggestion for a world conference to consider some means for arresting the danger of war and for lessening the burden of the armed peace. Out of this suggestion there grew the

<sup>&</sup>lt;sup>1</sup> Regarding the disputed boundary between Maine and Nova Scotia. See West's American History and Government, § 232, or American People, ¶ 406.

Hague Peace Conference of 1899. Twenty-six nations were Germany represented, including Mexico, Siam, Japan, China, and Persia, defeats proposals for - practically all the independent states of the world except disarming the South American republics. Never before had any gathering so nearly approached a "parliament of man." It was found impossible to put any limit upon armament, because the German representatives refused to consider that matter; but agreements were reached to regulate the methods of war in the interests of greater humanity (futile though such agreements were soon to prove), and, in spite of German opposition, the Congress provided a standing International Tribunal for arbitration between nations.

No nation was compelled to submit its quarrels to this Hague Tribunal, but machinery was now ready so that nations could escape war, without loss of dignity, if they desired. (In the following years many important cases were so settled.) The next step was for groups of nations to pledge themselves to make use of this machinery, or of similar machinery. This pledge is the essence of a "general arbitration treaty."

While the Hague Conference was sitting, Chili and Argentina Chili and (which had not been invited to the Conference) were on the verge of war over a boundary dispute in the Andes. For the next two years both governments made vigorous preparations, - piling up war taxes, increasing armaments, building and buying ships of war. But at the last moment a popular movement, led by bishops of the Catholic Church in the two countries, brought about arbitration; and soon after, the boundary was adjusted rationally by a commission of geographers and legal experts. So well pleased were the two nations with this individual case of arbitration that they proceeded to adopt ... "general treaty" by which they bound themselves, for a period of five years, to submit all disputes which might arise between them to a specific tribunal.

This was the first "general arbitration treaty" ever actually adopted (June, 1903). But others were already in preparation in Europe; and, four months later (p. 583), France and England adopted one, agreeing to submit future disputes to the Hague Tribunal. Others followed swiftly, until most civilized states (except Germany) were joined with one or more other states in such agreements, usually, however, with important reservations as to "national honor," which often destroyed the force of the agreement.

Excursus : Spanish America The splendid example to the world set by Argentina and Chili (p. 585) suggests forcibly that Spanish America must be



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THE CHRIST OF THE ANDES

A monument of good-will standing at an elevation of 12,000 feet on the boundary line between Chili and Argentina, erected by the two countries to commemorate the arbitration of their boundary dispute.

taken into account in the future world progress. In recent years these two countries. along with Brazil, have shown a growing disposition to act in close agreement in foreign relations, so that they are sometimes referred to (from their initials) as the A B C Concert. The first striking instance of such concert was a joint suggestion from the three in 1915 for mediation between the United States and Mexico, - apparently with view to protecting Mexico against unfriendly designs mistakenly attributed to the United States. (Cf. West's American People, 703-4.)

How the Spanish-American states became independent has been briefly told (pp. 340-4). Argentina's war of independence lasted from 1816 to 1823. Some years of turbulent disorder followed; but the adoption of the present republican constitution, in 1853, ushered in an orderly and stable era of progress. The country comprises fourteen "States" and ten "Territories," under a federal system similar to that of the United States. In the sixties, the government began to build up an excellent system of public schools, with Normal schools officered largely by teachers drawn from the United States. The population is about as large as that of Canada; and indeed Canada and Argentina may be said to be close rivals for second place in power and civilization upon the Western continent.

Brazil became independent of Portugal in 1821, but it kept Brazil's gloa monarchic government until 1889. In that year the "emperor," Dom Pedro II, bowed magnanimously to the rising republican sentiment of the country, and, by his abdication, removed the danger of a violent revolution. Brazil's area is greater than that of the United States, but the country is mainly undeveloped. Of a population of 25 millions, only about a third are Whites, and these are settled near the coast.

These two states are perhaps the most progressive of the South American republics, though some of the others press them closely. Until very recent times, the main interest of the outside world in these countries has been in regard to their trade. They export large quantities of agricultural products and of raw materials. Argentina sends to Europe immense shipments of frozen meats and of hides and grain. Brazil exports coffee, sugar, tobacco, cotton, rubber, cocoa, dyewoods, and nuts. Chili sells costly nitrates and large supplies of precious metals. They are making rapid progress in manufacturing; but they are still buyers of factory goods on a large scale.

The trade of the South American countries is largely in the Spanish hands of England — though before the World War Germany America and had begun to make rapid inroads upon England's control. In States

spite of her favorable position geographically, the United States has not a sixth as much of that trade as England has.

One of the promising features in present world conditions, however, is the marked tendency in the United States for the people to free themselves from their old ignorant and silly contempt for Spanish America. The increased attention to Spanish in our high schools is a hopeful sign. A true understanding of one another's civilization between the great Republic of the northern continent and its younger sisters to the south will count for progress in many ways — of which improved trade relations will be only the least important.

Hague Congress of

In 1907, at the suggestion of the United States, a Second Hague Conference met. This time the South American republics were represented. The Conference extended somewhat the work of the first meeting, but again England's proposals to limit navies and armies failed because of opposition from Germany and Austria. It was growing more and more plain that all these noble efforts for peace were vain unless supplemented by radical measures of disarmament; and Germany's implacable opposition made this unattainable except by a better organized world.

And the approach of war

Germany's resistance to disarmament was due, of course, to the militaristic spirit dominating her government (ch. xxxvii), but it was also closely connected with her insistent feeling that she must acquire (by force, since she saw no other way) a larger "place in the sun," — greater colonial dominion. The nineteenth century "expansion" of Europe into Africa and Asia (unlike the colonial expansion of the eighteenth century) had been carried forward at the expense of savage or semi-barbarous peoples only. For a hundred years no "great" war had been waged between Christian nations avowedly for greed. Indeed, toward the close, whenever one nation made an important seizure of booty, some international conference arranged compensatory gains for any seriously discontented rival — and so preserved temporarily a delicate "balance" of interests.

But this balance was one of exceedingly unstable equilibrium. A touch might tip it into universal ruin. And there were no materials to continue adjusting it on the old plan. The world was now parceled out. Further expansion of consequence by any "power" meant direct conflict with some other "power." Moreover, so complicated had rivalries and alliances become. any conflict at all now meant a world conflict; and, so "improved" were agencies of destruction, a world struggle now meant ruin out of all comparison with earlier wars.

To-day this is plain enough. But until the late summer of A world 1913 the certain danger was glimpsed but dimly (outside the German war lords) and by only a few "dreamers." Complacently the peoples and their "practical" statesmen continued feeble arbitration movement into a real guarantee of peace.

to drift on the brink of unparalleled disaster. They did not seriously expect ever to use their crushing armaments; but neither did they resolutely seek to get rid of them and to develop this

FOR FURTHER READING. — Eduard Fueter's World History; William Spence Robertson's History of the Latin-American Nations; Warshaw's The New Latin America. These three admirable treatments are recent. all appearing in 1922.

# PART XI THE WORLD WAR

# CHAPTER XLIV

# THE CONFLAGRATION BURSTS FORTH

#### I THE BALKAN FUSE

Land and

We have seen materials heaped for a world conflagration. A fuse was found in the Balkan situation. The little Balkan district is a crumpled criss-cross of interlacing mountains and valleys, peopled by tangled fragments of six mutually hostile races. A century ago (and for four centuries before) all southeast

Europe beyond Austria and Russia was part of Turkey. But

The Greeks

Roumanians

Albanians

the Turks were mere invaders and scattered rulers. They were not numerous in Europe except near Constantinople, and they had no part in European civilization. In the old Hellenic peninsula dwelt the Greeks, with the memories of their ancient greatness. North of the Danube lay the Roumanians, proud of their legendary descent from Roman colonists in Dacia and with a language closer to-day to the old Latin than is any other living European language. In blood the Roumanians are no doubt now mainly Slav. Only half their race lived in "Roumania." One fourth dwelt in Bessarabia, which Russia had seized from the Turks in 1812; and another fourth were in Transylvania, which Hungary had held ever since she conquered it from the Turks in the eighteenth century.

Between these Greek and "Roman" peoples lay the Bulgarians, the Serbs, and, along the Adriatic just north of Greece. the Albanians. These last were wild herdsmen, descendants of the ancient Illyrians. For the most part they had adopted Mohammedanism and they willingly supplied excellent troops for the Turkish army; but in other respects their poverty and their mountains made it possible for them to keep a rude sort of self-rule, without much interference from Constantinople.

The Serbs were the leading survivors of the conquering South The Serbs Slavs who settled in the Balkan regions in the sixth century. They had long been imbued with a natural ambition to restore their ancient empire as it stood when the Turk overthrew it in the fatal battle of Kossova, in 1389 (p. 121). But even more than the Roumanians, the South Slavs had been broken up by accidents of war. The northwestern part, the Bosnians, had remained independent longer than Serbia proper: and then, when they were conquered, their nobles became Mohammedans, to secure Turkish favor, though the peasants remained Greek Christians - like most of the subject peoples outside Albania. Other northern parts of Serbia, lands of the Croats and Slovenes, were reconquered from Turkey by Hungary in the eighteenth century, and so were no longer part of the home land, to which by race and language they belonged. Moreover, in the fastnesses Monteof Montenegro ("Black Mountain") dwelt some 200,000 halfsavage Serbs who had never yielded to the Turks, but had kept their freedom at the cost of "five hundred years of ferocious heroism." In Serbia itself, the Turks had for the most part killed off the nobles. The village life was left, however, much as it had been of old. The people managed their local matters in small democracies, and earned their living as farmers and

the Turk, oppression and cruelty dwarfed their civilization. East of Serbia, beyond a dividing mountain range, lay the The Bul-Bulgarians. The "Bulgars" came into the peninsula as conquerors from central Asia some two centuries later than the Slav Serbs. Originally they were baggy-trousered Asiatic nomads, akin to Tartars and Turks, and to-day they have intense pride in their ancient history as a race of conquerors. But in blood they have been so absorbed by the Slavs among whom they settled that there is little real difference in race be-

herdsmen of droves of pigs. As in all Christian lands ruled by

divisions

tween them and Roumanian on the one side or Serb on the other.

Race hatreds Still a long history of rivalry, warfare, and mutual cruelty has left an intense "race" hatred between Bulgars, Serbs, and Greeks; and this hatred has been made hotter by the fact that each one of the three races had hoped to win for itself the northern Aegean coast from the decaying Turkish power.

The four great Slav branches

This is a proper place to survey the distinctive marks of the four great divisions of European Slavs: (1) the Russians, influenced by long Tartar domination in the Middle Ages, by admixture with various border peoples, and by the Greek Church; (2) the Poles, set off from the Russians by the adoption of Latin Christianity and by German instead of Tartar influence; (3) the Bohemians and neighboring Slavic peoples, now known as Czecho-Slovaks, resembling the Poles in their history but dominated in recent centuries by Austrian Germans; and (4) the "South Slavs" of the Balkans, with a promising Greek influence in the early Middle Ages, followed by long and crushing subjection to the Turk.

Rise of independent Slav states We have seen how the rule of the Turk in the Balkans began to disintegrate. Greece won independence in an eight-year war (1821–1828); and Roumania and Serbia were advanced to the position of merely tributary states, ruled thenceforth by their own princes. The Crimean War (1856), in which France and England attacked Russia, bolstered up the tottering Ottoman Empire for a time, but a great collapse came twenty years later. The Sultan had promised many reforms for his Christian subjects; but these promises bore no fruit, and in 1875–1876 the Bosnians and Bulgarians rose for independence. There followed the horrible events long known as the "Bulgarian Atrocities." Turkish soldiers destroyed a hundred Bulgarian villages with every form of devilish torture imaginable, and massacred 30,000 people, carrying off also thousands of Christian girls into terrible slavery. Then Serbia sprang to arms; and

Tsar Alexander II of Russia declared war on Turkey. The horror in Western Europe at the crimes of the Turk prevented for a time any interference: and in ten months the Russian ar- Russomies held the Turks at their mercy. The Peace of San Stefano (1878) arranged for a group of free Slav states in the peninsula and for the exclusion of Turkey from Europe except for the city of Constantinople.

War of 1877

But now Europe intervened. Austria wanted a share of Congress Balkan plunder, and England feared the advance of Russia

of Berlin.



THE CONGRESS OF BERLIN IN 1878. Bismarck in the central foreground is clasping the hand of the Russian representative. Turkish and Bulgarian representatives are indicated by their headgear.

toward her communications with India; so the Peace of San Stefano was torn up. The Congress of Berlin (p. 458), dominated by Disraeli, the English Conservative, restored half the freed Christian populations to their old slavery under the Turk: handed over Bosnia to Austria to "administer" for Turkey. with a solemn provision that Austria should never annex the territory to her own realms; and left the whole Balkan district in anarchy for a third of a century more. In fixing responsibility for the World War of 1914, this crime of 1878 cannot be overlooked

Germany takes England's place as friend of Turkey The English government was chiefly responsible for that crime, but the English people promptly repudiated it at the polls (p. 458). From this time England drew away from her old policy of courting Turkish friendship. Herein her place was quickly taken by Germany — with a shamelessness that has been partly told (pp. 521-2).

German and Austrian plans at one

In return, the Kaiser expected to make Turkey into a vassal state; and the prospect of German dominance in Asia Minor brought Germany and Austria into closer sympathy in their Balkan policies. Austria's interference in those regions had been purely bad, aiming to keep the little Balkan states weak and mutually hostile, and especially to prevent the growth of a "Greater Serbia." Now (1898, 1899), Germany obtained concessions from Turkey for a railway from "Berlin to Bagdad," to open up the fabulously rich Oriental trade. A powerful Serbia, through which that line must pass, might have hampered the project. Thenceforward Germany was ready to back Austria unreservedly in Balkan aggression. And in return, Austria permitted herself to sink virtually into a vassal of Germany in all other foreign relations. Such was the origin of the German dream of a "Mittel-Europa" empire, reaching across Europe from the North Sea to the Aegean and the Black seas, and on through Asia Minor to the Euphrates.

The
" MiddleEurope "
dream

Austria an-Bosnia, 1908 In 1908 came a step toward fulfilling the plan. Taking advantage of internal dissensions in Turkey that followed the reforms by the young Turks (p. 569), Austria formally annexed Bosnia, in flat contradiction to her solemn pledges. This was not only a brutal stroke at the sanctity of treaties, but it seemed also a fatal blow to any hope for a reunion of that Slav district with Serbia. Serbia protested earnestly, and was supported by Russia. But the Kaiser "took his stand in shining armor by the side of his ally," as he himself put it; and Russia, still weak from her defeat by Japan and from her revolution of 1906, had to back down. Serbia was then forced by rough threats to make humiliating apologies to Austria — while at the same time an

Austrian embargo against Serbia's pork closed to the chief Serbian industry its only outlet to world markets.

Then came an event less favorable to the Teutonic designs. United action by the mutually hostile Balkan states had seemed impossible. But in 1912, the genius of Venizelos, prime minister of Greece, joined Bulgaria, Serbia, Montenegro, and Greece in a war to drive the Turk out of Europe. The

Balkan Wars of 1912, 1913



THE BALKAN STATES

allies won swift victories, and in a few months were almost at the gates of Constantinople. "Europe" intervened to arrange the peace terms. Italy, like Austria, was hostile to a Greater Serbia; and at the insistence of these powers, backed by Germany, a new Kingdom of Albania was created, shutting off Serbia once more from the sea she had reached, while Montenegro was forced, by threat of war, to give up to Albania Scutari, which she had conquered. Turkey was to surrender, mostly

to Bulgaria, her remaining territory in Europe except for Constantinople. Germany had carried her points in this settlement; but her ally, Turkey, had collapsed, and events were at once to show that in siding with Bulgaria she had blundered.

The treaty left Bulgaria almost the only gainer. The cheated allies demanded that she now share her gains with them. She refused; and at once (June, 1913) followed "the Second Balkan War." Greece, Serbia, Montenegro, and Roumania attacked Bulgaria. The Turks seized the chance to reoccupy Adrianople and were permitted to keep it. In a month Bulgaria was crushed, and a new division of booty was arranged. Greece won the richest prize, including the city of Saloniki; but each of the other allies secured gains.

A seed bed for future

Roumania was now a half larger than any other Balkan state. Then came Serbia, Greece, and Bulgaria, each with about four and a half million people. Montenegro had risen to a half million, while "Turkey in Europe" kept nearly two million. All these nations were frightfully illiterate, and all were poor. Moreover they now hated one another with an intensified ferocity. Especially did Bulgar now hate Serb and Greek. Serbia, too, was still cheated of her proper desire for an outlet on the Adriatic, her only natural gateway to the outside world, and she resented fiercely the Austrian and Italian policy which had so balked her, - so that large secret societies grew up in Serbia, pledged to hostility to the "odious and greedy northern neighbor who holds millions of Serb brothers in chains." On her part, Austria felt deeply humiliated by the outcome of the Second Balkan War, and was planning to redress her loss of prestige by striking Serbia savagely on the first occasion.

New strides in militarism Then followed in 1913 a new and ominous stride in militarism. First Germany adopted a new army bill, to increase her army in peace from 650,000 to 870,000. Three weeks later (July 20) France raised her term of active service from two years to three, and Austria and Russia at once took like measures. Each country of course found excuse for further efforts in like efforts by its rivals. In particular, German and Austrian newspapers

expressed frenzied alarm at the enormous increase proposed for the Russian army.

#### II. WAR GUILT

One reason why the world drifted so complacently toward Drifting catastrophe was the general belief that, despite their armaments, the great "Christian" states were too good or at least too wise ever again to engage in war with one another merely for plunder — with the terrible ruin that such war must bring under modern conditions. And this belief was in itself a safeguard, in a measure. The catastrophe would at least have been postponed, except that one great government did not share the faith in peace, or the desire for it. Other countries were infected with imperialistic greed; but in Germany, in a peculiar measure, this imperialism had struck hands with a blatant and all-pervading militarism.

For half a century Germany had been ruled by a Prussian despotism resting upon an old, bigoted, and arrogant oligarchy of birth, and a new, greedy, scheming oligarchy of money. That rule had conferred on Germany many benefits. It had cared for the people as zealously as the herdsman cares for the flocks he expects to shear. But in doing so it had amazingly transformed the old peace-loving, gentle German people. It had taught that docile race to bow to Authority rather than to Right; to believe Germany stronger, wiser, better, than "decaying" England, "decadent and licentious" France, "uncouth and anarchic" Russia, or "money-serving" America; to be ready to accept a program, at the word of command, for imposing German Kultur upon the rest of the world by force; to regard war, even aggressive war, not as horrible and sinful, but as beautiful, desirable, and right, — the final measure of a nation's worth, and the divinely appointed means for saving the world by German conquest.

This diseased "patriotism" began with the war-begotten Em- "Out of pire. As early as 1872, Von Schellendorf, Prussian War-Minis- their own ter. wrote: -

militarism

"Do not forget the civilizing task which Providence assigns us. Just as Prussia was destined to be the nucleus of Germany, so the new Germany shall be the nucleus of a future Empire of the West. . . . We will successively annex Denmark, Holland, Belgium, . . . and finally northern France. . . . No coalition of the world can stop us." Leaders of German thought adopted this tone, until it dominated pulpit. press, university, and all society. Treitschke, a leading historian, could teach impiously: "War is part of the divinely appointed order. . . . War is both justifiable and moral, and the idea of perpetual peace is both impossible and immoral. . . . The salvation of Germany can be attained only by the annihilation of the smaller states." School children had these ideas drilled into them. Jung Deutschland, official organ of the Young German League (an organization corresponding in a rough way to our Boy Scouts), declared: "War is the noblest and holiest expression of human activity. For us, too, the glad, great hour of battle will strike. Still and deep in the German heart must live the joy of battle and the longing for it. Let us ridicule to the utmost the old women in breeches who fear war and deplore it as cruel and revolting. No; war is beautiful. Its august sublimity elevates the human heart beyond the earthly and the common. In the cloud palace above sit the heroes Frederick the Great and Blücher; and all the men of action the great Emperor, Moltke, Roon, Bismarck - are there as well, but not the old women who would take away our joy in war. . . . That is the heaven of young Germany."

And so on, almost without end. It is no pleasant task now to recall how this monstrous ritual of war-idolatry was chanted so universally by the leaders of a great nation, to foment international envy and suspicion and bloodshed. Nor is it recorded here to throw discredit on the new Germany struggling, since the war, toward a better life. The story must be recorded, because it carries a lesson for the world, a lesson for the conquerors of Germany "lest they forget," — lest in the rebound from victorious war, they bow down in a like worship of violence before some misshapen idol of nationalism.

Protests few and weak True, even in that old Germany, a few lonely voices, mainly Socialists, protested against this doctrine of insolent and ruthless Might. Indeed the bulk of the peasants and artisans wished not war but peace; but these were silent social forces, unorganized and passive. And even these elements were deeply in-

fluenced by the persistent propaganda that England hated their country and was only waiting a chance to destroy it. Between 1912 and 1914, to be sure, the German ambassador to England, Prince Lichnowsky, 1 repeatedly assured his government of England's friendly and pacific feeling. But these communications, so out of tune with the purpose of the German government, never reached the German people.

It is to be added, too, that leaders of the Junkers and of the capitalist class looked to foreign war as the only means of preserving their class rule at home against the rising tide of social reform. And all these forces had talked war so long that they had come to believe it sure to come. This belief spread. For some years the Kaiser had inclined, on the whole, to the maintenance of peace and had been a moderating influence in the councils of the war lords. But early in 1914 he announced repeatedly that war with France was inevitable, and so delivered himself into the hands of the war party. The American Colonel House, in Berlin in May on a diplomatic mission from President Wilson, was appalled at the dominance there of the military spirit. "The whole of Germany," he wrote, "is charged with electricity. . . . It needs only a spark to set the whole thing off."

In June, 1914, the Kiel Canal was finally opened to the passage Germany of the largest ships of war. Now Germany was ready, and her warlords were growing anxious to use their preparation before it grew stale - and before France and Russia, somewhat alarmed now, should have time to put into effect their new army laws (p. 596). Moreover, Russia was distracted by violent strikes of revolutionary workingmen; France, by a tumultuous resistance to her new army law; and England, by an embryo civil war in Ireland (p. 482).

<sup>1</sup> This cultivated and able German Liberal, wholly free from the spirit of German jingoism, had been selected for the position apparently in order to blind English opinion as to Germany's warlike aims. When the war came, he found himself in disgrace with the Kaiser and the German court; and at the opening of the second year of the war (August, 1916) he wrote an account of his London mission for private circulation among his friends, to justify himself in their eyes. A copy fell into the hands of the Allies during the next year, and became at once one of the most valuable proofs of the German guilt in forcing on the war.

The occasion—in the Balkans And now came just the kind of occasion the German warlords wished. Ever since its unjust seizure by Austria, Bosnia had been seething with conspiracies against Austrian rule. June 28, 1914, the heir to the Austrian throne, the Archduke Francis, while in Bosnia, was assassinated, with his wife, by some of these conspirators — who, it is now known, included Serb officers.

Europe was aghast. Horror at the dastardly murder was mingled with fear of a great European war. If Austria used this murder as an excuse to crush Serbia, Russia would surely defend that country. And a conflict between Austria and Russia could not but draw in at once Germany and France. Germany and Austria, however, believed that Russia and France would be their only important foes. England had shown no selfish interest in the Balkans for many years, and it seemed unlikely that she would fight upon a Balkan question.

Austria's
ultimatum—
after Germany's
pledge of
support

Austria had long looked upon her unruly little neighbor to the south very much as some Americans look upon Mexico. Now Austrian papers loudly declared Serbia responsible for the murder, inasmuch as she had not suppressed societies of conspirators within her borders agitating for Bosnian liberation. A month passed quietly; but, during that time, the Austrian government secretly obtained from the German Kaiser a promise of support "to the hilt" in whatever action it might decide to take. Then, July 23, without warning, Austria launched her forty-eight hour ultimatum to Serbia — demands that would have degraded that country into a mere vassal state, and which, the minutes of the Austrian Cabinet show, were purposely made impossible of acceptance. In twelve days a world-conflagration was ablaze. Certain facts regarding the negotiations during those days are significant.

England's efforts for peace

Austria was entitled, in world opinion, to some sort of reparation from Serbia and to greater security for the future. Accordingly, England persuaded Serbia to offer humble submission (reserving only her national independence), and then implored Germany to help get Austria's consent to arbitrate the remaining points. Failing this, England pled, in vain, that Germany herself suggest some plan to preserve peace. Lichnowsky (p. 599) believed that if his country had wished peace, a settlement could easily have been secured, and he "strongly backed" the English proposals; but in vain. "We insisted on war," he says in his account to his friends; "the impression grew that we wanted war under any circumstances. It was impossible to interpret our attitude in any other way." At the time, too, the German Socialist, Liebknecht, declared: "The decision rests with William II. . . . But the warlords are at And Gerwork . . . without a qualm of conscience . . . to bring about man responsible. a monstrous world war, the devastation of Europe."

Possibly these contemporary judgments were too harsh. Certainly the Russian war party - which deceived the peaceloving Tsar about the mobilization of his own troops 1 — must bear a large share of the blame. Possibly the German government at first expected, not the huge crime of a world war, but only the smaller crime of the bloody destruction of Serbia along with a welcome humiliation of the hated Russia. But certainly, as the war clouds over-spread the whole sky, Germany made no serious move to restrain her pugnacious ally — though a word would have sufficed - and at the close, she hurried on the struggle (confident in her superior readiness) by insulting ultimatums to Russia, France, and Belgium.

August 3, German troops invaded Belgium, as the easy road Germany to Paris, despite the most solemn treaty obligations to respect the invades neutrality of that land. And the same day England "went in," as she had distinctly told Germany she would do if Belgium were attacked.2

Belgium

On this, read Gooch, Modern Europe, pp. 546-547.

<sup>&</sup>lt;sup>2</sup> The English ministers had been claiming in parliament and to foreign countries that, so far as defending France was concerned, England was absolutely free to enter a war or not, according to her own judgment. Technically this was true: England had not been formally bound to aid France. At the same time, some of these same ministers had secretly entered into such engagements with the French government (as to the disposition of the English fleet, for instance) that, when the crisis came, they must have felt bound in honor to join France. England, however, was exceedingly averse to war upon a "continental matter"; and it is by no means sure that the

England goes in This sadly upset German calculations. Chancellor Bethmann-Hollweg had believed that "shop-keeping" England would refuse to fight, and he expressed bitterly to the departing English ambassador his amazement that England should enter the war "just for a scrap of paper." The German government had blundered, and the irritating consciousness of a blunder called forth a frenzy of hate against England — whose overthrow in a later war, it was now openly avowed, was the real German goal. "God punish England" became the daily greeting among the German people.

War aims

But, after all, Germany was prepared for war "to the last shoe-lace," and her opponents were unprepared. Least of all was England ready. She had no army worth mentioning only a few distant and scattered garrisons; and, worse still, she had no arms for her eager volunteers and no factories worth mention to make munitions. Both parties declared they fought to establish peace. But German leaders made it plain that they looked only to a sort of peace by slavery, — a peace won by making Germany so supreme in the world that no other power could possibly dream of withstanding or disobeying her. Said Chancellor Bethmann-Hollweg (May 28, 1915): "We must endure till we have gained every possible guarantee, so that none of our enemies - not alone, not united - will again dare a trial of strength with us." Over against this ideal of a Roman peace, English statesmen set up the ideal of a peace of righteousness. Said Sir Edward Grey, the English Foreign Minister: "What we and our allies are fighting for is a free Europe. We want a Europe free, not only from the domination of one nationality by another, but from hectoring diplomacy and the peril of war, free from the constant 'rattling of the sword in the scabbard,' from perpetual talk of 'shining armor' and 'warlords' [pet phrases of the Kaiser]."

And, with full allowance for rhetoric and for misrepresentation, the difference was real. Even in England, to be sure, there

ministers could have carried parliament or the nation with them if Germany had kept out of Belgium.





had not been wanting in past years an occasional statesman or military leader to suggest, in private, an attack upon Germany's fleet before it should grow too strong; and at times Russian and French statesmen had plotted secretly for war spoils.¹ But in England and France any voice lifted openly for offensive war was drowned instantly in storms of indignant rebuke: Germany, on the other hand, led by its war-besotted prophets, had been making ready zealously and openly for wars of greed.

FOR FURTHER READING. — The best treatment up to this time (1925) is to be found in Gooch, Modern Europe, 1878–1919 (published in 1922), especially pp. 520–559. The best of the earlier treatments are: Gibbons' New Map of Europe, 1911–1914, or (later and better) his Introduction to World Politics; Loreburn's How the War Came; Rose's Origin of the War; Spencer's Our War with Germany; Carlton Hayes' The Great War.

¹ The Russian Tsar, though peaceable, was weak; and among his ministers were some statesmen who had long been eager to use the Balkan anarchy as an excuse for seizing Constantinople — if only events should first bring on a general European war. Secret negotiations for division of spoils in case of such a war were carried on between them and certain French leaders; but it is impossible to say, with our present imperfect knowledge, whether the negotiations looked to causing a war or only to using one if forced upon them.

#### CHAPTER XLV

#### THE WAR BEFORE AMERICA ENTERED

## THE FIRST YEAR, 1914

The German plan The Germans had planned a short war. They expected (1) to go through Belgium swiftly with little opposition, and to take Paris within four weeks; (2) then to swing their strength against Russia before that unwieldy power could get into the war effectively, and crush her; and (3) with the Channel ports at command, to bring England easily to her knees, if she should really enter the war.

Foiled by Belgium Thanks to Belgium, the first of these expectations fell through — and the others fell with it. The Germans had allowed six days to march through Belgium. But for sixteen days little Belgium, alone in her agony, under the command of her hero king, Albert, held back mighty Germany. When the French began mobilization, after August 2, they began it to meet an honest attack through Lorraine; but before the Belgians were quite crushed, the French managed to shift enough force to the north, along with a hurried and poorly equipped "Expeditionary Army" of 100,000 from England, to delay the German advance through northern France for three weeks more — ground that the German plan had allowed eight days to win. Tremendously outnumbered, outflanked, trampled into the dust in a ceaseless series of desperate battles, the thin lines of Allied survivors fell back doggedly toward the Marne.

The hutting of the Marne

There, September 6, when the boastful invaders were in sight of the towers of Paris, the French and English turned at bay in a colossal battle along a two-hundred-mile front. Joffre, the French commander-in-chief, issued to all corps commanders his famous order: "The hour has come to let yourselves be killed rather than to yield ground." The crisis came on the fourth day when the Germans, anxious to use their superior

numbers in an enveloping movement around both the Allied wings, had perilously weakened their center. With true military genius, General Foch, a trusted lieutenant of Joffre's, divined the situation, and, with splendid resolution, hurled his exhausted troops desperately at that key-position. Joffre had sent an anxious inquiry to ask Foch's condition. The dogged Foch telegraphed back hastily: "My right is beaten

back; my center is crushed; my left has been repulsed. Situation excellent. I am attacking with my left." And when a subordinate reported, "My men are exhausted," Foch replied curtly, "So are the enemy. Attack!" This time, the attack broke the invader's line.

To save themselves from destruction, the Germans retreated hastily to the line of the Aisne (map facing 633). There they entrenched themselves along a range of hills running northwest-



Copyright by Underwood and Underwood. FERDINAND FOCH.

erly from Rheims, and the Allies were too exhausted to dislodge them. On the East front, the Russians had mobilized The East more swiftly than friend or foe had believed possible, and were swarming into East Prussia, threatening Austria. August 26 they were defeated ruinously at Tannenberg by Hindenburg,1 a Prussian veteran of 1870, with the most fearful slaughter ever known in one battle in all history; but against the

front in

Aided, Ludendorf's Story of the War now shows us, by the treason of a Russian general.

Austrians they fared better. After winning a great battle on the frontier, they forced their way into Austrian Galicia and captured Lemberg. Germany was forced to divert troops from France to succor her Austrian ally, and, even so, the Russians held their positions for the rest of the 1914 campaign.

England's navy

Through 1914, the West remained the real center of interest. The Battle of the Marne had wrecked the original plan of the invaders. Then the overwhelming British seapower began to count. In August and September, German shipping was swept from the seas, and the German war navy was bottled up in the Baltic, while America's resources in food and munitions were kept available only for the Allies. England established a virtual blockade of the North Sea, requiring all neutral ships from the outside world to submit to inspection at the Orkneys, to see that (even though bound for Holland or Scandinavia) they did not carry contraband really designed for Germany. Early in the war, too, Germany had declared a government control over all food in the country, to make sure of proper supplies for the army. Then England added food destined for Germany to the list of contraband. At first this blockade was not enforced rigidly, for fear of offending American opinion; but at once the Germans raised loud outcry against the "inhumanity" of thus "starving a nation." Certainly, if the war were to be a long one, a successful strangling of German commerce would be decisive. Accordingly, the German government realized the need of attacking England directly, without waiting to conquer France.

Germany turns back to the West front As a necessary step, the Germans turned to complete their conquest of the Belgian coast. King Albert of Belgium and the bulk of his heroic little army were still holding Antwerp. The huge German siege guns now beat to powder the protecting forts, and the invaders captured that city on October 9,—though in their exulting parade they foolishly permitted the Belgian army to escape towards France. Immediately after, they secured the port of Ostend and most of the rest of the Belgian coast,

To attack England successfully, however, against her unconquerable fleet, Germany needed better and nearer ports for a base, - at least Dunkirk and Calais; and October 16 they began the four weeks' Battle of the Yser in order to force the last natural barrier protecting those Channel ports. Checked by the cutting of the dykes, they next brought their force against the thin English lines near Ypres. The gallant resistance offered the magnificent "Prussian Guards" in the First Battle of Ypres by the outnumbered and ill-armed English makes But fails at one of the most heroic stories in all history. In vain, day after day for a long month, with slight intervals for preparation, did the overwhelming German forces deliver their reckless mass attacks upon the opponents whom they had styled "a contemptible little army." They wore themselves down upon that dying but unconquered line without ever becoming able to deliver a knock-out blow, losing more men than the total English force; and winter conditions set in, November 17, with the desired ports still in the hands of the Allies.

the Yser and

Thus closed the first war-season. On the west, both sides had "dug in" along a 360-mile front from the North Sea to Switzerland. Now began a trench warfare, new in history. In spite of constant and horrible slaughter, the positions were not materially changed on this front until the final months. four years later.

While England's gallant first army died devotedly to gain her time. England reorganized herself for war — built new munition factories — though for a long time not enough; poured forth gold lavishly for Russia and France; saved and toiled and drilled at home, and put into the field eventually a splendid fighting force of six million men, — a million ready for the second year.

Further, England's distant daughter-commonwealths, - The an Canada, Australia, New Zealand, South Africa, and even her Indian empire, — were rousing themselves splendidly to the defense of their common civilization. And Japan, England's ally in the Orient, had entered the war, to aggrandize herself by

seizing Germany's holdings in China and in the northern Pacific. On the other hand, in November, Turkey joined the Teutonic powers.

### THE SECOND YEAR, 1915

The danger of Russian collapse

At the opening of 1915, England and France believed, with silly optimism, that the Russian "steam-roller," fully prepared, would now crush its way to Berlin. But Russia was near the end of her supply of munitions, and her industries were too primitive to cope with longer war. The minister of war, too, had secretly sold himself to Germany, and was doing his best to hinder military movements and to waste and misdirect the scanty supplies. Similar treason permeated a large part of the official classes and of the court circle, centering around the Hohenzollern wife of the Tsar. The Germans understood this situation and planned now to concentrate their energies in putting Russia quickly out of the war.

Necessity that the Allies secure the Dardanelles Russia was almost isolated from the other Allies. If she were to receive badly needed supplies, the Allies must force the Dardanelles and capture Constantinople. Success in this project in 1915 would have ended the war. The wavering Balkan states would have joined Russia; Turkey would have been crushed; the ill-cemented Austrian Empire would have been open to invasion from the south; and the Allies must have won.

The attempt and failure

Thus both parties planned now to transfer the decisive struggle to the East front. In February, the Allied navy attacked the Dardanelles. The outer forts were taken or battered down, but the inner fortresses resisted successfully. In March a more formidable attack all but succeeded. Had the Allies known how exhausted the Turkish ammunition was, they might have opened the straits. Not informed of this, however, and discouraged by heavy losses in ships, the navy now waited

<sup>&</sup>lt;sup>1</sup> Two years later this man was executed for high treason. Of Russia's four important munition factories, the largest was directly controlled, secretly, by Germany.

nearly two months for the arrival of land forces. When the British transports from Australia arrived, late in April, the Turks were perfectly prepared; and the heroic attempts of the Anzacs 1 to storm the fortresses of the Gallipoli Peninsula failed after horrible slaughter.

Meantime, in May, the Germans opened their drive against The Ger-Russia in Galicia with the first enormous concentration of artillery in the war. The Russians were admirably com-Russia manded in the field, and they fought, as always, with reckless valor. But their cannon were useless from want of ammunition, and even with the infantry many a soldier had to wait until a comrade had fallen before he could get a gun to fight with. The Austrians recaptured Lemberg in June, and the Germans took Warsaw early in August. The Teutonic armies then cleared most of eastern Poland of Russian garrisons, before they halted their drive late in September, in order to attempt a more important drive on the southeast (below). Russia had lost an enormous number of lives, with a million and a half of prisoners; she had been driven out of a huge territory; and her offensive power had been destroyed for months to come.

On the West front, there was continuous trench fighting, with Trench war much loss of life, but the only important event of the year was the German offensive at Ypres (Second Battle of Ypres, April 17-May 17) where the English line was almost broken by the German asphyxiating gas, then first used in war. That the line held against this attack was due largely to the splendid gallantry of the new Canadian divisions. Lack of high explosives kept the Allies from attempting a serious offensive until just before the season closed - in September - and the event proved that the supplies even then were insufficient to prepare the way for successful infantry attack, so that the only result was one more terrible lesson with pitiful sacrifice of lives.

on the West

The Germans had stopped their triumphant progress into Russia only to avail themselves of a more attractive program.

Australian New Zealand Auxiliary Corps.

Bulgaria joins the Central Empires

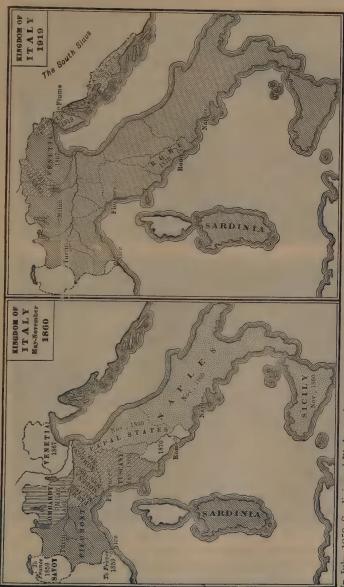
Serbia Lacrushed

In October, Bulgaria finally joined the Central Powers (fear of Russia gone), hoping to wreak vengeance on Serbia for 1913 and to make herself the ruling state in the Balkans. Her secretly prepared army invaded Serbia from the east while a huge Teutonic force attacked from the north. Serbia had counted upon her treaty of 1913 with Greece for protection against possible Bulgarian attack. But King Constantine of Greece, brother-in-law of the German Kaiser, now repudiated that treaty and dismissed his prime minister, Venizelos, who desired to keep Greece faithful to her ally. A Franco-British army had been sent to Saloniki, but, after the defection of Greece, it could accomplish nothing. Serbia was overwhelmed, and along with Montenegro and much of Albania, was occupied by the Bulgars and Teutons; and the Bulgarian atrocities toward the conquered populations during the next years exceeded anything those unhappy peoples had ever suffered from the Turk.

The military gain by Germany in this campaign was immense. She now dominated a solid broad belt of territory from Berlin and Brussels and Warsaw to Bagdad and Persia. The "Mittel-Europa" dream (p. 610) seemed to have become fact. True, Germany had begun to feel the English blockade terribly. Her stocks of fats, rubber, cotton, and copper were running low, and her poorer classes were suffering from underfeeding — with a horrible increase in the infant death rate. But the ruling classes felt no pinch, and looked hopefully now to the control of the East for new sources of trade.

Italy joins the Allies

This gloomy second year of the war brought to the Allies only one gain. From the outset, Italy had repudiated the Triple Alliance. The Teutonic powers, who had forced on the war without consulting her, had expected only that she would remain neutral. But the Italian government saw its opportunity to recover the "unredeemed" Italian territory—and more—by joining one side or the other. When the Teutonic powers had refused its terms, it drove a hard bargain



In July, 1859, Sardinia and Piedmont began to grow into the kingdom of Italy. For that growth before the World War, cf. pp. 398-401, 408-413, 417, 424. The additions marked 1919 were the price Italy demanded, and received, for joining the Allies — besides islands and Asiatic privileges not shown here.





WORLD WAR SCENES.

Above. — French Infantry in Action near Lorette. The photo shows a German shell bursting near the trench.

Below. — A French Dugout. The photo (taken by flashlight) shows exhausted soldiers sleeping, while one, on watch, is writing home.

with the Allied governments, securing in a secret treaty (since known as the Pact of London, April, 1915) promises for not only Trieste and the Trentino but also for Dalmatia - at the expense of martyred Serbia — and for various islands in the Ægean. Accordingly, just when the Russian retreat was beginning, Italy declared war on Austria, and launched her armies in a drive across the Isonzo for Trieste. But the Austrians had fortified the Alpine passes with every modern device, and for two years the Italians made little advance. They did, however, keep large Austrian forces busy, and so lessen the pressure upon the Allies elsewhere.

From the first the warfare in the field was marked by new and New ever more terrible ways of fighting, with increasing ferocity and of methods horror from month to month. Ordinary cannon were replaced warfare by huge new guns whose high explosives blasted the whole landscape into indescribable and irretrievable ruin - burying entire battalions alive, and forming great craters where snipers found the best shelter in future advances. Ordinary defense works were elaborated into many lines of connected trenches, protected by mazy entanglements of barbed wire and strengthened at intervals by bomb-proof "dugouts" and underground chambers of heavy timbers and cement. To plow through these intrenchments, cavalry gave way to monstrous, heavily armored motor-tanks. New guns belched deadly poison gases, slaying whole regiments in horrible strangling torture when the Germans first used this devilish device, in April, 1915, - until English and French chemists invented gas masks that afforded fair protection if donned in time — and infernal "flame-throwers" wrapped whole ranks in liquid fire. Scouting was done, and gunfire directed, by airplanes equipped with new apparatus for wireless telegraphy and for photography; and daily these aërial scouts, singly or in fleets, met in deadly combat ten thousand feet above the ground, - combat that ended only when one or both went hurtling down in flames to crashing destruction. Worse than these terrors even, the soldiers

dreaded the beastly filthiness of trench war; the never absent smell of rotting human flesh; the torture of vermin; the dreary monotony.

Germany's
"Frightfulness"

From the first, one phase of the war had compelled the attention of the world outside Europe. This was the policy of Frightfulness, deliberately adopted by the German High Command. For centuries, international law had been building up rules of "civilized" war, so as to protect non-combatants and to preserve some shreds of humanity among even the fighters. But German military rulers, for some years, had referred slurringly to such "moderation" as a deceitful attempt on the part of the weak to protect themselves against the strong. Humane considerations the official German War Manual referred to as flabby sentimentality.

"Huns"

The first practical application of this German doctrine of Frightfulness had been given to the world in 1900. In that year a force of German soldiers set out to join forces from other European countries and from the United States in restoring order in China, after the massacre of Europeans there in the Boxer Rebellion. July 27 the Kaiser bade his troops farewell at Bremerhaven in a set address. In the course of that brutal speech he commanded them: "Show no mercy!... As the Huns made a name for themselves which is still mighty in tradition, so may you by your deeds so fix the name of German in China that no Chinese shall ever again dare to look at a German askance... Open the way for Kultur."

At the opening of the World War, the new German policy was put into effect in Western Europe. Belgium and northeastern France were purposely devastated — not by the passionate fury of brutalized soldiers, but by deliberate order of polished, soft-living "gentlemen," just to break the morale of the enemy, to make it easier to hold conquered territory with small forces,

Wild stories of *individual* crime by German soldiers upon prisoners and non-combatants were widely believed in Allied lands during the war. It is a relief to be assured now by the excellent authority of Sir Philip Gibbs, a famous English war correspondent, that such stories are essentially without foundation. See Gibbs' Now It Can Be Told.



RHEIMS CATHEDRAL, as it was before the Germans bombarded it. (See over.) This supremely beautiful example of Gothic architecture dates back almost to the year 1200.



RHEIMS CATHEDRAL at 6:30 A. M., after manton night bombardment by the Germans. The mutilation of this famous structure served no military purpose.

and to intimidate neighboring small peoples - Danes and Dutch. So, too, Zeppelins raided England, not mainly to destroy military depots but to drop bombs upon peaceful resident districts, murdering thousands of women and children before the Allies adopted retaliation in kind.1 And soon German airplanes in France bombed hospitals and Red Cross trains, assassinating doctors and nurses along with the wounded soldiers, and German submarines began even to torpedo hospital ships - on suspicion, perhaps, that such trains and ships carried munitions. Nor is it easy to find any imaginable crime against the war customs of civilized nations 2 that was not committed and boasted of by Germany within a few months after this war began. No wonder that even neutral lands began to know the German soldier no longer as the kindly "Fritz" but only as "Hun."

#### AMERICAN NEUTRALITY

To the United States, even more than to France or England, America's the war had come as a surprise; and for some time its purposes at neutrality and its origin were obscured by a skillful German propaganda in the American press. President Wilson issued the usual proclamation of neutrality, and followed this with unusual and solemn appeals to the American people for a real neutrality of feeling. For two years the administration clung to this policy. Any other course was made difficult for the President by the fact that many members of Congress were either pro-German or bitterly anti-English, or extreme pacifists. Moreover the President seems to have hoped that if the United

<sup>1</sup> English engineers soon developed anti-aircraft guns whose range and accuracy made these air raids extremely hazardous. In the latter part of the war, when they were undertaken at all, smaller aircraft replaced the costly and slow-moving Zeppelins.

Later, peaceful Belgian workmen were enslaved on a large scale, and deported into Germany, where by cruel punishments they were forced to labor in war industries to aid the enemy of their country, and to release German man power for the army. It seems established, too, that the German government deliberately destroyed Belgian and French factories or factory machinery, in order to wipe out certain industries and leave their districts economically dependent upon Germany even after the war should be over.

Forces for and against neutrality

States could keep apart from the struggle, it might, at the close, render mighty service in establishing a lasting world peace.

True, the best informed men and women saw at once that France and England were waging America's war against a militaristic despotism; and tens of thousands of young Americans, largely college men, made their way to the fighting line as volunteers, in the Canadian regiments, in the French "Foreign Legion," or in the "air service." But to other millions—long a majority—the dominant feeling was a deep thankfulness that their sons were safe from slaughter, their homes free from the horror of war. Nor was this attitude as strange or as grossly selfish then as it seems now. Vast portions of the American people had neither cared nor known about the facts back of the war: to such, that mighty struggle was merely "a bloody European squabble," and even the better informed found it not altogether easy to break with a century-long tradition of a happy aloofness from all Old-World quarrels.

Some leaders, too, in all the great reform movements believed that in any war the attention of the nation would be diverted from the pressing need of progress at home, and failed to see that German militarism and despotism had suddenly towered into the one supreme peril to American life. And then, cheek by jowl with this misled idealism, there flaunted itself a coarse pro-German sentiment wholly un-American. Sons and grandsons of men who had fled from Germany to escape despotism were heard now as apologists for the most dangerous despotism and the most barbarous war methods the modern world had ever seen. Organized and obedient to the word of command, this element made many weak politicians truckle to the fear of "the German vote."

Moreover, the country had begun to feel a vast business prosperity. The European belligerents were clamoring to buy all America's spare products at any price — munitions of war, food, clothing, raw materials. To be sure, the English navy soon shut out Germany from direct trade, though she long continued an eager customer, indirectly, through Holland

and Denmark; but in any case the Allies called ceaselessly for more than America could produce. Non-employment vanished; wages rose by bounds; new fortunes piled up as by Aladdin's magic. A busy people, growing richer and busier day by day, ill-informed about the real causes of the war, needed some mighty incentive to turn it from the easy, peaceful road of prosperous industry into the stern, rugged paths of self-denial and war - even though certain huge financial interests may secretly have intrigued for war, to make safe their investments in French and English bonds. A little wisdom, and Germany might readily have held us bound to neutrality in acts at least. if not always in feeling.

But more and more Germany made neutrality impossible. From Germany the first the German government actively stirred up bad feeling toward America among its own people because Americans possible used the usual and legal rights of citizens of a neutral power to sell munitions of war to the belligerents. Germany had securely supplied herself in advance, and England's navy now shut her out from the trade in any case. So she tried, first by cajolery and then by threats, to keep America from selling to her enemies - which would have left them at her mercy, taken by surprise and unprepared as they were.

The legal right of a neutral to sell munitions she could not Quarrel question seriously. She demanded of us not that we comply with international law, but that we change it in such a way as to insure her victory - in such a way as would really have made us her ally. For the American government to have forbidden trade in munitions during the war, would have been not neutrality, but a direct and deadly act of war against the Allies. Worse still, it would have fastened militarism upon the world directly. For neutrals to renounce trade in munitions (until all such trade is controlled by a world federation) would be at once to hand the world over to the nation with the largest armaments and munition factories. Very properly the American government refused firmly to notice these arrogant demands

The submarine controversy in its early stages Moreover, one phase of German Frightfulness came home especially to America. This was a new and barbarous submarine warfare, with invasion of neutral rights and murder of neutral lives. The U-craft were not very dangerous to warships when such vessels were on their guard. Unarmed merchantmen they could destroy almost at will. But if a U-boat summoned a



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A German Submarine on the way to surrender at the end of the war. This view was taken from an English airplane at night with the aid of a search-light.

merchantman to surrender, the merchantman might possibly sink the submarine by one shot from a concealed gun, and in any case the U-boat had little room for prisoners. Submarine warfare upon merchant ships is necessarily barbarous and in conflict with all the principles of international law. If it is to be efficient, the U-boat must sink without warning. In the American Civil War when the Confederate Alabama destroyed hundreds of Northern merchant ships, it scrupulously cared for the safety of the crews and passengers. But from the first the German submarines torpedoed English and French

peaceful merchant ships without notice, so that little chance was given even for women and children to get into the lifeboats. Then the second year of the war saw a sudden expansion of this horrible form of murder.

In February of 1915 Germany proclaimed a "submarine blockade" of the British Isles. She drew a broad zone in the high seas about Britain, declaring that any merchant ship, even of a neutral nation, within those waters was liable to be sunk without warning.

phase in

The world could not believe that Germany would really practice the crime she threatened. But May 7, 1915, the great English liner Lusitania, bound from New York to Liverpool, was torpedoed without any attempt to save life. Nearly twelve hundred non-combatants were drowned, many of them women and children!

The Lusi-

One hundred and fourteen of the murdered passengers were American citizens; and there at once went up from much of America a fierce cry for war; but large parts of the country, remote from the seaboard, were still indifferent to a "European struggle," and there were not lacking some shameless apologists for even this dastardly massacre. President Wilson, zealous to President preserve peace, used every resource of diplomacy to induce Germany to give up its horrible submarine policy, - pointing out distinctly, at the same time, in a series of "Lusitania Notes" that persistence in that policy would force America to fight. The German government answered with quibbles, cynical falsehoods, and contemptuous neglect. Other merchant vessels were sunk, and finally (March, 1916) the sinking of the Sussex, an English passenger ship, again involved the murder of American citizens. President Wilson's note to Germany took a still sterner tone and specifically declared that one more such act would cause him to break off diplomatic relations. Germany now seemed to give way. She promised, grudgingly and with wilson's loopholes for future use, to sink no more passenger or merchant seeming ships — unless they should attempt to escape capture — without providing for the safety of passengers and crews (May 4).

" notes "

This episode, running over into the third year, closed the first stage of this controversy. President Wilson seemed to have won a victory for civilization. As he afterward complained, the precautions taken by the Germans to save neutrals and non-combatants proved "distressingly meager," but for some time "a certain degree of restraint was observed."

### THE THIRD YEAR, 1916

England fully aroused The year 1916 brought the struggle for a time back to the Western front. England had awakened from her complacency and was at last putting forth her full strength. The splendid volunteer army was now supplemented by conscription, wholly new to England, and the "work or fight" rule was applied to every able-bodied man between 18 and 45. The first commander-in-chief, General French, a veteran of the Boer War, had shown no marked ability, and in some circles was suspected of sloth. He had now been succeeded by a younger man, Sir Douglas Haig. Haig would be ready to strike by midsummer.

The German Crown Prince attacks Verdun Accordingly Germany planned to strike first and to put France out before Britain was ready. February 21, weeks before campaigns would usually open in that region, she made a gigantic effort to deal a mortal blow by an attack on Verdun The capture of that famous fortress, it was felt, would open the road to Paris. Certainly it would have been a terrific shock to the French morale.

For four days the Germans gained ground swiftly. A vast concentration of artillery prepared the way for each assault, and then huge masses of trained soldiery carried their objectives each day, — though with almost incredible losses. But France rushed in her reserves by thousands in motor busses, and after February 25 her defense steadily tightened, meeting the haughty German boasts with the tight-lipped defiance — "They shall not pass." For months more the Germans kept up the attack, at a staggering cost of life, after all real chance of success was gone. Germany now put Hindenburg, the victor



THE HOUSES OF PARLIAMENT AND WESTMINSTER ABBEY.



in the East, in supreme command of all her armies - with Ludendorff, Chief of Staff, as the real power behind him; and these officers established their headquarters on the West front.

July 1 the new British armies began their carefully prepared The British drive along the Somme. Lloyd George himself had taken over the ministry of munitions some months before; and this time for the first time during the war - the English had a superiority

in guns and high explosives, while their tanks. now used first, wrought terrible havoc in the German lines. But the intended French drive, further south, did not come to a head - partly because of exhaustion from the Verdun campaign, partly, it was whispered, because at this moment the French legislative chamber, having already driven Joffre into retirement, saw fit again to interfere disastrously with the plans of the military staff. The English struggled on mag-



Copyright by Underwood and Underwood. FIELD MARSHAL HAIG.

nificently for four months, winning back a considerable extent of French soil, with many villages, and driving a deep dent into the German line. But that line was still unbroken when the unusually severe weather of November brought the campaign to a close. Two hundred thousand young Englishmen had given their lives, and six hundred thousand more lay mangled in hospitals,— to prove that democratic England in two years had created and trained an army more than a match. unit for unit, for the veteran army of militaristic Germany.

Brief Russian revival

The war on the East front during this season furnished two surprises on the side of the Allies, but neither was of lasting value. (1) Russia showed a remarkable recovery. Early in June her armies took the offensive against the Austrians. For a month they won swift success - in great part because their opponents were largely subject Czechoslavs, who welcomed chances to surrender to a possible deliverer of their provinces from Austrian oppression. By July, however, the new supplies of Russian ammunition had again given out, and Germany had rushed to Austria's rescue a number of veteran divisions from the West front. Russia was crumbling. The traitorous court party, with its pro-German sympathies, was working for a separate peace. Indeed, only the stubborn resistance of the Duma and of a few great generals prevented this result. Even so, Russia would probably have been put out of the war by conquest in the field, if the Teutonic powers had not been diverted (as in the preceding year) to a more tempting prize.

Roumania enters the war — and is betrayed by Russia (2) For now Roumania had entered the war to recover from Austria the great Roumanian province of Transylvania. The Russian government had induced her to go in too soon by promises of support that was never given. Bulgarians and Teutons entered doomed Roumania from south and west. December 16 the capital fell, and only the rigors of winter enabled the Roumanian army to keep a hold upon a narrow strip of its country. The Allied army at Saloniki did not stir, because, if it left its base, it was in peril of being stabbed in the back by Constantine of Greece; and the Tsar vetoed all proposals of effective measures against that petty despot—from tenderness for a fellow monarch.

Conditions at the close of 1916

Thus the year 1916, too, ended gloomily. Germany had lost nothing in the West, and had tremendously strengthened her hold in the East, with the gain, too, of Roumanian oil fields to counteract fully one of the most pressing features of the blockade. On the other hand, England and France were about ready for their maximum effort. And there were not wanting signs that they were soon to receive a mighty reinforcement.

### CHAPTER XLVI.

### THE WAR AFTER AMERICA JOINED

If we divide the war into two great periods, the demarcation is found, in the spring of 1917, in the falling away of Russia and in the entrance of America.

# AMERICA ENTERS AND THE WAR SPREADS

In America, Woodrow Wilson had been reëlected President Woodrow in November, 1916, after a peculiar campaign, in which neither party made the war a real issue. Many of Wilson's followers, 1016 especially in the West and among the workingmen, shouted the slogan, "He kept us out of war." On the other hand, his firmness in defending American rights, and his plain drift toward the Allies, drew upon him the hatred of large organized pro-German elements. But no sooner had the dust of this political campaign cleared away than the American people began to German find indisputable proofs of new treacheries and new attacks plots against by Germany, even within American borders. The official representatives of Germany in the United States, protected by their diplomatic position (and bound by every sort of international law and common decency not to interfere in any manner with domestic affairs), had placed their hirelings as spies and plotters throughout the land. They had used German money, with the approval of the German government, to bribe American officials and even to try to "influence" Congress. They had paid public speakers to foment distrust and hatred toward the Allies. They had hired agitators to stir up strikes and riots in order to paralyze industries. Each week brought fresh proof of such outrage - more and more frequently, formal proof in the courts - and finally President Wilson dismissed the Austrian ambassador (who had been directly implicated) and various guilty officers connected with the German embassy.

Wilson's reelection in

German threats and hostility

America forced to choose between temporary wan and permanent militarism

Wilson's final attempts for peace

Germany resumes "unrestricted" submarine warfare

The United States breaks off diplomatic relations

All this turned our attention more and more to the hostility to America plainly avowed for years by German leaders. Said the Kaiser himself to the American ambassador (October 22, 1915), "America kad better look out. . . . I shall stand no nonsense from America after this war." Other representative Germans threatened more specifically that when England had been conquered, Germany, unable to indemnify herself in exhausted Europe for her terrible expenses, would take that indemnity from the rich and unwarlike United States. It came home to us that our fancied security - unprepared for war as we were - was due only to the protecting shield of England's fleet. If Germany came out victor from the European struggle, we must give up forever our unmilitaristic life, and turn our country permanently into a huge camp, on a European model, as our only chance for safety from invasion and rapine and there was much doubt whether time would be given to form such a camp. German despotism and peace for free peoples could not exist in the same world. President Wilson strove still to avoid war. At the same time he had begun to speak solemn warnings that America could not keep out of the struggle, or out of some like struggle, unless peace could be secured soon and upon a just basis.

Germany now had ready a new fleet of enlarged submarines, and she was about to resume her barbarous warfare upon neutrals. She thought this might join the United States to her foes; but she held that country impotent in war, and believed she could keep it busied at home. To this last end, through her ambassador at Washington — while he was still enjoying American hospitality—she had been preparing secretly, as we learned a little later, to get Mexico and Japan to join in an attack upon the United States, promising them huge portions of our western territory. January 31, the German government gave a two weeks' notice that it was to renew its "unrestricted" submarine policy, offering to America an insulting privilege of sending one ship a week to England provided it were painted in stripes of certain colors and width, and provided it followed

a certain narrow ocean lane marked out by Germany. President Wilson at once dismissed the German ambassador, according to his promise of the preceding March, and recalled Ambassador Gerard from Berlin, -- expressing still to his countrymen a hope that Germany might refrain from compelling them. "by some overt act," to repel force by force. March 12, after more American citizens had been murdered at sea,1 he placed guards on our merchant vessels. Germany announced that such guards, if captured, would be treated as pirates. Now the temper of the nation was changing swiftly. Apathy vanished. Direct and open opposition to war there still was from extreme pacifists and from pro-Germans, including the organization of the Socialist party: but the great majority of the nation roused itself to defend the rights of mankind against a dangerous government running amuck, and turned its eyes confidently to the President for a signal. And April 2 President Wilson appeared before the new Congress, met in special session, to ask it to declare that we were now at war with Germany. Declaration April 6, by overwhelming votes, that declaration was adopted. April 6, 1917 America went to war not to avenge slights to its "honor," or merely to protect the property of its citizens, or even merely to protect their lives at sea. America went to war not merely in self-defense. We did war for this, but more in defense of free government, in defense of civilization, in defense of humanity, and in hope of establishing a lasting world peace. Said President Wilson's war message:

Neutrality is no longer feasible, or desirable, when the peace of the world is involved, and the freedom of its peoples, and when the menace to that peace and freedom lies in the existence of autocratic govern-

<sup>&</sup>lt;sup>1</sup> Besides the eight American vessels sunk before March, 1916, eight had been sunk in the one month from February 3 to March 2, 1917. During the two months, February and March, 105 Norwegian vessels were sunk, with the loss of 328 lives. By April 3, 1917, according to figures compiled by the United States government, 686 neutral vessels had been sunk by Germany without counting American ships. When we turn to the still more important question of lives, we count up 226 American citizens slain by the action of German submarines before April, 1917. Before the close of the war, 5000 Norwegian citizens were murdered in like manner.

ments backed by organized force which is controlled wholly by their will, not the will of their people. . . . We have no quarrel with the German people. . . . A steadfast concert for peace can never be maintained except by a partnership of democratic nations. No autocratic government could be trusted to keep faith within it. Only free peoples . . . can prefer the interests of mankind to any narrow interests of their own. . . .

We are glad . . . to fight for the ultimate peace of the world and for the liberation of its peoples, the German people included. . . . The world must be made safe for democracy. . . . We have no selfish ends. We desire no conquests, no dominion. We seek no indemnities for ourselves, no material compensations for the sacrifices we shall freely make. . . . The right is more precious than peace; and we shall fight for the things which we have always carried nearest our hearts—for democracy, for the right of those who submit to authority to have a voice in their own governments, for the rights and liberties of small nations, for muniversal dominion of right by such a concert of free peoples as shall bring peace and safety to all nations. . . .

The war spreads

And now the war spread more widely still. Cuba at once followed the example of the United States in declaring war against Germany, and most of the countries of South and Central America either took the same action within a few months or at least broke off diplomatic relations with the Central European Powers. Portugal had entered the war in 1916, because of her close alliance with England, and China and Siam now joined the Allies.

This lining up of the world had mighty moral value, and no small bearing upon the matter of supplies. In particular, the German ships which, since the beginning of the war, had been seeking refuge in the harbors of these new belligerents were now seized for the Allies, and helped to make good the losses due to submarines. None of these Powers except America, however, had much direct effect upon military operations.

## CAMPAIGNS IN 1917: RUSSIAN REVOLUTION

And in spite of the entry of America, Germany continued to win in 1917. Russia dropped out. In December of 1916, the Duma, frantically restless at the control of the Tsar by pro-

German nurrem in 1917

German courtiers, adopted a daring resolution declaring that "dark forces" were betraying the nation. The Tsar then dismissed all Liberals from his councils and openly threw himself into the hands of the most reactionary ministers. These ministers maddened the Petrograd populace by permitting or preparing breakdown in the distribution of food. March 11, the populace rose. The troops joined the rioters. The Duma, or- The Russian dered to adjourn, defied the royal power; and Liberal leaders (Constitutional Democrats led by Miliukof) proclaimed a pro- visional visional government, which was promptly and peacefully accepted by the army and by the nation. Deserted by all classes, Constitu-Nicholas abdicated, March 15. Optimists among the Allies believed that Russia had merely passed from an inefficient autocracy to a sane and efficient republic. Keener-eyed thinkers warned (1) that, in the complete collapse of her industrial system, Russia would almost inevitably be forced into the hands of extremists; and (2) that the huge empire would probably break up into separate and possibly warring states — which in the past had had no real bond of union except the perished autocracy.

Revolution: the progovernment of Democrats

These gloomy surmises proved correct. The provisional gov- The Kerenernment of Miliukof could not stand the strain of foreign war and of internal dissolution, and in a few weeks (June, 1917) it was replaced by a Socialist-democratic government led by Kerensky. This interesting man was an emotional, well-meaning enthusiast, - a talker rather than a doer, altogether unfit to grapple with the tremendous difficulties before Russia. Finland, the Ukrainian districts, and Siberia were breaking away from central Russia. Everywhere the starving and desperate peasants had begun to appropriate the lands of the great estates, sometimes quietly, sometimes with violence and outrage. Transportation was broken down, and the crude industrial system was gone. The army was completely demoralized. The peasant soldiers, so often betrayed by their officers, were eager for peace. Whole regiments mutinied, murdered their aristocratic officers, broke up, and went home, to get their share

sky govern-

The Bolshevik Revolution: Russia out of the war of the land. The remaining army was intoxicated with the new political "liberty," and fraternized with the few German regiments left to watch it. Russia was really "out of the war."

During this chaos, real power over nearly all Russia fell to new councils of workmen's delegates (with representatives also from the army and the peasantry). The Extreme Socialists, or Bolshevists, had seen that these "soviets," rather than the old agencies, had become the real government, and by shrewd political campaigning they captured these bodies. After a sixmonths' rule, Kerensky fled; and (November 7, 1917) the Bolshevists, led by Nikolai Lenin and Leon Trotsky, seized control and announced their determination to make peace upon the basis of "no indemnities and no annexations." Naturally the Allies were deeply indignant that the new Russia should so "betray" the cause of freedom; but it is understood now that no Russian government could have continued the war. The Russian people had borne greater sacrifice than any other; they were absolutely without resources; they were unspeakably weary of war; and they failed to see that German victory would mean the return of the Tsar.

The campaign in the West

Nivelle's failure on the Aisne In the West the Allies had begun the spring campaigns in high hopes. The French had borne the heaviest burden so far, but they were ready for one more supreme blow. Their new commander, Nivelle, was a brilliant general, but his plans became known to the enemy, probably by treachery, and his great offensive on the Aisne was heavily repulsed. He was superseded by Pétain, the hero of Verdun; but the army was so demoralized and discouraged that it could undertake no further important operations during the season. This of itself made British success almost impossible.

Very early in the season, before the French failure, the Germans had executed an extended withdrawal in front of the British lines, in Picardy and Flanders, from their trenches of two years' warfare to a new "Hindenburg Line," which, they boasted, had been prepared so as to be absolutely impregnable to any assault.

This maneuver delayed Haig's attack for some weeks. His The Gerheavy guns had to be brought up to the new positions over territory rendered almost impassable by the Germans in their retreat, and new lines of communication had to be established. These things were accomplished, however, with a rapidity and efficiency wholly surprising to the German High Command; and in the subsequent British attack (April to November) even though French cooperation practically failed — the Germans were saved only by the fact that now they were able to transfer all their best divisions from the Russian front.

" strategic retreat " to the "Hindenburg Line." The great offensive

The Russian collapse had been helped on by an exceedingly skillful German propaganda. Russian soldiers had been taught persistently by German emissaries that the war was the Tsar's war, or at least a capitalist war; and that their German brothers were quite ready to give the new Russia a fair peace. A little Italy later the same tactics were repeated successfully against the Italians, until their military machine, too, almost went to pieces.1

" propaganda." successful in Russia. now tried in

Then, the Austrians, reinforced by German troops, suddenly took the offensive. They tore a huge gap in the Italian lines, captured 200,000 prisoners and much of Italy's heavy artillery, and advanced into Venetia, driving the remnants of the Italian army before them in rout. French and British reinforcements were hurried in: and the Italians rallied when they saw how they had been tricked. The Teutons proved unable to force the line of the Piave River: and Venice and the rich Lombard plain were saved. Italy had not been put out of the war as Russia had been; but for the next six months, until well into the next year, the most that she could do, even with the help of Allied forces sadly needed elsewhere, was to hold her new line.

The Italian collapse

The brightest phase of the year's struggle was at the point The U-book where there had seemed the greatest peril. Germany's new

campaign fails

<sup>1</sup> One thing that made the Italian army susceptible to this propaganda was the terrible fact that the wives and children of the common soldiers were famishing for bread, information of which condition was just creeping through into the ranks in an even exaggerated form.

submarine warfare had indeed destroyed an enormous shipping tonnage, and for a few months had really promised to make good the threat of starving England into surrender. But an admirable English convoy system was organized to protect important merchant fleets; shipbuilding was speeded up, to supply the place of tonnage sunk; submarine chasers and patrol boats



FLEET OF AIRPLANES over San Diego, California. America developed her aërial service during the war on a vast scale, at enormous expense, but did not succeed in placing any fighting planes on the war front. American airmen, however, won great distinction in planes furnished by the Allies.

America helps beat the submarines waged relentless, daring, and successful war against the barbarous craft of the enemy. America sent five battleships to reinforce the British Grand Fleet, and — more to the purpose — a much more considerable addition to the anti-submarine fleet; and newly created American shipyards had begun to launch new cargo ships in ever increasing numbers, upon a scale never before known to the world. The Allies were kept supplied with

food and other necessaries enough to avert any supreme calamity. Before September, 1917, the menace — in its darkest form —

had passed. Submarines remained a source of loss and serious annovance: but it had become plain that they were not to be the decisive factor in the war.

Moreover, America was slowly getting into the struggle - slowly, and yet more swiftly than either friend or foe had dreamed possible. The general expectation had been, that, totally unprepared as the United States was, her chief contribution would be in money, ships, and supplies. These she gave in generous measure.1 But, also, from the first the government wisely planned for military participation on a huge scale. Congress was induced to pass a "selective conscription" act; and as early as June a small contingent of excellent fighters was sent to France -



America's man-power begins to count

JOHN J. PERSHING.

mainly from the old regular army - under the command of General John J. Pershing. In the early fall, new regiments

With all our wealth, this was accomplished only by organized self-sacrifice, under government advice. In 1917 an unusually poor crop left America. were transported (some 300,000 before Christmas), and perhaps half a million more were in training. By 1920, it was then thought by the hopeful, America could place three million men in the field in Europe, or even five million, and so decide the war. But events were to make a supreme exertion necessary even sooner; and America was to meet the need.

## THE LAST YEAR, 1918

French discontent and war-weariness France could stand one year more of war, but she was very nearly "bled white," as Germany had boasted. Her working classes were war-weary and discouraged, and the Germans had infected large classes in that country more or less successfully with a poisonous propaganda to the effect that England was using France to fight her battles and that she herself was bearing far less than her proper share of the burden. French morale was in danger of giving way, as Russian and Italian had given way. It was saved by two things: by the tremendous energy of the aged Clemenceau — "The Tiger" — whom the crisis had called from his retirement to the premiership; and by the encouraging appearance in France, none too soon, of American soldiers in large numbers.

Peace feeling in England In England, too, peace talk began to be heard, not merely among the workers but here and there in all ranks of society. And among the laborers this dangerous leaning was fearfully augmented when the Russian Bolshevists published copies of "Secret Treaties" between England, France, Italy, and the Tsar's government, revealing the Allied governments as purchasing one another's aid by promises of territorial and commercial spoils.

by the usual computation, only 20 million bushels of wheat for export; but the Food Commission induced the American people cheerfully, to limit consumption, to "save the waste," and to use substitute foods, so that we did export 141 million bushels to the Allies, — or about so much for each man, woman, and child in England, France, and Italy, as we kept for each one at home. To save coal, people learned to heat offices and homes only to 65° instead of to 72°, and, for many weeks, closed places of business on certain days, to save coal. A little later, to save the petrol needed for autotrucks and airplanes in France, "gasless" Sunday took its place in America alongside the earlier "wheatless," "meatless," and "heatless" days of each week.

in Germany

Even in Germany the masses of the people were war-weary. Conditions The entire generation of young men was threatened with extinction, and children were being pitifully stunted from lack of food. The "Independent Socialists," as Ludendorff tells us, had spread among the people a peace propaganda which crippled seriously the efficiency of the army. The Reichstag actually adopted resolutions in favor of peace without annexations or indemnities — which from the German viewpoint was extremely conciliatory. But the junkers and great capitalists were still bent upon complete military victory, and seemed to see it within their grasp; and the German war lords at once made it plain that they recognized no binding force in the Reichstag resolutions. They had knocked out Russia, put out Italy temporarily at least, and might now turn all their strength as never before upon France and England. They were confident that they could win the war before American armies could become an important factor. The Allies, they insisted. had not shipping enough to bring the Americans in any numbers; still less to bring the supplies needful for them; and then the Americans "couldn't fight" anyway without years of training.

Thus in 1918 the war became a race between Germany and Arace be-America. Could America put decisive numbers in action on the West front before Germany could deliver a knock-out blow? America While winter held the German armies inactive, the British and American navies carried each week thousands of American soldiers toward the front. During these same months America and England won a victory in the moral field. Austria, now under a new emperor, suggested peace negotiations in a conciliatory note, but without indicating any specific terms. reply, in two great speeches, Premier Lloyd George and President Wilson stated the war aims of the Allies with a studious moderation and a keen logic which conciliated wavering elements in their own countries, and at the same time drove deeper the wedge between the German government and the German people. Lloyd George (January 6, 1918) demanded complete reparation for Belgium, but disclaimed intention to exact indemnities other

tween Ger-

The "Fourteen Points"

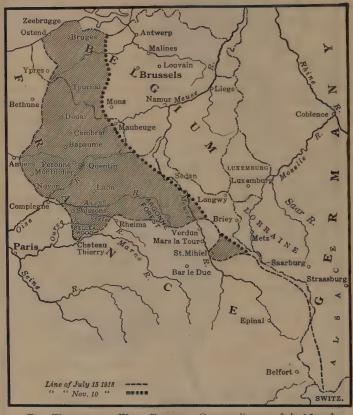
than payment for injuries done by Germany in defiance of international law. President Wilson had already declared that there could be no safe peace with the faithless Hohenzollern government; and now his address contained his famous Fourteen Points, which were soon accepted apparently throughout the Allied world as a charter of a coming world peace. The more important of these were as follows:

1. "Open covenants of peace, openly arrived at; after which, diplomacy shall proceed always . . . in the public view." . . . 3. Removal, so far as possible, of economic barriers. 4. Disarmament by international action. 5. An "absolutely impartial adjustment of all colonial claims . . . the interests of peoples concerned to have equal weight with the equitable claim of the government whose title is to be determined." 6. Evacuation of all Russian territory, and . . . "a sincere welcome into the society of free nations under institutions of her own choosing, [with] assistance also of every kind that she may herself desire." 7. Evacuation and restoration of Belgium. 8. Reparation for devastation in France, and return of Alsace-Lorraine. 9. "Readjustment of the frontiers of Italy . . . along clearly recognizable lines of nationality." . . . 11. Serbia to be given a free and secure access to the sea; and the relations of the Balkan states to be "determined by friendly council along clearly recognizable lines of allegiance and nationality." 13. A free Poland (with access to the sea), "to include the territories inhabited by indisputably Polish populations." 14. A "general association of nations" under specific covenants.

The significance of the Fourteen Points lay even more in their spirit than in these detailed provisions. "We have no jealousy of German greatness," concluded this great utterance, "and there is nothing in this program that impairs it. We do not wish to fight her either with arms or with hostile arrangements of trade if she is willing to associate herself with us and the other peace-loving nations of the world in covenants of justice and law and fair dealing."

Brest-Litovsk And now Germany herself made plain how right the Allies were in their contention that the Hohenzollerns could be trusted to keep no promises. March 3, 1918, the German militarists, with the grossest of bad faith, shamelessly broke their many





The War on the West Front. — German lines on July 15 and November 10, 1918.

pledges to the helpless Bolshevists and forced upon Russia the "Peace of Brest-Litovsk." By that dictated treaty, Germany virtually became overlord to a broad belt of vassal states taken from Russia, - Finland, the Baltic Provinces, Lithuania, Poland, Ukrainia,—and even the remaining "Great Russia" had to agree to German control of her industrial reorganization. When the German perfidy had revealed itself suddenly, after long and deceitful negotiations, the angered and betrayed Bolshevists wished to renew the war. They were absolutely helpless, however, without prompt Allied aid upon a large scale. This aid they asked for, but urgent cablegrams brought no answer. The Allies apparently had been so repelled by the Bolshevist industrial and political policy that they were unwilling to deal with that government, and preferred to leave Russia to its fate - and to the Germans. At the moment this policy was disastrous. Murmurs in Germany against the war were stilled for a time by the prospect of a new empire and of large stores of Russian wheat.

Naturally the Germans opened the campaigns in the West The last at the earliest moment possible. They had now a vast superiority both in men and in heavy guns there. March 21 they attacked the British lines in Picardy with overwhelming forces. After five days of terrific fighting the British were hurled out of their trench lines and driven back with frightful losses nearly to Amiens, leaving a broad and dangerous gap between them and the French. But the Germans had exhausted themselves in their mass attack; and, while they paused, a French force threw itself into the gap, and British reserves reinforced the shattered front lines.

For the first time since the First Battle of the Marne, the Germans had forced the fighting on the West front into the open. In April they struck again farther north, in Flanders. and again they seemed almost to have overwhelmed the British; but, fighting desperately, "with our backs to the wall" as Haig phrased it in his solemn order to his dying army, and reinforced by some French divisions, the British kept their front unbroken.

offensive

bent and thinned though it was. After another month of preparation, the Germans struck fiercely in a general attack on the French lines north of the Aisne, and, breaking through for the moment on an eighteen-mile front, once more reached the Marne. Here, however, they were halted, largely by American troops, at Château-Thierry. Then, while the Americans made splendid counter-attacks, as at Belleau Wood (renamed, for them, "Wood of the Marines"), the French lines were reformed, so that the Allies still presented a continuous front, irregular though it was with dangerous salients and wedges. At almost the same time, Austria, forced into action again in Italy by German insistence, was repulsed in a general attack on the Piave.

Château-Thierry

Time was fighting for the Allies. Disasters had at last induced them to appoint a generalissimo. This position was given to Ferdinand Foch, the hero of the First Marne (p. 605). For the rest of the struggle, the Allied forces were directed with a unity and skill that had been impossible under divided commands, even with the heartiest desire for coöperation.

The Americans arrive

Ferdinand Foch

And now, too, America really had an army in France. Before the end of June, her effective soldiers there numbered 1,250,000. Each month afterward brought at least 300,000 more. By September the number exceeded two million, with a million more already training in America. The Germans could not again take up the offensive for five weeks (June 11–July 15), and in this interval the balance of available man-power turned against them. July 15, they attacked again in great force along the Marne, but this onset broke against a stone-wall resistance of French and American troops. For the first time in the war, a carefully prepared German offensive failed to gain ground.

Foch's offensive

The failure was plain by the 17th. On the 18th, before the Germans could withdraw or reorganize, Foch began his great offensive, by counter-attacking upon the exposed western flank of the invaders. This move took the Germans completely by surprise. Their front all but collapsed along a criti-





WORLD WAR SCENES.

Above. — Review of French Troops at Moselles.

Below. — Range-finding. French artillery officers in the Argonne forest discovering position of an enemy battery with the "range-finder," and telephoning directions to their own battery far behind them.





WORLD WAR SCENES.

ABOVE. - GERMAN PRISONERS marching under French guard at Camp

Joffre,
Below.— American Soldiers in action in the Argonne campaign—
with machine gun,

cal line of twenty-eight miles. Foch allowed them no hour of rest. Unlike his opponents, he did not attempt gigantic attacks, to break through at some one point. Instead, he kept up a continuous offensive, threatening every part of the enemy's front, but striking now here, now there, on one exposed flank and then on another, always ready at a moment to take advantage of a new opening, and giving the enemy no chance to withdraw their forces without imperiling key positions. Before the end of August the Allies had won back all the ground lost in the spring. The Germans had made their last throw - and lost. Foch's pressure never relaxed. In September, American divisions on the south end of the front won back St. Mihiel in St. Mihiel bloody fighting.1 At the same time the British toward the north were wrenching great sections of the boasted "Hindenburg Line" from the foe. In the opening days of October the German commanders reported to Berlin that the war was lost.

This result was determined largely by events in the East. Victories Now that there was no Tsar to interfere, the English and French had deposed and banished King Constantine of Greece; and Venizelos, the new head of the Greek state, was warmly committed to the Allied cause. In September, the Allied force, so long held inactive at Saloniki, suddenly took the offensive, crushing the Bulgarians in a great battle on the Vardar; and Bulgaria's unconditional surrender opened the way for an attack upon Austria from the south.

in the East

The preceding year a small British expedition from India had worked its way up the Tigris to Bagdad; and another from Egypt had taken Jerusalem. Now this last army had finally been reinforced, and in September, in a brilliant campaign, it occupied Syria and forced Turkey to make abject submission. Austria, too, had dissolved. Bohemia on one side, and Slovenes,

<sup>&</sup>lt;sup>1</sup> Brief, relatively, as was America's part in the fighting, the American casualties were in all almost a third of a million, or one for every five men actually engaged on the front. Of these, eighty thousand youth found graves in French soil, besides twice as many more irreparably crippled. Ludendorff, the German chief of staff, speaks in the highest terms of the gallantry of the American troops, but asserts that their enormous losses were due to the fact that they were handled in too close formation.

Croats, and Bosnians on the other, were organizing independent governments — with encouragement from America and the Allies. Then, October 24, Italy struck on the Piave. The Austrian army broke in rout. Austria called frantically for an armistice, and even before one was granted (November 4) the ancient Hapsburg Empire had dissolved into turbulent and mutually hostile "republics."

Fall of Germany

Germany had begun to treat for surrender a month earlier, but held out a week longer. October 5, the German Chancellor (now the liberal Prince Max of Baden who had been a severe critic of Germany's war policy) had asked President Wilson to arrange an armistice, offering to accept the Fourteen Points as a basis for peace. The reply made it plain once more that America and the Allies would not treat with the old despotic government, and that no armistice would be granted at that late moment which did not secure to the Allies fully the fruits of their military advantages in the field and make a renewal of the struggle by Germany impossible. Meantime the fighting went on, with terrific losses on both sides. The French and Americans, pushing north in the Argonne and across the Meuse, were threatening the trunk railway at Sedan, the only road open for German retreat except the one through Belgium. The British and Belgians pushed the discouraged invaders out of northern France and out of a large part of Belgium. The pursuit at every point was so hot that retreat had to be foot by foot, or in complete rout. As a last desperate throw, the German war lords ordered the Kiel fleet to sea, to engage the English navy, but the common sailors, long on the verge of mutiny, broke into open revolt. Even in the army many regiments were muttering mutiny against further war. And in Germany itself in many large cities the Extreme Socialists were openly preparing revolution.2

<sup>&</sup>lt;sup>1</sup> May 31, 1916, the German fleet had ventured out of the Baltic and engaged a division of the English navy. Losses were tremendous on both sides, but the result was indecisive, except that the German fleet retired to its former shelter, to remain there until the close of the war.

<sup>&</sup>lt;sup>2</sup> German militarists insist, with considerable basis, that Germany was

Late in October the War Council of the Allies made known The to Germany the terms upon which she could have an armistice preliminary to the drafting of a peace treaty. Germany could save her army from destruction, and her territory would not suffer hostile conquest. But she was to surrender at once Alsace-Lorraine, and withdraw her troops everywhere across the Rhine, leaving the Allies in possession of a broad belt of German territory. She was to surrender practically all her fleet, most of her heavy artillery, her aircraft, and her railway engines. Likewise she was at once to release all prisoners. though her own were to remain in the hands of the Allies. No- November vember 11, Germany made this surrender to whatever further 11, 1918 conditions the Allies might impose in the final settlement though they did pledge themselves to base their terms, with certain reservations, upon Mr. Wilson's Fourteen Points.

Armistice

Germany had already collapsed internally. November 7, Bayaria deposed her king and proclaimed herself a republic. In Berlin the Moderate Socialists seized the government. State after state followed. November 9, the Kaiser fled to Holland. whence he soon sent his formal abdication. German autocracy had fallen.

really defeated not by the armies of the Allies but by the propaganda against militarism. Ludendorff mentions as especially effective the circulation in the army of Wilson's Fourteen Points and Lichnowsky's Memoirs (p. 599).

## CHAPTER XLVII

## SINCE THE WAR

Danger of anarchy in Central Europe January 18, 1919, the Peace Congress met at Versailles to reconstruct Europe. There was supreme need. In Germany a National Assembly (elected by true universal suffrage, male and female) had set up a federal republic. The new government was in the control of a union of "Moderate Socialists" and "German Democrats" (the old Liberals); but it had to maintain itself precariously (as is still the case in 1925) against revolts of "Extreme Socialists" of the Bolshevist type, while from the opposite side it was threatened with aristocratic army-officer plots for monarchic restoration.

The German Republic

Hungary

Hungary for a time had tried a liberal republican government. But the Allied blockade, stupidly continued, made work and food scarce, so that the starving populace soon set up a Bolshevist rule. A little later, it may be added here, two more revolutions, secretly backed by the Allied Council at Paris, replaced this government, first by a Moderate Socialist government and then by a reactionary army-officer government republican in little but name. Meantime Roumania had taken advantage of Hungary's woes to declare war; and the Roumanian army had ravaged the country for months as savagely as ever Germany did Belgium, even after Hungary had assented to all Roumania's demands for cessions of territory.

Czechoslovakia

New Baltic states Bohemia, enlarged by the addition of Moravia, had become Czechoslovakia. This republic has so far been the most stable and promising of the new states in Central Europe; but at the time it was distracted by conflicts with Germany, with Austria, and with Poland, over conflicting boundary claims. The new Republic of Poland, too, had other contests, bordering on war, upon her remaining frontiers — with Russian Bolshevists and with Germany — besides being torn with internal faction and with peasant massacres of her Jews. Like anarchy, rising into

civil wars, held sway in every other of the chain of border states that had split off from Russia, - Finland, Esthonia, Latvia, Courland, Lithuania, Ukrainia. (Map after 632.)

Further to the south, Serbia had become Jugoslavia, by the long-sought union with Bosnia, Slavonia, and Croatia; but that still inharmonious state was in daily peril of war with Italy over the Adriatic coast, with some actual armed clashes. And Italy was at daggers drawn with Greece over southern Albania. the islands of the Aegean, and the coasts of Asia Minor.

Each country felt, with too much reason, that the more it

could lay hands on before the settlement, the more it would finally keep, and so sought to grab as much as possible in the interval. Still more serious than this political chaos was the Industrial demoralization of industry. Millions of disbanded soldiers demoralwere returning to their homes, after years of trench life, to find neither work nor food. Lack of shipping made it a slow process to bring into Central Europe the raw materials needed to start the factory wheels again and to replace the machinery worn out during the long Allied blockade. Over wide areas, idle multitudes were suffering from insufficient food; and this distress was the harder to bear because in every country thousands

of war-profiteers were spending their shameful riches in insolent

waste.

The Peace Congress was made up of delegations from the The Peace twenty-three Allied governments, with five more from England's colonies - Canada, Australia, South Africa, New Zealand, and India. Each country's delegation had one vote. Countries that had been neutral were invited to send representatives to be called in upon special matters that might concern them. Germany, Austria, Bulgaria, Turkey, and Russia were allowed no representation.

President Wilson headed the American delegation; Lloyd The "Big George and Orlando, the English and Italian premiers, represented their countries; and Clemenceau, head of the French delegation, was naturally chosen president of the assembly.

These leaders made up the "Big Four," and part of the time this inner circle became the "Big Five" by the inclusion of the Japanese representative.

Woodrow Wilson From the first there were critical differences within the "Big Four." Mr. Wilson had promised the world, Germany included, "a permanent peace based on unselfish, unbiased justice," and "a new international order based upon broad universal principles of right." Lloyd George was inclined to sympathy with such



"THE BIG FOUR"-Lloyd George, Orlando, Clemenceau, Wilson.

■ program; but he was sadly hampered in action, because, in the parliamentary elections just before, he had won by appealing to the worst war passions of the English people. The other leaders thought President Wilson, in Clemenceau's words, merely a benevolent dreamer of Utopias, and they preferred to rest rearrangements upon the old "balance of power" plan, to be maintained by rival alliances and armed camps, — a plan which bloody centuries had proved a seed bed of war.

By the war-weary peoples of Europe, however, the Wilson program was at first hailed with joy. While the diplomats were skillfully delaying the meeting of the assembly, Mr. Wilson journeyed through England, France, and Italy, received everywhere by the masses with striking demonstrations as "the president of all of us," the apostle of world peace and human brotherhood. For a time it looked as though he might at a pinch override the hostile attitude of the governments by appealing over their heads to the peoples themselves; and in a great speech at Milan, just after slurring attacks upon him by French statesmen, he hinted forcefully at such a possibility.

But as months passed in wearisome negotiations, old animos- Weakened ities began to show in each nation toward neighboring peoples. until this chance for generous unanimity was lost. Moreover. Mr. Wilson had been seriously weakened by events at home. Late in the campaign for Congressional elections in the preceding November, he had made an appeal for indorsement of his policies by a Democratic victory. Instead, the elections gave both Houses to the Republicans; and the jubilant and vengeful victors at once entered upon a course of bitter criticism and obstruction — of which Mr. Wilson's European opponents took shrewd advantage to weaken his influence at Paris.

by events in America

In spite of Mr. Wilson's declaration for open negotiations secret (p. 632) the European diplomats, with their traditions of backstair intrigue, carried the point for only occasional full and public meetings. Meantime all important matters were settled by the inner circle in secret conclave, so that the six public meetings of the Congress (up to July) were called merely for formal ratification of conclusions already arrived at by the "Big Four."

To offset this disappointment, Mr. Wilson seemed for a while Covenant to have won a splendid victory for a "League of Nations." for a League of Nations. Three months before America entered the war (January 22, 1917), as his last peace effort, he had read to the American Congress a notable address proposing a League of Nations to enforce

negotiation

peace, — a peace made by free peoples (among whom the small nations should have their full voice), secured "by the organized major force of mankind." This address itself was one of the mighty events in history. Individuals had dreamed sometimes of a world organization for peace and progress; but then for the first time did an authorized spokesman of a great nation bring that idea into the realm of practical statesmanship. Now Mr. Wilson felt unhesitatingly that the building of such a world league was the most important work of the Versailles Congress — and indeed a necessary prelude to any peace other than one of vengeance and booty.

In March, after some weeks of consideration, a committee headed by Mr. Wilson made public a League covenant it had prepared. After sharp criticism in the United States Senate, this constitution was slightly modified, and then adopted by the Peace Congress. The union is very loose, and its managing bodies are not really a government. Charter membership was offered to forty-five nations, — all the then organized governments in the world except Russia, the four "enemy countries," and Costa Rica, San Domingo, and Mexico. Admission of new members, and other amendments, require the unanimous consent of England, France, Italy, and Japan (and America, if she joins the League), together with a majority vote of all states; and for any other action of consequence the consent of all nations is demanded, except that no party to a dispute has a voice in its settlement. Wise provisions prohibit secret treaties in future, and seek to pave the way for disarmament (though only by unanimous consent), for regulation of manufacture of munitions. for compulsory arbitration, and for delay in recourse to war even if an arbitration is unsatisfactory.

The German treaty Meantime the French delegation, frankly skeptical as to the value of a League, had devoted itself to securing treaties of peace that should render Germany powerless to attack France again. Germany protested in vain against the rigor of the terms, but June 28 her helpless delegates (summoned to Versailles for the purpose) signed the treaty dictated to them. The docu-

ment would fill nearly half of this volume. Its main provisions, with those of subsequent treaties with the other "enemy countries," may be summarized briefly:—

Germany's military power was destroyed. Her navy was limited for the future to six battleships and six light cruisers, with no submarines; and her army is not to exceed 100,000 men — with a careful restriction, too, upon her manufacture of munitions.

Germany's old colonial empire was turned over to England, Belgium, and Japan, in accordance with a secret treaty under which Japan had entered the war. This division of plunder was faintly cloaked under a pretense that England and Japan were to be merely "mandatories" for the League of Nations, holding these backward districts as "a sacred trust for civilization." At the first session of the League Assembly, in November of 1920, some of the small nations desired to establish rules for that "trusteeship"; but the English representative declared flatly that no action there taken could "limit the freedom of action of his government." Moreover, Shantung with its forty million people (p. 522) remained in Japan's hands, without even the pretext of a "mandate," in spite of the vigorous protest of China.

Germany lost a fifth of her territory and population in Europe, with her most valuable coal deposits. She not only returned Danish Sleswig <sup>1</sup> to Denmark and Alsace-Lorraine to France, but also ceded three small areas to Belgium, and to Poland not merely her old Polish districts but also large strips of distinctly German territory in Upper Silesia and east of the Vistula. Moreover, to give Poland easy access to the sea, German Dantzig became a "free" city (against its will), with roundabout provisions that leave it really subject to Poland. Likewise, by veiled annexa-

<sup>1</sup> Sleswig determined its own fate (as the treaty had provided) by plebiscites. Denmark showed an honorable and wise desire to annex only such districts as desired it, and readily acquiesced in the retention of two thirds of the old duchy by Germany. Parts of Upper Silesia were also to have settled their own fate; but France and Poland managed later to take from Germany rich districts of that region in spite of an overwhelming German vote there.

tion, France has possibly acquired the Saar valley, east of Alsace, with a solid German population.<sup>1</sup>

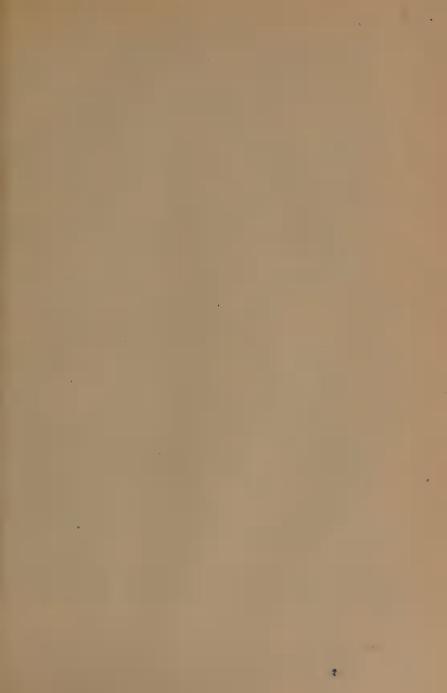
The Austrian treaty

The dismembered Austrian Empire, besides the territorial secessions already noted (p. 638), very properly ceded Galicia to Poland, Transylvania to Roumania, and Trieste and the Trentino to Italy; but, in connection with this last cession, in order to provide Italy with a needless "strategic frontier" against Austria, that enfeebled country was compelled to cede also a strip of strictly German territory (the Brenner Pass in the Alps) with a quarter of a million of German people. In these ways, Hungary was reduced to about one third its former size; and German Austria is left a petty state of 7,000,000 people grouped about Vienna ("a capital without a country") shut off from the sea, with its old markets and mines all gone and with little agricultural land. (This Austria has dragged out the years since the treaty in cruel starvation meagerly relieved by Allied charity. The land can raise at best only a sixth of its necessary food, and it has practically no other industrial resources. people desire incorporation in Germany; but, at French insistence, the Peace Congress forbade this very natural application of the promised principle of "self-determination" because it might strengthen Germany.)

Minor treaties In the complex Balkan readjustments, it was found difficult to follow the promised "lines of nationality"; but Greece and Serbia were given new territory on the north Aegean coast at the expense of Bulgaria — which was now shut off from the sea except by the route of the Danube.

"Turkey" was reduced to Asia Minor, although the Sultan and government officials were permitted to keep their seat in Constantinople. That city, however, along with "the zone of the

¹ The treaty very properly gave France the Saar coal mines for fifteen years (under the control of an international commission dominated by France), in return for Germany's wanton ruin of French mines; but unhappily, it also provided that at the end of that time France should annex the district absolutely (even though the inhabitants should vote against that action) unless Germany should then pay at once the full value of the mines. Other provisions of the treaty (below) made it very probable that Germany would be unable to do that.









straits" (a narrow strip on both sides of the Dardanelles) was made subject to the control of an international commission and open to ships of all nations. Armenia and Arabia (the Kingdom of Hejaz) were declared independent states. Smyrna went to Greece; most of the Aegean islands to Italy; Syria (much against its will) to France; and Mesopotamia (with its oil) equally unwillingly to England. (As a by-product of these arrangements, too, and of the collapse of Russia, England has



CONSTANTINOPLE AND THE GOLDEN HORN, - a view from an airplane.

secured control of all Persia.) In the main all this arrangement in the East was a frank surrender to arrogant imperialism, French and English; and these "protectors" of Mesopotamia and Syria have been compelled to maintain their authority by bloody campaigns.

It may be added here that this Turkish rearrangement was one of the first parts of the work at Paris to fall to pieces. The Young Turks, or Turkish Nationalists, soon established a separate government in

<sup>&</sup>lt;sup>1</sup> It should be added that, to the chagrin of the Arabs Palestine was set aside, under English protection, for ■ home for a restored Jewish state—if Jews return there in sufficient numbers.

Angora, ignoring the Sultan and the "capitulators" at Constantinople Dangers from this nationalist movement became a reason why the Allied commission moved much larger forces into Constantinople than the peace treaty had contemplated — until that city became virtually an English possession—Then, in 1921, Greece attacked Turkey in war, to get more plunder in Asia Minor. In this, Greece was secretly backed by the English government; while France secretly favored the Turks. In the fall of 1922 the Turkish Nationalists, under Kemal Pasha, drove the Greek army out of Asia, and forced the Allies to permit them to reoccupy Constantinople and even European Thrace (including Adrianople and important Aegean seaports). At this point a united show of force by England, France, and Italy compelled Kemal to promise to respect the internationalization of the Zone of the Straits (November, 1922); but the whole Eastern situation remains in unstable equilibrium.

The German indemnity

Most troublesome of all the problems at the Paris Peace Congress was the question of the money "reparations" to be paid by Germany. That country was required to pay at once some five billions of dollars in gold and in goods (all then available), besides promising to supply many millions of tons of coal each year for ten years to Belgium, Italy, and France (in addition to the Saar arrangement). Further payments were left to be fixed by an Allied commission when it should be better known what the damages were and how much it would be possible to take; and until final payment was made a French army was to occupy the German districts west of the Rhine. France showed strong inclination to keep the total indemnity indefinite as long as possible, taking meanwhile from time to time all that could be found; but Lloyd George and English public feeling gradually swung over to the opinion that German industry could not be expected to revive with its neck in a perpetually strangling noose; and in February of 1921 the commission fixed the total indemnity at about fifty-six billions of dollars, to be paid in installments over forty years. Germany protested that this was an impossible sum, and many experts in the Allied countries declared it to be three or four times more than Germany's ability to pay. (At the Peace Congress the American experts had

agreed upon fifteen billions as the proper amount.) France then advanced her army of occupation further into German territory, willing apparently to retain such territory permanently in place of the money reparations. By selling worthless paper money to foreign speculators (mainly American), Germany then did secure gold enough for the first two installments; but that currency depreciated to almost nothing, so that this process cannot be repeated; and at this writing (February, 1923) the German indemnity remains a chief cause of world demoralization. Undoubtedly Germany might pay more than she has paid; but it is unlikely that she will strip herself to pay part, as long as she knows she cannot pay all. (And see p. 660.)

England and the United States formerly sold vast quantities And world of goods to Germany. Germany now has no wealth with which to buy, - which is one cause why English and American factories are idle, and American farm products of little value. Moreover, if Germany is to pay any further indemnity, she must get the gold by exporting factory goods. To do that she must undersell English and American factories in some market (to the still greater demoralization of the trade of those countries). Therefore England insisted that Germany must place a heavy export tax upon her own goods. This makes it difficult for her to undersell England — but it also makes it well-nigh impossible for her to get gold wherewith to pay indemnities. The world is slowly discovering that, under the delicate adjustments of modern trade relations, it is not an easy thing to take a huge indemnity in money from one country without injuring many other countries.

Many of the objectionable features in the treaties were due to the secret bargains for division of spoils by which the Allies had bought the aid of one another. When America entered the war, she renounced the idea of material gains for herself. Had the secret agreements for plunder among the Allies been clearly known at that time. America could well have demanded the cancellation of all such secret treaties as the price of her aid. When

treaties

the Congress met, those bargains were still not generally understood, but it soon became clear that they would prevent a peace in accord with the Fourteen Points. For a time Mr. Wilson stood out against the Congress becoming "a Congress for booty"; and once (when Orlando insisted that Italy should have Croatian Fiume, the natural Adriatic door for Jugoslavia) he even cabled to America for his ship. This extreme threat prevented that particular act of plunder—though Orlando was so incensed that he left the Congress for some weeks; and in the end Mr. Wilson was induced to reconcile himself to the treaty for the sake of securing the League of Nations.

Criticism of the Versailles treaty

As soon as the treaty with Germany was made public, however, it was denounced vehemently by many earnest thinkers in all lands. Indeed some of the experts attached to the American delegation had already resigned in protest; and Jan Smuts, South Africa's hero-statesman, declared in a formal statement that he signed for his country only because peace must be made at once and because he hoped that the worst features of the treaty might be modified later by the League of Nations. Such criticism had little or nothing to do with sympathy for Germany. It was based upon the conviction that the treaty was dishonorable to the victors, inasmuch as it broke faith with a submissive foe after surrender, and that it would breed future wars and so broke faith even more fatally with hundreds of thousands of splendid youth who had given their lives, in long torment and suffering, to "win a war that should end war." At the same time the severest critic must confess that the new world map made at Versailles is at least an advance over the old map of 1914, with political divisions drawn far more according to the reasonable and natural lines of race and language and popular desires

In America there was much opposition to joining the League of Nations. President Wilson's influence finally rallied the



CLEMENCEAU DELIVERING TO THE GERMAN DELEGATES THE TERMS OF PEACE, May 7, 1919. Clemenceau is standing on the right. The Germans are seated just in front of him. In curt sentences the French premier announced their fate to the conquered. Germany did not sign until June 23, the last day of grace.



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LLOYD GEORGE AND ARISTIDE BRIAND (the French premier) in conference at Cannes in August, 1921. After the close of the Peace Congress in the fall of 1919, the real government of Europe lay in an "Allied Council" holding frequent sessions and made up of representatives of the leading European "Allies." The premiers of France and England were "the Big Two" of this Council through 1920—1921. Lloyd George, responding to liberal English feeling, soon showed a desire to adopt a gentler policy toward Germany. Toward the close, Briand began to incline in the same direction, but the anti-German feeling in the French Assembly forced him to resign. (See p. 660.)

Democratic Senators in favor of ratification of the Covenant without modification. With equal unanimity, the Republicans opposed it - but upon two widely different grounds. A small enter the section declared that for America to join any such "supergovernment" would sacrifice her sovereign independence; that we were able to take care of ourselves, and should let the rest of the world look after itself. A much larger group objected to particular features of this Covenant, but agreed that it was no longer possible for America to hold aloof from Europe. Said Ex-President Taft: -

The United States re-League

"The argument that to enter this covenant is a departure from the time-honored policy of avoiding 'entangling alliances' is an argument that is blind to changing conditions. . . . The war ended that policy. . . . It was impossible for us to maintain the theory of an isolation which did not exist in fact. It will be equally impossible for us to keep out of another general European war. We are just as much interested in preventing such a war as if we were in Europe."

Republican Senators, agreeing with this view, added to the covenant certain amendments, with which they were willing to ratify. President Wilson claimed that such amendments would make ratification invalid; and against his influence the Republicans could not muster the necessary two-thirds vote in the Senate. The Democrats failed likewise to secure the necessary votes for ratification in the original form. While touring the country to arouse support for the covenant, President Wilson suffered a distressing physical breakdown, and the whole question hung fire for many months. In 1920, the President hoped to make the election of his successor a "solemn referendum" upon the matter. As usual in American politics, too many other questions entered into the campaign to leave any one issue absolutely clear cut; but the Republican "landslide" victory shelved any probability of the United States entering the League. in its present form, for years to come.

The League has accomplished some useful work in settling minor European differences, and it has admitted several new members — Austria, Bulgaria, Finland, Luxemburg, Costa Rica, and Albania; but the absence of the United States (now the most powerful and richest country in the world) seriously handicaps its usefulness, — especially as Germany and Russia are still excluded.

Bolshevist Russia

Another disturbing factor in the slow return of world progress, which the Peace Congress did little to help, was Bolshevist Russia. After the fall of the Tsar, society in Russia collapsed. Criminals, singly or in bands, worked their will, unchecked by any government, in robbery, outrage, and murder, not only in country districts but even in the public streets of great cities. The cities were starving; and speculators were increasing the agony by hoarding supplies to sell secretly to the rich at huge profits. Newspapers in the Allied countries, especially in their cartoons, ascribed all this to the Bolshevists - who in reality put it down. Kerensky had proved utterly unable to grapple with the situation: but when the Bolshevists came to power. they shot the bandits in batches, and meted out like swift punishment to "forestallers" of food. In such summary proceedings, many innocent persons suffered along with the guilty; but at least Russia was saved from reverting to savagery. In a few weeks, order and quiet were restored; and the available food was "rationed" rigidly (somewhat as in England during the war) with particular care for children of all classes.

The soviet system

The Bolshevists claimed to give political citizenship to all useful workers — including teachers, actors, physicians, engineers, and industrial managers, but excluding the idle (rich or poor) along with bankers and lawyers, for which classes their society has no place. Their governing bodies represent, not individual citizens (as our Western governments do), but the different kinds of industries. In each "district," there is a shoemakers' union, a teachers' union, and so on. Each such union chooses delegates to the soviet (p. 560) of the district. These district soviets are local governments; and, further, all of them within a given province send delegates to a higher "pro-

vincial soviet." Delegates from the various provincial soviets make up the central and supreme soviet at Petrograd. (All delegates are subject to recall at any time by the bodies that elected them.)

For the first time in history on a large scale, this government The Allies at once put into actual operation an extreme kind of socialism. along with the confiscation of most private property. This vism. alarmed the propertied classes everywhere.1 The Allies at Paris did not think it safe to let the Bolshevist system work out its own failure, but, fearing its spread to their own lands, attempted to overthrow it by force — for two reasons in particular: (1) Members of the Bolshevist government unwisely and blatantly preached a coming revolution for the world outside their own borders; and (2) the Bolshevist plan had been put into operation not by the deliberate will of the Russian nation, but rather by a skillful coup d'état on the part of the small but perfectly organized class of town workers.

make war Bolshe-

despotism

Indeed, the Bolshevist leaders frankly proclaim that (until Bolshevist they can train up a new generation) their government is not to be a democracy but a "dictatorship of the proletariat," representing a very small part of the nation. Apportionment of delegates to the soviets was arranged, openly, so that ten peasants have no more weight than one factory worker. But the ignorant peasants (still making more than ninety percent of the nation) were so poorly organized, and so content with the lands they had been permitted to appropriate, that they acquiesced passively: and the small capitalist and professional classes were quickly suppressed. The Bolshevists seized control of the army and the press, and put down despotically all public agitation against their socialist system. At first, to be sure, they treated the old capitalist class with consideration so far

<sup>1</sup> These classes, too, especially in France, held the millions of dollars' worth of old Russian bonds, which the Bolshevists now unwisely repudiated on the ground that the Tsars had secured the money to hold the Russian people in bondage. In recent months, however, the Bolshevists have repeatedly offered to give up this policy of repudiation, if their government is given "recognition" by the Allies.

The red

as concerned their personal safety. But a little later, when the world was attacking Russia in open war, and when the dispossessed Russian classes were carrying on a campaign of assassination of Bolshevist leaders and had struck down Lenin with a dangerous wound, the Bolshevists adopted a deliberate policy of "Terror," arresting and executing some thousands of "aristocrats," until internal opposition was crushed. (This parallels the story of the French Revolution except that the Russian "Terror," bloody as it was, was shorter and less atrocious than the French. Certainly the misery it caused was, at its worst, less than the misery caused in the old Russia by the age-long tyranny of the Tsars — on which the world had looked with complacency.)

Allied support for "emigrant"

Even before the Terror, the various non-socialist forces might have rallied to overthrow or at least to modify Bolshevism, if a despotic blunder of the Allies had not identified Bolshevist rule with Russian patriotism. Like the French "emigrant" nobles of 1792, the Russian courtiers and nobles in 1917, fleeing from the Revolution, levied war against the new government of their country from without - with foreign aid. Supplied lavishly by the Allies and America with arms and money, they at first won some success. Kolchak for a time held most of Siberia, succeeded, when the Bolshevists crushed him, by the Japanese; Denekin, and later Wrangel, began invasion from Ukrainia; and Mannerheim threatened Petrograd from the west. All these Russian emigrant leaders claimed flimsily to desire constitutional government, but soon their deeds proved that they plotted for the restoration of despotism; and the needless and unspeakable atrocities of the various "White" terrors that followed their early successes at least equaled the excesses of the Bolshevists.

The Russian people rally patriotically to the government Meantime Roumania, Poland, and the new Baltic countries made the cordon about Russia complete, except for Archangel on the north — and that one opening to the world was long held by an army of 12,000 Allies and Americans. These troops had been sent to Archangel during the last of the war against Ger-

many, to protect military stores there from German seizure; but soon they were used, at the behest of French and English rulers, as an invading army against the new government of Russia. It had been claimed that the masses of the Russian people, encouraged by the presence of invading armies, would rally to overthrow Bolshevist tyranny. Instead they rallied to the Bolshevists, to drive out foreign invaders. Especially did the leading "intellectuals" of Russia, like the famous author Maxim Gorky, now offer their services to that government, although many of them had just been suffering bitterly from it. The Russian organization showed amazing ability. and before 1920 the newly created "Red army" swept all invaders from Russian soil, except for the Japanese in far-eastern Siberia.1 True, there followed twelve months more of war with Poland, aided freely with French money and officers and American munitions,2 but at last, by wise diplomacy, Russia secured peace in that quarter also.

The Allied "blockade" of Russia, however, lasted on in fact The Russian into 1921. The small Baltic states, from which she had won peace, had no resources for trade; and though England and America had technically lifted the blockade some months earlier, both continued to refuse passports and even mail and wire communication. This of course absolutely prevented trade. Meantime the lack of food and of medical supplies -which the Bolshevist government was eager to pay for in gold killed more people (mainly mothers, young babies, and other hospital cases) than a great war. The blockade, too, kept Russia from getting cotton or rubber for her factories, or locomotives for her railroads, or machinery for her agriculture: and so gave the Bolshevists a plausible excuse for the slowness of

" blockade "

<sup>&</sup>lt;sup>1</sup> An American force at first cooperated with the Japanese in Siberia, but was soon withdrawn. It is supposed that the American government sent troops mainly in order that it might be in position later to insist that Japan should not permanently hold Siberia. Cf. p. 659 and note.

<sup>&</sup>lt;sup>2</sup> For a time the English government, it was believed, planned to send an English army; but such a project was effectively barred by the unanimous slogan from English organized labor, - "Not a man, not a gun, not a penny!"

their industrial revival, — besides helping to close down some American and English industries.

The Russian famine of

And then descended on unhappy Russia in 1921–2 the most horrible famine ever known even in that land of famines. At first many Americans believed it due to discouragement among the peasantry — who had found their surplus crops of little value under Bolshevist rule. Investigation, however, showed that, despite all Russia's disorders, the peasants had sown only a little less than the usual acreage, but that a long drought of unheard-of severity had resulted in a crop of only one fortieth the average, so that, in the absence of trade with the world, millions were stolidly dying of hunger. This unparalleled suffering touched the heart of the world; and for months governments and charitable organizations hurried food and clothing to the stricken land.<sup>1</sup>

The Bolshevist government has not yet been "recognized" by America, France, or England, though the last of these countries has gone far in that direction. The Bolshevists have recently modified their socialistic program, by encouraging private capital to embark in certain industries (September, 1925).

The war and civilization In the World War fifty-nine million men served under arms—nearly all the physically fit of the leading peoples on the globe. These suffered thirty-three million casualties, of which fourteen million were deaths or irremediable mutilation and ruin, besides

¹ On Russia during and just after the Revolution, there are three notable attempts to tell the truth: Arthur Ransome's Russia in 1919 is a statement of personal observation by a trained, fair-minded Englishman, without any faith in the Bolshevist theory; William Bullitt's The Bullitt Mission to Russia is the story of an attempt to bring about peace by an attaché of the American Peace Delegation at Paris, and it is accompanied by valuable documents; Raymond Robins' Colonel Robins' Story (edited by William Hard) is far the most readable and impressive. (Raymond Robins was the head of the American Red Cross in Russia during the Revolution and for some time afterward. He is a progressive, and was an intimate friend of Theodore Roosevelt, and he had of course no sympathy with socialism even in much milder forms than that in Russia.) Other information, dealing with Russia in 1920, has just become available in the trustworthy reports of Bertrand Russell, H. G. Wells, and H. N. Brailsford.

an incalculable number of vitiated constitutions. Almost as many more non-combatants were victims of famine or pestilence. And the evil runs over into future generations. In all the warring countries in Europe the birthrate has declined alarmingly, and the human quality has deteriorated. As to material wealth, a huge portion of all that the world had been slowly storing up for generations was gone and in many districts all machinery for producing wealth was left in ruins.

Indeed the world had used up its prospects for long to come. Future generations are mortgaged to pay the war debts. America entered the struggle late, and made comparatively little sacrifice; but even this country, aside from the immense sums raised by war taxes, came out of the struggle with a debt larger than the total receipts of its treasury in all its century and a half of previous history. England suffered less than the continent; but in England, merely to keep up the interest on the debt, along with her old annual expenditure, the nation must raise five billions of dollars a year — which means a taxation per family of about twenty times that which an average American family paid before the war. The totals of French and German indebtedness are so huge as to have little meaning to us.

This financial distress is tremendously aggravated by disorder in the currency of European lands. During the war years, or very soon after, nearly all the gold of the world passed into America. Most continental countries have no money except a terribly depreciated paper money, — money worth in Germany and in Austria less than one two-hundredth of its face. This demoralizes all industry at home, creates bitter suffering for the poor and for people living on salaries and other fixed incomes, and of itself it would prevent the revival of foreign trade.

During the war, the American government lent nine billion dollars to the Allies — nearly half of it to England, which country had itself lent to France and Italy more than it borrowed from America. Until the fall of 1922 no European country had paid any *interest* even on any foreign war debt, and so the total amount due America had risen to

eleven billions; but in October and November of that year England paid the United States \$100,000,000 on her interest account, and agreed to precise terms for future payments.

England, then, will eventually pay. Many French leaders, however, assert that France cannot pay either principal or interest; and there is considerable inclination in that country to feel that America should cancel the debts due her, as part of her contribution to the war. Meantime, France is spending huge amounts on her military establishment, and is insisting strenuously — to the general demoralization of world industry — upon the last penny of the impossible German indemnity.

The World War struck civilization a staggering blow; and the heaviest cost was the intangible moral cost. The world was exhausted; and everywhere there was a moral slump. In all large countries the war orgy of profiteering was unchecked, or even augmented, with a reckless exploitation of helpless multitudes. Everywhere what is called "society" was marked by careless self-indulgence and temporary indifference to great issues. In the large countries, too, there was a perilous access of militarism. National hatreds were more general and intense than ever before in world history; and (as in 1914) trade rivalries were heaping materials for world conflagration, cordingly, in each powerful nation, chemists, engineers, military men, in laboratories and in councils, were planning more deadly instruments of destruction, while some scientists prophesied that the next war would be chiefly a contest in scattering loathsome disease germs from aërial navies over whole continents.

Pacific questions

However, one mighty event in particular gives good reason to hope that the terrible warning of the World War has not been in vain. Two of the great powers suffered little directly from that war, — the United States and Japan. Between these two there were old causes of irritation; and the war left them with new disputes — as to Japan's relations to China (and to American trade there); as to her control of Pacific cables wrested from Germany; and so on. At once the two countries entered upon an open and ominous rivalry in enlarging their navies, on a

scale never before dreamed of, and in fortifying their Pacific possessions. To any one who held in mind the lessons of the past, all this indicated at least a serious danger that America and Japan might soon drift into another annihilating war—which of course would quickly involve the rest of the exhausted world.

Wise statesmanship has removed this peril. Diplomatic negotiation of the usual sort was failing to lessen the danger; but in the summer of 1921, Mr. Harding, President of the United States, called an international conference at Washington to consider the limitation of naval armaments and the matters of dispute in the Pacific. This Washington Conference was attended of course by representatives of England, France, Italy, and Japan, and also of four smaller powers with interests in the Pacific — China, Portugal, Belgium, and Holland. Charles Evans Hughes, the American Secretary of State, presided. (China, not unnaturally when one considers her chaotic condition, was present in the part of a petitioner rather than in that of an equal partner in conclusions.)

The holiday

The Conference opened November 12, 1921, and continued twelve weeks. On the opening day Mr. Hughes took away the breath of the world by making public a detailed proposal for naval reduction. All building of new ships of war was to stop at once — including the huge fleets actually under construction — and considerable portions of the navies already in commission were to be scrapped; England and the United States were to keep an equality of naval power; Japan was to keep three fifths that strength (about her existing proportion); France and Italy were to have smaller fleets, equal to each other; and none of these powers was to lay down any new "capital ship," even to replace outgrown vessels, for at least ten years.

Then followed magnificent proof of the value of "open diplomacy." As soon as the amazed world could catch its breath, it sent up a joyous and universal acclaim of approval; and eventually the proposal was adopted by the Conference without

essential modification. This arrangement makes it practically impossible for any nation to attack another in the Pacific for at least ten years, even if it wished to do so — which means a breathing spell in which wise statesmanship ought to make future war still more unlikely.<sup>1</sup>

Friction lessened

Some justice for China

The fourpower treaty

And the Conference proceeded to remove many of the occasions which might have led to a wish for war. The new fortifications in the Pacific, it was agreed, should be dismantled, and garrisons withdrawn. Equality in the use of the disputed cables was arranged. Particularly important were Japan's concessions to China. During the World War Japan had forced upon that distracted country a series of "treaties" by which the aggressive island empire had secured great control over internal affairs of its unwieldy neighbor - even requiring China to admit Japanese officials into her home administration. Japan now surrendered the most offensive of these "agreements"; and she even promised definitely to withdraw absolutely from Shantung at the end of five years, upon condition that China then pay a reasonable and specified price for Japan's railway improvements there. England restored Waihaiwai freely (p. 577). All the powers agreed to an "open door" policy in China, and defined what that term should mean: and all promised to make public at once any future treaties with that country. Best of all, a permanent international conference was provided, before which every new Chinese complication may be brought promptly for investigation.

One other notable move for world amity was made. England and Japan agreed that it was now unnecessary to renew their twenty-year alliance (p. 575), which was about to expire, and which many Americans had begun to regard as a menace. Then the United States, England, France, and Japan entered into an agreement mutually to respect one another's possessions in the Pacific — except that Japan was told plainly that this

<sup>&</sup>lt;sup>1</sup> The agreement was not to become binding upon any power until ratified by the home governments of all four. For a time France showed reluctance; but she finally ratified in 1924.

agreement did not apply to her recent military occupation of Eastern Siberia.<sup>1</sup>

True, some questions failed of adequate solution at Wash- The power ington. In particular, the unfortunate attitude of France made it impossible to reduce land armaments in Europe or to on world adopt England's suggestion for restricting the war use of sub-problems marines to harbor defense. But the actual accomplishment of the Conference is full of promise for the world. It is a splendid demonstration of the force of "sweet reasonableness" in world problems. History has seen several great conferences of victors in war, assembled to dictate haughty terms to the vanguished, or even conferences of great powers assembled to agree upon division of plunder without war. But here was a meeting of a new kind. And it proved that when all governments concerned in a given set of questions can be brought together, in friendly and personal fashion, with plenty of time before a crisis, to hear one another's side of the case courteously presented, it is hard for any of them to avoid considerable concession to reason and fair play. If such a conference could have been assembled in 1914 (as England and France wished), even with passions inflamed as they were, there would have been no war.

leadership

Americans may justly take pride in their country's part in American the Washington Conference. The war had lost to England her old lead in naval power. The United States had gained that lead; and she was now so much richer than any other country that she could at least stand the waste and expense of the race in naval preparedness better than any other nation could. With peculiar grace, therefore, the proposal for "a naval holiday" came from this country. For America to suggest surrendering these "advantages," was a shining proof of willingness to trust in good-will and in a sense of justice,

<sup>1</sup> At the time Japan made no promises in this matter, but apparently the attitude of America and England at the Conference has had its effect -along perhaps with increasing pressure from the Russian armies. In November of 1922 Japan withdrew her last soldier from Siberia. Soon afterward, and long before the expiration of the treaty time limit, she withdrew her troops from Shantung.

rather than in violence, for the settlement of international disputes.

Spanish America tries the conference method

Eastern Europe fails A year later, the world saw, on a small scale, another striking illustration of the value of this method. In the early winter of 1923, a congress of delegates from the five Central American republics pledged their countries, for a five-year period, to maintain no war navies and to decrease their land armies to certain specified numbers. This disarmament conference, also, had been called with the encouragement of the American government.

The same month was marked by the failure of a like attempt where success might have meant even more to the world. Russia had gathered into a disarmament conference at Moscow delegates from her five new Baltic neighbors along with her own. Her suggestion was that each nation reduce its army to one fourth its existing strength, with corresponding limits upon war budgets, though she professed readiness to consider any modifications of that plan that might be proposed. This conference was wrecked finally by the unwillingness of Poland to weaken her army — which the Polish delegate declared to number 350,000 men, on a peace footing — an army for that bankrupt little state three times the size of the United States' army. (Russia claims to have reduced her army to 800,000 men.)

New European alliances Poland may have distrusted the good faith of Russia; and, in any case, she is probably bound by secret pacts with France to maintain a certain army strength. France is bordered by a Germany, which, though now disarmed and crushed, is still fifty per cent more populous than she herself is; and she dreads a future "war of revenge" from that Germany, just as Germany had to expect such a war from France for forty years after robbing her in 1871. Moreover, France has been looking, wisely or not, to the German indemnity for salvation from threatening national bankruptcy, and it is plain that, in its present form, no considerable part of that indemnity can be collected except

<sup>&</sup>lt;sup>1</sup>The proposed French budget for 1923, if one leaves out the German payments there anticipated, shows a frightful excess of expenditure (largely military) over income, crushing as French taxes are; and the nation's paper money is terribly depreciated. And newspapers on February 16, 1923, announced that France (who does not hesitate to declare herself unable to consider any plan for paying the interest on her three and a half billion dollar debt to America) has just made Poland a loan of 400,000,000 francs.

by an army - if even in that way. These conditions explain why France is so inhospitable toward disarmament proposals (pp. 658-559) and why she maintains a much larger military establishment than before the war.

And, whether by secret treaty (forbidden by the League of Nations), or merely by "informal understandings," Poland is, by the nature of the case, a dependent ally of France. France has been the leading champion of every extension of Polish territory, just or unjust. Poland is useful to France as a possible outpost against Russia, and because between them they hold Germany as in a vise. On her part, Poland feels the need of French protection against possible attempts in the future by a recuperated Russia or Germany to recover lost provinces. Such "leagues of hatred" are inevitable results of certain features of the peace treaties of 1919. Czechoslovakia and Roumania stand to France much as Poland does; while Lithuania, with Hungary and Bulgaria, inclines to Germany. Russia and Turkey, too, are probable allies of Germany, in case of another general war; and while it may not be certain on which side Italy would range herself, it is fairly sure that Jugoslavia would be found on the opposite side.

Some understanding of these perilous rivalries is necessary England if we are to realize the necessity of a true peace movement. Before the close of 1921, in conformity to a strong drift in English public opinion, Lloyd George took the position that some European revision ought to be made in the terms of the German indemnity. (Said he, with an amazing confession of previous failure. "We must make peace sometime.") Ever since the war, however, the whole order of Europe had seemed to rest mainly on the friendly cooperation of England and France in maintaining the treaties; and the English nation, however much ready for modifications, was far from ready to support a statesman who should rashly break that Entente. Still, while the Washington Conference was still in session, Lloyd George did succeed in inducing his French colleagues in the Allied Council to consent to a call for an all-European conference (Germany and Russia included), to provide for the economic reconstruction of Europe. That conference at Genoa in the spring of 1922, however, and two like gatherings later in the year, failed of positive achievement, because the French government after all refused to meet

and France drift apart conferences the Russian delegates upon terms of equality or even to listen to suggestions for indemnity revision.

The English elections of

After his glowing prophecies of success, Lloyd George was left in an awkward position; and his loss of prestige soon drove him from office. In a new English parliament, the Conservatives, led by Bonar Law and then by Stanley Baldwin, secured a large majority, and the Laborites more than doubled their former strength, displacing the Liberals as the leading "opposition." True, the Conservative ministry, though less aggressive than its predecessor, showed promptly that it held similar views as to the necessity of revising the indemnity terms. But now England had come to need French backing desperately in the Balkans and Asia Minor if she were to escape extreme humiliation or costly and unpopular war with Turkey (p. 646); and so France felt safe against any open breach on the German question.

France in the Ruhr

Then opened another act in the European tragedy. On January 15, 1923, the Allied Council (the English delegate not voting) declared Germany in willful default in her reparations payments. The French government at once advanced its army into the Ruhr Valley, the heart of whatever coal and steel industry remained to Germany. Poincaré (the French premier) claimed that such action was sanctioned by the treaty of 1919, and, during the following months, he declared repeatedly that France would hold the Ruhr until reparation payments were completed. Disarmed Germany could make no resistance by force; but for nine months the inhabitants of the occupied district (encouraged thereto by Berlin, and at the cost of terrible suffering to themselves) made a remarkable "passive" resistance, refusing to "cooperate" with the invaders. Hotel managers and café waiters refused to serve French officers; telephone operators refused (until replaced by French substitutes) to answer their calls; light and power plants shut down; bakeries closed: railways, mines, and factories went on strike. Meanwhile the French punished this "passive" movement sternly through military courts; and in October a new ministry at Berlin ordered that the policy be given up. But it was soon clear to all (as it

Passive resistance

had been to thinking men from the first) that under these conditions Germany neither would nor could make any reparation payments at all. France could not reap financial gain from this seizure: and it became more and more certain that Poincaré aimed not so much at reparations as at the lasting ruin of Germany, industrial and political.

The terrible sufferings of France in the war, the heroism of her Other people under that crushing trial, their generous efforts in its midst to aid their allies at critical moments, their splendid efforts since the war to rebuild their country, have won a wide sympathy among the nations of the world. This feeling, along with some remaining vindictiveness against the old Germany. prevented any general and public condemnation of the seizure of the Ruhr for some months, although to many of France's warmest admirers that action seemed from the first fraught with disaster to the world. But in May of 1923 the Swedish parliament adopted almost unanimously a resolution of protest against the French occupation, and soon afterward the Pope voiced a strong protest. For many weeks longer, the uneasy English ministry contented itself with negotiating with France to secure joint action in the matter of the indemnity; but deciding finally that further delay was hazardous, it declared publicly that the French policy was not sanctioned by the treaty of 1919 and that it imperiled the safety of Europe.

Soon after (October, 1923), England formally invited the Allies and the United States to join in creating an international commission of experts in finance for the investigation of the whole matter of treaty reparations. This was in accord with an informal suggestion made some months earlier by Secretary Hughes of the United States. In the first days of November, Italy and Belgium expressed formal approval of the plan; but Poincaré insisted upon restrictions that would prevent such a commission from considering the need of any reduction of the indemnity - or even the evacuation of the Ruhr. The United States government, accordingly, refused to take part in an inquiry so limited.

The English labor victory

At this moment France received warning from new elections in England. The Conservatives sought to strengthen themselves against the general dissatisfaction with the mildness of their foreign policy by dissolving parliament and appealing to the country for a majority to establish a protective tariff—to start up the closed factories, they said, and relieve the terrible



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RAMSAY MACDONALD (Premier) welcomed by an enthusiastic crowd in a London railway station on his return from a conference with Herriot in Paris.

unemployment. But English labor refused to believe in the proposed remedy, or to be diverted from the question of foreign policy. The election (early in December) left the Conservatives still the largest of the three parties, to be sure; but their former majority over the other two combined was wiped out. Both Liberals and Laborites made large gains, and a labor ministry, with Ramsay MacDonald for premier, was kept in office for ten months by Liberal support. These two parties were not agreed upon any important home policy; but they were at one in

opposing protection and in demanding some effective protest against Poincaré's policy toward Germany.

Accordingly, Poincaré grew more conciliatory. The French The Dawes restrictions on the proposed commission of inquiry were slightly modified; and in January of 1924 that commission (with an Conference "unofficial" American delegation) began its work. The American commissioner, General Charles G. Dawes, became chairman, and the final report is known by his name.

Plan and the

This "Dawes' Report" was finally considered (August, 1924) by an international conference at London, where Germany appeared, for the first time since the war, on a footing with the other powers. But this was only because a new election in France had decisively overthrown the Poincaré government.

Herriot, the new French premier, was supported by various Socialist and progressive groups. To carry measures relating to foreign affairs, however, he found that he must win some support also from the Nationalists, as Poincaré's former majority was called. Accordingly, the former policy toward Germany, though greatly modified, was by no means revolutionized.

The Dawes Plan, therefore, did not try to fix the total that Germany must finally pay — because no proposal to reduce the indemnity could at that time win the necessary French approval. It was agreed, however, that for a few years the payments should be upon a smaller scale; and it was further arranged that Germany should receive a loan of \$200,000,000 from American and English bankers (1) to reëstablish her currency, (2) to care for deficits in the current expense of her government, and (3) to enable her to begin again her reparation payments on the agreed scale. On her part, France agreed to begin evacuation of the Ruhr at once (and to complete it within a year), and to free all imprisoned and deported Ruhr citizens.

The entire plan was then accepted promptly (September, 1924) by all the governments concerned. It does not supply a final solution of the reparations problem; but it is a hopeful step. It will aid the recovery of both French and German industry; it ought to help somewhat toward better feeling between the two nations; and it promises Europe at least a few more years of peace — and so a further chance to work out some plan of final reconstruction.

Hindenburg's election In May, 1925, came the first popular election of a president of the German Republic. (The previous president had been chosen by the Reichstag.) The two chief parties were the Moderate Socialists and the Conservatives. The latter elected their candidate, — General Von Hindenburg. Apparently, this result does not signify a revival of militarism in Germany—as some Allied alarmists fear. The really significant fact about the election is the very small vote for Ludendorff (the monarchist and fascisti candidate) and the almost equally small vote cast by the Communists. For the present, Germany is still in the hands of its moderate parties, with a plain, blunt, old soldier for its executive, who may be trusted to be faithful to the Republic. It remains to be seen whether the world will treat Germany so that she will not turn to more dangerous guidance.

New plans for world peace On the adjournment of the London Conference (p. 665), Mac-Donald and Herriot (the two "Labor" premiers) joined in a proposal to the League of Nations for a new world conference (1) to provide for *compulsory* arbitration of *all* disputes between nations and (2) to arrange at once for further disarmament. Just afterward, however, new elections in England restored the Conservatives to power; and, in this particular form, the proposal was quietly laid aside.

Meanwhile, President Coolidge has made it plain that he is ready to call such a disarmament conference if the nations show approval of the suggestion. Americans, of course, would be glad to see the movement take this form, — so that a second Washington Conference might repeat on a vaster scale the victory for common sense and good-will won there in 1922. But, equally of course, Americans will not hamper the mighty movement for peace and closer human brotherhood by any narrow jealousy, if European nations this time prefer some other setting for it. Certainly, in some way, to make the world "safe for

democracy," — to make such a world as men of vision taught us to look for through the war clouds, there must be built a new world system, based not on old rivalries and fears, but upon a feeling of human brotherhood and a will to work for the common good.

This high enterprise is not to be achieved in an hour; and yet it cannot wait long. The call to high school youth, about to become active citizens of America and of the world, is to complete the work for which their elder brothers died—to strive, in paths of peace, for freedom and world righteousness. That is the summons voiced just before battle by John McRae, one of the countless heroes who offered up life in what they believed to be "a war to end war":—

- "In Flanders fields the poppies grow Between the crosses, row on row, That mark our place; and in the sky The larks, still bravely singing, fly, Scarce heard amid the din below.
- "We are the dead. Short days ago
  We lived, felt dawn, saw sunset glow,
  Loved and were loved. And now we lie
  In Flanders fields.
- "Take up our quarrel with the foe!
  To you, from fallen hands, we throw
  The torch. Be yours to hold it high!
  If ye break faith with us who die
  We shall not sleep, though poppies blow
  In Flanders fields."

## APPENDIX

# A LIST OF BOOKS IN MODERN HISTORY FOR HIGH SCHOOLS

The following titles are classified in two periods, and, under each period, in two groups. In the judgment of the writer, all high schools should have access to Group I (or an equivalent), while large schools may well have Group II also. Works marked with a \* should be present in more than single copies.

### A. TO THE FRENCH REVOLUTION

GROUP I

Source Material.

Anglo-Saxon Chronicle (Bohn edition).

Chronicles of the Crusades (Bohn Library).

\* Davis, W. S., Readings in Ancient History, II. Allyn and Bacon.

Einhard, Charlemagne. American Book Co.

English History from Contemporary Writers, edited by F. York-Powell.

A series of ten small volumes, published from 1886 to 1894 by Putnam, as follows: Archer, Crusade of Richard I; Ashley, Edward III and His Wars; Barnard, Strongbow's Conquest of Ireland; Hutton, Misrule of Henry III; Simon of Montfort; St. Thomas of Canterbury; Jacobs, The Jews of Angevin England; Powell, Alfred and the Danes; Smith, Troublous Days of Richard II.

Hill, Mabel, Liberty Documents. Longmans.

Joinville, Memoir of St. Louis. (Various editions.)

Lanier (editor), The Boy's Froissart. Scribner. Lee. Source Book of English History. Holt.

Marco Polo, The Story of, edited by Noah Brooks. Century Co.

Ogg, F. A., Source Book of Medieval History. Am. Book Co.

Pennsylvania Translations and Reprints from Original Sources. 7 vols.
University of Pennsylvania.

\*Robinson, J. H., Readings in European History.

## Modern Accounts.

- \* Adams, G. B., Growth of the French Nation. Macmillan.
- \_\_\_\_ Civilization during the Middle Ages. Scribner.

\* Archer and Kingsford, The Crusades (" Nations"). Putnam.

Balzani, Popes and Hohenstaufen. Longmans.

Beard, Charles, An Introduction to English Historians (extracts from leading authorities on interesting topics). Macmillan.

Beesly, E. S., Elizabeth (" English Statesmen"). Macmillan.

Boyeson, H. H., Norway ("Nations"). Putnam.

Bradley, Wolfe. Macmillan.

Brown, Horatio, The Venetian Republic ("Temple Primers"). Macmillan.

\* Bryce, James, Holy Roman Empire. Macmillan.

\* Cheyney, E. P., Industrial and Social History of England. Macmillan.

Church, Beginnings of the Middle Ages ("Epochs"). Longmans.

Clemens (Mark Twain), Joan of Arc. Harper.

Cornish, F. W., Chivalry. Macmillan.

Cox, G. W., The Crusades ("Epochs"). Longmans.

Creighton, M., Age of Elizabeth ("Epochs"). Longmans.

Cunningham, Western Civilization (Vol. II, Medieval and Modern).

Macmillan.

Cunningham and McArthur, Outlines of English Industrial History.

Macmillan.

Davis, H. W. C., Charlemagne ("Heroes"). Putnam.

\* Emerton, Introduction to the Study of the Middle Ages. Ginn.

- Medieval Europe. Ginn.

Firth, Cromwell ("Heroes"). Putnam.

Gardiner, S. R., Student's History of England. Longmans.

— The Puritan Revolution ("Epochs"). Longmans.

— The Thirty Years' War ("Epochs"). Longmans.

Gibbins, Industrial History of England. Methuen: London.

Gilman, The Saracens (" Nations"). Putnam.

Gray, The Children's Crusade. Houghton.

\* Green, J. R., History of the English People. 4 vols. Burt; New York.

Or, in place of this last work,

\* Green, J. R., Short History of the English People. Am. Book Co.

Green, Mrs., Henry II. Macmillan.

Hughes, Thomas, Alfred the Great. Macmillan.

Jenks, Edward Plantagenet (" Heroes"). Putnam.

Jessopp, The Coming of the Friars. Putnam.

Jiriczek, Northern Hero Legends. Macmillan.

Johnston, C., and Spencer, C., Ireland's Story. Houghton.

Lane-Poole, Saladin ("Heroes"). Putnam.

Lindsay, T. M., Luther and the German Reformation. Scribner.

Masterman, J. H. B., Dawn of Medieval Europe ("Six Ages"). Macmillan.

Motley, The Student's Motley, — the best history of the Dutch Republic in its heroic age; edited by Griffis. Harper.

Mullinger, University of Cambridge. Longmans.

Oman, C. W. C., Byzantine Empire (" Nations"). Putnam.

Pears, E., Fall of Constantinople. Harper.

Perry, F., St. Louis ("Heroes"). Putnam.

Pollard, History of England ("Home University"). Holt.

\* Shepherd, W. R., Historical Atlas. Holt.

Stubbs, Early Plantagenets (" Epochs"). Longmans.

Tout, T. F., Edward I. Macmillan.

Van Dyke, History of Painting. New York.

Walker, W., The Reformation. Scribner.

Ward, The Counter-Reformation. Longmans.

Willert, Henry of Navarre ("Heroes"). Putnam.

Woodward, W. H., Expansion of the British Empire, 1500-1902. Putnam.

Zimmern, H., The Hansa ("Nations"). Putnam.

#### GROUP II

Ashley, Introduction to English Economic History. Vol. I, Part I. Longmans.

Beard, Martin Luther. London.

Beazley, Prince Henry the Navigator ("Heroes"). Putnam.

Bourne, E. G., Spain in America (Am. Nation Series). Harper.

Bradley, Wolfe. Macmillan.

Caldecott, Alfred. English Colonization and Empire. (University Extension Manuals.) New York.

Cutts, Parish Priests and their People. London.

---- Scenes and Characters of the Middle Ages. New York.

Du Chaillu, The Viking Age. 2 vols. Murray.

Fletcher, Gustavus Adolphus ("Heroes"). Putnam.

Fox-Bourne, Sir Philip Sidney ("Heroes"). Putnam.

Gasquet, F. A., Parish Life in Medieval England. New York.

Harrison, F., William the Silent. Macmillan.

Henderson, E., Short History of Germany. 2 vols. in one. Mac-millan.

Hodgkin, T., Charles the Great. Macmillan.

James, G. P. R., History of Chivalry. Harper.

Jusserand, English Wayfaring Life in the Middle Ages. London.

Keary, The Vikings in Western Christendom. Putnam.

Lübke, History of Art. 2 vols. Dodd and Mead.

McCabe, Abelard. Putnam.

Morison, Life and Times of St. Bernard. Macmillan.

Parkman, Francis, New France, Half Century of Conflict, Montcalm and Wolfe. Little, Brown, and Co.

Putnam, Ruth, Books and Their Makers in the Middle Ages. Putnam.

Robinson and Rolfe, Petrarch. Putnam.

Sabatier, St. Francis. Scribner.

Saintsbury, Flourishing of Romance. Scribner.

Seeley, Expansion of England. Macmillan.

Smith, J. H., The Troubadours at Home. Putnam.

Stephens, W. R. W., Hildebrand and His Times. Longmans.

Storrs, Bernard of Clairvaux. Scribner.

Story of the Burnt Njal (Dassent, translator). New York.

Symonds, J. A., Short History of the Renaissance in Italy (Edited by Pearson). Scribner.

Vincent, The Age of Hildebrand. Scribner.

Wiel, Venice (" Nations"). Putnam.

York-Powell, Alfred the Truth-Teller. Putnam.

## B. FROM THE FRENCH REVOLUTION TO THE PRESENT TIME

#### GROUP I

Source Material.

\* Anderson, F. M., Constitutions and Other Documents Illustrative of the History of France, 1789–1907. H. W. Wilson Co.; New York.

Robinson and Beard, Readings in Modern European History (1650-1908). 2 vols. Ginn.

Modern Accounts.

Andrews, C. M., Historical Development of Modern Europe. (From 1815 to 1897.) Putnam.

Barker, J. E., Modern Germany. London.

Cesaresco, Cavour. Macmillan.

Crawford, Switzerland To-day (1911). New York.

\* Gardiner, Mrs. B. M., French Revolution ("Epochs"). Longmans. Gibbons, H. A., New Map of Europe (1911-1914). The Century Co.
——World Politics (1922). The Century Co.

Gibbs, Philip, Now It Can Be Told.

Gooch, G. P., Modern Europe, 1878-1919. Holt.

Hayes, Carlton, Modern Europe. 2 vols. Macmillan. (Vol. II covers 1815–1915.)

- The World War. Macmillan.

Headlam, J. W., Bismarck ("Heroes"). Putnam.

Loreburn, How the War Came. London, 1919.

Lowell, E. J., Eve of the French Revolution. Houghton.

McCarthy, Justin, Epoch of Reform, 1830-1850 ("Epochs"). Longmans.

\* Mathews, Shailer, French Revolution. Longmans.

Ogg, F. A., Social Progress in Contemporary Europe. (An admirable brief survey from 1789 to 1912.) Macmillan.

\* Phillips, W. A., Modern Europe (1815-1900). Macmillan.

Ransome, Arthur, Russia in 1919.

Robertson, William Spence, History of the Latin American Nations (1922). Appleton.

Robins, Raymond, Colonel Robins' Story (of Bolshevist Russia); edited by William Hard.

Rose, J. H., Life of Napoleon I. 2 vols. in one. Macmillan.

\* — Revolutionary and Napoleonic Era. Cambridge Press.

\* --- Rise of Democracy in Great Britain. New York.

Schevill, F., History of the Balkan Peninsula (1922). Harcourt, Brace, & Co.

Spargo, John, Elements of Socialism. Macmillan.

- Bolshevism. Macmillan.

#### GROUP II

Carlyle, The French Revolution. 3 vols. Putnam.

Hannay, Castelar. Macmillan.

Kerr, P. H. and A. C., Growth of the British Empire. Longmans.

King, Bolton, History of Italian Unity, 1814-1871. Scribner.

Kirkup, T., History of Socialism. Macmillan.

Lloyd, A Sovereign People (Switzerland). New York.

McCarthy, Justin, England in the Nineteenth Century. Putnam.

McCarthy, J. H., England under Gladstone. London.

Nevison, Dawn in Russia. New York.

Russell, German Social Democracy. Longmans.

Seignobos, Europe since 1814. Holt.

Skrine, Expansion of Russia ("Cambridge Series"). Cambridge Press.

Stephens, H. Morse, The French Revolution. Scribner.
—— Revolutionary Europe, 1789–1815. Macmillan.

Stillman, W. J., The Union of Italy, 1815–1895 ("Cambridge Series"). Cambridge Press.

Wallace (and others), Progress of the Century (Nineteenth). Harper. Warshaw, J., The New Latin America. Crowell Company, New York.

Willert, Mirabeau. Macmillan.

Pronunciation, except for familiar names and terms, is shown by division into syllables and accentuation. When diacritical marks for English names are needed, the common marks of Webster's Dictionaries are used. German and French pronunciation can be indicated only imperfectly to those who are not familiar with the languages; but attention is called to the following marks: the soft aspirated guttural sound g of the German is marked g; the corresponding g (as in g) is marked g; the sound of the nasal French g is marked g; for the German g and g is always the German letter; and g is the German letter or the equivalent French g. In French words with an accent on the final syllable, that accent only is marked; but it should be understood that in such words the syllables as a rule receive nearly equal stress.

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Äar-gau', 546; map, 122.

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Ab'e-lard, Peter, 100.

Absolutism, explained, 19.

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A-crŏp'ō-lis, Athenian, 11.

Act of Settlement (English), 213.

Administrative Courts, in France, 497-8; in German Empire, 508; in Italy, 525.

Ād-ri-an-o'ple, Visigothic victory at, 28; reoccupied by Turks in 1913, 596; and in 1923, 646.

Adriatic Sea, dividing line between Greek and Latin civilizations

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Af-ghän-is-tän', Russian advance in, after 1870, 552.

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Agriculture, under Roman Empire, large holdings, serfdom, etc., 18, 23; in Feudal age, 67-9; revolution in, in England (inclosures for sheep farming), 182-3; in France before Revolution, 254, 257; as affected by "Industrial

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Al-bā'nĭ-a, 590-1; Kingdom of, 595; in League of Nations, 650; map, 595.

Albert, King of Belgium, 606.

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Äl-vä, Duke of, 167.

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